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## 3 RISK ASSESSMENT

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**44 CFR Requirement §201.6(c)(2): [The plan shall include] A risk assessment that provides the factual basis for activities proposed in the strategy to reduce losses from identified hazards. Local risk assessments must provide sufficient information to enable the jurisdiction to identify and prioritize appropriate mitigation actions to reduce losses from identified hazards.**

The goal of the risk assessment is to estimate the potential loss in the planning area, including loss of life, personal injury, property damage, and economic loss, from a hazard event. The risk assessment process allows communities and school/special districts in the planning area to better understand their potential risk to the identified hazards. It will provide a framework for developing and prioritizing mitigation actions to reduce risk from future hazard events.

This chapter is divided into four main parts:

- **Section 3.1 Hazard Identification** identifies the hazards that threaten the planning area and provides a factual basis for elimination of hazards from further consideration.
- **Section 3.2 Assets at Risk** provides the planning area's total exposure to natural hazards, considering critical facilities and other community assets at risk.
- **Section 3.3 Land Use and Development** discusses areas of planned future development.
- **Section 3.4 Hazard Profiles and Vulnerability Analysis** provides more detailed information about the hazards impacting the planning area. For each hazard, there are three sections: 1) Hazard Profile provides a general description and discusses the threat to the planning area, the geographic location at risk, potential severity/magnitude/extent, previous occurrences of hazard events, probability of future occurrence, risk summary by jurisdiction, impact of future development on the risk; 2) Vulnerability Assessment further defines and quantifies populations, buildings, critical facilities, and other community/school or special district assets at risk to natural hazards; and 3) Problem Statement briefly summarizes the problem and develops possible solutions.

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## 3.1 Hazard Identification

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**Requirement §201.6(c)(2)(i): [The risk assessment shall include a] description of the type...of all natural hazards that can affect the jurisdiction.**

The primary phase in the development of a hazard mitigation plan is to identify specific hazards which may impact the planning area. To initiate this process, the Hazard Mitigation Planning Committee (HMPC) reviewed a list of natural hazards provided by the Federal Emergency Management Agency (FEMA). From that list, the HMPC selected pertinent natural hazards of concern that have the potential to impact Crawford County. These selected natural hazards are further profiled and analyzed in this plan.

### 3.1.1 Review of Existing Mitigation Plans

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Within the State of Missouri, local hazard mitigation plans customarily include only natural hazards, as only natural hazards are required by federal regulations. Nevertheless, there is an opportunity to include man made or technical hazards within the plan. However, it was decided that only natural hazards were appropriate for the purpose of this plan. Based on past history and future probability, the Hazard Mitigation Planning Committee (HMPC) determined that the following potential hazards would be included in the Crawford County Hazard Mitigation Plan:

- Dam Failure
- Drought
- Earthquake
- Extreme Temperatures
- Flooding (Riverine and Flash)
- Land Subsidence/Sinkholes
- Severe Thunderstorms Including High Winds, Hail, and Lightning
- Severe Winter Weather
- Tornado
- Wildfires

Hazards not occurring in the planning area or considered insignificant were eliminated from this plan. **Table 3.1** outlines the hazards eliminated from the plan and the reasons for doing so. Additionally, some hazards were combined in the Crawford County Plan to match the hazards listed in the Missouri State Hazard Mitigation Plan.

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**Table 3.1. Table 3.1 Hazards Not Profiled in the Plan**

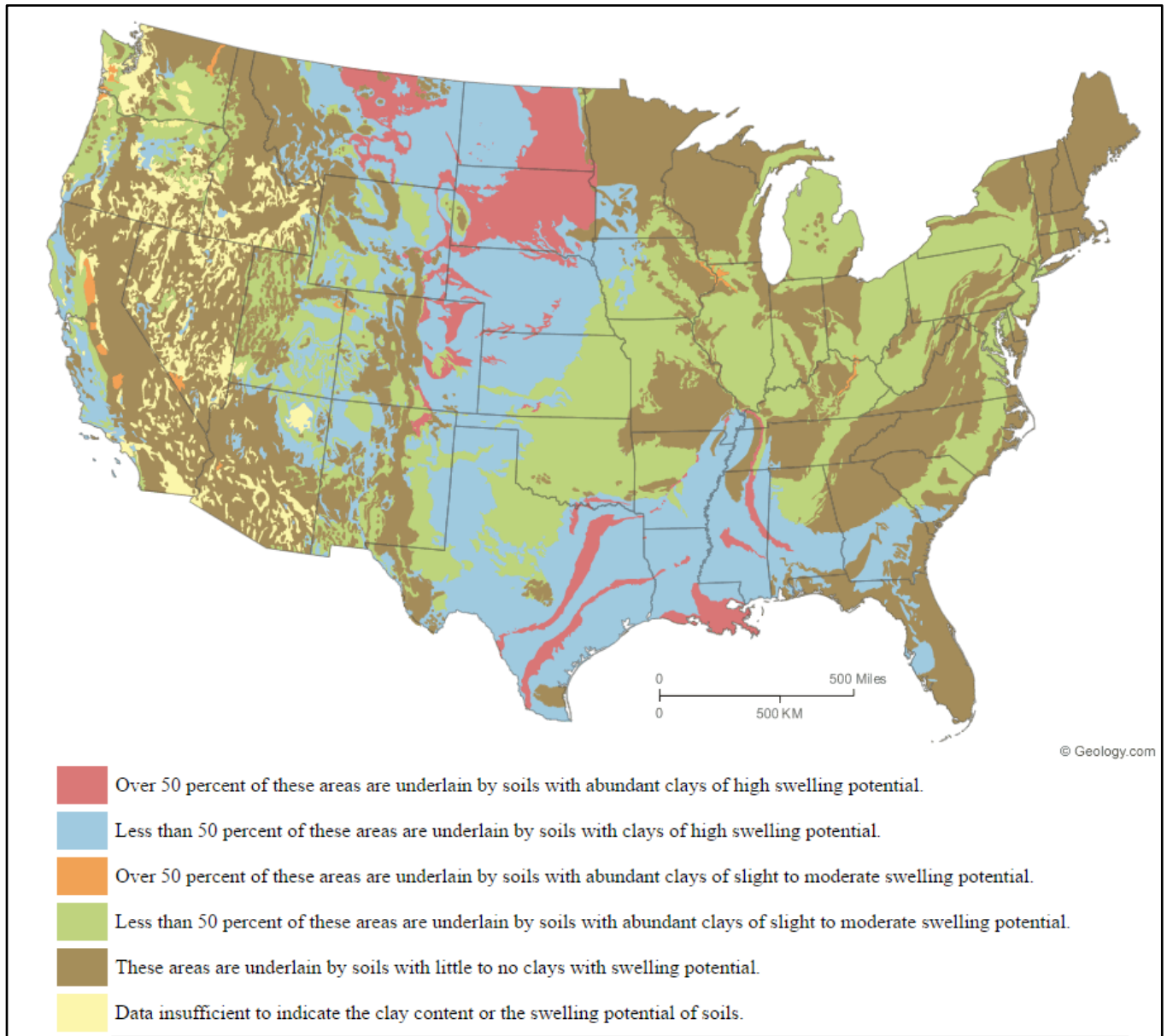
Hazard	Reason for Omission
<b>Avalanche</b>	No mountains in the planning area.
<b>Coastal Erosion</b>	Planning area is located in the Midwest, not on any coast.
<b>Coastal Storm</b>	Planning area is located in the Midwest, not on any coast.

Hazard	Reason for Omission
<b>Debris Flow</b>	There are no mountainous areas in the planning area where this type of event occurs.
<b>Expansive Soils</b>	No expansive soils exist within the planning area. According to the USGS National Geologic Map Database <sup>1</sup> , the planning area is underlain by soils with little to no clays with swelling potential ( <b>Figure 3.1</b> ).
<b>Hurricane</b>	Planning area is located in the Midwest, not on any coast.
<b>Levee Failure</b>	According to the US Army Corps of Engineers' National Levee Database <sup>2</sup> , and local officials, there are no levees located in the planning area. However, low-head agricultural levees could be present. Unfortunately, no data could be found indicating damages in the event of failure.
<b>Volcano</b>	There are no volcanic areas in the county.

<sup>1</sup> [http://ngmdb.usgs.gov/Prodesc/proddesc\\_10014.htm](http://ngmdb.usgs.gov/Prodesc/proddesc_10014.htm)

<sup>2</sup> <http://nld.usace.army.mil/egis/f?p=471:1:0::NO>

**Figure 3.1. Swelling clays map of the conterminous United States**



Source: [http://ngmdb.usgs.gov/Prodesc/proddesc\\_10014.htm](http://ngmdb.usgs.gov/Prodesc/proddesc_10014.htm)

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### 3.1.2 Review Disaster Declaration History

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In order to assess risk, it was logical to review the disaster declaration history for the State of Missouri and specifically for Crawford County. Federal and State disaster declarations are granted when the severity and magnitude of a hazard event surpasses the ability of local government to respond and recover. Disaster assistance is supplemental and sequential. When the local government's capacity has been surpassed, a state disaster declaration may be issued, allowing for the provision of state assistance. If the disaster is so severe that both the local and state governments' capacities are exceeded; a federal emergency or disaster declaration may be issued allowing for the provision of federal assistance.

FEMA also issues emergency declarations, which are more limited in scope and do not include the long-term federal recovery programs of major disaster declarations. Determinations for declaration type are based on scale and type of damages and institutions or industrial sectors affected.

There are three agencies through which a federal disaster declaration can be issued – FEMA, the U.S. Department of Agriculture (USDA) and/or the Small Business Administration. A federally declared disaster generally includes long-term federal recovery programs. The type of declaration is determined by the type of damage sustained during a disaster and what types of institutions or industries are affected.

A declaration issued by USDA indicates that the affected area has suffered at least a 30 percent loss in one or more crops or livestock industries. This type of declaration provides those farmers affected with access to low-interest loans and other programs to assist with disaster recovery and mitigation.

Missouri has been especially hard hit by natural disasters in the recent past. The state has had 72 federally declared disasters since 1953. Of those, 35 have occurred since 2002. Most of these disasters have been weather related – severe wind and rainstorms, tornadoes, flooding, hail, ice storms and winter storms. **Table 3.2** lists the federal disaster declarations for Crawford County from 2001 through 2020.

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**Table 3.2. FEMA Disaster Declarations that included Crawford County, Missouri, 2001-2020**

Disaster Number	Description	Incident Period & Declaration Date	Individual Assistance (IA) Public Assistance (PA)
DR-1412	Missouri Severe Storms & Tornadoes	Incident Period: April 24, 2002-June 10, 2002 Declaration Date: May 06, 2002	IA, PA
DR-1463	Missouri Severe Storms, Tornadoes, and Flooding	Incident Period: May 04, 2003-May 30, 2003 Declaration Date: May 06, 2003	IA, PA
EM-3232	Missouri Hurricane Katrina Evacuation	Incident Period: August 29, 2005-October 01, 2005 Declaration Date: September 10, 2005	PA

<b>Disaster Number</b>	<b>Description</b>	<b>Incident Period &amp; Declaration Date</b>	<b>Individual Assistance (IA) Public Assistance (PA)</b>
DR-1631	Missouri Severe Storms, Tornadoes, and Flooding	Incident Period: March 08, 2006-March 13, 2006 Declaration Date: March 16, 2006	IA
EM-3281	Missouri Severe Winter Storms	Incident Period: December 08, 2007-December 15, 2007 Declaration Date: December 12, 2007	PA
DR-1676	Missouri Severe Winter Storms & Flooding	Incident Period: January 12, 2007-January 22, 2007 Declaration Date: January 15, 2007	PA
DR-1749	Missouri Severe Storms & Flooding	Incident Period: March 17, 2008-May 09, 2008 Declaration Date: March 19, 2008	PA
DR-1809	Missouri Severe Storms, Flooding, and a Tornado	Incident Period: September 11, 2008-September 24, 2008 Declaration Date: November 13, 2008	PA
DR-1847	Missouri Severe Storms, Tornadoes, and Flooding	Incident Period: May 08, 2009-May 16, 2009 Declaration Date: June 19, 2009	IA, PA
EM-3303	Missouri Severe Winter Storms	Incident Period: January 26, 2009-January 28, 2009 Declaration Date: January 30, 2009	PA
EM-3317	Missouri Severe Winter Storm	Incident Period: January 31, 2011-February 05, 2011 Declaration Date: February 03, 2011	PA
DR-4238	Missouri Severe Storms, Tornadoes, Straight-line Winds, and Flooding	Incident Period: May 15, 2015-July 27, 2015 Declaration Date: August 07, 2015	PA
EM-3374	Missouri Severe Storms, Tornadoes, Straight-line Winds, and Flooding	Incident Period: December 22, 2015-January 09, 2016 Declaration Date: January 02, 2016	PA
DR-4250	Missouri Severe Storms, Tornadoes, Straight-line Winds, and Flooding	Incident Period: December 23, 2015-January 09, 2016 Declaration Date: January 21, 2016	IA, PA



Disaster Number	Description	Incident Period & Declaration Date	Individual Assistance (IA) Public Assistance (PA)
DR-4317	Missouri Severe Storms, Tornadoes, Straight-line Winds, and Flooding	Incident Period: April 28, 2017- May 11, 2017 Declaration Date: June 02, 2017	IA, PA
EM-3482	Missouri COVID-19	Incident Period January 20, 2020 and continuing Declaration Date: March 13, 2020	PA
DR-4490	Missouri COVID-19 Pandemic	Incident Period: January 20, 2020 and continuing Declaration Date: March 26, 2020	IA, PA

Source: Federal Emergency Management Agency: <http://www.fema.gov/disasters>

### 3.1.3 Research Additional Sources

List of the additional sources of data on locations and past impacts of hazards in the planning area:

- Missouri Hazard Mitigation Plans (2013, 2018)
- Federal Emergency Management Agency (FEMA)
- Missouri Department of Natural Resources (MDNR)
- National Drought Mitigation Center Drought Reporter
- US Department of Agriculture's (USDA) Risk Management Agency Crop Insurance Statistics
- National Agricultural Statistics Service (Agriculture production/losses)
- Data Collection Questionnaires completed by each jurisdiction
- State of Missouri GIS data
- Environmental Protection Agency
- Flood Insurance Administration
- Hazards US (HAZUS)
- Missouri Department of Transportation
- Missouri Division of Fire Marshal Safety
- Missouri Public Service Commission
- National Fire Incident Reporting System (NFIRS)
- National Oceanic and Atmospheric Administration's (NOAA) National Centers for Environmental Information (NCEI);
- Pipeline and Hazardous Materials Safety Administration
- County and local Comprehensive Plans to the extent available
- County Emergency Management
- County Flood Insurance Rate Map, FEMA

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- Flood Insurance Study, FEMA
  - SILVIS Lab, Department of Forest Ecology and Management, University of Wisconsin
  - U.S. Army Corps of Engineers
  - U.S. Department of Transportation
  - United States Geological Survey (USGS)
  - Various articles and publications available on the internet (sources are cited in the body of the Plan)

Remarkably, the only centralized source of data for many of the weather-related hazards is the National Oceanic and Atmospheric Administration's (NOAA) National Centers for Environmental Information (NCEI). Although it is usually the best and most current source, there are limitations to the data which should be noted. The NCEI documents the occurrence of storms and other significant weather phenomena having sufficient intensity to cause loss of life, injuries, significant property damage, and/or disruption to commerce. In addition, it is a partial record of other significant meteorological events, such as record maximum or minimum temperatures or precipitation that occurs in connection with another event. Some information appearing in the NCEI may be provided by or gathered from sources outside the National Weather Service (NWS), such as the media, law enforcement and/or other government agencies, private companies, individuals, etc. An effort is made to use the best available information but because of time and resource constraints, information from these sources may be unverified by the NWS. Those using information from NCEI should be cautious as the NWS does not guarantee the accuracy or validity of the information.

The NCEI damage amounts are estimates received from a variety of sources, including those listed above in the Data Sources section. For damage amounts, the NWS makes a best guess using all available data at the time of the publication. Property and crop damage figures should be considered as a broad estimate. Damages reported are in dollar values as they existed at the time of the storm event. They do not represent current dollar values.

The database currently contains data from January 1950 to March 2014, as entered by the NWS. Due to changes in the data collection and processing procedures over time, there are unique periods of record available depending on the event type. The following timelines show the different time spans for each period of unique data collection and processing procedures.

1. Tornado: From 1950 through 1954, only tornado events were recorded.
2. Tornado, Thunderstorm Wind and Hail: From 1955 through 1992, only tornado, thunderstorm wind and hail events were keyed from the paper publications into digital data. From 1993 to 1995, only tornado, thunderstorm wind and hail events have been extracted from the Unformatted Text Files.
3. All Event Types (48 from Directive 10-1605): From 1996 to present, 48 event types are recorded as defined in NWS Directive 10-1605.

Injuries and deaths caused by a storm event are reported on an area-wide basis. When reviewing a table resulting from an NCEI search by county, the death or injury listed in connection with that county search did not necessarily occur in that county.

### 3.1.4 Hazards Identified

**Table 3.3** lists the hazards that significantly impact each jurisdiction within the planning area and were chosen for further analysis in alphabetical order. "X" indicates the jurisdiction is impacted by the hazard, and a "-" indicates the hazard is not applicable to that jurisdiction. As Crawford County is predominately rural, limited variations occur across the county. However, jurisdictions with a high percentage of housing comprised of mobile homes, for example, could be more at risk to damages from a tornado.

**Table 3.3. Hazards Identified for Each Jurisdiction**

Jurisdiction	Dam Failure	Drought	Earthquake	Extreme Temperature	Fires (Urban/Structural and wild)	Flooding (River and Flash)	Land Subsidence/Sinkholes	Thunderstorms/High Winds/Lightning/Hail	Tornado	Severe Winter Weather
Crawford County	X	X	X	X	X	X	X	X	X	X
Bourbon	X	X	X	X	X	X	X	X	X	X
Cuba	X	X	X	X	X	X	X	X	X	X
Leasburg	X	X	X	X	X	X	X	X	X	X
Steelville	X	X	X	X	X	X	X	X	X	X
Sullivan	X	X	X	X	X	X	X	X	X	X
School Districts										
Crawford Co. R-I	X	X	X	X	X	X	X	X	X	X
Crawford Co. R-II	X	X	X	X	X	X	X	X	X	X
Steelville R-III	X	X	X	X	X	X	X	X	X	X
Sullivan School District	X	X	X	X	X	X	X	X	X	X

### 3.1.5 Multi-Jurisdictional Risk Assessment

For this multi-jurisdictional hazard mitigation plan, each hazard is profiled in which the risks are assessed on a planning area wide basis. Some hazards, such as dam failure, vary in risk across the county. If variations exist within the planning area, discussion is included in each profile. Crawford County is uniform across the county in terms of climate, topography, and building construction characteristics. Weather-related hazards will impact the entire county in much the same fashion, as do topographical/geological related hazards such as earthquake. Sinkholes appear in throughout the county and are localized in their effects. The focal area of urbanization includes the cities of Bourbon, Cuba, Leasburg, St. Cloud, Steelville, Sullivan, and West Sullivan. Urbanized areas have more assets at a greater density, and therefore have greater vulnerability to weather-related hazards. Rural areas include agricultural assets (livestock/crops) that are also vulnerable to damages. Differences among jurisdictions for each hazard will be discussed in greater detail in the vulnerability section of each hazard.

### 3.2 Assets at Risk

This section assesses the planning area’s population, structures, critical facilities, infrastructure, and other important assets that may be at risk to hazards.

#### 3.2.1 Total Exposure of Population and Structures

##### Unincorporated County and Incorporated Cities

In the following four tables, population data is based on 2020 Census Bureau data. Building counts values are based on parcel data provided by the 2018 Missouri State Hazard Mitigation Plan, which can be found at the following website, [https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf).

**Table 3.4. Maximum Population and Building Exposure by Jurisdiction**

Jurisdiction	2020 Population	Building Count	Building Exposure (\$)	Contents Exposure (\$)	Total Exposure (\$)
Unincorporated Crawford County	9,276	12,461	\$987,097,000	\$538,162,000	\$1,525,259,000
Bourbon	1,567	688	\$87,871,000	\$48,961,000	\$136,832,000
Cuba	3,181	1,512	\$208,449,000	\$137,520,000	\$345,970,000
Leasburg	326	145	\$17,883,000	\$9,852,000	\$627,734,000
St. Cloud*	43	74	\$8,721,000	\$8,572,000	\$17,293,000
Steelville	1,472	702	\$97,221,000	\$61,566,000	\$158,787,000
Sullivan	6,906	575	\$71,663,000	\$38,938,000	\$110,601,000
West Sullivan*	285	68	\$8,716,000	\$6,291,000	\$15,007,000
<b>Total</b>	<b>23,056</b>	<b>16,225</b>	<b>\$1,487,620,000</b>	<b>\$849,863,000</b>	<b>\$2,337,483,000</b>

Sources: U.S. Census Bureau, 2020 DEC Redistricting Data, 2018 Missouri State Hazard Mitigation Plan, \*not included in Crawford County 2022 HMP

**Table 3.5** calculates the total value of buildings and contents within each jurisdiction of the County.

The total exposure values for the County were derived from the inventory data associated with FEMA's loss estimation software HAZUS. Content values were also included and were estimated as a percentage of building value based on their property type, using FEMA HAZUS estimated content replacement values. Those content values are 50 percent for residential, 100 percent for commercial and governmental and 150% for industrial.

**Table 3.5. Building Values/Exposure by Usage Type**

Jurisdiction	Agriculture	Commercial	Education	Government	Industrial	Residential	Total
<b>Crawford County</b>	\$14,344	\$104,235	\$3,758	\$4,670	\$66,096	\$1,332,157	\$1,525,259
<b>Bourbon</b>	\$12	\$24,313	\$2,505	\$824	\$0	\$109,178	\$136,832
<b>Cuba</b>	\$36	\$65,955	\$7,516	\$1,099	\$50,769	\$220,595	\$345,970
<b>Leasburg</b>	\$6	\$3,104	\$0	\$549	\$0	\$24,075	\$27,734
<b>St. Cloud**</b>	\$53	\$7,759	\$0	\$0	\$5,747	\$3,733	\$17,293
<b>Steelville</b>	\$12	\$28,193	\$5,010	\$3,022	\$19,158	\$103,392	\$158,787
<b>Sullivan</b>	\$3	\$12,156	\$0	\$275	\$0	\$98,167	\$110,601
<b>West Sullivan**</b>	\$3	\$6,208	\$0	\$0	\$958	\$7,838	\$15,007
<b>Total</b>	<b>\$14,469</b>	<b>\$251,924</b>	<b>\$18,789</b>	<b>\$10,438</b>	<b>\$142,728</b>	<b>\$1,899,135</b>	<b>\$2,337,483</b>

Source: FEMA HAZUS, Missouri State Hazard Mitigation Plan

\* All values in 1,000s of dollars. \*\* not included in Crawford County 2022 HMP

**Table 3.6. Building Counts by Usage Type**

Jurisdiction	Residential Counts	Commercial Counts	Industrial Counts	Agricultural Counts	Other (Gov't/Edu)	Total
Crawford County	7,138	403	0	4,831	20	12,461
Bourbon city	585	94	69	4	3	688
Cuba city	1,182	255	53	12	10	1,512
Leasburg village	129	12	0	2	2	145
St. Cloud village*	20	30	6	18	0	74
Steelville city	554	109	20	4	15	702
Sullivan city	526	47	0	1	1	575
West Sullivan town*	42	24	1	1	0	68
<b>TOTAL:</b>	<b>10,176</b>	<b>974</b>	<b>149</b>	<b>4,873</b>	<b>53</b>	<b>16,225</b>

Source: Missouri GIS Database (MSDIS) \*not included in Crawford County 2022 HMP

**Table 3.7** below, provides additional information for school districts, including the number of buildings, building values (building exposure) and contents value (contents exposure). These numbers will represent the total enrollment and building count for the public-school districts regardless of the county in which they are located.

**Table 3.7. Population and Building Exposure by Jurisdiction-Public School Districts**

Public School District	Enrollment	Building Count	Building Exposure (\$)	Contents Exposure (\$)	Total Exposure (\$)
Crawford County R-I	906	10	\$37,538,704	\$4,756,925	\$42,295,629
Crawford County R-II	1,291	13	\$42,041,136	\$8,521,658	\$50,562,794
Steelville R-III	978	10	\$33,245,600	\$6,418,600	\$39,664,200
Sullivan School District	2,064	15	\$97,780,951	\$10,615,696	\$108,396,647

Source: [https://apps.dese.mo.gov/MCDS/Reports/SSRS\\_Print.aspx?ReportId=152b1d45-e617-4184-acf3-82b9287ae2b4](https://apps.dese.mo.gov/MCDS/Reports/SSRS_Print.aspx?ReportId=152b1d45-e617-4184-acf3-82b9287ae2b4) ; 2022  
Data Collection Questionnaire

### 3.2.2 Critical and Essential Facilities and Infrastructure

This section will include information from the Data Collection Questionnaire and other sources concerning the vulnerability of participating jurisdictions' critical, essential, high potential loss, and transportation/lifeline facilities to identified hazards. Definitions of each of these types of facilities are provided below.

- Critical Facility: Those facilities essential in providing utility or direction either during the response to an emergency or during the recovery operation.
- Essential Facility: Those facilities that if damaged, would have devastating impacts on disaster response and/or recovery.
- High Potential Loss Facilities: Those facilities that would have a high loss or impact on the community.
- Transportation and lifeline facilities: Those facilities and infrastructure critical to transportation, communications, and necessary utilities.

The table below (**Table 3.8**) provides information for critical facilities in the planning area. Specific information includes a Hazus ID if applicable, jurisdiction, building name/owner, and address. Facilities addressed include emergency, fire department, law enforcement, medical, and schools.

**Table 3.8 Crawford County Critical Facilities by Type and Jurisdiction**

HazusID	Jurisdiction	Building Name	Address	City	State	Zip
<b>Emergency Facilities</b>						
	Crawford Co.	Crawford Co. E-911	PO Box 1314	Steelville	MO	65565
	Crawford Co.	Emergency Management Director	904 W. Washington	Cuba	MO	65453
<b>Fire Department Facilities</b>						
MO000684	Bourbon	Bourbon Fire Prot. Dist.	6 Industrial Park Dr.	Bourbon	MO	65441
MO000426	Cuba	Cuba Fire Dept.	600 South Franklin Street	Cuba	MO	65453
MO000427	Leasburg	Leasburg Comm. Vol. Fire Dept.	205 E Cedar Ave.	Leasburg	MO	65535
	Sullivan	Sullivan Fire Prot. Dist. Station 1	PO Box 475, 6 S Church St	Sullivan	MO	63080
	Sullivan	Sullivan Fire Prot. Dist. Station 4	11890 Mine Road	Sullivan	MO	63080
	Sullivan	Sullivan Fire Prot. Dist. Station 5	1230 N Church Street	Sullivan	MO	63080
MO000685	Steelville	Steelville Fire Prot. Dist. Station 1	PO Box 403, 421 Pine St.	Steelville	MO	65565
	Cherryville	Steelville Fire Prot. Dist. Station 2	Cherryville	Cherryville	MO	65565
	Berryman	Steelville Fire Prot. Dist. Station 3	Berryman	Berryman	MO	65665
<b>Law Enforcement Facilities</b>						
MO000579	Crawford County	Crawford County Sheriff's Dept.	212 3rd St. PO Box BE	Steelville	MO	65565
MO000415	Bourbon	Bourbon Police Dept.	355 East Pine St., PO Box 984	Bourbon	MO	65441
MO000394	Cuba	Cuba Police Dept.	602 S Franklin St.	Cuba	MO	65453
MO000026	Steelville	Steelville Police Dept.	895 Frisco St. PO Box M	Steelville	MO	65565
	Sullivan	Sullivan Police Dept.	106 Progress Dr.	Sullivan	MO	63080

HazusID	Jurisdiction	Building Name	Address	City	State	Zip
<b>Medical Facilities</b>						
MO000132	Sullivan	Missouri Bapt. Hospital of Sullivan	751 Sappington Bridge Rd.	Sullivan	MO	63080
	Crawford	Crawford Co. Health Dept.	202 W. Main St.	Steelville	MO	65565
<b>School Facilities</b>						
	Bourbon	Bourbon Elem.	357 Jost Street	Bourbon	MO	65441
	Bourbon	Bourbon Middle	363 Jost Street	Bourbon	MO	65441
	Bourbon	Bourbon High	1500 S Old Hwy 66	Bourbon	MO	65441
	Cuba	Cuba Elem.	1 Wildcat Pride Drive	Cuba	MO	65453
	Cuba	Cuba Middle	1 Wildcat Pride Drive	Cuba	MO	65453
	Cuba	Cuba High	1 Wildcat Pride Drive	Cuba	MO	65453
	Steelville	Steelville Elem.	868 W Main St.	Steelville	MO	65565
	Steelville	Steelville Middle	810 W Main St.	Steelville	MO	65565
	Steelville	Steelville High	17154 Hwy 19	Steelville	MO	65565
	Sullivan	Sullivan Elem.	104 W Washington	Sullivan	MO	63080
	Sullivan	Sullivan Primary	1132 Elmont Road	Sullivan	MO	63080
	Sullivan	Sullivan Middle	1156 Elmont Road	Sullivan	MO	63080
	Sullivan	Sullivan High	1073 E Vine St.	Sullivan	MO	63080
<b>Childcare Facilities</b>						
	Cuba	All Aboard Learning Center	201 Rutz Subdivision Rd.	Cuba	MO	65453
	Steelville	Cardinal Care Daycare of Steelville	317 Pine St.	Steelville	MO	65565
	Steelville	Cardinal Clubhouse Daycare of Steelville LLC	319 Pine St.	Steelville	MO	65565
	Steelville	Community Child Care Center Inc.	209 N First St	Steelville	MO	65565
	Sullivan	Hines, Kristi	1151 Lilac Dr.	Sullivan	MO	63080
	Cuba	Killeen, Carleen Ann	10 Northwood Dr	Cuba	MO	65453
	Cuba	Missouri Ozark Community Action, Inc.	100 Hood Drive	Cuba	MO	65453
	Bourbon	Missouri Ozarks Community Action, Inc.	357 Jost St.	Bourbon	MO	65441
	Bourbon	Pasch, Brenda Lea	754 Marlette Dr.	Bourbon	MO	65441
	Cuba	St. Pauls Lutheran Early Childhood Center	760 Fleenor Rd.	Cuba	MO	65453
	Cuba	Wise Little Owls Preschool & Child Care Center LLC	401 W Washington	Cuba	MO	65453



HazusID	Jurisdiction	Building Name	Address	City	State	Zip
<b>Nursing Homes</b>						
	Cuba	Arbors Victorian Place	903 Highway DD	Cuba	MO	65453
	Bourbon	Barnabas Redwood Manor	1194 Landon Road	Bourbon	MO	65441
	Cuba	Cuba Manor, Inc.	210 Eldon Dr	Cuba	MO	65453
	Sullivan	Arbors at Dunsford Court-Assisted Living	775 Dunsford Road	Sullivan	MO	63080
	Sullivan	Life Care Center of Sullivan	875 Dunsford Drive	Sullivan	MO	63080
	Sullivan	Meramec Nursing Center	940 Mattox Drive	Sullivan	MO	63080
	Sullivan	Ridgeway Residential Care	431 Russell, PO Box 267	Sullivan	MO	63080
	Cuba	Rock Springs Residential, LLC	81 Pilkenton Lane	Cuba	MO	65453
	Steelville	Steelville Senior Living	311 N. Springfield St.	Steelville	MO	65565
	Steelville	Steelville Senior Living	311 N. Spring Street	Steelville	MO	65565
	Cuba	Stubblefield Retirement Home	5349 Highway P	Cuba	MO	65453
	Bourbon	Sunshine Acres	541 Rock Road	Bourbon	MO	65441
	Cuba	Victorian Place of Cuba	901 Highway DD	Cuba	MO	65453
	Sullivan	Victorian Place of Sullivan	1250 East Springfield Rd.	Sullivan	MO	63080

Source: 2020 Data Collection Questionnaires, Missouri DHSS <https://healthapps.dhss.mo.gov/childcaresearch/>, <https://healthapps.dhss.mo.gov/showmeltc/default.aspx>

**Table 3.9** includes a summary of the inventory of critical and essential facilities and infrastructure in the planning area. The list was compiled from the 2021 Data Collection Questionnaire, the Meramec Regional Hazardous Materials Emergency Response Plan and the National Bridge Inventory.

**Table 3.9 Inventory of Critical/Essential Facilities and Infrastructure by Jurisdiction**

	Airport Facility	Bus Facility	Childcare Facility	Communications Tower	Electric Power Facility	Emergency Operations	Fire Service	Government	Housing	Shelters	State & Non-State Structures (Bridge)	Hospital/Health Care	Military	Pipeline/Pump Station	Nursing Homes	Police Station	Potable Water Facility	Rail	Sanitary Pump Stations	School Facilities	Stormwater Pump Stations	Tier II Chemical Facility	Wastewater Facility	Total
Unincorporated Crawford County	0	0	0	-	-	1	1	17	0	1	70	0	0	-	0	1	-	1	-	0	-	6	-	98
Bourbon	0	0	0	2	0	3	1	1	2	0	0	2	0	0	2	1	3	1	7	4	0	9	1	39
Cuba	1	1	3	1	1	1	1	5	5	1	2	0	1	2	1	0	0	1	1	2	2	24	1	57
Leasburg	0	0	0	1	0	0	1	1	0	0	0	0	0	0	0	0	1	0	1	0	0	2	1	8
Steelville	0	0	3	3	1	1	1	2	60	2	8	2	0	0	1	2	3	1	6	3	0	14	1	114
Sullivan	1	0	4	2	2	1	2	1	0	0	3	2	0	1	4	1	10	1	70	4	-	7	1	117
<b>Totals</b>	<b>2</b>	<b>1</b>	<b>10</b>	<b>9</b>	<b>4</b>	<b>7</b>	<b>7</b>	<b>27</b>	<b>67</b>	<b>4</b>	<b>83</b>	<b>6</b>	<b>1</b>	<b>3</b>	<b>8</b>	<b>5</b>	<b>17</b>	<b>5</b>	<b>85</b>	<b>13</b>	<b>2</b>	<b>62</b>	<b>5</b>	<b>433</b>

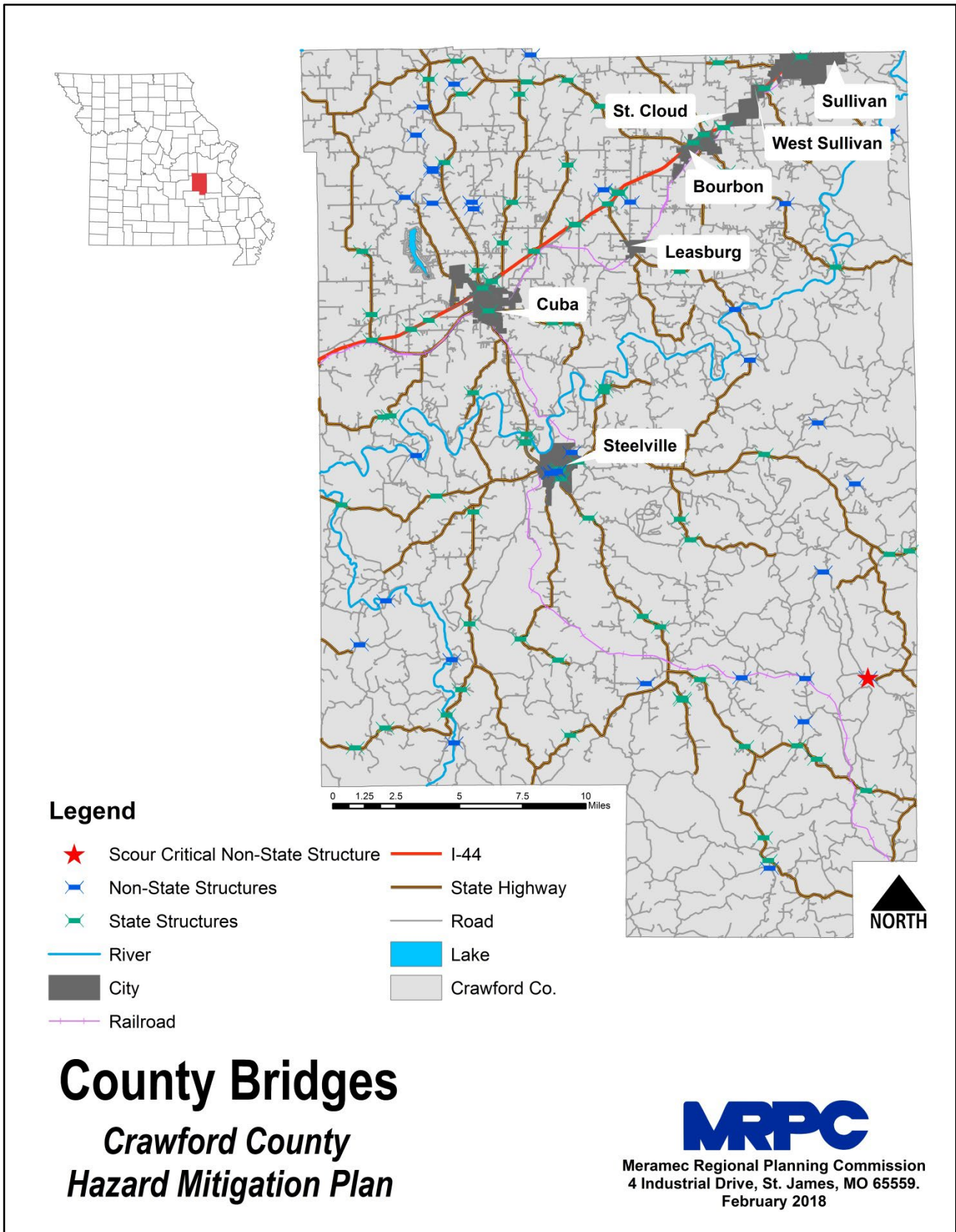
Source: 2022 Data Collection Questionnaires, National Bridge Inventory, 2021 MLEPD Hazardous Materials Emergency Response Plan

According to the National Bridge Inventory there are a total of 120 bridges in Crawford County<sup>3</sup>. **Figure 3.2** shows the locations of State regulated bridges and non-State bridges in the planning area. Scour critical bridges were also examined. Scour critical refers to one of the database elements in the National Bridge Inventory. This element is quantified using a “scour index”, which is a number indicating the vulnerability of a bridge to scour during a flood. Bridges with a scour index between 1 and 3 are considered “scour critical”, or a bridge with a foundation determined to be unstable for the observed or evaluated scour condition. There are no scour critical bridges within Crawford County<sup>4</sup>.

<sup>3</sup> <http://www.fhwa.dot.gov/bridge/nbi/no10/county.cfm>

<sup>4</sup> <https://infobridge.fhwa.dot.gov/Data/SelectedBridges#!/#OverviewTab>

**Figure 3.2. Crawford County Bridges**



Source: MSDIS, MoDOT, MRPC

### 3.2.3 Other Assets

Assessing the vulnerability of the planning area to disaster also requires data on the natural, historic, cultural, and economic assets of the area. This information is important for many reasons.

- These types of resources warrant a greater degree of protection due to their unique and irreplaceable nature and contribution to the overall economy.
- Knowing about these resources in advance allows for consideration immediately following a hazard event, which is when the potential for damages is higher.
- The rules for reconstruction, restoration, rehabilitation, and/or replacement are often different for these types of designated resources.
- The presence of natural resources can reduce the impacts of future natural hazards, such as wetlands and riparian habitats which help absorb floodwaters.
- Losses to economic assets like these (e.g., major employers or primary economic sectors) could have severe impacts on a community and its ability to recover from disaster.

Threatened and Endangered Species: **Table 3.8** depicts Federally Threatened, Endangered, Proposed and Candidate Species in the county.

**Table 3.8. Threatened and Endangered Species in Crawford County**

Common Name	Scientific Name	Status
<b>Amphibians</b>		
Eastern Hellbender	<i>Cryptobranchus alleganiensis</i>	Endangered (F) (S)
<b>Clams</b>		
Pink Mucket	<i>Lampsilis abrupta</i>	Endangered (F)
Scaleshell Mussel	<i>Leptodea leptodon</i>	Endangered (F) (S)
Snuffbox Mussel	<i>Epioblasma triquetra</i>	Endangered (F)
Spectaclecase	<i>Cumberlandia monodonta</i>	Endangered (F)
Sheepnose Mussel	<i>Plethobasus cyphus</i>	Endangered (F) (S)
Winged Mapleleaf	<i>Quadrula fragosa</i>	Endangered (F)
<b>Insects</b>		
Hine's Emerald Dragonfly	<i>Somatochlora hineana</i>	Endangered (F)
<b>Birds</b>		
Bachman's Sparrow	<i>Peucaea aestivalis</i>	Endangered (S)
Northern Harrier	<i>Circus cyaneus</i>	Endangered (S)
Peregrine Falcon	<i>Falco peregrinus</i>	Endangered (S)
<b>Flowering Plants</b>		
Eastern prairie fringed orchid	<i>Plantanthera leucophaea</i>	Threatened (F) Endangered (S)
<b>Mammal</b>		
Gray bat	<i>Myotis grisescens</i>	Endangered (F) (S)
Indiana bat	<i>Myotis sodalis</i>	Endangered (F) (S)
Northern long-eared bat	<i>Myotis septentrionalis</i>	Threatened (F)
Eastern spotted skunk	<i>Spilogale putorius</i>	Endangered (S)

Note: S = State, F = Federal

Source: U.S. Fish and Wildlife Service, <https://ecos.fws.gov/ecp/>;

MDC, <https://nature.mdc.mo.gov/status/endangered>

Natural Resources: The Missouri Department of Conservation (MDC) provides a database of lands owned, leased, or managed for public use. **Table 3.9** provides the names and locations of parks and conservation areas in Crawford County.

**Table 3.9. Conservation Areas in Crawford County**

<b>Area Name</b>	<b>Address</b>	<b>City</b>
Anderson (John N and Melba S) Mem CA	From Steelville, take Highway 19 south 2 miles, then Valleyside Road east 1 mile to the parking lot.	Steelville
Blue Springs Creek CA	From Bourbon, take Route N south 2.50 miles to Blue Springs Road. There is parking available off of Route N as well as Blue Springs Road.	Bourbon
Campbell Bridge Access	From Bourbon, take Route N south 10 miles.	Bourbon
Crawford County (Bird's Nest Access)	From Steelville, take Highway 19 north approximately 1.50 miles, then Grand Drive east, then Bird's Nest Road north (left) and stay left, following Bird's Nest Road to the access.	Steelville
Crooked Creek CA	From Cherryville take Route 19 south approximately 7 miles, then take Route VV northwest 5 miles	Cherryville
Huzzah CA	From Leasburg, take Route H south 5 miles to the area.	Leasburg
Keysville Towersite	From Steelville, take Route AA south 5 miles, then east on Tower Road.	Steelville
Mint Spring Access	From Owensville, take Route EE south 9.50.	-
Onyx Cave CA	From Bourbon, take Route N south 6.50 miles, then Thickety Ford Road east 3 miles.	Bourbon
Riverview Access	From Cuba, take Highway 19 south 1.50 miles, then Route O west 4 miles and continue 0.25 mile past the end of state maintenance.	Cuba
Sappington Bridge Access	From Sullivan, take Route D south, then Sappington Bridge Road east to the river.	Sullivan
Scotts Ford Access	From Steelville, take Highway 8 west 4 miles, and Thurman Lake Road north 2 miles.	Steelville
Sizemore (Pearl G and John J) Mem CA	From Steelville, take Highway 19 south 2 miles, then Valleyside Road east-southeast (left) 2.50 miles.	Steelville

Woodson K. Woods Memorial	From Steelville, take Highway 8 west 9 miles.	Steelville
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Source: [https://nature.mdc.mo.gov/discover-nature/find/places?area\\_name=&counties=5700&location%5Bdistance%5D=50&location%5Borigin%5D=](https://nature.mdc.mo.gov/discover-nature/find/places?area_name=&counties=5700&location%5Bdistance%5D=50&location%5Borigin%5D=)

**Table 3.10** provides information pertaining to community owned/operated parks within Crawford County.

**Table 3.10. Community Owned Parks in Crawford County**

Park Name	Address	City
Bourbon City Park	Park Street, Bourbon, MO 65441	Bourbon
Hood Park	1 Hood Dr., Cuba, MO 65453	Cuba
Cuba City Municipal Pool	500 Beldon Ave, Cuba, MO 65453	Cuba
Mapleshade Park	N Mapleshade Rd., Cuba, MO 65453	Cuba
Tangle Creek Park	Beldon Ave., Cuba, MO 65453	Cuba
Paul Bryan Park	Vance St., Cuba, MO 65453	Cuba
Hoppe Spring Park	Church St, Steelville, MO 65565	Steelville
Steelville City Park	101 Hwy 8, Steelville, MO 65565	Steelville
City Lake Park	Mattox Dr, Sullivan, MO 63080	Sullivan

Source: Google Search

**Historic Resources:** The National Register of Historic Places is the official list of registered cultural resources worthy of preservation. It was authorized under the National Historic Preservation Act of 1966 as part of a national program. The purpose of the program is to coordinate and support public and private efforts to identify, evaluate, and protect our historic and archeological resources. The National Register is administered by the National Park Service under the Secretary of the Interior. Properties listed in the National Register include districts, sites, buildings, structures and objects that are significant in American history, architecture, archeology, engineering, and culture. **Table 3.11** provides information in regards to properties on the National Register of Historic Places in Crawford County.

**Table 3.11. Crawford County Properties on the National Register of Historic Places**

Property	Address	City	Date Listed
Big Bend Rural School	MO 19, Steelville	Steelville	12/12/78
Cuba City Jail	Prairie St. & 300 blk. of S. Main St., Cuba	Cuba	10/29/14
Cuba High School Annex	308 N. Smith St., Cuba	Cuba	5/1/13
Cuba Lodge No. 312 A.F. and A.M.	201 N. Smith St., Cuba	Cuba	10/29/14
Dillard Mill Historic District	142 Dillard Mill Rd., Davisville	Davisville	1/14/15
Hamilton, George B., House	401 E. Washington St., Cuba	Cuba	10/29/14
Harney, Maj. Gen. William S., Summer Home	332 S Mansion Ave., Sullivan	Sullivan	4/19/84
Hotel Cuba	600 E. Main St., Cuba	Cuba	10/29/14
Munro, John Manson, House	305 W. Washington Ave., Cuba	Cuba	10/29/14

Scotia Iron Furnace Stack	6.3 mi. SE of Leasburg on CR H	Leasburg	5/21/69
Snelson-Brinker House	(Cherokee Trail of Tears MPDF), MO 8, Steelville vicinity	Steelville	6/21/07
Uptown Cuba Historic District	roughly W. Main Ave., N. & S. Smith & S. Hickory Sts., W. Washington Blvd., Cuba	Cuba	3/13/13
Wagon Wheel Motel, Café and Station	901-905 E. Washington St., Cuba	Cuba	4/07/03

Source: Missouri Department of Natural Resources – Missouri National Register Listings by County  
<http://dnr.mo.gov/shpo/mnrlist.htm>

**Economic Resources:** **Table 3.12** provides major non-government employers in the planning area. There are approximately 487 employer establishments within the county, employing on average 11.5 individuals each<sup>5</sup>.

**Table 3.12. Major Non-Government Employers in Crawford County**

Employer Name	Product or Service	Employees
Missouri Baptist Sullivan Hospital	Hospital	250-499
Steelville Telephone Exchange	Communications	10-99
Mar-Bal Inc.	Injection Molding	100-249
McGinnis Wood Products	Manufacturing	100-249
Ozark Mountain Technologies	Aircraft Components Manufacturers	100-249
Paramount Apparel Int. Inc.	Apparel	250-499
Steelville Manufacturing Co.	Manufacturing	100-249
Meramec Instrument Transformer Company	Manufacturing	100-249

Source: <https://meric.mo.gov/industry/business-locator>, 2022 Data Collection Questionnaires

Agriculture plays an important role in Crawford County. However, the Agribusiness Employment Location Quotient for the county is 1.15; meaning that there is a relatively equal share of agribusiness employment to its share of total national employment<sup>6</sup>. In addition, there were 106 individuals working in the agriculture industry, comprising 1.43% of the total workforce in 2020<sup>7</sup>. Furthermore, the market value of products sold in 2017 was \$14,793,000; 75% from livestock sales and 25% from crop sales.<sup>8</sup>

<sup>5</sup> <https://www.census.gov/quickfacts/fact/table/crawfordcountymissouri/HSG650219>

<sup>6</sup> Missouri Economic Research and Information Center

<sup>7</sup> Missouri Economic Research and Information Center

<sup>8</sup> [https://www.nass.usda.gov/Quick\\_Stats/CDQT/chapter/2/table/1/state/MO/county/055/year/2017](https://www.nass.usda.gov/Quick_Stats/CDQT/chapter/2/table/1/state/MO/county/055/year/2017)

### 3.3 Land Use and Development

#### 3.3.1 Development Since Previous Plan

Table 3.13 provides population growth statistics for Crawford County.

**Table 3.13. Crawford County Population Growth, 2010-2020**

Jurisdiction	2010 Population	2020 Population	2010-2020 # Change	2010-2020 % Change
<b>Unincorporated Crawford County</b>	10,542	9,276	-1,266	-12.01%
<b>Bourbon</b>	1,632	1,567	-65	-3.98%
<b>Cuba</b>	3,284	3,181	-103	-3.14%
<b>Leasburg</b>	338	326	-12	-3.55%
<b>St. Cloud*</b>	41	43	2	4.88%
<b>Steelville</b>	1,500	1,472	-28	-1.87%
<b>Sullivan</b>	6,908	6,906	-2	-0.03%
<b>West Sullivan*</b>	119	285	166	139.50%

Source: U.S. Bureau of the Census 2020 Decennial Redistricting Data, Census 2010 Summary File 1 \* *not included in Crawford County 2022 HMP*

Typically, population growth or decline is generally accompanied by an increase or decrease in the number of housing units. Table 3.14 provides the change in numbers of housing units in the planning area from 2010-2019.

**Table 3.14. Change in Housing Units, 2010-2020**

Jurisdiction	Housing Units 2010	Housing Units 2020	2010-2020 # Change	2010-2020 % change
<b>Unincorporated Crawford County</b>	5,581	5,007	-574	-10.28%
<b>Bourbon</b>	718	720	2	2.79%
<b>Cuba</b>	1,542	1,539	-3	-1.95%
<b>Leasburg</b>	155	161	6	3.87%
<b>St. Cloud*</b>	21	21	0	0%
<b>Steelville</b>	753	634	-120	-15.80%
<b>Sullivan</b>	3,136	3,174	38	1.21%
<b>West Sullivan*</b>	49	122	73	148.98%

Source: U.S. Census Bureau 2020 Decennial Redistricting Data, U.S. Bureau of the Census, Census 2010 Summary File 1 \* *not included in Crawford County 2022 HMP*



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### 3.3.2 Future Land Use and Development

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Jurisdictions reported anticipated future developments within the next five years (2021-2026). Crawford County and the cities of Leasburg, Steelville and Bourbon did not anticipate any major future developments within the next five years.

The City of Sullivan is planning an upgrade of the watermain along Vine Street from Warren to Highway 185 South to balance the water distribution system in the area. The City of Cuba is also planning some improvements to the city's water distribution system.

Crawford County R-I School District has recently finished a large renovation project to the high school. A new metal prefabricated building with drywall and cinderblock walls that will be used by the Agriculture and STEM Departments. The district is planning a remodel of the former Agriculture/Shop building to convert to science labs and a weight room. Projects to improve fire suppression systems and alarm systems are ongoing. Additional safety features will be added as needed and as funding allows.

Crawford County R-II School District will be continuing with roofing projects including a 10/21 infrared roof analysis. The district is planning some building improvements to include constructing some additional restrooms, installing a new intercom system, and expanding wireless internet coverage. This school district has a FEMA certified tornado saferoom at the high school located in the locker rooms and weight room.

Steelville R-III School District is planning to construct a livestock pavilion equipped with appropriate cattle and pig stalls for the Agriculture Department. The district does not have any certified tornado safe rooms at this time.

Since the last Hazard Mitigation Plan the Sullivan School District completed construction of a new administrative office as well as a gymnasium and additional classrooms in the elementary building. The district plans to construct additions in both the high school and middle school in the next five years. The district does not have any tornado safe rooms at this time.

New development can impact a jurisdiction's vulnerability to natural hazards. As the number of buildings, critical facilities, and assets increase, vulnerability increases as well. For example, real estate development can increase storm water runoff, which often increases localized flooding. However, some development such as infrastructure improvements can help reduce vulnerability risks. Unfortunately, quantitative data is not available to further examine each jurisdiction's new development and its correlation to natural hazard vulnerabilities.

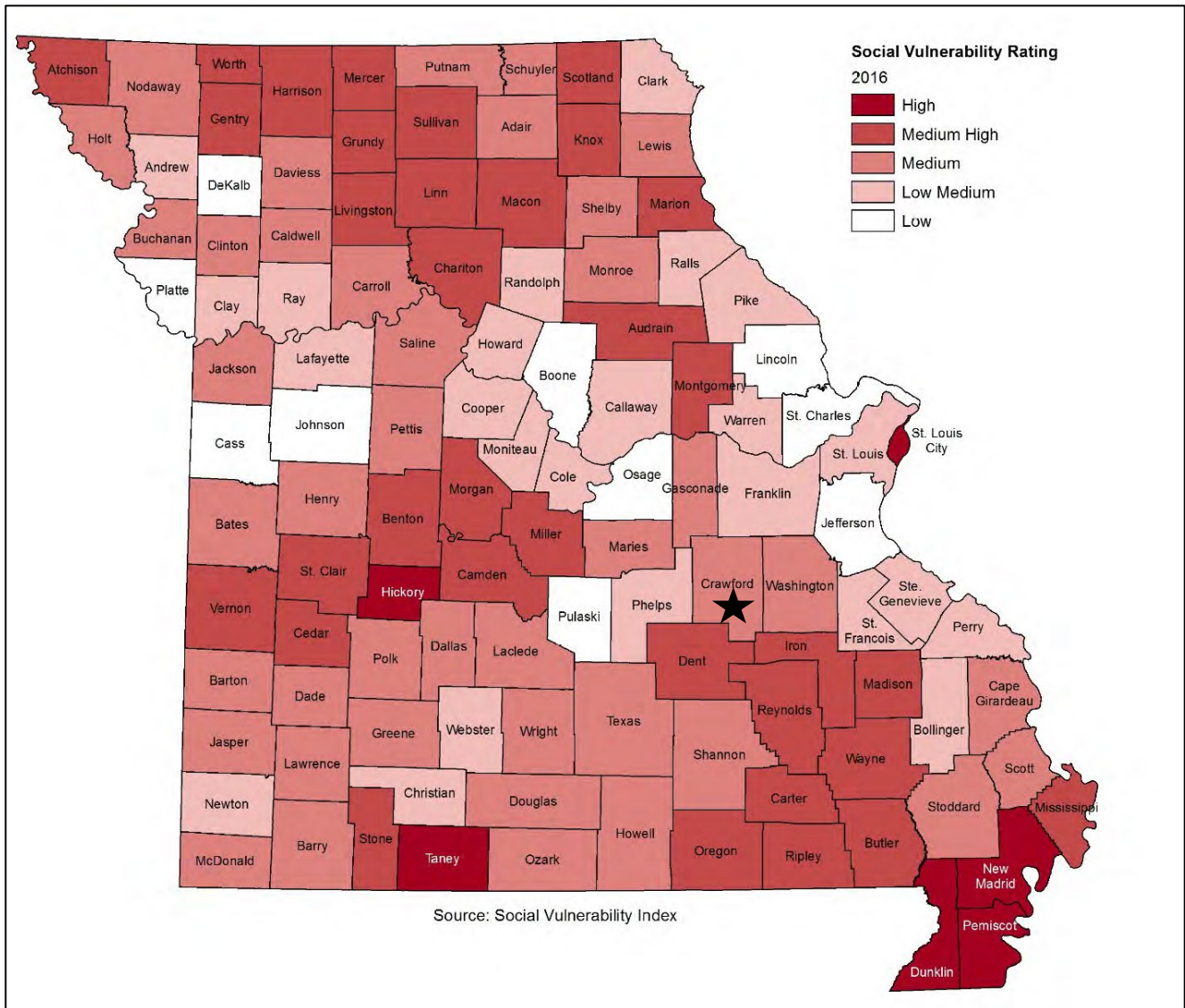
#### Socioeconomic Profile

The Missouri State Hazard Mitigation Plan provides ratings for social vulnerability for each of the counties in the state based on 42 socioeconomic and built environment variables that research suggests contribute to a community's ability to prepare for, respond to and recover from hazards. Based on that data, Crawford County has a "medium" social vulnerability rating (**Figure 3.3**). Furthermore, business incentives are available in the County including Missouri Works, a program for qualified job creators which enables the retention of withholding tax or tax credits that can be transferrable, refundable and/or saleable; BUILD, a financial incentive for the location or expansion of large business projects; sales tax exemptions exist for qualified manufacturers; and industrial infrastructure grants are available up to \$2 million or \$20,000 per job created<sup>9</sup>.

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<sup>9</sup> <https://ded.mo.gov/programs/business/missouri-works>

**Figure 3.3. Social Vulnerability Rating for Crawford County**



Source: 2018 Missouri State Hazard Mitigation Plan  
 \*Black star indicates Crawford County

### 3.4 Hazard Profiles, Vulnerability, and Problem Statements

Each hazard that has been determined to be a potential risk to Crawford County is profiled individually in this section of the plan document. The profile will consist of a general hazard description, location, severity/magnitude/extent, previous events, future probability, a discussion of risk variations between jurisdictions, and how anticipated development could impact risk. At the end of each hazard profile will be a vulnerability assessment, followed by a summary problem statement.

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## **Hazard Profiles**

**Requirement §201.6(c)(2)(i): [The risk assessment shall include a] description of the...location and extent of all natural hazards that can affect the jurisdiction. The plan shall include information on previous occurrences of hazard events and on the probability of future hazard events.**

Each hazard identified in Section 3.1.4 will be profiled individually in this section in alphabetical order. The level of information presented in the profiles will vary by hazard based on the information available. With each update of this plan, new information will be incorporated to provide better evaluation and prioritization of the hazards that affect the planning area. Detailed profiles for each of the identified hazards include information categorized as follows:

**Hazard Description:** This section consists of a general description of the hazard and the types of impacts it may have on a community or school/special district.

**Geographic Location:** This section describes the geographic location of the hazard in the planning area. Where available, use maps to indicate the specific locations of the planning area that are vulnerable to the subject hazard. For some hazards, the entire planning area is at risk.

**Strength/Magnitude/Extent:** This includes information about the strength, magnitude, and extent of a hazard. For some hazards, this is accomplished with description of a value on an established scientific scale or measurement system, such as an EF2 tornado on the Enhanced Fujita Scale. Strength, magnitude, and extent can also include the speed of onset and the duration of hazard events. Describing the strength/magnitude/extent of a hazard is not the same as describing its potential impacts on a community. Strength/magnitude/extent defines the characteristics of the hazard regardless of the people and property it affects.

**Previous Occurrences:** This section includes available information on historic incidents and their impacts. Historic event records form a solid basis for probability calculations.

**Probability of Future Occurrence:** The frequency of recorded past events is used to estimate the likelihood of future occurrences. Probability was determined by dividing the number of recorded events by the number of years and multiplying by 100. This gives the percent chance of the event happening in any given year. For events occurring more than once annually, the probability will be reported 100% in any given year, with a statement of the average number of events annually. For hazards such as drought that may have gradual onset and extended duration, probability can be based on the number of months in drought in a given time-period and expressed as the probability for any given month to be in drought.

**Changing Future Conditions Considerations:** The discussion on the probability of future occurrence should also consider changing future conditions, including the effects of long-term changes in weather patterns and climate on the identified hazards. NOAA has a new tool that can provide useful information for this purpose.

- NOAA Climate Explorer, <http://toolkit.climate.gov/climate-explorer2/>

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## **Vulnerability Assessments**

**Requirement §201.6(c)(2)(ii) :**[The risk assessment shall include a] description of the jurisdiction’s vulnerability to the hazards described in paragraph (c)(2)(i) of this section. This description shall include an overall summary of each hazard and its impact on the community.

**Requirement §201.6(c)(2)(ii)(A) :**The plan should describe vulnerability in terms of the types and numbers of existing and future buildings, infrastructure, and critical facilities located in the identified hazard areas.

**Requirement §201.6(c)(2)(ii)(B) :**[The plan should describe vulnerability in terms of an] estimate of the potential dollar losses to vulnerable structures identified in paragraph (c)(2)(i)(A) of this section and a description of the methodology used to prepare the estimate.

**Requirement §201.6(c)(2)(ii)(C) :**[The plan should describe vulnerability in terms of] providing a general description of land uses and development trends within the community so that mitigation options can be considered in future land use decisions.

**Requirement §201.6(c)(2)(ii): (As of October 1, 2008) [The risk assessment] must also address National Flood Insurance Program (NFIP) insured structures that have been repetitively damaged in floods.**

Following the hazard profile for each hazard will be the vulnerability assessment. The vulnerability assessment further defines and quantifies populations, buildings, critical facilities, and other community assets at risk to damages from natural hazards. The vulnerability assessments will be based on the best available county-level data, which is in the Missouri Hazard Mitigation Plan (2018). With the 2018 Hazard Mitigation Plan Update, SEMA is pleased to provide online access to the risk assessment data and associated mapping for the 114 counties in the State. Through the web-based Missouri hazard Mitigation Viewer, local planners or other interested parties can obtain all State Plan datasets. This effort removes from local mitigation planners a barrier to performing all the needed local risk assessments by providing the data developed during the 2018 State Plan Update. The Missouri Hazard Mitigation viewer can be found at this link: <http://bit.ly/MoHazardMitigationPlanViewer2018>.

The county-level assessments in the State Plan were also based on the following additional sources:

- Statewide GIS data sets compiled by state and federal agencies; and
- FEMA’s HAZUS-MH loss estimation software.

The vulnerability assessments in the Crawford County plan will also be based on:

- Written descriptions of assets and risks provided by participating jurisdictions;
- Existing plans and reports;
- Personal interviews with planning committee members and other stakeholders; and
- Other sources as cited.

Within the Vulnerability Assessment, the following sub-headings will be addressed:

**Vulnerability Overview:** This section will include a brief review of the vulnerability of each hazard.

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**Potential Losses to Existing Development:** This section will describe the potential impacts of each hazard – the consequences of the effect of the hazard on the jurisdiction and its assets (including types and numbers, of buildings, critical facilities, etc.).

**Previous and Future Development:** This section will include information on how changes in development have impacted the community’s vulnerability to this hazard. Describe how any changes in development that occurred in known hazard prone areas since the previous plan have increased or decreased the community’s vulnerability. Describe any anticipated future development in the county, and how that would impact hazard risk in the planning area.

**Hazard Summary by Jurisdiction:** For hazard risks that vary by jurisdiction, this section will provide an overview of the variation and the factual basis for that variation.

### **Problem Statements**

Each hazard analysis must conclude with a brief summary of the problems created by the hazard in the planning area, and possible ways to resolve those problems. Additionally, variations in risk between geographic areas will be included.

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### 3.4.1 Dam Failure

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Some specific sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.3, Page 3.148  
[https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf)
- Missouri Department of Natural Resources, Dam and Reservoir Safety, <https://dnr.mo.gov/land-geology/dam-reservoir-safety>
- Stanford University's National Performance of Dams Program; <http://npdp.stanford.edu/>
- National Inventory of Dams, <https://nid.usace.army.mil/#/>
- National Resources Conservation Service <http://www.nrcs.usda.gov>
- DamSafetyAction.org, <http://www.damsafetyaction.org/MO/>
- Missouri Spatial Data Information Service, <http://msdis.missouri.edu>
- Missouri Hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<https://drive.google.com/file/d/1bPkc0jqF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - Total number of Missouri NID dams by County
  - Total number of High, Significant, and Low Hazard dams by County
  - Total number of State Regulated dams by County
  - Total number of Class 1, Class 2, and Class 3 dams by County
  - Total number of structures impacted by USACE dams by County
  - Total number of structures impacted by State dams by County
  - Total value of structures impacted by USACE dams by County
  - Total value of structures impacted by State dams by County
  - Total population impacted by USACE dams by County
  - Total population impacted by State dams by County

### **Hazard Profile**

#### ***Hazard Description***

A dam is defined as a barrier constructed across a watercourse for the purpose of storage, control, or diversion of water. Dams are typically constructed of earth, rock, concrete, or mine tailings. Dam failure is the uncontrolled release of impounded water resulting in downstream flooding, affecting both life and property. Dam failure can be caused by any of the following:

1. Overtopping - inadequate spillway design, debris blockage of spillways or settlement of the dam crest.
2. Piping: internal erosion caused by embankment leakage, foundation leakage and deterioration of pertinent structures appended to the dam.
3. Erosion: inadequate spillway capacity causing overtopping of the dam, flow erosion, and inadequate slope protection.
4. Structural Failure: caused by an earthquake, slope instability or faulty construction.

Information regarding dam classification systems under both the Missouri Department of Natural Resources (MDNR) and the National Inventory of Dams (NID), which differ, are provided in **Table 3.15** and **Table 3.16**, respectively.

**Table 3.15. MDNR Dam Hazard Classification Definitions**

Hazard Class	Definition
Class I	Contains 10 or more permanent dwellings or any public building
Class II	Contains 1 to 9 permanent dwellings or 1 or more campgrounds with permanent water, sewer, and electrical services or 1 or more industrial buildings
Class III	Everything else

Source: Missouri Department of Natural Resources, Missouri Geological Survey Rolla Office

**Table 3.16. NID Dam Hazard Classification Definitions**

Hazard Class	Definition
Low Hazard	A dam located in an area where failure could damage only farm or other uninhabited buildings, agricultural or undeveloped land including hiking trails, or traffic on low volume roads that meet the requirements for low hazard dams.
Significant Hazard	A dam located in an area where failure could endanger a few lives, damage an isolated home, damage traffic on moderate volume roads that meet certain requirements, damage low-volume railroad tracks, interrupt the use or service of a utility serving a small number of customers, or inundate recreation facilities, including campground areas intermittently used for sleeping and serving a relatively small number of persons.
High Hazard	A dam located in an area where failure could result in any of the following: extensive loss of life, damage to more than one home, damage to industrial or commercial facilities, interruption of a public utility serving a large number of customers, damage to traffic on high-volume roads that meet the requirements for hazard class C dams or a high-volume railroad line, inundation of a frequently used recreation facility serving a relatively large number of persons, or two or more individual hazards described for significant hazard dams.

Source: National Inventory of Dams

## **Geographic Location**

### Dams in Planning Area

According to the National Inventory of Dams there are 75 recorded dams in Crawford County; including 26 high hazard dams; three significant hazard dams; and 46 low hazard dams. The Missouri Department of Natural Resources also tracks dams in the state and has identified eight Class 1 dams, thirty six Class 2 dams and one hundred and forty eight Class 3 dam. **Table 3.17** provides the name of the dam, DNR hazard class and NID hazard class for each of the identified dams in Crawford County. There are eight state-regulated dams in Crawford County. None of the dams are owned or operated by the United States Army Corps of Engineers (USACE). County dams are privately or commercially owned. **Table 3.18** provides the names, locations, and other pertinent information for all NID High Hazard Dams in the planning area.

**Table 3.17. Crawford County Dams Hazard Risk**

<b>Name of Dam</b>	<b>DNR Hazard Class</b>	<b>NID Hazard Class</b>
ALEXANDER LAKE DAM	3	Low
ASHER LAKE DAM (SHALLOW)	3	Low
BALLARD LAKE SECT 14 DAM	2	High
BALLARD LAKE-SECT 13 DAM	3	Low
BARNETT LAKE DAM	3	Low
BIG LAKE DAM	1	High
BOYS AND GIRLS TOWN DAM	3	Low
BRUMMET LAKE DAM (DRY)	2	High
BUDGET BUSTER DAM	3	Low
CARDON LAKE DAM	3	Low
CASTANIS LAKE DAM	3	Low
CATTINARI LAKE DAM	3	Significant
CITY PARK LAKE DAM	1	High
COBINE'S FOLLY DAM	2	High
CUBA FISH FARM DAM	3	Low
DAM VERA	3	Low
DURBIN LAKE DAM	2	High
EICKHOFF LAKE DAM	2	High
ELDERS LAKE DAM \ (DRY)	2	High
FIELD LAKE DAM	2	High
FORD LAKE DAM	3	Low
FORESTER LAKE DAM	2	High
FOX SPRING LAKE DAM	3	Low
FRERICHS SEC-22 LAKE DAM	3	Low
FRERICHS SECT-4 LAKE DAM	2	High
FRUMAR LAKE DAM	3	Low
GEISZ LAKE DAM	1	High
GOULD LAKE DAM	3	Low
GREEN DAM	2	High
HAAS, R. & HECK, A. DAM	1	High
HEDRICK LAKE DAM	3	Low
HELMERING FARMS DAM	3	Low
HOLIDAY LAKE DAM	1	High
HOLIFIELD LAKE DAM	3	Low
HOLMSTROM NORTH LAKE DAM	3	Low



<b>Name of Dam</b>	<b>DNR Hazard Class</b>	<b>NID Hazard Class</b>
HOLMSTROM SOUTH LAKE DAM	3	Low
HUBBMAN LAKE DAM	3	Low
INDIAN HILLS LAKE DAM	3	Low
J. BRISTOW LAKE DAM	1	High
JELLYSTONE PARK DAM	2	High
KEENEY LAKE DAM	3	Low
KEEVEN DAM	2	High
KEMP LAKE DAM	1	High
KLONTZ LAKE DAM	3	Low
KOZLOWSKI LAKE DAM	3	Low
KREKELER LAKE DAM	3	Low
LERWICK LAKE DAM	3	Low
MATTHEWS LAKE DAM	3	Low
MONONAME 133	3	Low
MONONAME 352	3	Low
MONONAME 410	3	Low
MONONAME 717	3	Low
MONONAME 718	3	Low
MONONAME 845	3	Low
MONONAME 846	3	Low
MONONAME 852	3	Low
MONONAME 860	3	Low
NEILL LAKE DAM	3	Low
NOLIE LAKE NORTH DAM	3	Low
NOLIE LAKE SOUTH DAM	3	Low
PAPIN LAKE DAM	2	High
PINE LAKE DAM	2	High
PLOCH LAKE DAM	2	High
POSSUM HOLLOW DAM	3	Low
RAMSTEIN LAKE DAM	3	Low
REED LAKE DAM	3	Significant
REILLY LAKE DAM	3	Low
RIVER OAKS RANCH DAM	3	Significant
RUTZ LAKE DAM	2	High
SEIDL LAKE DAM	3	Low
SKINNER-SORTH-KOCH-KREIDER LAKE DAM	3	Low
SMITH LAKE(TOO SMALL)	3	Low
STUBBLEFIELD LAKE DAM	1	High
SUTTER LAKE DAM	2	High

Name of Dam	DNR Hazard Class	NID Hazard Class
THUNDER VALLEY FARM DAM	2	High
WEISEL LAKE DAM	3	Low

Source: Missouri Department of Natural Resources, Dam and Reservoir Safety Program; 2018 State Hazard Mitigation Plan, National Inventory of Dams

**Table 3.18. NID High Hazard Class Dams in the Crawford County Planning Area**

Dam Name	NIDID	Hazard Potential *	NID Height (Ft.)	NID Storage	River	Nearest City *	Distance To City (Mi.) *
BALLARD LAKE SECT 14 DAM	MO30742	High	30	449	YANKEE BR-CROOKED CREEK	KEYSVILLE	5
BIG LAKE DAM	MO30987	High	34	127	TRIB-CHERRY VALLEY CREEK	CHERRYVILLE	6
BRUMMET LAKE DAM (DRY)	MO30033	High	37.3	228	TR-LICK CREEK	TWIN SPRINGS	28
CITY PARK LAKE DAM	MO30588	High	53	159	TRIBUTARY TO STATER CREEK	SULLIVAN	0
COBINE'S FOLLY DAM	MO30982	High	25	40	TR- DRY CREEK	STEELVILLE	7
DURBIN LAKE DAM	MO31287	High	25	54	TR-LICK CREEK	SULLIVAN	30
EICKHOFF LAKE DAM	MO31312	High	25	40	TR-SOUDER CREEK	OAK HILL	0
ELDERS LAKE DAM \ (DRY)	MO30592	High	29	217	TR-MERAMEC RIVER	STEELVILLE	4
FIELD LAKE DAM	MO30983	High	25	67	TR-CHERRY VALLEY CREEK	STEELVILLE	6
FORESTER LAKE DAM	MO31317	High	30	80	TR-HAMBY BR BOURBEUSE RIVER	NOSER MILL	0
FRERICHS SECT-4 LAKE DAM	MO30594	High	20	86	BRUSH CREEK	OAK HILL	8
GEISZ LAKE DAM	MO30741	High	37	93	TR-YANKEE BR CROOKED CREEK	KEYSVILLE	0

Dam Name	NIDID	Hazard Potential *	NID Height (Ft.)	NID Storage	River	Nearest City *	Distance To City (Mi.) *
GREEN DAM	MO31809	High	51	223	TRIB SHOAL CREEK	DAVISVILLE	58
HAAS, R. & HECK, A. DAM	MO30526	High	16	43	TRIBUTARY TO SHOAL CREEK	DAVISVILLE	4
HOLIDAY LAKE DAM	MO30587	High	24	141	SHOAL CREEK	DAVISVILLE	5
J. BRISTOW LAKE DAM	MO30985	High	30	106	TR-MERAMEC	STEELVILLE	2
JELLYSTONE PARK DAM	MO31503	High	27	87	TR-LITTLE BOURBEUSE RIVER	CUBA	5
KEEVEN DAM	MO40149	High	38	455	TRIBUTARY TO TAFT CREEK	COOK STATION	3
KEMP LAKE DAM	MO30035	High	22	212	TRIBUTARY OF LITTLE BOURBEUSE	CHAMPION CITY	0
PAPIN LAKE DAM	MO30364	High	33	141	TR-MERAMEC RIVER	CUBA	6
PINE LAKE DAM	MO30527	High	38	375	TR MERAMEC RIVER	LEASBURG	1
PLOCH LAKE DAM	MO31229	High	25	40	TR-MERAMEC RIVER	WESCO	3
RUTZ LAKE DAM	MO31292	High	25	40	TR-LICK CREEK	TWIN SPRINGS	0
STUBBLEFIELD LAKE DAM	MO30363	High	30	289	TR-BRUSH CREEK	OAK HILL	3
SUTTER LAKE DAM	MO31301	High	32	154	TR-PLEASANT VALLEY CREEK	OAK HILL	13
THUNDER VALLEY FARM DAM	MO30586	High	30	353	TR-COURTOIS CREEK	STEELVILLE	15

Sources: National Inventory of Dams, [http://nid.usace.army.mil/cm\\_apex/f?p=838:12.](http://nid.usace.army.mil/cm_apex/f?p=838:12.); Missouri Department of Natural Resources, Dam and Reservoir Safety Program

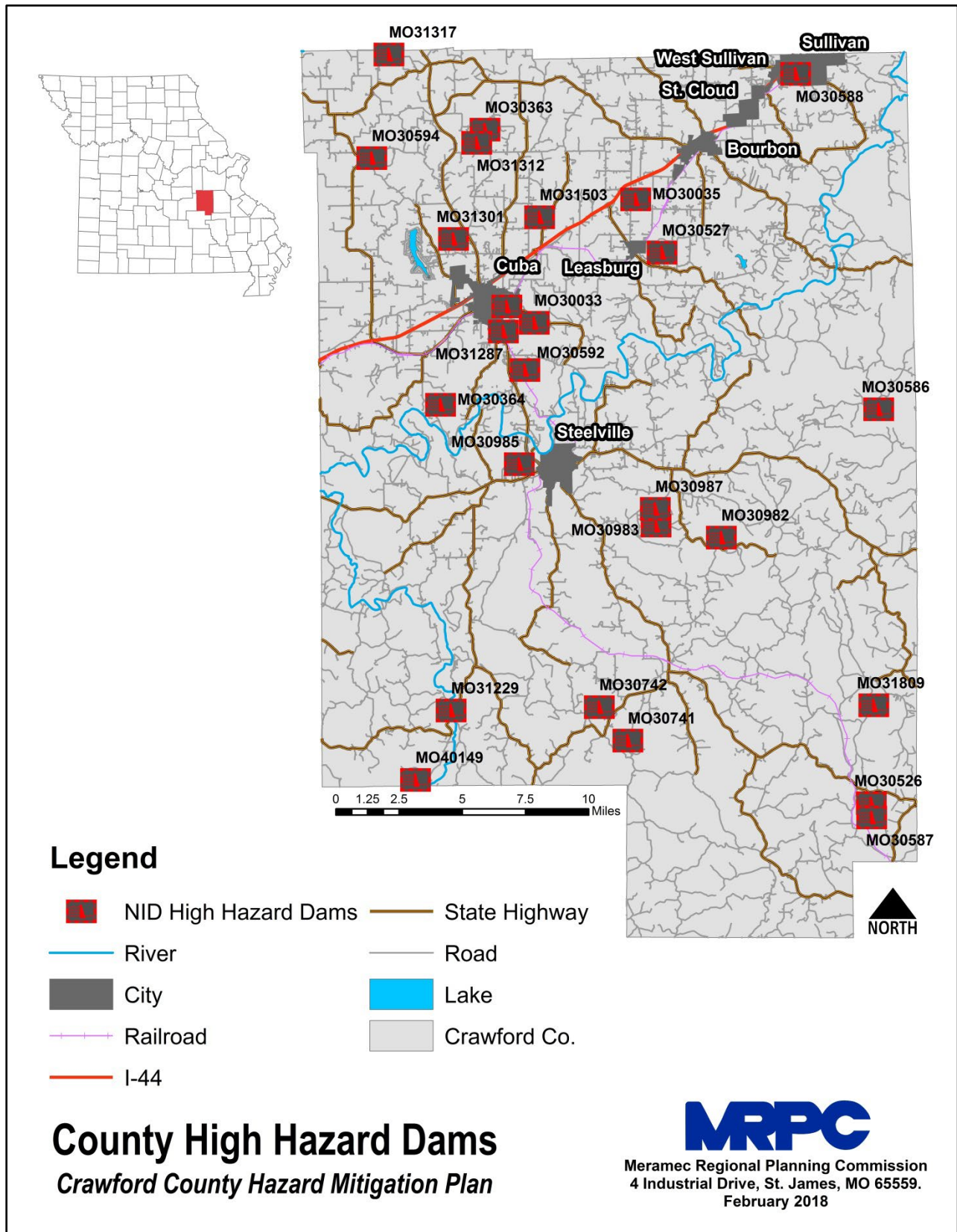
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**Figure 3.4** depicts locations of NID high hazard dams located in the planning area. If a dam failure were to occur in Crawford County, depending upon dam and location, the severity would range between negligible to life threatening. Road infrastructure, residential structures, commercial buildings, and public buildings are all vulnerable to losses. There are two areas of assembly in dam inundation zones within the county. First, Cuba Headstart and All Aboard Learning Center in Cuba, MO is located 230 yards from Rutz Lake Dam. Also, Interstate 44 is 0.7 miles away from Kemp Lake Dam and could be compromised during a failure event.

Five dam inundation maps were available from the Missouri Department of Natural Resources. These Regulated Dams include Brummet Lake Dam, City Park Lake Dam, Green Dam, Haladale (Pine Lake) Dam, and Keewan Dam (**Figure 3.5** to **Figure 3.9**). No other dam inundation maps were available for the remaining NID High Hazard Dams in the county.

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Figure 3.4. NID High Hazard Dam Locations in Crawford County



Source: MSDIS, MRPC

Figure 3.5. Brummet Lake Dam Inundation Zone

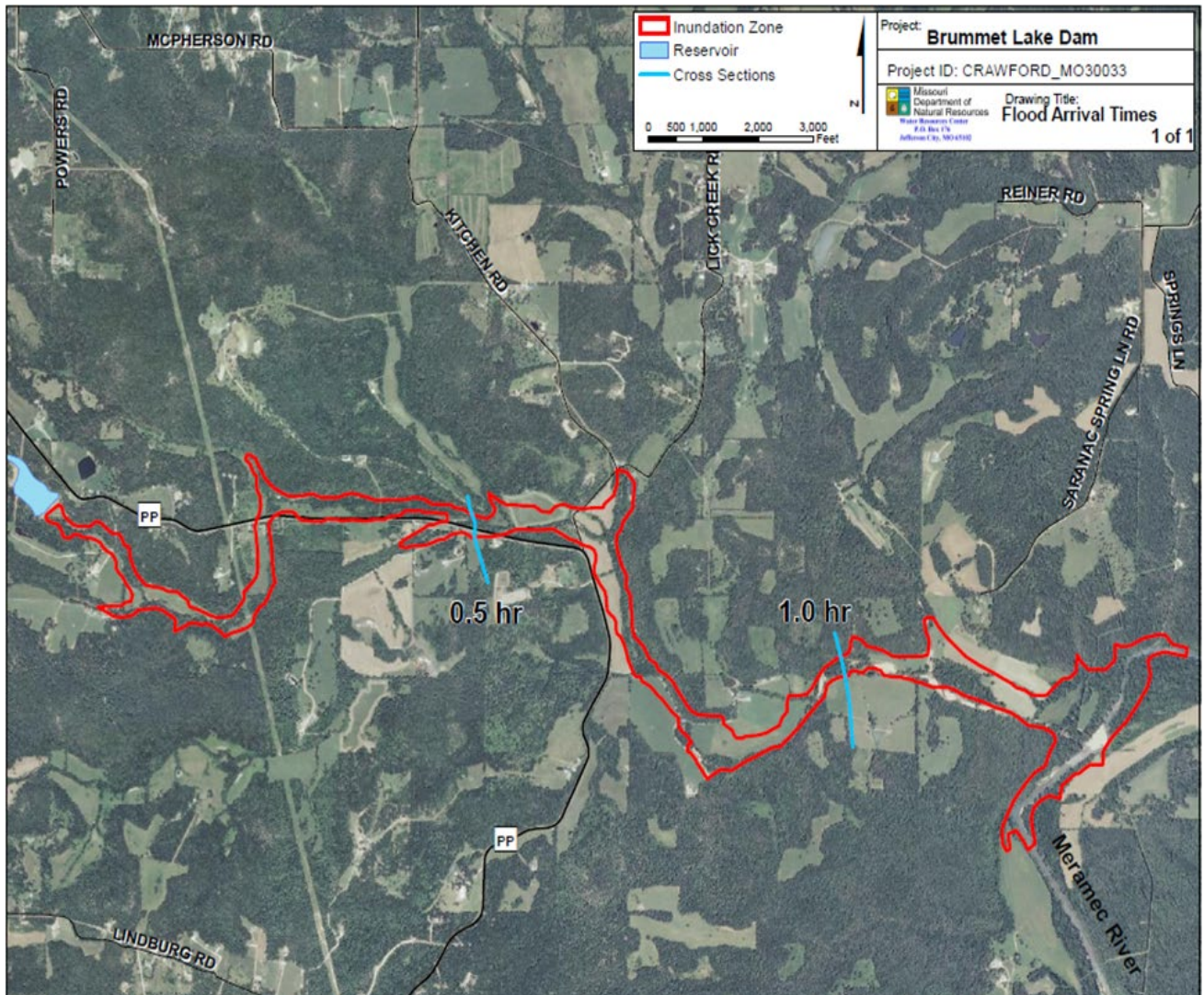


Figure 3.6. City Park Lake Dam Inundation Zone

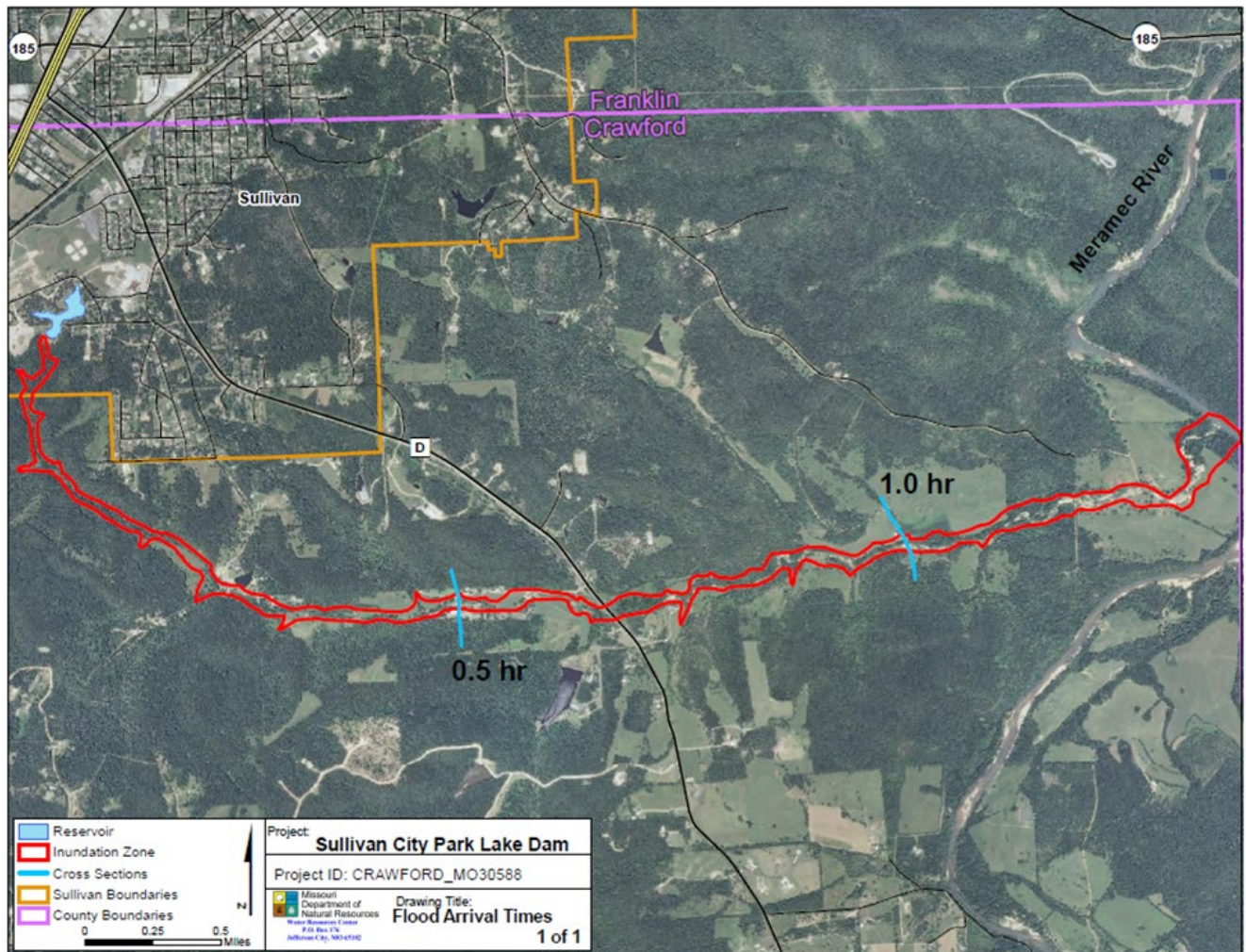


Figure 3.7. Green Dam Inundation Zone

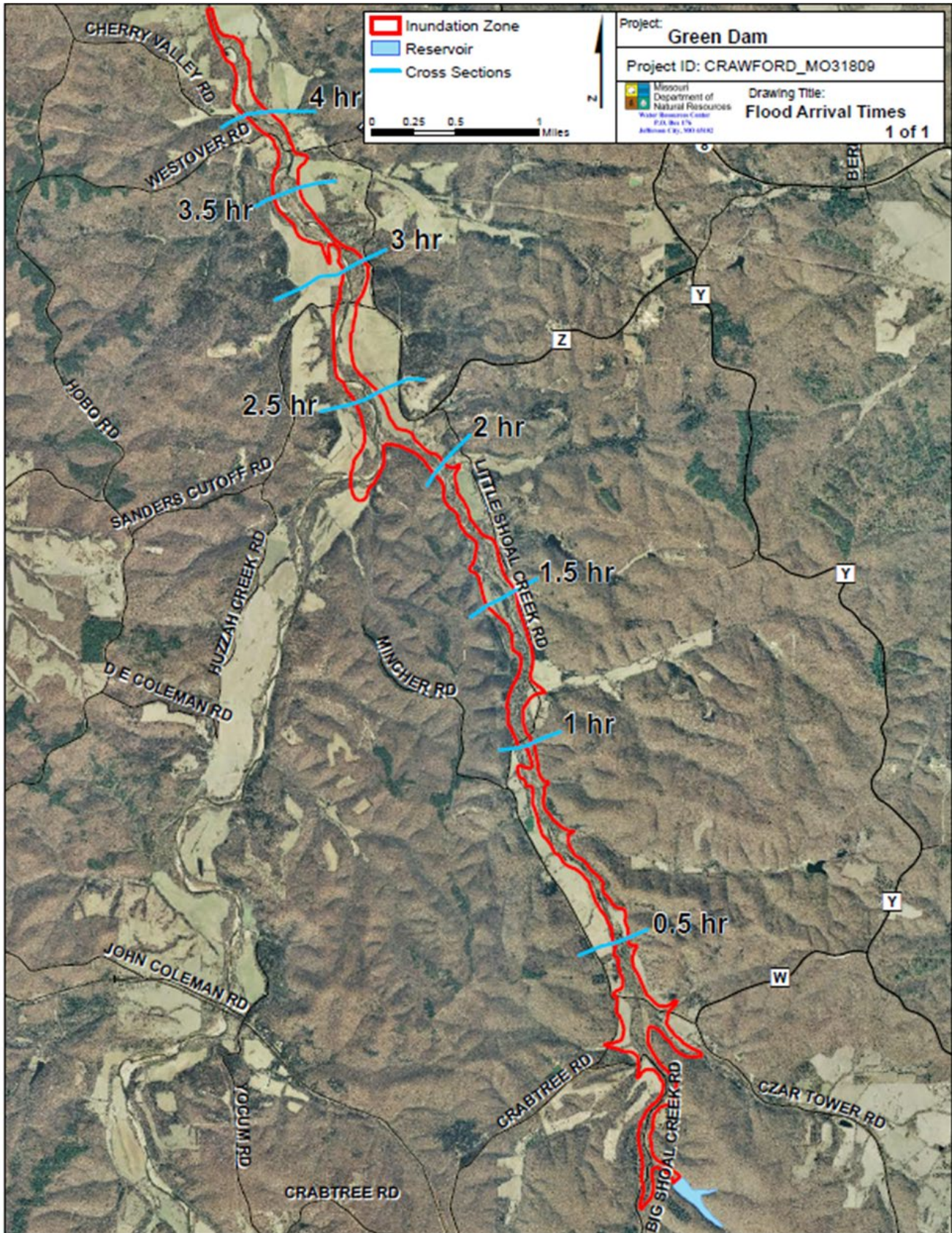




Figure 3.8. Haladale (Pine Lake) Dam Inundation Zone

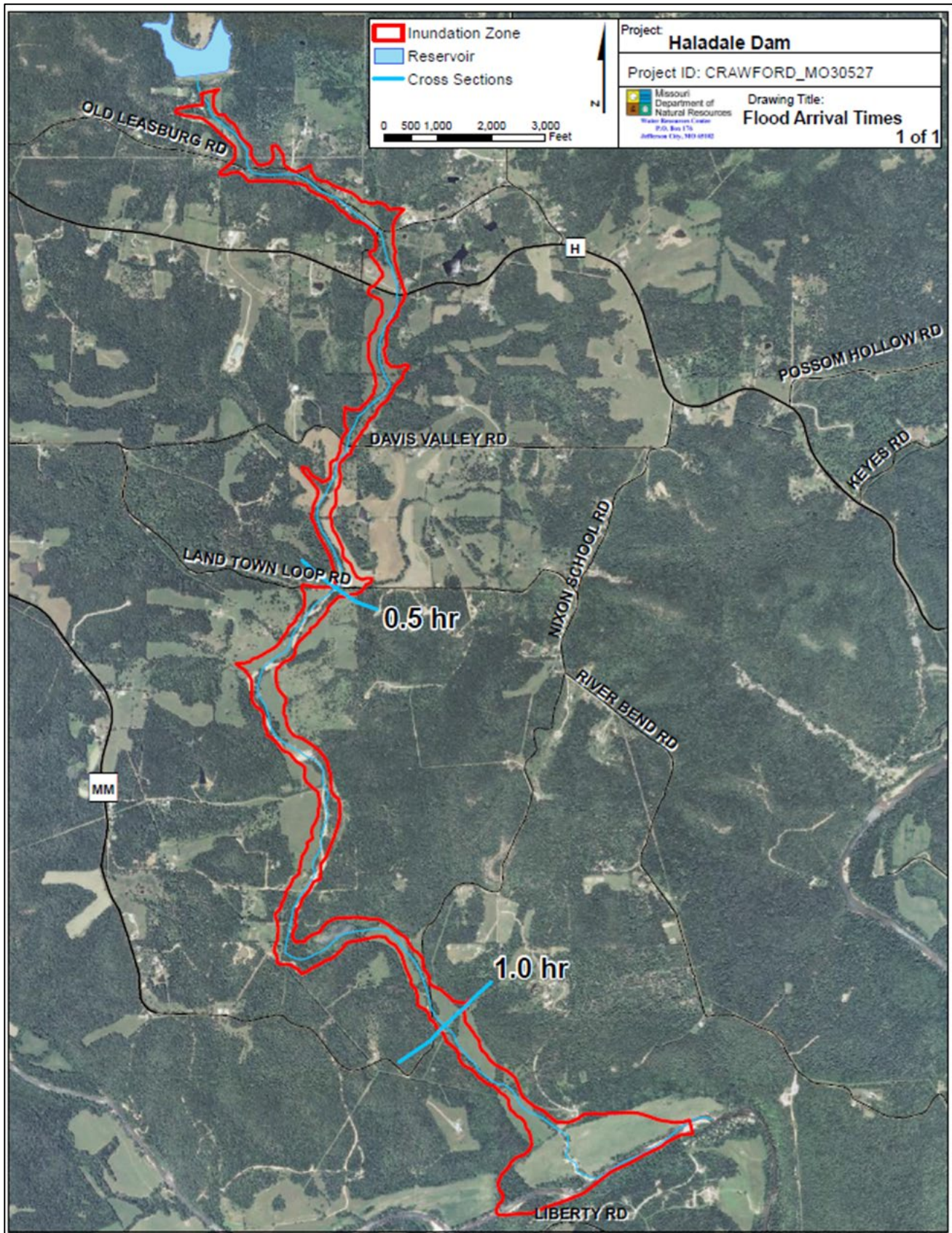
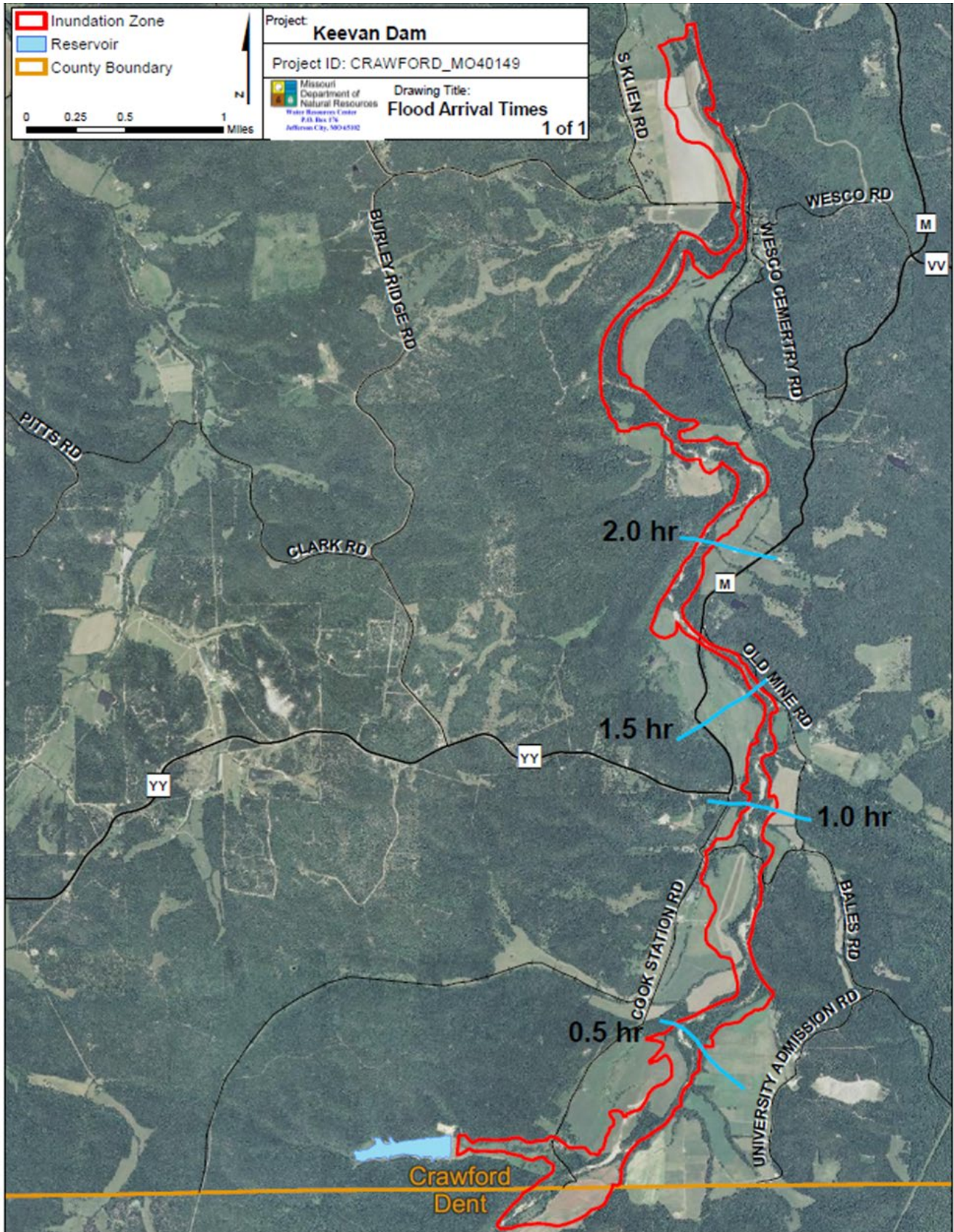


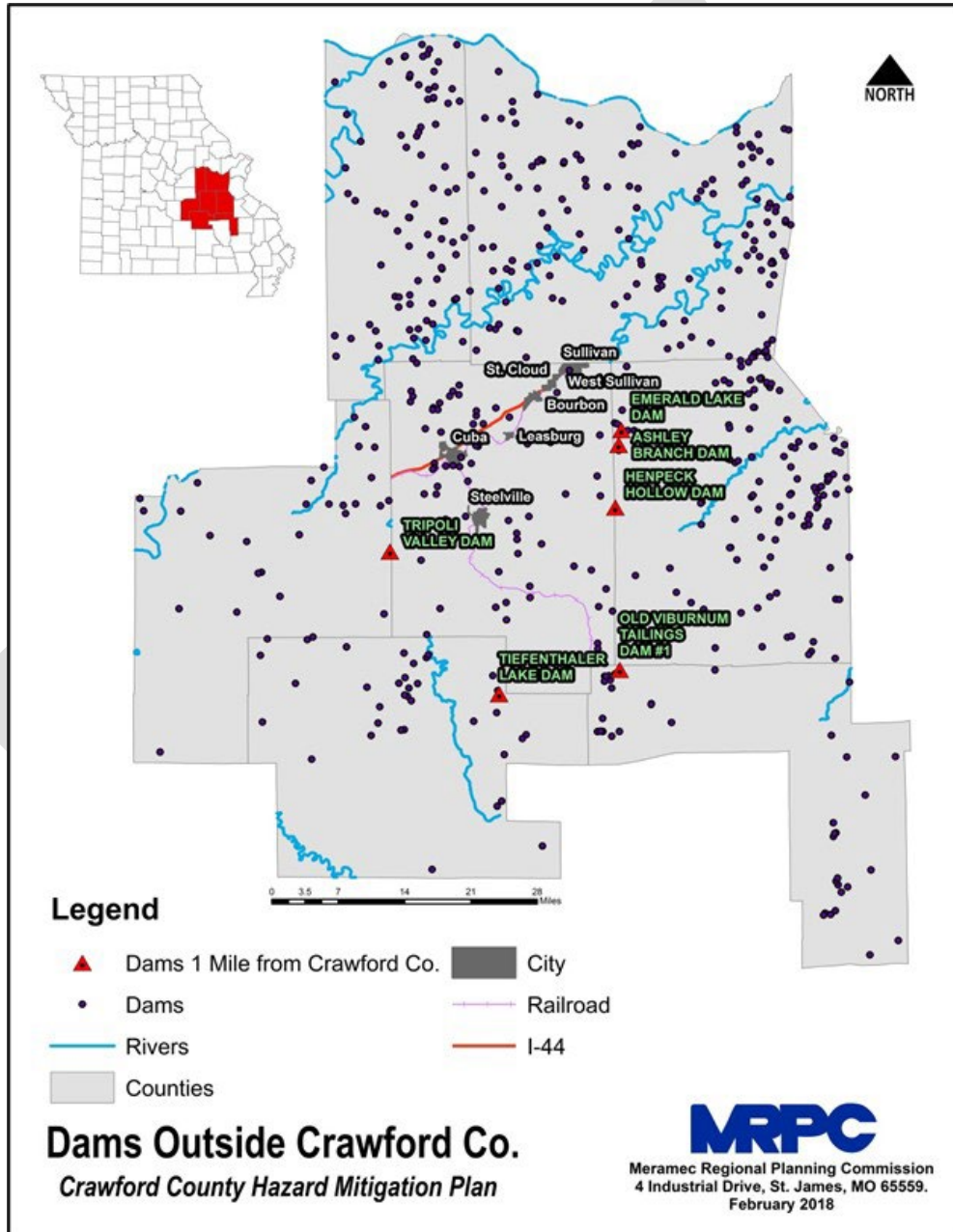
Figure 3.9. Keevan Dam Inundation Zone



Upstream Dams Outside the Planning Area

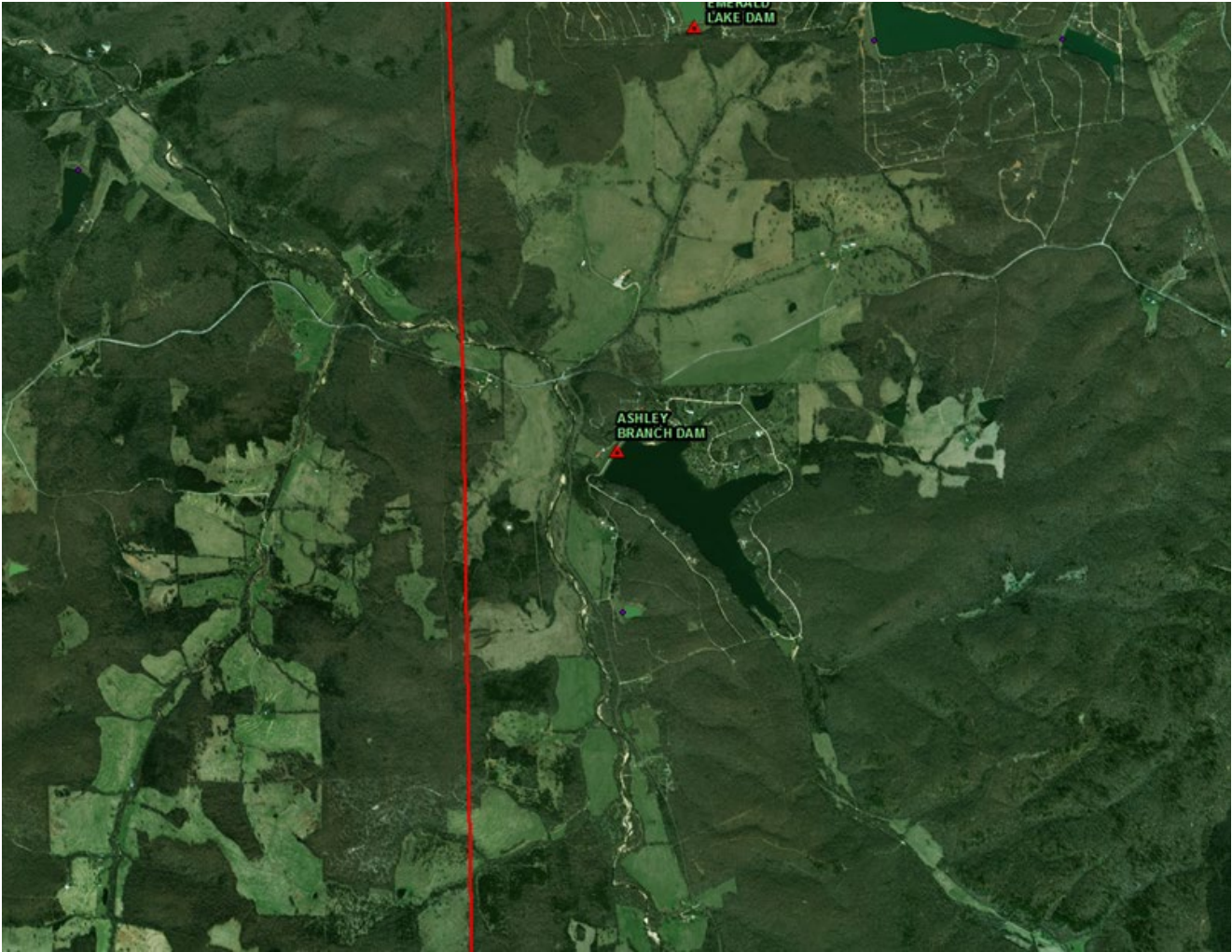
**Figure 3.10** depicts dams outside of Crawford County. Six High Hazard dams (4 regulated) are located within a 1-mile buffer of the county. According to the Missouri Department of Natural Resources, Missouri Geological Survey, Water Resources Center, there is one regulated high hazard dam that would flow into Crawford County from surrounding counties during a failure event; Ashely Branch Dam in Washington County (Regulated, High Hazard, Class 2) resides approximately 0.6 miles from the county (**Figure 3.11**). Additionally, Henpeck Hollow Dam in Washington County (Unregulated, High Hazard, Class 1) resides approximately 151 yards from the county (**Figure 3.12**).

**Figure 3.10. Upstream Dams Outside of Crawford County**



Source: MSDIS, MRPC

Figure 3.11. Ashely Branch Dam



**Figure 3.12. Henpeck Hollow Dam**



### ***Strength/Magnitude/Extent***

The severity/magnitude of dam failure would be similar in some cases to the impacts associated with flood events (see the flood hazard vulnerability analysis and discussion). Based on the hazard class definitions, failure of any of the High Hazard/Class I dams could result in a serious threat of loss of human life, serious damage to residential, industrial or commercial areas, public utilities, public buildings, or major transportation facilities. Catastrophic failure of any high hazard dams has the potential to result in greater destruction due to the potential speed of onset and greater depth, extent, and velocity of flooding. Worst case scenario would be a catastrophic failure at any of the high hazard class dams designated in **Table 3.18**.

### ***Previous Occurrences***

According to Stanford University's National Performance of Dams Program and the Missouri State Emergency Management Agency, there were 86 recorded dam incidents in Missouri between 1917 and 2008. For the 42-year period from 1975 to 2016 for which dam failure statistics are available, 19 dam failures and 68 incidents are recorded. Fortunately, only one drowning has been associated with a dam failure in the state. The problem of unsafe dams in Missouri was underscored by dam failures

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at Lawrenceton in 1968, Washington County in 1975, Fredricktown in 1977, and a near failure in Franklin County in 1979. A severe rainstorm and flash flooding in October 1998 compromised about a dozen small, unregulated dams in the Kansas City area. But perhaps the most spectacular and widely publicized dam failure in recent years was the failure of the Taum Sauk Hydroelectric Power Plant Reservoir atop Profitt Mountain in Reynolds County, MO.

In the early morning hours of December 14, 2005, a combination of human and mechanical error in the pump station resulted in the reservoir being overfilled. The manmade dam around the reservoir failed and dumped over a billion gallons of water down the side of Profitt Mountain, into and through Johnson's Shut-Ins State Park and into the East Fork of the Black River. The massive wall of water scoured a channel down the side of the mountain that was over 6000 feet wide and 7,000 feet long that carried a mix of trees, rebar, concrete, boulders and sand downhill and into the park<sup>10</sup>. The deluge destroyed Johnson's Shut-Ins State Park facilities, including the campground, and deposited sediment, boulders and debris into the park. The flood of debris diverted the East Fork of the Black River into an older channel and turned the river chocolate brown. Fortunately the breach occurred in mid-winter. Five people were injured when the park superintendent's home was swept away by the flood, but all were rescued and eventually recovered. Had it been summer, and the campground filled with park visitors, the death toll could have been very high<sup>11</sup>. This catastrophe has focused the public's attention on the dangers of dam failures and the need to adequately monitor dams to protect the vulnerable.

Despite the significance of the immediate damage done by the Taum Sauk Reservoir dam failure, the incident also highlights the long-term environmental and economic impacts of an event of this magnitude. Four years later, the toll of the flooding and sediment on aquatic life in the park and Black River is still being investigated. Even after the removal of thousands of dump truck loads of debris and mud, the river is still being affected by several feet of sediment left in the park. The local economy, heavily reliant upon the tourism from the park and Black River, has also been hit hard<sup>12</sup>.

### ***Event Description***

According to Stanford University's National Performance of Dams Program, no dam incidents have been recorded for Crawford County.

### ***Probability of Future Occurrence***

Since it is unknown which dams, if any might fail at any given time, determining the probability of future occurrence is not possible<sup>13</sup>. In addition, dam failure within the county has not occurred according to available data.

### ***Changing Future Conditions Considerations***

According to the Missouri State Hazard Mitigation Plan, studies have been conducted to investigate the impact of climate change scenarios on dam safety. Dam failure is already tied to flooding and the increased pressure flooding places on dams. The impacts of changing future conditions on dam failure will most likely be those related to changes in precipitation and the likelihood of flooding. Projections of changes in future conditions suggest that precipitation may increase and occur in more extreme events, which may increase risk the flooding, putting stress on dams and increasing the likelihood of dam failure.<sup>14</sup>

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<sup>10</sup> United States Geological Survey. Damage Evaluation of the Taum Sauk Reservoir Failure using LiDAR.

[https://www.researchgate.net/publication/268325451\\_Damage\\_Evaluation\\_of\\_the\\_Taum\\_Sauk\\_Reservoir\\_Failure\\_using\\_LiDAR](https://www.researchgate.net/publication/268325451_Damage_Evaluation_of_the_Taum_Sauk_Reservoir_Failure_using_LiDAR)

<sup>11</sup> The Alert. Spring 2006. After the Deluge...What's Ahead for Taum Sauk? By Dan Sherburne.

<sup>12</sup> The Alert. Spring 2006. After the Deluge...What's Ahead for Taum Sauk? By Dan Sherburne.

<sup>13</sup> 2018 Missouri State Hazard Mitigation Plan

<sup>14</sup> Ibid.

The safety of dams in the future can be based on an evaluation of changes in design floods and the freeboard available to accommodate an increase in flood levels. The results from the studies indicate that the design floods with the corresponding outflow floods and flood water levels will increase in the future. This increase will affect the safety of the dams in the future. Studies concluded that the total hydrological failure probability of a dam will increase in the future climate and that the extent and depth of flood waters will increase by the future dam break scenario.<sup>15</sup>

## **Vulnerability**

### ***Vulnerability Overview***

Data was obtained from the 2018 Missouri State Hazard Mitigation Plan for the vulnerability analysis of dam failure for Crawford County. There are however data limitations regarding dams unregulated by the State of Missouri due to height requirements. These limitations hinder vulnerability analysis; nonetheless, failure potential still exists. **Table 3.19** provides vulnerability analysis data for the failure of State-regulated dams in Missouri.

**Table 3.19. Vulnerability Analysis for Failure of State-regulated Dams in Missouri**

County	Class 1	Class 2	Class 3	Total	Estimated # of Buildings Vulnerable	Average Exposure Value per Structure (\$)	Estimated Total Potential Building Exposure (\$)	Estimated Total Population Exposure	Estimated Building Losses (\$)
Crawford	1	4	4	9	30	\$193,725	\$5,811,747	50	\$1,162,349

Source: 2018 Missouri State Hazard Mitigation Plan

For the vulnerability analysis of State regulated dams, the State developed the following assumptions for overview.

- Class 1 dams: the number of structures in the inundation area was estimated to be 10 or more permanent dwellings or any public building. Inspection of these dams must occur every two years.
- Class 2 dams: the area downstream from the dam that would be affected by inundation contains one to nine permanent dwellings, or one or more campgrounds with permanent water, sewer and electrical services or one or more industrial buildings. Inspection of these dams must occur once every three years.
- Class 3 dams: the area downstream from the dam that would be affected by inundation does

<sup>15</sup> 2018 Missouri State Hazard Mitigation Plan

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not contain any of the structures identified for Class 1 or Class 2 dams. Inspection of these dams must occur once every five years.

According to the 2018 Missouri State Hazard Mitigation Plan, there is an estimated 30 buildings vulnerable to failure of State-regulated dams (**Figure 3.13**) in Crawford County. Furthermore, the state quantified potential loss estimates in terms of property damages. To execute the analysis, the following assumptions were utilized.

- For State-regulated Class 1 and Class 2 dams that have available inundation maps as well as USACE dams for which inundation maps were made available, GIS comparative analysis was accomplished against the building exposure data to determine the types, numbers and estimated values of buildings at risk to dam failure.
- The building exposure data was based on the structure inventory data layer available from the Missouri Spatial Data Inventory Service (MSDIS). The available dam inundation areas were compared against the structure inventory to determine the numbers and types of structures at risk to dam failure.
- To calculate estimated values of buildings at risk, buildings values available in the HAZUS census block data were used to determine an average value for each property type. This average value per property type was then applied to the number of structures in dam inundation areas by type to calculate an overall estimated value of buildings at risk by type.<sup>16</sup>

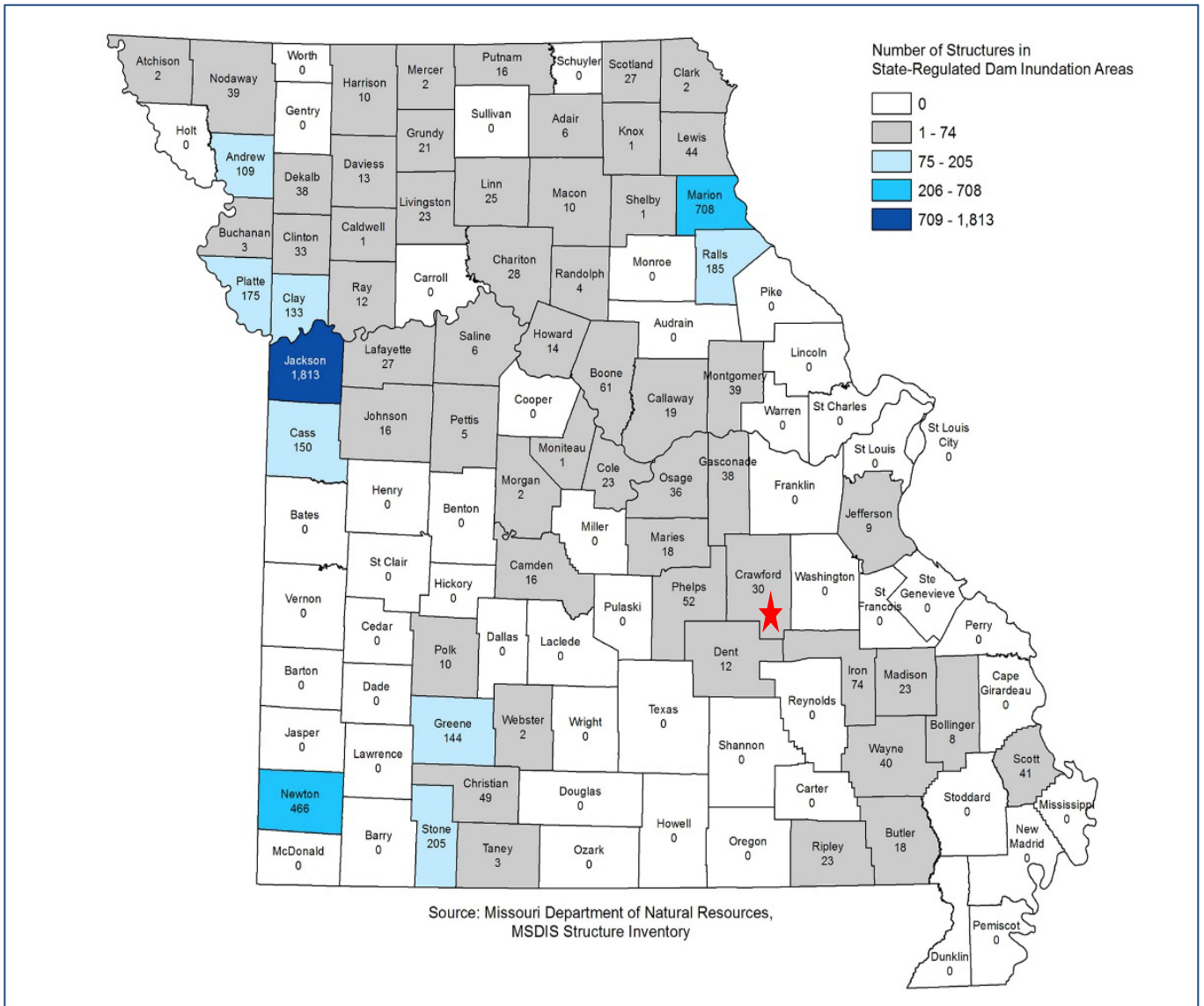
**Figure 3.14** and **Figure 3.15** depict the total estimated building losses and population exposure by county, respectively. The estimated building losses from failure of State-regulated dams is \$1.1 million. The estimated population exposure to failure of State-regulated dams ranges between 1 and 104.

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<sup>16</sup> 2018 Missouri State Hazard Mitigation Plan

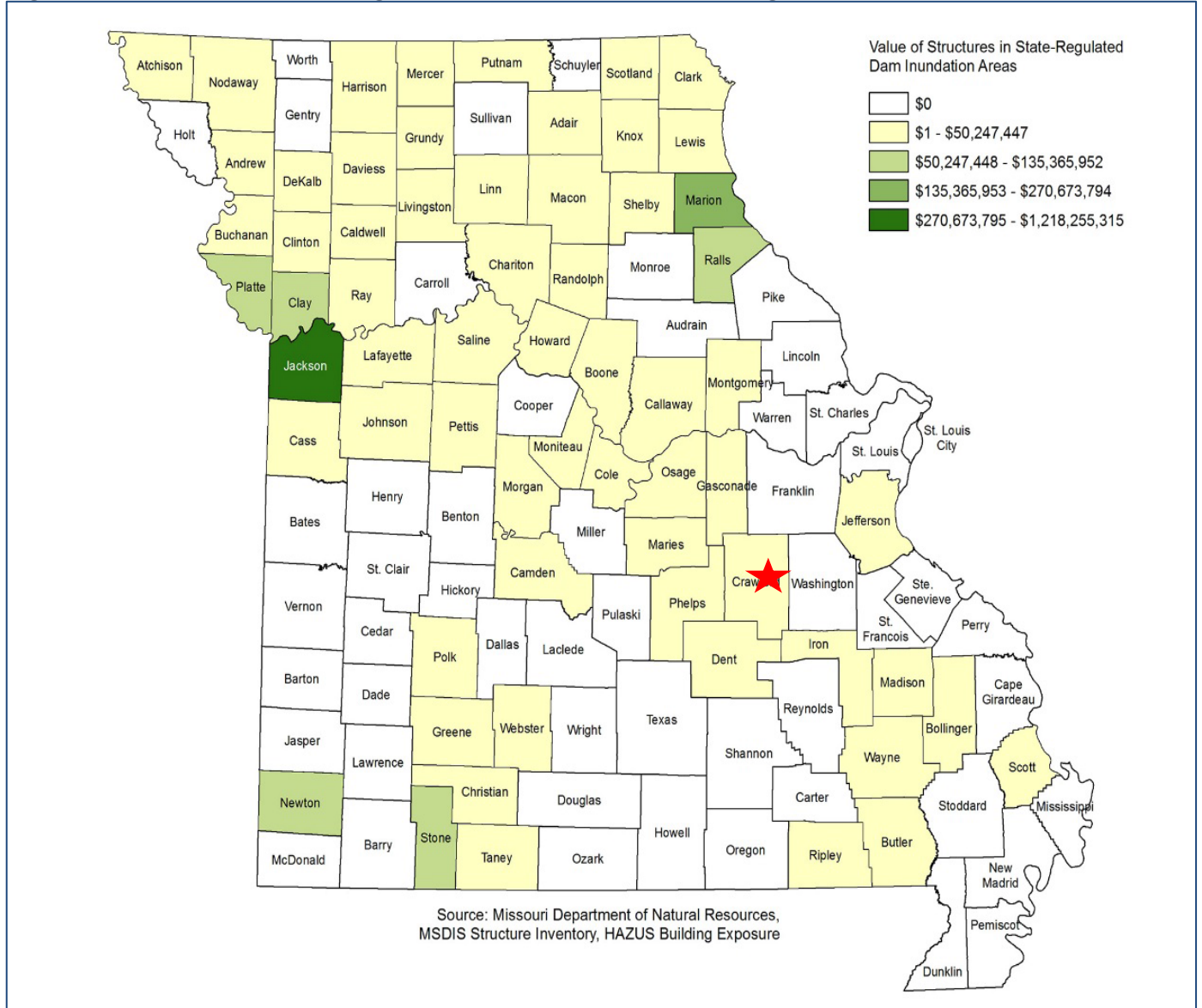


**Figure 3.13. Estimated Number of Buildings Vulnerable to Failure of State-regulated Dams**



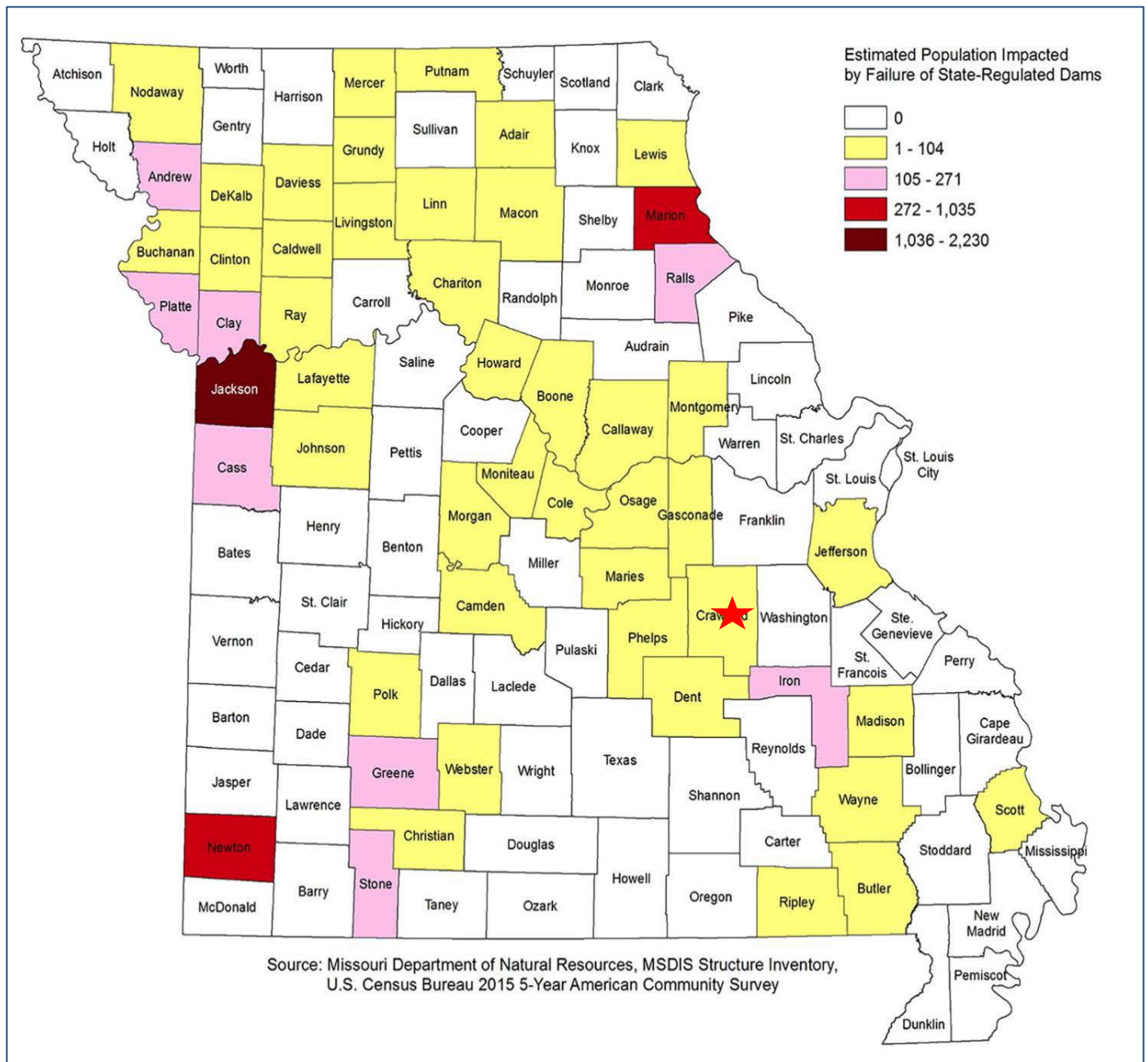
Source: 2018 Missouri State Hazard Mitigation Plan  
 \*Red star indicates Dent County

**Figure 3.14. Estimated Building Losses from Failure of State-regulated Dams**



Source: 2018 Missouri State Hazard Mitigation Plan  
 \*Red star indicates Crawford County

**Figure 3.15. Estimated Population Exposure to Failure of State-regulated Dams**



Source: 2018 Missouri State Hazard Mitigation Plan  
 \*Red star indicates Crawford County

**Potential Losses to Existing Development: (including types and numbers, of buildings, critical facilities, etc.)**

The most obvious worst case dam failure scenario would occur at any High Hazard/Class 1 dam. During a failure event, serious loss to road infrastructure, commercial and residential structures, and human life is likely. However, the majority of dams in Crawford County are rural in nature.

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### **Brummet Lake Dam Downstream Crossings**

- Marisa Ln
- Rte. PP
- Lost Acres Ln
- Sunset Ridge Ln
- Lick Creek Rd
- Saranac Springs Rd

### **Sullivan City Park Lake Dam Downstream Crossings**

- Rte. D
- State Hwy 8

### **Green Dam Downstream Crossings**

- Big Shoal Creek Rd
- Little Shoal Creek Rd
- Crabtree Rd
- Huzzah Creek Rd
- Westover Rd

### **Haladale (Pine Lake) Dam Downstream Crossings**

- Old Leasburg Rd
- Old Leasburg Cutoff
- Rte H
- Davis Valley Rd
- Land Town Loop Rd
- Nixon School Rd

### **Keevan Dam Downstream Crossings**

- Delcour Rd
- Bales Beach Rd
- Bales Rd
- Old Mine Rd
- Rte. M
- Burley Ridge Rd

### ***Impact of Previous and Future Development***

Previous and future development within the County that has potential to be influenced by dam failure includes any areas downstream of a dam within the 100 Year Floodplain. No development is planned in any floodplain or areas downstream of dams in the county or cities.

### ***Hazard Summary by Jurisdiction***

Variations in vulnerability across the planning area depend upon multiple variables. For example, with just 8 state-regulated dams and 26 NID high hazard dams, conclusions can be drawn that many of the high hazard dams in the county are un-regulated and may not be inspected/maintained appropriately. Nonetheless, Crawford County school districts and special districts do not have assets located in dam breach inundation areas. Rutz Lake Dam in Cuba seems to be most vulnerable to losses during the event of failure due to nearby childcare facilities. Additionally, Kemp Lake Dam would be vulnerable to losses during the event of failure due to nearby Interstate 44.

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## **Problem Statement**

In summary, the hazard risk for dam failure in Crawford County ranges between high and low, dependent upon the dam. If a dam does fail, the expected impacts could vary from negligible to critical, and could potentially affect road infrastructure, residential structures, commercial buildings, public structures, and human life. It is recommended to encourage land use management practices to decrease the potential for damage from a dam collapse, including the discouragement of development in areas with the potential for sustaining damage from a dam failure. Installation of education programs to inform the public of dam safety measures and preparedness activities would be beneficial. In addition, the availability of training programs to encourage landowners how to properly inspect their dams and develop emergency action plans would be advantageous.

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## 3.4.2 Drought

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Some specific sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.6, Page 3.235
- Maps of effects of drought, National Drought Mitigation Center (NDMC) located at the University of Nebraska in Lincoln; <http://www.drought.unl.edu/>.
- Historical drought impacts, National Drought Mitigation Center (NDMC) located at the University of Nebraska in Lincoln; at <http://droughtreporter.unl.edu/> .
- Recorded low precipitation, NOAA Regional Climate Center, (<http://www.hprcc.unl.edu>).
- Water shortages, Missouri’s Drought Response Plan, Missouri Department of Natural Resources, <https://dnr.mo.gov/water/how-water/state-water/drought>
- Populations served by groundwater by county, USGS-NWIS, <http://maps.waterdata.usgs.gov/mapper/index.html>
- Census of Agriculture, [https://agcensus.library.cornell.edu/census\\_parts/2012-missouri/](https://agcensus.library.cornell.edu/census_parts/2012-missouri/)
- USDA Risk Management Agency, Insurance Claims, <https://www.rma.usda.gov/en/Information-Tools/Summary-of-Business/Cause-of-Loss>
- Natural Resources Defense Council, <http://www.nrdc.org/globalWarming/watersustainability/>
- Missouri Department of natural Resources (MDNR), Drought News, Conditions and Resources
- Missouri Hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<https://drive.google.com/file/d/1bPkc0jqF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - Vulnerability to drought by County
  - Crop insurance claims due to drought by County

### **Hazard Profile**

#### ***Hazard Description***

Drought is generally defined as a condition of moisture levels significantly below normal for an extended period of time over a large area that adversely affects plants, animal life, and humans. A drought period can last for months, years, or even decades. There are four types of drought conditions relevant to Missouri, according to the 2018 Missouri State Hazard Mitigation Plan, which are as follows.

- **Meteorological** drought is defined in terms of the basis of the degree of dryness (in comparison to some “normal” or average amount) and the duration of the dry period. A meteorological drought must be considered as region-specific since the atmospheric conditions that result in deficiencies of precipitation are highly variable from region to region.
- **Hydrological** drought is associated with the effects of periods of precipitation (including snowfall) shortfalls on surface or subsurface water supply (e.g., streamflow, reservoir and lake levels, ground water). The frequency and severity of hydrological drought is often defined on a watershed or river basin scale. Although all droughts originate with a deficiency of precipitation, hydrologists are more concerned with how this deficiency plays out through the hydrologic system. Hydrological droughts are usually out of phase with or lag the occurrence of meteorological and agricultural droughts. It takes longer for precipitation deficiencies to show up in components of the hydrological system such as soil moisture, streamflow, and ground water and reservoir levels. As a result, these impacts also are out of phase with impacts in other economic sectors.

- 
- Agricultural drought focus is on soil moisture deficiencies, differences between actual and potential evaporation, reduced ground water or reservoir levels, etc. Plant demand for water depends on prevailing weather conditions, biological characteristics of the specific plant, its stage of growth, and the physical and biological properties of the soil.
  - Socioeconomic drought refers to when physical water shortage begins to affect people<sup>17</sup> - which impacts supply and demand of some economic commodity.

### ***Geographic Location***

All areas and jurisdictions in Crawford County are susceptible to drought, but particularly cities where thousands of residents are served by the same source of water. These cities use deep hard rock wells that are 1,100 to 1,800 feet deep and can experience drought when recharge of these wells is low. The majority of individuals living in Crawford County rely on groundwater resources for drinking water. Approximately 34% of the land in the county is utilized for agricultural purposes. Furthermore, livestock sales comprise 75% of the market of agricultural products sold in Crawford County. A drought would directly impact livestock production and the agriculture economy in Crawford County<sup>18</sup>.

### ***Strength/Magnitude/Extent***

The National Drought Monitor Center at the University of Nebraska at Lincoln summarized the potential severity of drought as follows. Drought can create economic impacts on agriculture and related sectors, including forestry and fisheries, because of the reliance of these sectors on surface and subsurface water supplies. In addition to losses in yields in crop and livestock production, drought is associated with increases in insect infestations, plant disease, and wind erosion. Droughts also bring increased problems with insects and disease to forests and reduce growth. The incidence of forest and range fires increases substantially during extended droughts, which in turn place both human and wildlife populations at higher levels of risk. Income loss is another indicator used in assessing the impacts of drought because so many sectors are affected. Finally, while drought is rarely a direct cause of death, the associated heat, dust and stress can all contribute to increased mortality<sup>19</sup>.

**Figure 3.16** depicts a U.S. Drought Monitor map of Missouri on August 18, 2020. This map illustrates the planning area, which could be in drought at any given moment in time. A red arrow indicates the location of the planning area (Crawford County).

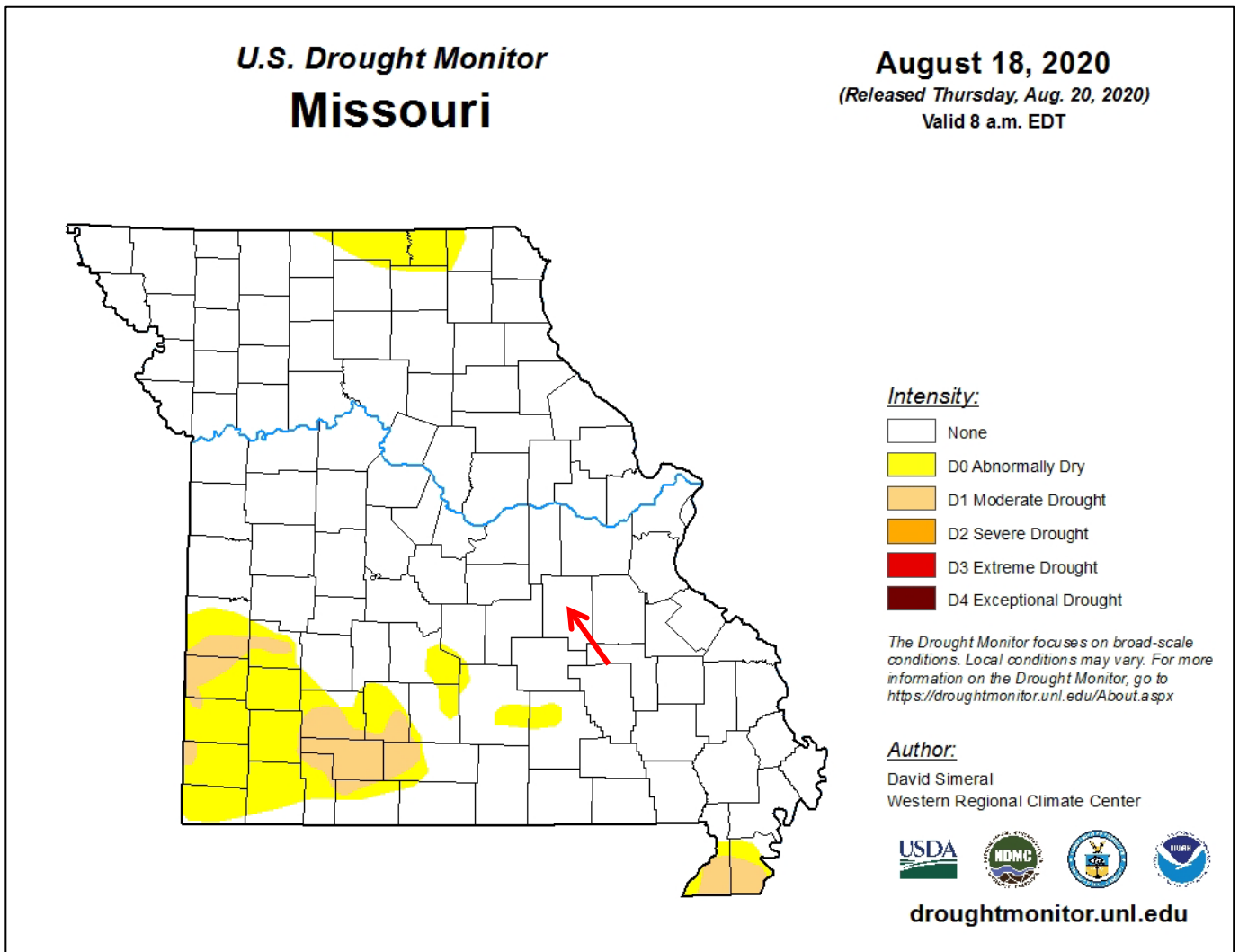
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<sup>17</sup> <http://www.drought.unl.edu/> <http://droughtreporter.unl.edu/>

<sup>18</sup> [https://www.nass.usda.gov/Quick\\_Stats/CDQT/chapter/2/table/1/state/MO/county/055/year/2017](https://www.nass.usda.gov/Quick_Stats/CDQT/chapter/2/table/1/state/MO/county/055/year/2017)

<sup>19</sup> [https://www.nass.usda.gov/Quick\\_Stats/CDQT/chapter/2/table/1/state/MO/county/055/year/2017](https://www.nass.usda.gov/Quick_Stats/CDQT/chapter/2/table/1/state/MO/county/055/year/2017)

Figure 3.16. U.S. Drought Monitor Map of Missouri on August 18, 2020

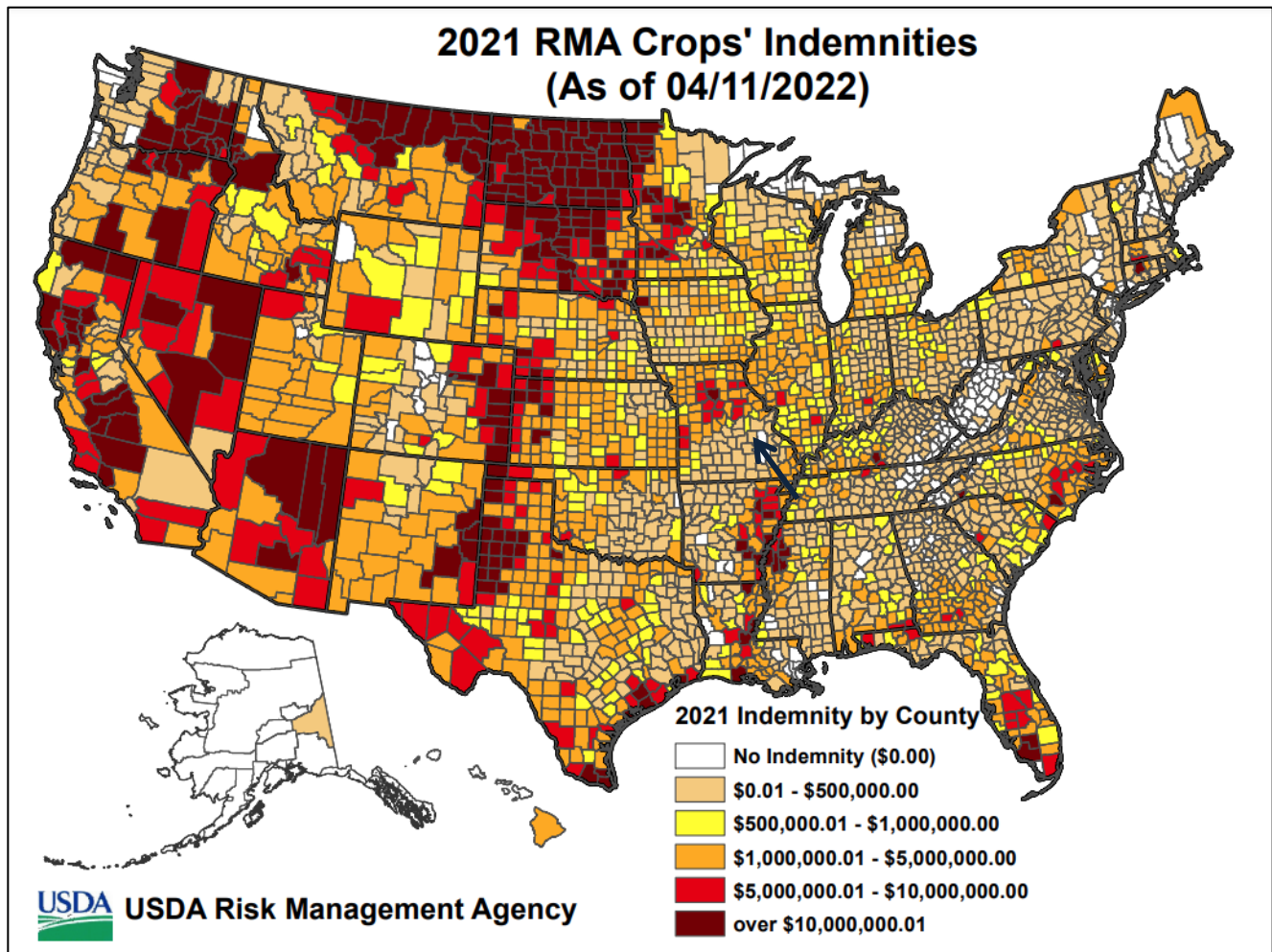


Source: U.S. Drought Monitor, <http://droughtmonitor.unl.edu/CurrentMap/StateDroughtMonitor.aspx?MO>

**Figure 3.17** illustrates RMA crop indemnities for 2021 across the United States. Crawford County fell in the \$0.01-500,000 category for crop indemnities.



Figure 3.17. 2021 RMA Crop Indemnities for the United States



Source: <https://www.rma.usda.gov/-/media/RMA/Maps/Total-Crop-Indemnity-Maps/Crop-Year-2021/041122map.ashx>

\*Black arrow indicates Crawford County

According to the USDA's Risk Management Agency, there have been 9 crop insurance payments due to drought in Crawford County since 2001, totaling \$257,768.80. **Table 3.20** illustrates the year, number of payments, and total amount of crop insurance payments.

**Table 3.20. Crawford County Crop Indemnity Payments (2001-2020)**

Year	Number of Payments	Total
2001	-	-
2002	-	-
2003	-	-
2004	-	-
2005	-	-
2006	-	-
2007	-	-
2008	-	-

Year	Number of Payments	Total
2009	-	-
2010	-	-
2011	-	-
2012	4	\$240,520.00
2013	-	-
2014	2	\$4,773.00
2015	-	-
2016	-	-
2017	1	\$4,544.00
2018	1	\$3,652.80
2019	-	-
2020	1	\$4,279.00
<b>TOTAL</b>	<b>9</b>	<b>\$257,768.80</b>

Source: [http://www.rma.usda.gov/en/Information -Tools/Summary-of-Business/Cause-of-Loss](http://www.rma.usda.gov/en/Information-Tools/Summary-of-Business/Cause-of-Loss)

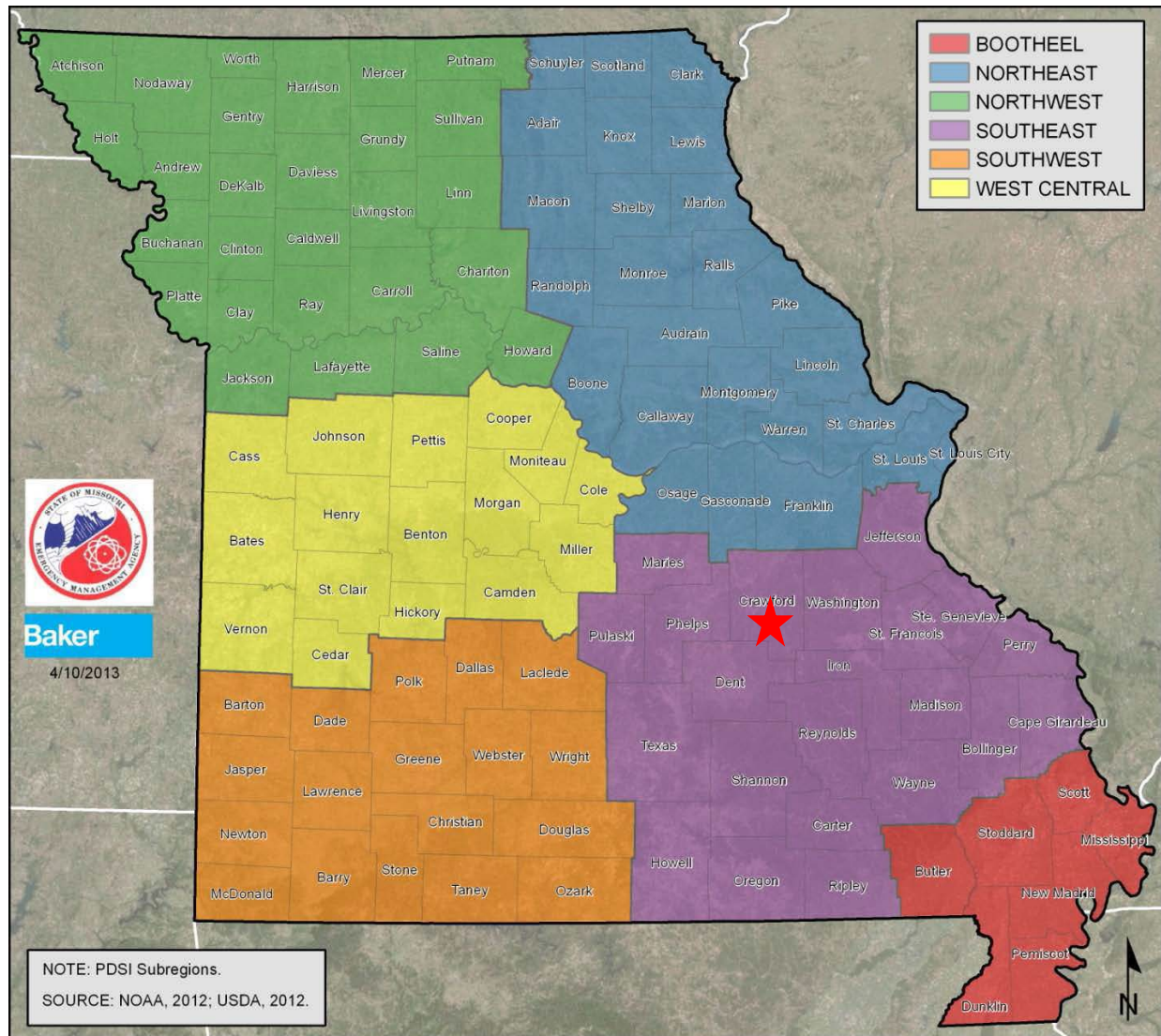
The Palmer Drought Indices measure dryness based on recent precipitation and temperature. The indices are based on a “supply-and-demand model” of soil moisture. Calculation of supply is relatively straightforward, using temperature and the amount of moisture in the soil. However demand is more complicated as it depends on a variety of factors, such as evapotranspiration and recharge rates. These rates are harder to calculate. Palmer tried to overcome these difficulties by developing an algorithm that approximated these rates, and based the algorithm on the most readily available data — precipitation and temperature.

The Palmer Index has proven most effective in identifying long-term drought of more than several months. However, the Palmer Index has been less effective in determining conditions over a matter of weeks. It uses a “0” as normal, and drought is shown in terms of negative numbers; for example, negative 2 is moderate drought, negative 3 is severe drought, and negative 4 is extreme drought. Palmer's algorithm also is used to describe wet spells, using corresponding positive numbers.

Palmer also developed a formula for standardizing drought calculations for each individual location based on the variability of precipitation and temperature at that location. The Palmer index can therefore be applied to any site for which sufficient precipitation and temperature data is available.

**Figure 3.18** illustrates the Palmer Drought Severity Index sub-regions of Missouri. Crawford County is categorized under the Southeast sub-region.

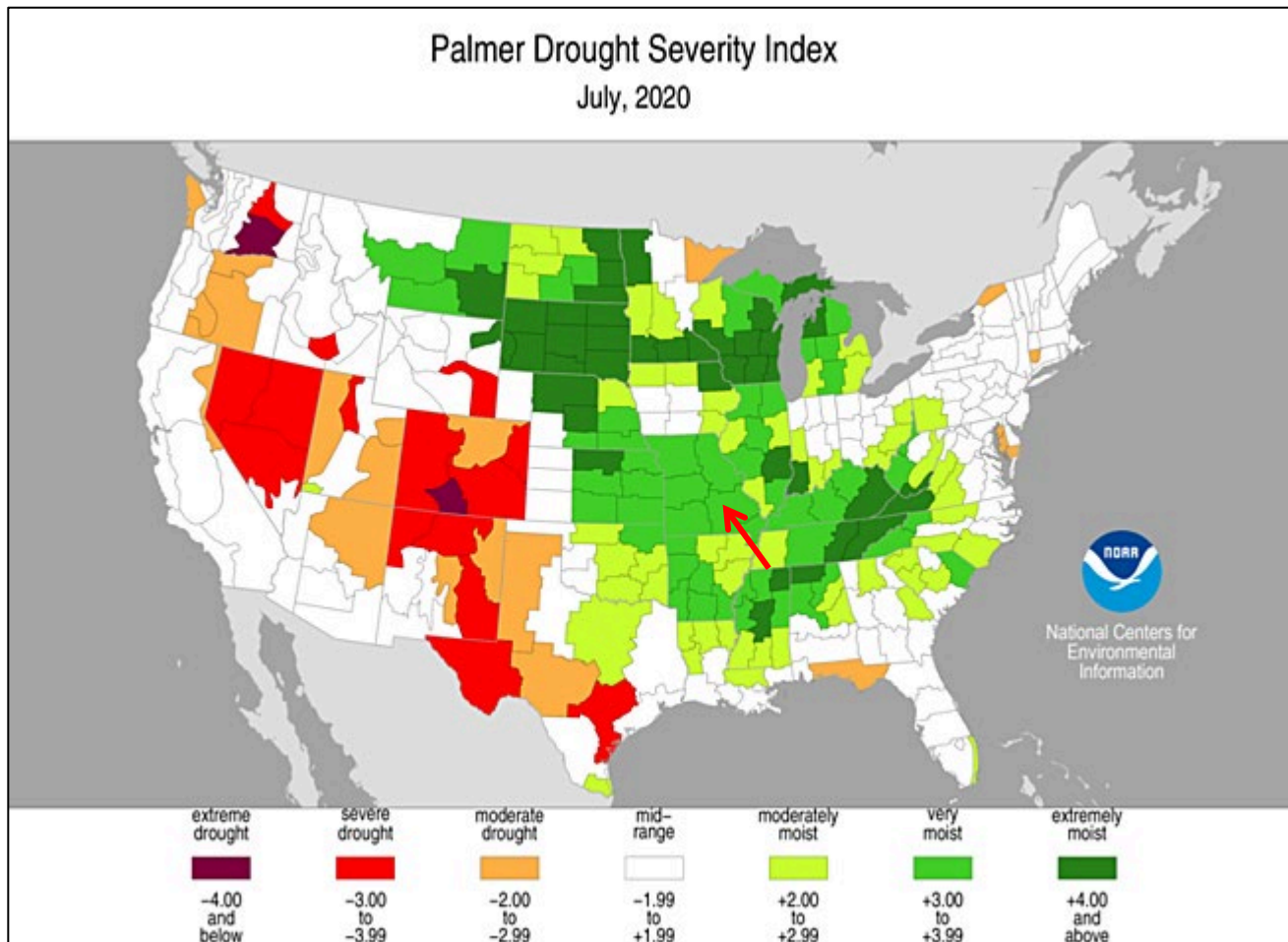
**Figure 3.18. Palmer Drought Severity Index: Missouri Sub-regions**



Source: 2018 Missouri State Hazard Mitigation Plan; \*Red star indicates Crawford County

**Figure 3.19** is an example of the Palmer Modified Drought Index for the United States on July, 2020.

**Figure 3.19. Palmer Modified Drought Index National Map July, 2020**



Source: <http://www.ncdc.noaa.gov/temp-and-precip/drought/historical-palmers/>; \*Red arrow indicates Crawford County

Data was collected from the Missouri Department of Natural Resources (2021 Census of Missouri Public Water Systems) to determine water source by jurisdiction. Crawford County and the cities of Bourbon, Cuba, Leasburg, Steelville, and Sullivan utilize well water as their sole source of water (**Table 3.21**). Communities that exclusively depend upon ground water could experience hardship in the event of a long term drought.

**Table 3.21. 2020 Water Source by Jurisdiction**

Jurisdiction	% of source that is groundwater
<b>Crawford County</b>	100
<b>Bourbon</b>	100
<b>Cuba</b>	100
<b>Leasburg</b>	100
<b>Steelville</b>	100
<b>Sullivan</b>	100

Source: Missouri Dept. of Natural Resources, 2022 Census of Missouri Public Water Systems

**Previous Occurrences**

**Table 3.22** offers Palmer Drought Severity Index data for Crawford County between 2011 and 2020. This information exemplifies drought conditions on a monthly basis for Missouri’s Southeast sub-region within the United States.

**Table 3.22. Palmer Drought Severity Index for Crawford County, MO (2011 – 2020)**

	Year									
Year	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>Jan.</b>	Extremely moist	Mid-range	Mid-range	Moderate Drought	Moderately moist	Extremely moist	Mid-range	Moderate drought	Mid-range	Extremely moist
<b>Feb.</b>	Extremely moist	Mid-range	Mid-range	Moderate Drought	Moderately moist	Very moist	Mid-range	Mid-range	Moderately moist	Very moist
<b>March</b>	Extremely moist	Mid-range	Mid-range	Moderate Drought	Mid-range	Very moist	Mid-range	Mid-range	Moderately moist	Very moist
<b>April</b>	Very moist	Mid-range	Moderately moist	Mid-range	Mid-range	Moderately moist	Mid-range	Mid-range	Moderately moist	Very moist
<b>May</b>	Very moist	Mid-range	Very moist	Mid-range	Mid-range	Moderately moist	Mid-range	Mid-range	Very moist	Very moist
<b>June</b>	Very moist	Moderate drought	Very moist	Mid-range	Very moist	Mid-range	Mid-range	Mid-range	Very moist	Very moist
<b>July</b>	Mid-range	Severe drought	Mid-range	Mid-range	Extremely moist	Mid-range	Mid-range	Moderate drought	Very moist	Very moist
<b>Aug.</b>	Mid-range	Extreme drought	Mid-range	Mid-range	Extremely moist	Very moist	Mid-range	Mid-range	Extremely moist	Very moist
<b>Sept.</b>	Mid-range	Severe drought	Mid-range	Moderately moist	Very moist	Very moist	Mid-range	Mid-range	Very moist	Very moist
<b>Oct.</b>	Moderate drought	Severe drought	Mid-range	Very moist	Moderately moist	Moderately moist	Mid-range	Mid-range	Very moist	Moderately moist
<b>Nov.</b>	Mid-range	Severe drought	Mid-range	Very moist	Very moist	Mid-range	Mid-range	Mid-range	Very moist	Moderately moist
<b>Dec.</b>	Mid-range	Severe drought	Moderate drought	Moderately moist	Extremely moist	Mid-range	Moderate drought	Mid-range	Very moist	Mid-range

Source: <https://www.ncei.noaa.gov/access/monitoring/historical-palmers/maps/psi/201101-202012>

**Probability of Future Occurrence**

To calculate the probability of future occurrence of drought in Crawford County, historical climate data was analyzed. There were 32 months of recorded drought (**Table 3.23**) over a 20-year span (January, 2001 to December, 2020). The number of months in drought (32) was divided by the total number of months (240) and multiplied by 100 for the annual average percentage probability of drought (**Table 3.24**). Although drought is not predictable, long-range outlooks and predicted impacts of climate change could indicate an increase change of drought.

**Table 3.23. Palmer Drought Severity Index for Crawford County, MO (2001 – 2020)**

Month	Year											
	January	February	March	April	May	June	July	August	September	October	November	December
2001												
2002												
2003	x	x	x									
2004												
2005							x				x	x
2006	x	x	x	x	x	x	x	x	x			
2007										x	x	
2008												
2009												
2010												
2011										x		
2012						x	x	x	x	x	x	x
2013												x
2014	x	x	x									
2015												
2016												
2017												x
2018	x						x					
2019												
2020												

Source: <https://www.ncei.noaa.gov/access/monitoring/historical-palmers/maps/psi/200101-202012>

\*x indicates drought

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**Table 3.24. Annual Average Percentage Probability of Drought in Crawford County, MO**

Location	Annual Avg. % P of Drought
Crawford County	13.3%

Source: NOAA National Centers for Environmental Information, Historical Palmer Drought Indices

\*P = probability; see page 3.44 for definition.

### ***Changing Future Conditions Considerations***

According to the 2018 Missouri Hazard Mitigation Plan, severe drought is a natural part of Missouri's climate and is a risk to agriculture. Future increases in evaporation rates due to higher temperatures may increase the intensity of naturally occurring droughts. Although it is believed that springs will be wetter, summer droughts are likely to be more severe. Higher evaporation and lower summer rainfall are likely to reduce river flows. The number of heavy rainfall events is predicted to increase, with the overall total rainfall amounts to remain the same. This indicates that there will be periods of heavy rainfall followed by longer periods of dry days. Higher temperatures and increased evapotranspiration increase the likelihood of drought and its negative impact on agriculture.<sup>20</sup>

## **Vulnerability**

### ***Vulnerability Overview***

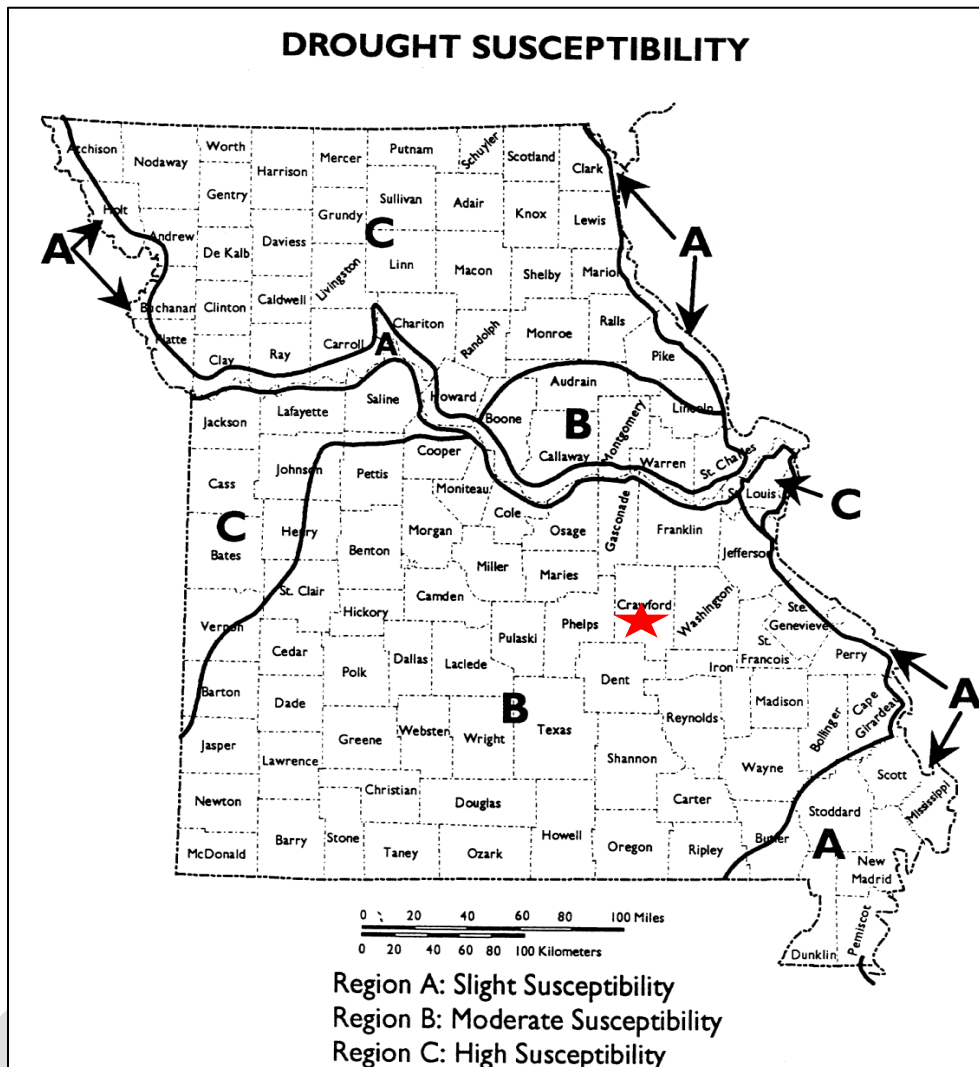
Data was obtained from the 2018 Missouri State Hazard Mitigation Plan for the drought vulnerability analysis. **Table 3.25** depicts the ranges for drought vulnerability factor ratings created by SEMA. The array ranges between 1 (low) and 5 (high). The factors considered include social vulnerability, crop exposure ratio, annualized crop claims paid and likelihood of occurrence. Once the ranges were determined and applied to all factors considered in the analysis, the ratings were combined to determine an overall vulnerability rating for drought. Crawford County is determined as having a low vulnerability to crop loss (**Table 3.26**) as a result of a drought. Additionally, SEMA has divided the State into 3 regions in regards to drought susceptibility (**Figure 3.20**). Crawford County is included in Region B (Moderate Susceptibility). Region B is described as having groundwater sources that are suitable in meeting domestic and municipal water needs, but due to required well depths, irrigation wells are very expensive. Also, the topography is commonly unsuitable for row-crop irrigation<sup>21</sup>.

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<sup>20</sup> 2018 Missouri State Hazard Mitigation Plan

<sup>21</sup> 2018 Missouri State Hazard Mitigation Plan

Figure 3.20. Drought Susceptibility in Missouri



Source: 2018 Missouri State Hazard Mitigation Plan; \*Red star indicates Crawford County

Table 3.25. Ranges for Drought Vulnerability Factor Ratings

Factors Considered	Low (1)	Medium-low (2)	Medium (3)	Medium-high (4)	High (5)
Social Vulnerability Index	1	2	3	4	5
Crop Exposure Ratio Rating	\$866,000 - \$10,669,000	\$10,669,001 - \$33,252,000	\$33,252,001 - \$73,277,000	\$73,277,001 - \$155,369,000	\$155,369,001 - \$256,080,000
Annualized USDA Crop Claims Paid	<\$340,000	\$340,000 - \$669,999	\$670,000 - \$999,999	\$1M - \$1,299,999	>\$1,300,000
Likelihood of Occurrence of Severe or Extreme Drought	1-1.9%	2-3.9%	4-5.9%	6-8.9%	9-10.72%
Total Drought Vulnerability Rating	7-8	9-10	11-12	13-14	15-17

Source: 2018 Missouri State Hazard Mitigation Plan



**Table 3.26. Vulnerability of Crawford County to Drought**

SOVI index rating	USDA RMA Total Drought Crop Claims	Avg Annualized Crop Claims	USDA Claims Rating	2012 Crop Exposure	Crop Exposure Rating	Likelihood of severe drought %	Drought occurrence rating	Total Rating	Total rating (text) drought
2	\$245,293	\$27,255	1	\$3,112,000	1	6.42	4	8	Low

Source: 2018 Missouri State Hazard Mitigation Plan

### **Potential Losses to Existing Development**

Drought is not limited to a hazard that affects just agriculture but can extend to encompass the nation's whole economy. Its impact can adversely affect a small town's water supply, the corner grocery store, commodity markets, or tourism. Additionally, extreme droughts have the ability to damage roads, water mains, and building foundations. On average, drought costs the U.S. economy about \$7 billion to \$9 billion a year, according to the National Drought Mitigation Center. Moreover, drought prone regions are also prone to increased fire hazards<sup>22</sup>.

### **Impact of Future Development**

Impacts of drought on future development within Crawford County would be negligible. Population projections as provided by the Missouri Office of Administration suggest that Crawford County will increase by approximately 4,000 individuals by 2030<sup>23</sup>. Moreover, with an increasing population, water use and demand would be expected to increase as well; potentially straining the water supply systems. Long term drought could expose vulnerabilities during construction/upgrades of water distribution and sewer infrastructures. Furthermore, any agriculture related development in terms of crop or livestock production would also be at risk.

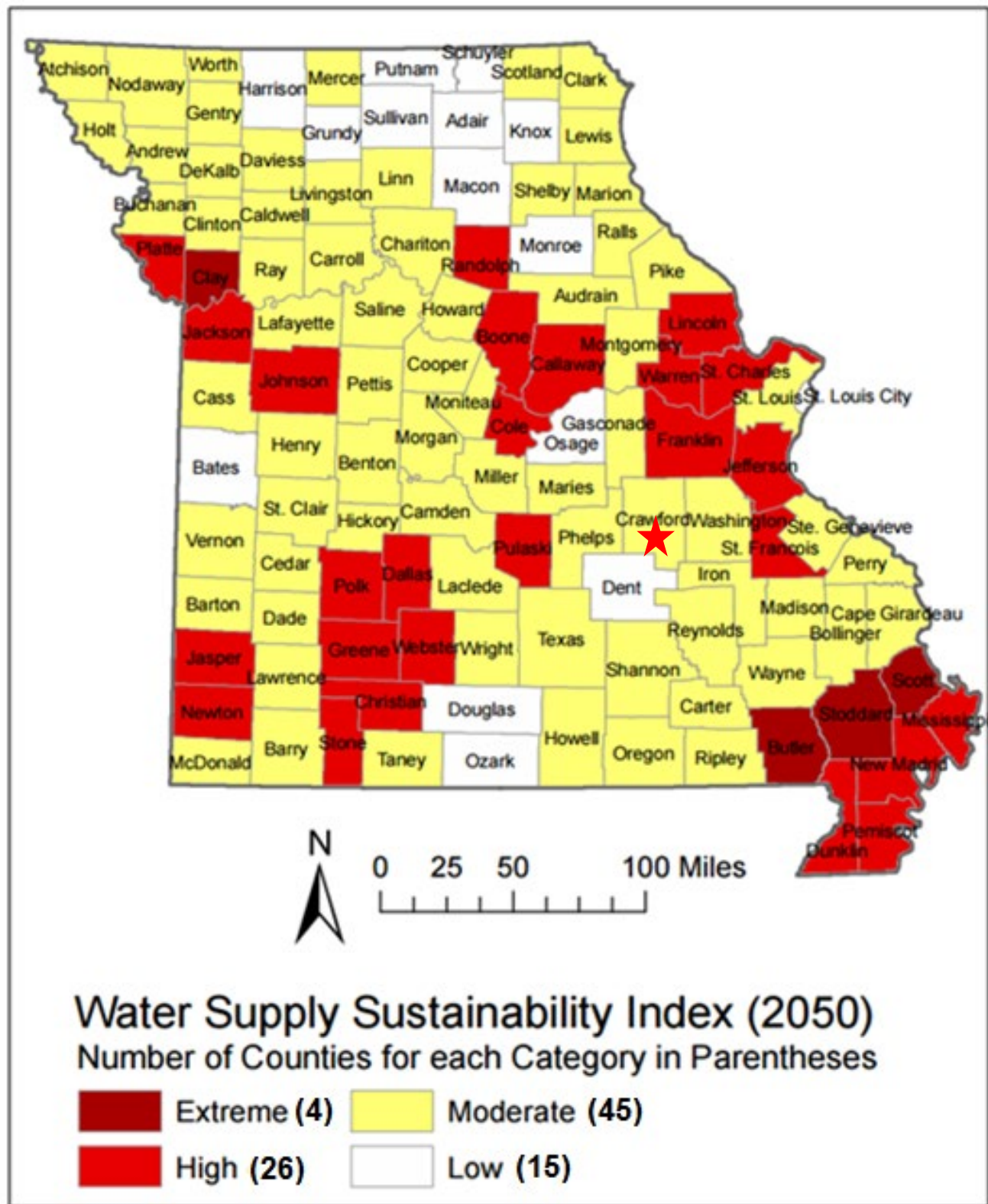
### **Impact of Climate Change**

A new analysis, performed for the Natural Resources Defense Council, examined the effects of climate change on water supply and demand in the contiguous United States. The study found that more than 1,100 counties will face higher risks of water shortages by mid-century as a result of climate change. Two of the principal reasons for the projected water constraints are shifts in precipitation and potential evapotranspiration (PET). Climate models project decreases in precipitation in many regions of the U.S., including areas that may currently be described as experiencing water shortages of some degree. Crawford County is predicted to experience moderate water shortages as a result of global warming (**Figure 3.21**) by the year 2050.

<sup>22</sup> <https://drought.unl.edu/>

<sup>23</sup> Missouri Office of Administration <https://mcdc.missouri.edu/applications/MO-county-factsheets/?c=29055>

Figure 3.21. Water Supply Sustainability Index (2050) with Climate Change Impacts



Source: Natural Resources Defense Council (NRDC), Climate Change, Water, and Risk  
 \*Red star indicates Crawford County

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### ***Hazard Summary by Jurisdiction***

The variations between jurisdictions are non-existent to minimal. All communities in Crawford County utilize ground/well water as their water source. In all cities, drought conditions would be the same as those experienced in rural areas, but the magnitude would be different with only lawns and local gardens impacted. Long term drought, spanning months at a time, could negatively impact the amount of potable drinking water available.

### **Problem Statement**

In summary, drought within Crawford County is considered low risk. Climate change predictions suggest moderate risks by the year 2050. Crawford County has some agricultural economy. Drought would impact commodities, specifically livestock and crops. Potential impacts to local economies and infrastructures are foreseeable in the event of a long-term drought.

The county and all cities should develop water monitoring plans as an early warning system. Each sector should inventory and review their groundwater operation plans. A water conservation awareness program should be presented to the public either through pamphlets, workshops or a drought information center. Voluntary water conservation should be encouraged to the public. The county and both cities should continually look for and fund water system improvements, new systems, and new wells.

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### 3.4.3 Earthquakes

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Some specific sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.4, Page 3.192
- U.S. Seismic Hazard Map, United States Geological Survey, <https://www.usgs.gov/programs/earthquake-hazards/maps>;
- Impact of Earthquakes on the Central USA [http://www.cusec.org/documents/aar/NMSZ\\_CAT\\_PLANNING\\_SCENARIO.pdf](http://www.cusec.org/documents/aar/NMSZ_CAT_PLANNING_SCENARIO.pdf)
- Missouri Hazard Mitigation Viewer <http://bit.ly/MoHazardMitigationPlanViewer2018> - Website <https://drive.google.com/file/d/1bPkc0jgF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - Total population impacted by earthquakes by County
  - Total number of structures impacted by earthquakes by County
  - Total value of structures impacted by earthquakes by County
  - Property loss ratio to earthquakes by County
- 6.5 Richter Magnitude Earthquake Scenario, New Madrid Fault Zone map, <https://iowageologicalsurvey.org/>;
- Facts about the New Madrid Seismic Zone, <https://dnr.mo.gov/land-geology/hazards/earthquakes/science/facts-new-madrid-seismic-zone>

#### **Hazard Profile**

##### ***Hazard Description***

An earthquake is a sudden motion or trembling that is caused by a release of energy accumulated within or along the edge of the earth's tectonic plates. Earthquakes occur primarily along fault zones and tears in the earth's crust. Along these faults and tears in the crust, stresses can build until one side of the fault slips, generating compressive and shear energy that produces the shaking and damage to the built environment. Heaviest damage generally occurs nearest the earthquake epicenter, which is that point on the earth's surface directly above the point of fault movement. The composition of geologic materials between these points is a major factor in transmitting the energy to buildings and other structures on the earth's surface.

The closest fault to Crawford County is the New Madrid Seismic Zone (NMSZ). The NMSZ is the most active seismic area in the United States east of the Rocky Mountains. Unfortunately, the faults in the NMSZ are poorly understood due to concealment by alluvium deposits. Moreover, the NMSZ is estimated to be 30 years overdue for a 6.3 magnitude earthquake<sup>24</sup>.

##### ***Geographic Location***

There are eight earthquake source zones in the Central United States, one of which is located within the state of Missouri—the New Madrid Fault. Other seismic zones, because of their close proximity, also affect Missourians. These are the Wabash Valley Fault, Illinois Basin, and the Nemaha Uplift. The most active zone is the New Madrid Fault, which runs from Northern Arkansas through Southeast Missouri and Western Tennessee and Kentucky to the Illinois side of the Ohio River Valley.

**Figure 3.22** depicts impact zones for a magnitude 7.6 earthquake along the New Madrid Fault along with associated Modified Mercalli Intensities. Crawford County is indicated by a red star. Furthermore,

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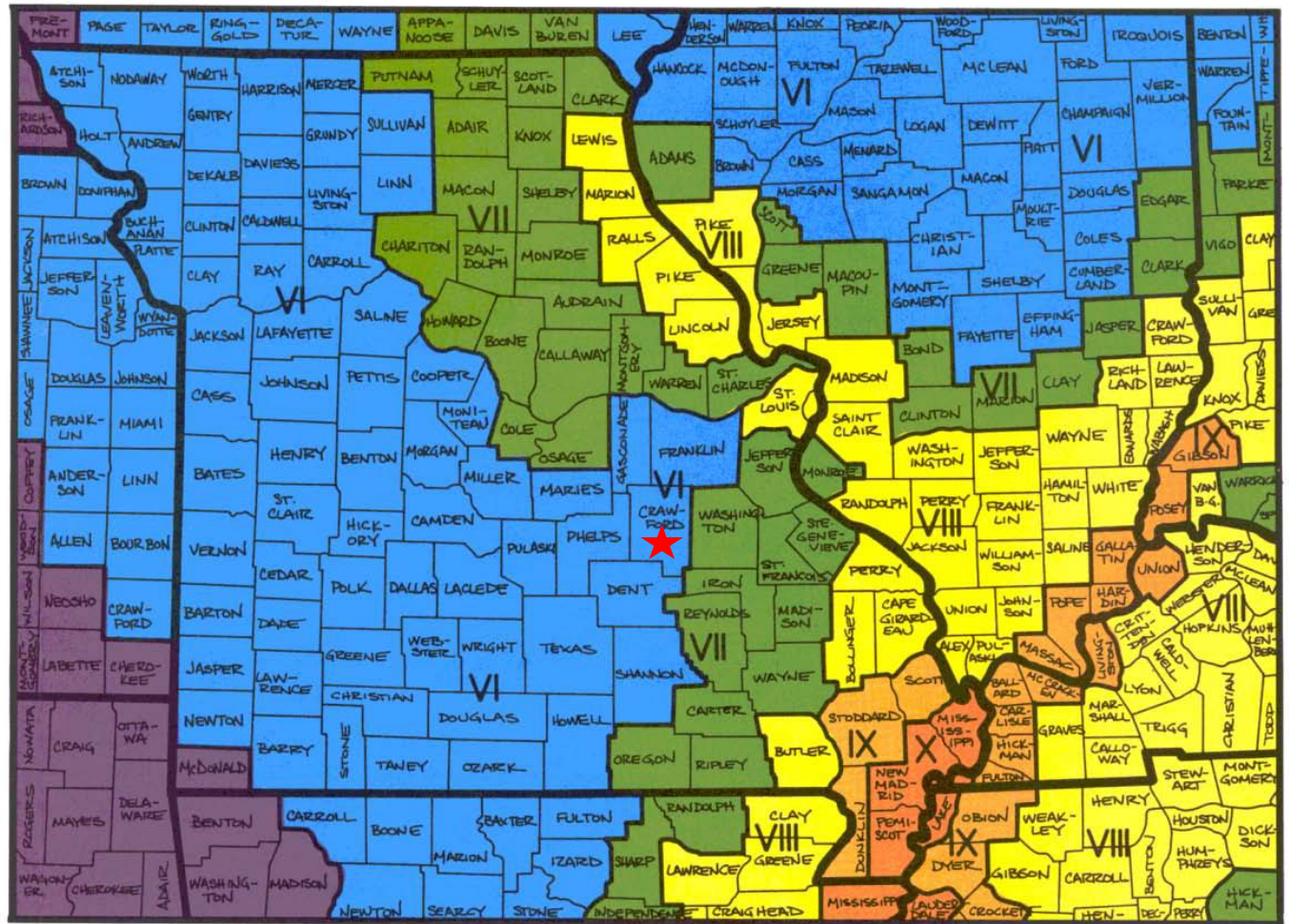
<sup>24</sup> Missouri Department of Natural Resources, Facts about the New Madrid Seismic Zone

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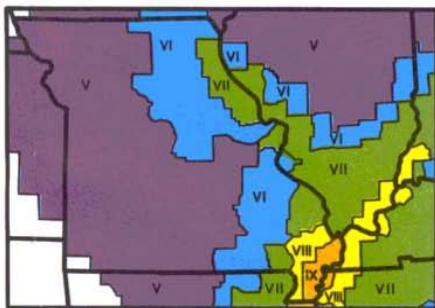
the Modified Mercalli Intensities for potential 6.7 and 8.6 magnitude earthquakes are illustrated. In the event of a 6.7 magnitude earthquake, Crawford County would experience a Modified Mercalli Intensity of V (**Figure 3.23**). This intensity is categorized as being almost felt by everyone. Most people are awakened. Doors swing open or closed. Dishes are broken. Pictures on the wall move. Windows crack in some cases. Small objects move or are turned over. Liquids might spill out of open containers. Additionally, in the occurrence of 7.6 and 8.6 magnitude earthquakes; the county would experience Modified Mercalli Intensities of VI and VII respectively. There will be a range in intensities within any small area such as a town or county, with the highest intensity generally occurring at only a few sites. **Figure 3.23** and **Table 3.27** further define Richter Scale intensities.

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Figure 3.22. Impact Zones for Earthquake Along the New Madrid Fault

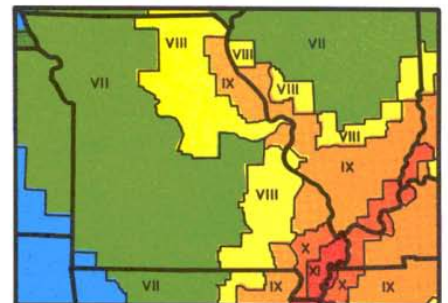


This map shows the highest projected Modified Mercalli intensities by county from a potential magnitude - 7.6 earthquake whose epicenter could be anywhere along the length of the New Madrid seismic zone.



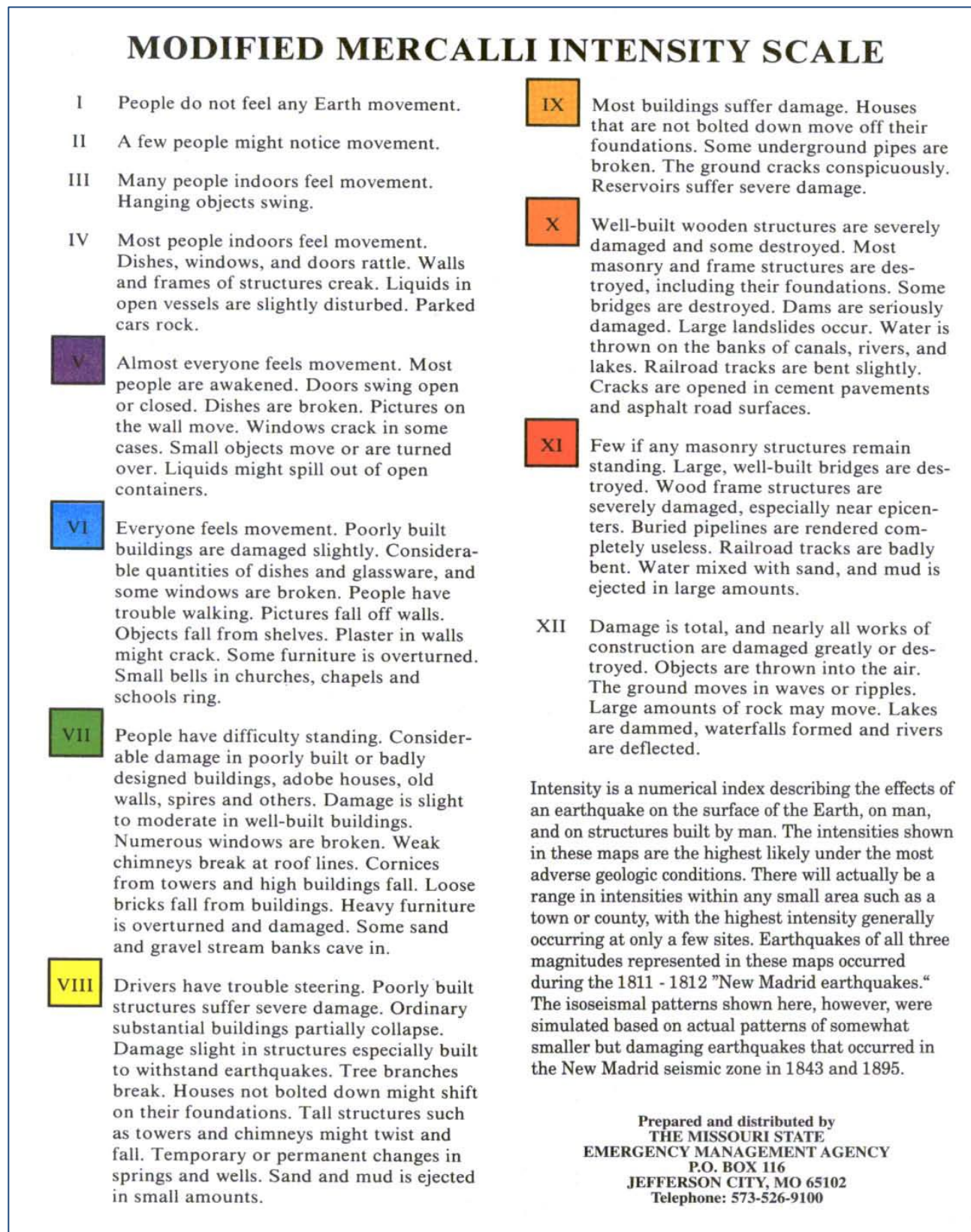
This map shows the highest projected Modified Mercalli intensities by county from a potential magnitude - 6.7 earthquake whose epicenter could be anywhere along the length of the New Madrid seismic zone.

This map shows the highest projected Modified Mercalli intensities by county from a potential magnitude - 8.6 earthquake whose epicenter could be anywhere along the length of the New Madrid seismic zone.



Source: [sema.dps.mo.gov](http://sema.dps.mo.gov); \*Red star indicates Crawford County

Figure 3.23. Projected Earthquake Intensities



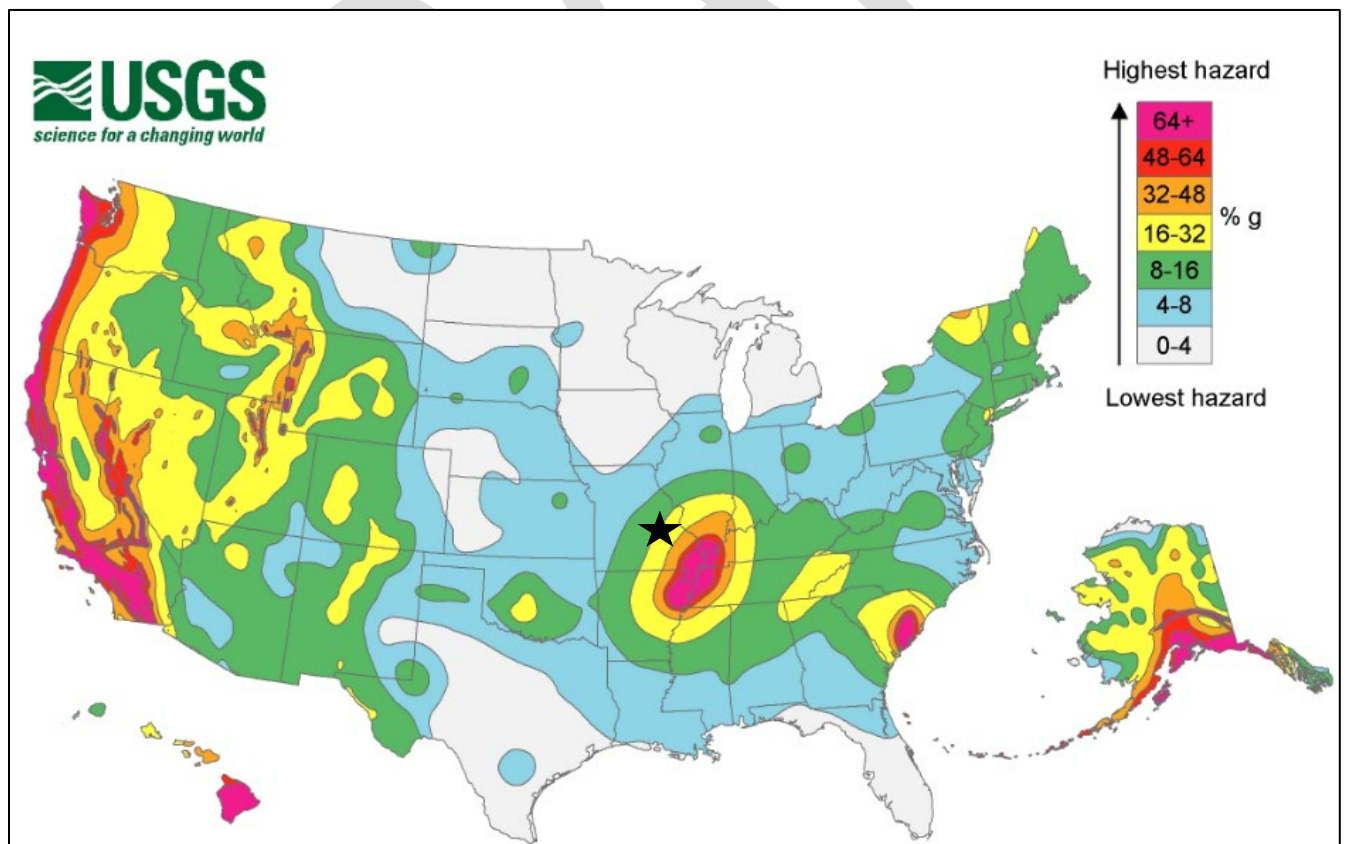
Source: [sema.dps.mo.gov](http://sema.dps.mo.gov)

**Table 3.27. Richter Scale of Earthquake Magnitude**

Magnitude Level	Category	Effects	Earthquake per Year
Less than 1.0 to 2.9	Micro	Generally not felt by people, though recorded on local instruments	More than 100,000
3.0-3.9	Minor	Felt by many people; no damage	12,000-100,000
4.0-4.9	Light	Felt by all; minor breakage of objects	2,000-12,000
5.0-5.9	Moderate	Some damage to weak structures	200-2,000
6.0-6.9	Strong	Moderate damage in populated areas	20-200
7.0-7.9	Major	Serious damage over large areas; loss of life	3-20
8.0 and higher	Great	Severe destruction and loss of life over large areas	Fewer than 3

**Figure 3.24** illustrates the seismicity in the United States. A black star indicates the location of Crawford County. The seismic hazard map displays earthquake peak ground acceleration (PGA) that has a 2% chance of being exceeded in 50 years, which has a value between 16-32% g.

**Figure 3.24. United States Seismic Hazard Map**



Source: USGS, <http://earthquake.usgs.gov>; \*Black star indicates Crawford County



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## ***Strength/Magnitude/Extent***

The extent or severity of earthquakes is generally measured in two ways: 1) the Richter Magnitude Scale is a measure of earthquake magnitude; and 2) the Modified Mercalli Intensity Scale is a measure of earthquake severity. The two scales are defined as follows.

### ***Richter Magnitude Scale***

The Richter Magnitude Scale was developed in 1935 as a device to compare the size of earthquakes. The magnitude of an earthquake is measured using a logarithm of the maximum extent of waves recorded by seismographs. Adjustments are made to reflect the variation in the distance between the various seismographs and the epicenter of the earthquakes. On the Richter Scale, magnitude is expressed in whole numbers and decimal fractions. Each whole number increase in magnitude represents a tenfold increase in measured amplitude, an estimate of energy. For example, comparing a 5.3 and a 6.3 earthquake shows that a 6.3 earthquake is ten times bigger than a magnitude 5.3 earthquake on a seismogram, but is 31.622 times stronger (energy release)<sup>25</sup>.

### ***Modified Mercalli Intensity Scale***

The intensity of an earthquake is measured by the effect of the earthquake on the earth's surface. The intensity scale is based on the responses to the quake, such as people awakening, movement of furniture, damage to chimneys, etc. The intensity scale currently used in the United States is the Modified Mercalli (MM) Intensity Scale. It was developed in 1931 and is composed of 12 increasing levels of intensity. They range from imperceptible shaking to catastrophic destruction, and each of the twelve levels is denoted by a Roman numeral. The scale does not have a mathematical basis, but is based on observed effects. Its use gives the laymen a more meaningful idea of the severity.

### ***Previous Occurrences***

Most of Missouri's earthquake activity has been concentrated in the southeast corner of the state, which lies within the New Madrid seismic zone. The written record of earthquakes in Missouri prior to the nineteenth century is virtually nonexistent; however, there is geologic evidence that the New Madrid seismic zone has had a long history of activity. The first written account of an earthquake in the region was by a French missionary on a voyage down the Mississippi River. He reported feeling a distinct tremor on Christmas Day 1699 while camped in the area of what is now Memphis, TN.

Whatever the seismic history of the region may have been before the first Europeans arrived, after Dec. 16, 1811, there could be no doubt about the area's potential to generate severe earthquakes. On that date, shortly after 2 a.m., the first tremor of the most violent series of earthquakes in the United States history struck southeast Missouri. In the small town of New Madrid, about 290 kilometers south of St. Louis, residents were aroused from their sleep by the rocking of their cabins, the cracking of timbers, the clatter of breaking dishes and tumbling furniture, the rattling of falling chimneys, and the crashing of falling trees. A terrifying roaring noise was created as the earthquake waves swept across the ground. Large fissures suddenly opened and swallowed large quantities of river and marsh water. As the fissures closed again, great volumes of mud and sand were ejected along with the water.

The earthquake generated great waves on the Mississippi River that overwhelmed many boats and washed others high upon the shore. The waves broke off thousands of trees and carried them into the river. High river banks caved in, sand bars gave way, and entire islands disappeared. The violence of

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<sup>25</sup> Measuring the Size of an Earthquake, <http://earthquake.usgs.gov/learn/topics/measure.php>

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the earthquake was manifested by great topographic changes that affected an area of 78,000 to 130,000 square kilometers.

On Jan. 23, 1812, a second major shock, seemingly more violent than the first, occurred. A third great earthquake, perhaps the most severe of the series, struck on Feb. 7, 1812.

The three main shocks probably reached intensity XII, the maximum on the Modified Mercalli scale, although it is difficult to assign intensities, due to the scarcity of settlements at the time. Aftershocks continued to be felt for several years after the initial tremor. Later evidence indicates that the epicenter of the first earthquake (Dec. 16, 1811) was probably in northeast Arkansas. Based on historical accounts, the epicenter of the Feb. 7, 1812, shocks was probably close to the town of New Madrid.

Although the death toll from the 1811-12 series of earthquakes has never been tabulated, the loss of life was very slight. It is likely that if at the time of the earthquakes the New Madrid area had been as heavily populated as at present, thousands of persons would have perished. The main shocks were felt over an area covering at least 5,180,000 square kilometers. Chimneys were knocked down in Cincinnati, Ohio, and bricks were reported to have fallen from chimneys in Georgia and South Carolina. The first shock was felt distinctly in Crawford, D.C., 700 miles away, and people there were frightened badly. Other points that reported feeling this earthquake included New Orleans, 804 kilometers away; Detroit, 965 kilometers away; and Boston, 1,769 kilometers away.

The New Madrid seismic zone has experienced numerous earthquakes since the 1811-12 series, and at least 35 shocks of intensity V or greater have been recorded in Missouri since 1811. Numerous earthquakes originating outside of the state's boundaries have also affected Missouri. Five of the strongest earthquakes that have affected Missouri since the 1811-12 series are described below.

On Jan. 4, 1843, a severe earthquake in the New Madrid area cracked chimneys and walls at Memphis, Tennessee. One building reportedly collapsed. The earth sank at some places near New Madrid; there was an unverified report that two hunters were drowned during the formation of a lake. The total felt area included at least 1,036,000 square kilometers.

The Oct. 31, 1895, earthquake near Charleston, MO probably ranks second in intensity to the 1811-12 series. Every building in the commercial area of Charleston was damaged. Cairo, Illinois, and Memphis, Tennessee, also suffered significant damage. Four acres of ground sank near Charleston and a lake was formed. The shock was felt over all or portions of 23 states and at some places in Canada.

A moderate earthquake on April 9, 1917, in the Ste. Genevieve/St. Mary's area was reportedly felt over a 518,000 square kilometer area from Kansas to Ohio and Wisconsin to Mississippi. In the epicentral area people ran into the street, windows were broken, and plaster cracked. A second shock of lesser intensity was felt in the southern part of the area.

The small railroad town of Rodney, MO experienced a strong earthquake on Aug. 19, 1934. At nearby Charleston, windows were broken, chimneys were overthrown or damaged, and articles were knocked from shelves. Similar effects were observed at Cairo Mounds and Mound City, IL, and at Wickliff, KY. The area of destructive intensity included more than 596 square kilometers.

The Nov. 9, 1968, earthquake centered in southern Illinois was the strongest in the central United States since 1895. The magnitude 5.5 shock caused moderate damage to chimneys and walls at Hermann, St. Charles, St. Louis, and Sikeston, Missouri. The felt areas include all or portions of 23 states<sup>ii</sup>.

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Small earthquakes continue to occur frequently in Missouri. Averages of 200 earthquakes are detected every year in the New Madrid Seismic Zone alone. Most are detectable only with sensitive instruments, but on an average of every 18 months, southeast Missouri experiences an earthquake strong enough to crack plaster in buildings<sup>26</sup>.

### ***Probability of Future Occurrence***

One earthquake has been reported in Crawford County since 2001. A 2.9 magnitude earthquake was measured originating 1 km north of Leasburg. No damages were reported<sup>27</sup>. The county, located in south central Missouri, is a good distance from the southeast corner of the state where the New Madrid Fault resides. Should a significant earthquake occur, it would have the potential to cause moderate damage within the county.

The 2018 Missouri Hazard Mitigation Plan states that there have been 31 recorded earthquake events greater than or equal to M 4.0 in the 43-year period from 1973 to 2018. According to this data, annual probability calculates to 72 percent. Additionally, the USGS estimated in 2006 that the probability of a repeat of the 1811-1812 earthquakes (magnitude 7.5 – 8.0) was seven to ten percent in a 50-year time period (Source: <http://pubs.usgs.gov/fs/2006/3125>). Given the historical frequency of earthquake events, this hazard is determined to have a high probability of occurrence within the State.

SEMA utilized Hazus V 3.2 to analyze vulnerability and estimate losses to earthquakes. Hazus is a program developed by FEMA which is a nationally applicable standardized methodology that encompasses models for assessing potential losses from earthquakes, floods, and hurricanes. All Hazus analyses were run using Level 1 building inventory database comprised of updated demographic and aggregated data based on the 2010 census. An annualized loss scenario that enabled an “apples to apples” comparison of earthquake risk for each county was synthesized from a FEMA nationwide annualized loss study (FEMA 366 Hazus Estimated Annualized Earthquake Losses for the United States, April 2017). A second scenario, based on an event with a two percent probability of exceedance in 50 years, was done to model a worst case earthquake using a level of ground shaking recognized in earthquake-resistant design.

Annualized loss is the maximum potential annual dollar loss resulting from eight return periods (100, 200, 500, 750, 1,000, 1,500, 2,000, and 2,500 years) averaged on a ‘per year’ basis<sup>28</sup>. This is the scenario that FEMA uses to compare relative risk from earthquakes and other hazards at the county level nationwide. The Hazus earthquake loss estimation is depicted in **Figure 3.25** which shows annualized loss scenario direct economic losses to buildings. In this scenario, the annualized earthquake loss for buildings in Crawford County in any one year is estimated to be \$4,000 to \$600,000. **Table 3.28** provides information on total estimated losses, estimated losses per capita and loss ratio. This results in the county being ranked 29<sup>th</sup> in the state for expected loss with low vulnerability for this hazard. This loss ratio indicates impacts on local economies in the event of an earthquake, and the difficulty for jurisdictions to recover from said event.<sup>29</sup>

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<sup>26</sup> Missouri State Hazard Mitigation Plan 2018

<sup>27</sup> <https://earthquake.usgs.gov/earthquakes/search/>

<sup>28</sup> 2018 Missouri State Hazard Mitigation Plan

<sup>29</sup> 2018 Missouri State Hazard Mitigation Plan

**Figure 3.25. HAZUS-MH Earthquake Loss Estimation: Annualized Loss Scenario –Direct Economic Losses to Buildings.**



Source: 2018 Missouri State Hazard Mitigation Plan; \*Red star indicates Crawford County

**Table 3.28. HAZUS-MH Earthquake Loss Estimation-Crawford County: Annualized Loss Scenario**

Total Losses in \$ Thousands	Loss Per Capita, In \$ Thousands	Loss Ratio in \$ Per Million	Statewide Ranking for Expected Losses
\$260	\$0.0105	\$109	29th

Source: Hazus 2.1

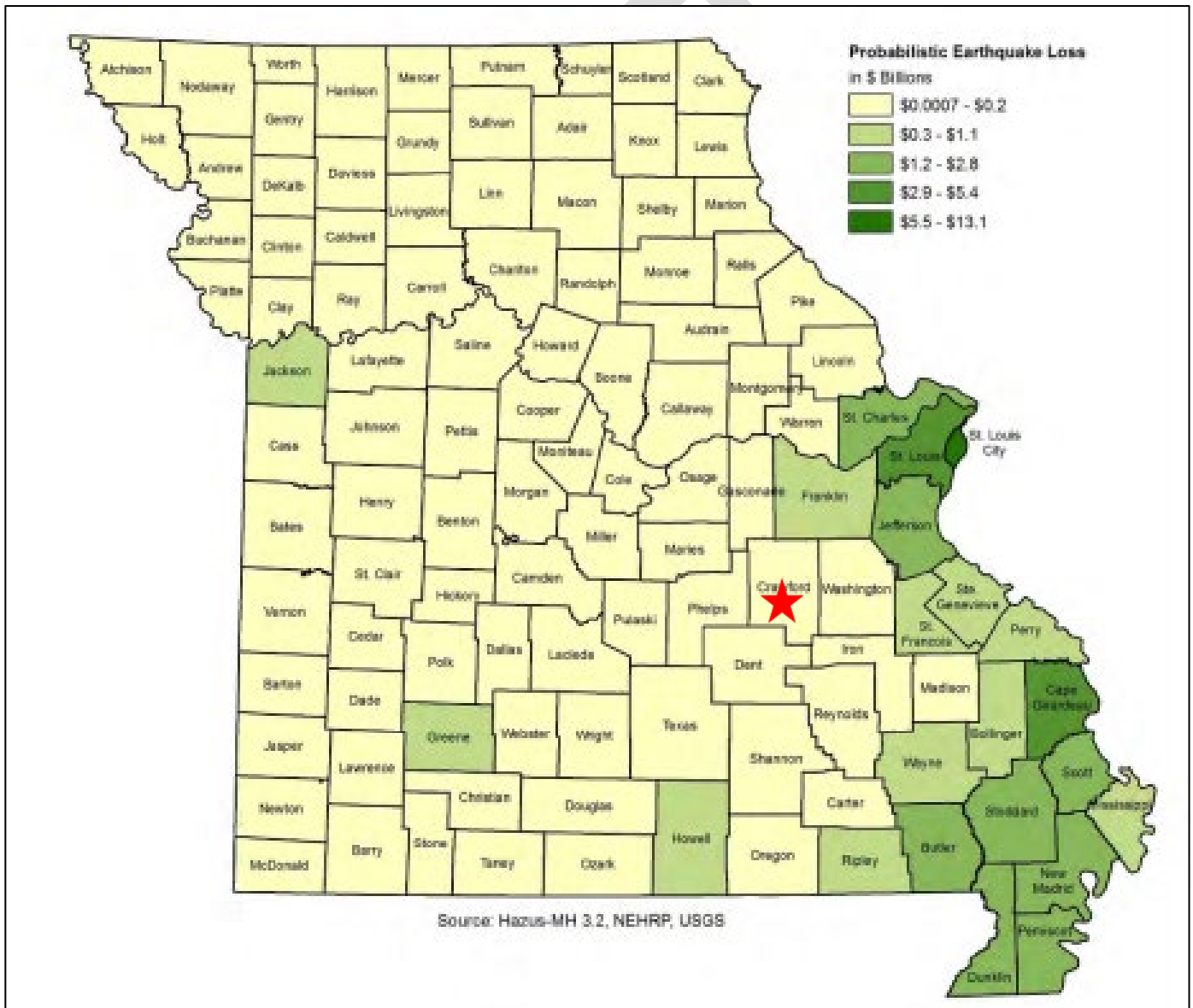
\*All \$values are in thousands

\*\*Loss ratio is the sum of structural and nonstructural damage divided by the entire building inventory value within a county

Likewise, SEMA developed a second scenario which incorporated a 2% probability of exceedance in 50 years. This model was to demonstrate a worst-case scenario. This scenario is equivalent to the 2,500-year earthquake scenario in HAZUS-MH. The methodology is based on probabilistic seismic hazard shaking grids developed by the U.S. Geological Survey (USGS) for the National Seismic Hazard

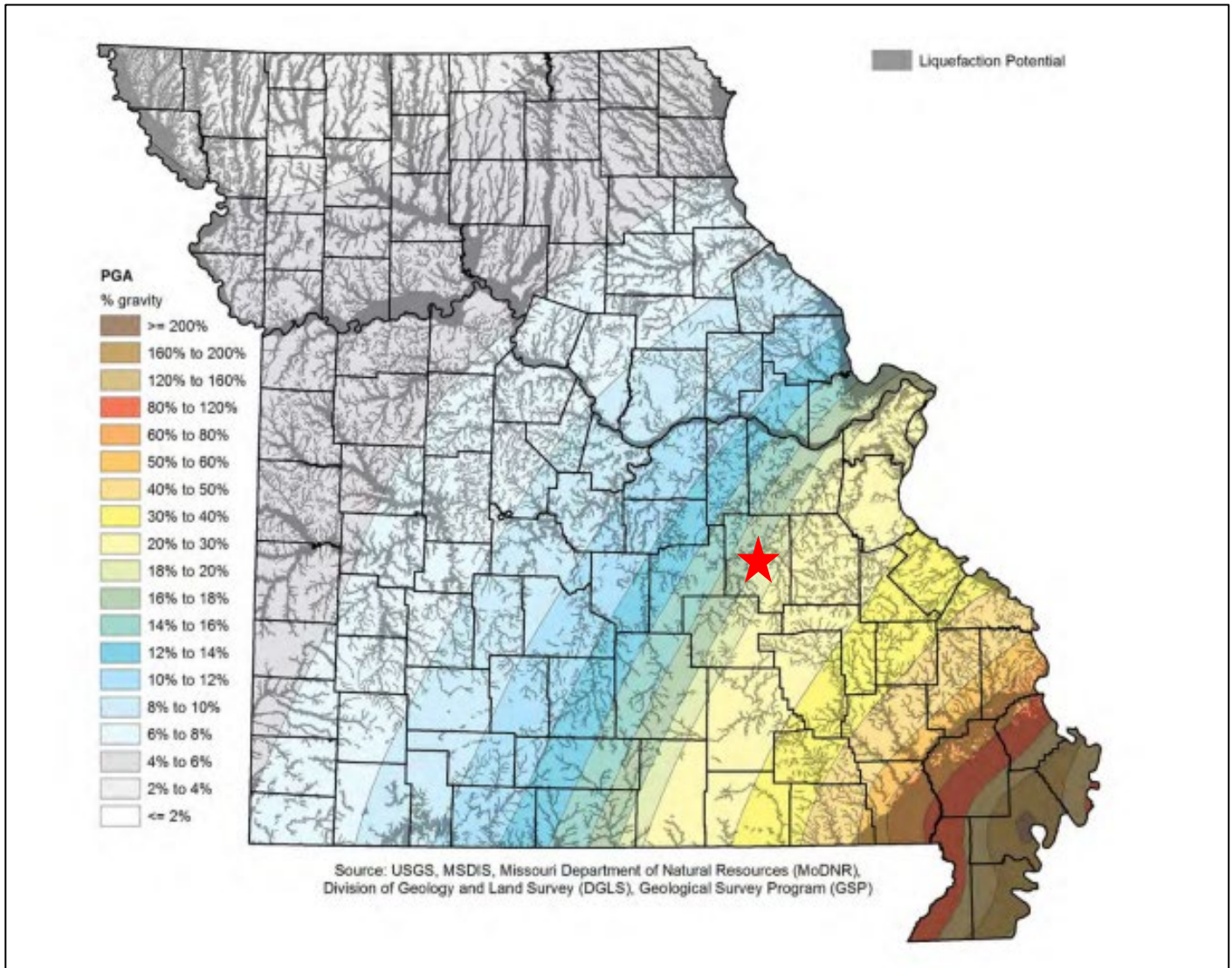
Maps that are included with HAZUS-MH. The USGS updated this mapping in 2014. **Figure 3.26** illustrates direct economic loss to buildings. Crawford County is anticipated to lose between \$700,000 and \$200,000,000 in a 50-year scenario. **Figure 3.27** provides estimates of peak ground acceleration and spectral acceleration (ground shaking potential) at intervals of 0.3 and 1.0 seconds, respectively which have a two percent probability of exceedance in the next 50 years. These acceleration events have a 2% probability of exceedance in the next 50 years. A 7.7 magnitude earthquake was utilized in this scenario, which is typically utilized for New Madrid fault planning scenarios in Missouri. Furthermore, this pattern of shaking can be seen in with corresponding potential for damage and areas with soils potentially susceptible to liquefaction. Crawford County is estimated to have peak ground acceleration between 16 percent and 30 percent.

**Figure 3.26. HAZUS-MH Earthquake Loss Estimation with a 2% Probability of Exceedance in 50 Years Scenario – Total Building Loss**



Source: 2018 Missouri State Hazard Mitigation Plan; \*Red star indicates Crawford County

**Figure 3.27. Hazus Earthquake 2% Probability of Exceedance in 50 Years – Ground Shaking and Liquefaction Potential**



Source: 2018 Missouri State Hazard Mitigation Plan; \*Red star indicates Crawford County

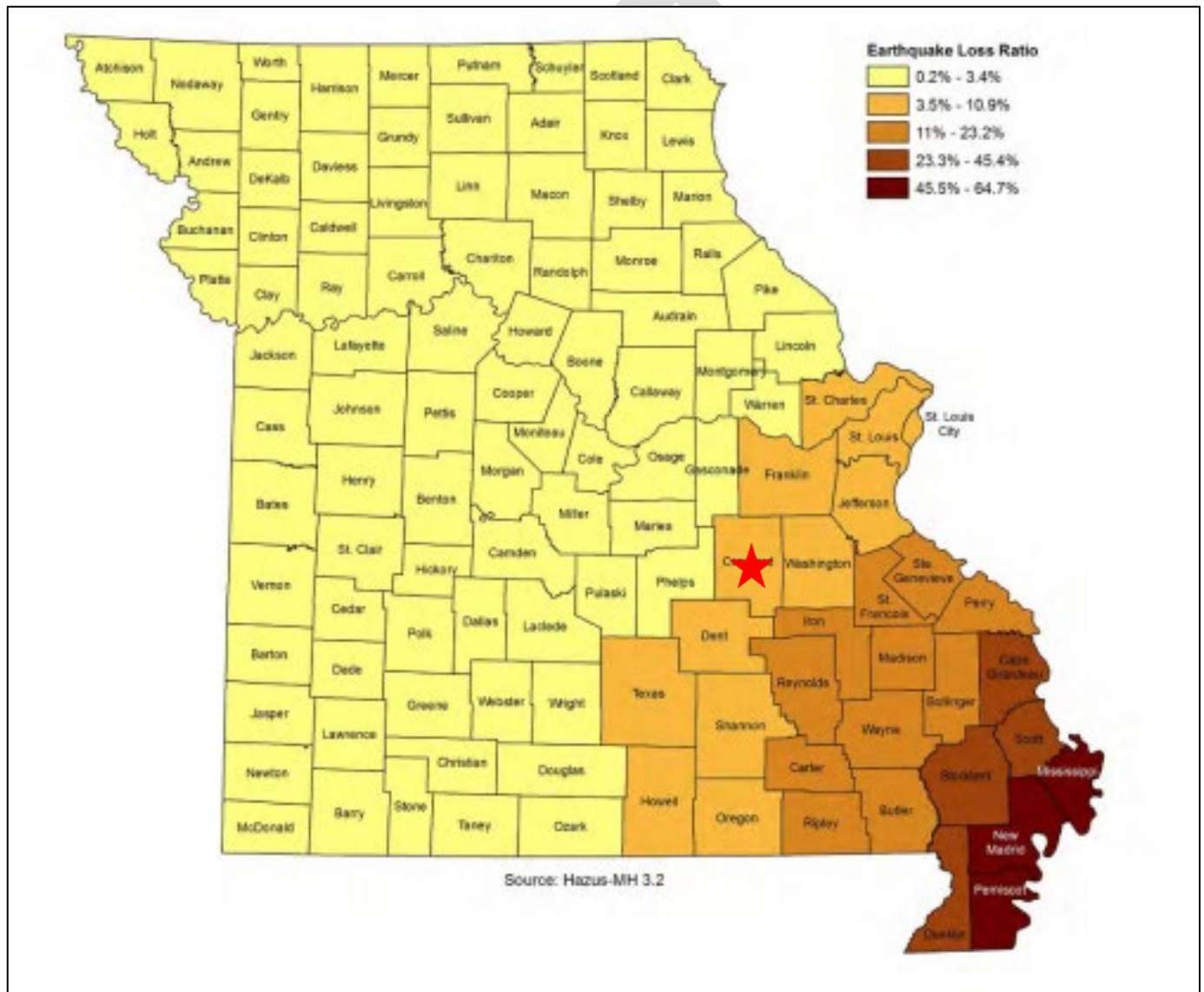
**Figure 3.28** depicts a map of the modeled earthquake impacts by county based on building losses, including structural and nonstructural damage, content and inventory loss, and wage and income loss. Crawford County shows a loss ratio of 3.5 percent to 10.9 percent. **Figure 3.28** depicts loss ratio by county, which is the ratio of the building structure and nonstructural damage to the value of the entire building inventory. The loss ratio is a measure of the disaster impact to community sustainability, which is generally considered at risk when losses exceed 10 percent of the built environment (FEMA). **Table 3.29** provides information on estimated direct economic losses for Crawford County, including structural, nonstructural, inventory, contents, relocation costs, capital related loss, wages and rental income loss. According to the 2018 Missouri Hazard Mitigation Plan, Crawford County's loss ratio is 4.37 percent. Crawford County ranks 31<sup>st</sup> in the state for direct economic losses in this scenario.

**Table 3.29. HAZUS-MH Earthquake Loss Estimation 2% Probability of Exceedance in 50 Years Scenario Direct Economic Losses Results Summary for Crawford County\***

Cost Structural Damage	Cost Non-Structural Damage	Cost Contents Damage	Inventory Loss	Loss Ratio %	Relocation Loss	Capital Related Loss	Wages Losses	Rental Income Loss	Total Loss
\$27,361	\$77,077	\$28,333	\$904	4.37	\$17,082	\$4,787	\$6,210	\$6,205	\$167,959

Source: 2018 Missouri Hazard Mitigation Plan  
 \*All values in thousands

**Figure 3.28. Hazus Earthquake Loss Estimation with a 2% Probability of Exceedance in 50 Years Scenario – Loss Ratio**



Source: 2018 Missouri State Hazard Mitigation Plan; \*Red star indicates Crawford County

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## ***Changing Future Conditions Considerations***

Scientists are beginning to believe that there may be a correlation between changing climate conditions and earthquakes. Changing ice caps and sea-level redistribute weight over fault lines, which could potentially have an influence on earthquake occurrences. However, currently no studies quantify the relationship to a high level of detail, so recent earthquakes should not be linked with climate change. While not conclusive, early research suggests that more intense earthquakes and tsunamis may eventually be added to the adverse consequences that are caused by changing future conditions.<sup>30</sup>

## **Vulnerability**

### ***Vulnerability Overview***

As stated in the 2018 Missouri Hazard Mitigation Plan, the impacts and severity of earthquakes on Missouri can be significant. The New Madrid earthquakes of 1811-1812 are among the largest that have happened on the North American continent. Losses at the time were limited due to low population and little development. However, a similar quake at this time would result in devastating damage.

The most important direct earthquake hazard is ground shaking, which affects structures close to the earthquake epicenter. However, ground shaking can also affect structures located great distances from epicenters, particularly where thick clay-rich soils can amplify ground motions. Certain types of buildings are more vulnerable to ground shaking than others. Unreinforced masonry structures, tall structures without adequate lateral resistance and poorly maintained structures are specifically susceptible to large earthquakes.

According to MDNR's Missouri Geological Survey, damage from earthquakes in the New Madrid Seismic Zone will vary depending on the earthquake magnitude, the character of the land and the degree of urbanization. Crawford County is rural with few clusters of population. Infrastructure in the region such as highways, bridges, pipelines, communication lines and railroads might suffer damage, which would adversely affect Crawford County, even if the county itself did not suffer heavy damage. Infrastructure could take a significant time to repair.

An important tool for homeowners to address the risk of earthquake damage to property is the purchase of earthquake insurance coverage. The Missouri Department of Insurance, Financial Institutions and Professional Registration (DIFP) prepared a report in 2020 on the state of earthquake insurance coverage in Missouri. The report notes that earthquake coverage has become less available and less affordable over the last 15 years. The cost of earthquake insurance has increased from an average of \$50 per year to \$209 per year. In high-risk counties the increases have been more substantial – from \$57 per year in 2000 to \$490 per year in 2020. The number of residences covered by earthquake insurance has dropped over the last 15 years – likely due to the increased cost of premiums. In 2020 the percentage of residential policies with earthquake coverage in Crawford County was 25.2 percent with the average cost of coverage at \$103 per year.<sup>31</sup>

### ***Potential Losses to Existing Development***

Crawford County's buildings are suggested to lose between \$4,000 and \$600,000 in any one year, thus ranking the County as being ranked as 29<sup>th</sup> in the state for expected losses. In the HAZUS

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<sup>30</sup> Missouri State Hazard Mitigation Plan 2018

<sup>31</sup> The State of Earthquake Coverage Report,

<https://insurance.mo.gov/earthquake/documents/OverviewofResidentialEarthquakeInsurancein2020.pdf>



scenario illustrated in **Figure 3.28**, Crawford County has a loss ratio of 3.5 percent to 10.9 percent. The loss ratio indicates impacts on local economies in the event of an earthquake, and the difficulty for jurisdictions to recover from said event. According to the 2018 Missouri State Hazard Mitigation Plan, Crawford would suffer total building losses of \$700,000 - \$200,000,000 in a two percent HAZUS-MH 50-year scenario.

**Impact of Previous and Future Development**

Future development is not expected to increase the risk other than contributing to the overall exposure of what could be damaged as a result of an earthquake. As new development arises, minimum standards of building codes should be established in all jurisdictions to decrease the potential damage/loss should an earthquake occur.

The Revised Statutes of MO, Section 160.451 require that: The governing body of each school district which can be expected to experience an intensity of ground shaking equivalent to a Modified Mercalli Intensity of VII or above from an earthquake occurring along the New Madrid Fault with a potential magnitude of 7.6 on the Richter Scale shall establish an earthquake emergency procedure system in every school building under its jurisdiction<sup>32</sup>.

**Hazard Summary by Jurisdiction**

There will be a range in intensities within any small areas such as a town or county, with the highest intensity generally occurring at only a few sites. Crawford County is not near the New Madrid Seismic Zone, but it will most likely endure mild secondary effects from the earthquake, such as fire, structure damage, utility disruption, environmental impacts, and economic disruptions/losses. However, damages could differ if there are structural variations in the planning area’s built environment. For example, if one community has a higher percentage of residences built prior to 1939 than the other participants, that community is likely to experience higher damages. **Table 3.30** depicts the percent of residences built prior to 1939 in Crawford County. In addition, if school districts have buildings built prior to 1939, those facilities may be at higher risk of damage should an earthquake occur. If a major earthquake should occur, Crawford County would likely be impacted by the number of refugees traveling through the area seeking safety and assistance.

**Table 3.30. Crawford County Residences Built Prior to 1939**

Jurisdiction	Number of Residences Built Prior to 1939	% of Residences Built Prior to 1939
<b>Unincorporated Crawford County</b>	155	4.1%
<b>Bourbon</b>	82	11.1%
<b>Cuba</b>	36	2.4%
<b>Leasburg</b>	19	14.7%
<b>Steelville</b>	81	14.9%
<b>Sullivan</b>	399	17.9%

Source: US Census Bureau 2016-2020 ACS Data

<sup>32</sup> <https://revisor.mo.gov/main/OneSection.aspx?section=160.451>

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## **Problem Statement**

In a worst-case scenario, the county is expected to encounter \$167,959,000 in total economic losses to buildings. Steelville has a higher risk of damage to buildings due to over 23 percent of the homes having been built prior to 1939.

Jurisdictions should encourage purchase of earthquake hazard insurance. As well as establishing structurally sound emergency shelters in several parts of the county. In addition, stringent minimum standards of building codes should be established. Lastly, outreach and education should be utilized more frequently to prepare citizens for the next occurrence.

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### 3.4.4 Extreme Temperatures

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Some specific sources for this hazard are:

- 2018 Missouri State hazard Mitigation Plan, Chapter 3, Section 3.3.7, Page 3.253  
[https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf)
- National Centers for Environmental Information, Storm Events Database,  
<http://www.ncdc.noaa.gov/stormevents/>
- Heat Index Chart & typical health impacts from heat, National Weather Service; National Weather Service Heat Index Program, <https://www.weather.gov/safety/heat-index>;
- Wind Chill chart, National Weather Service, [http://www.nws.noaa.gov/om/cold/wind\\_chill.shtml](http://www.nws.noaa.gov/om/cold/wind_chill.shtml) ;
- Daily temperatures averages and extremes, High Plains Regional Climate Summary,  
[https://hprcc.unl.edu/climate\\_extremes.php](https://hprcc.unl.edu/climate_extremes.php), <http://climod.unl.edu/>;
- Hyperthermia mortality, Missouri; Missouri Department of Health and Senior Service,  
<http://health.mo.gov/living/healthcondiseases/hyperthermia/pdf/hyper1.pdf>;
- Hyperthermia mortality by Geographic area, Missouri Department of Health and Senior Services,  
<http://health.mo.gov/living/healthcondiseases/hyperthermia/pdf/hyper2.pdf>;
- Missouri Hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<https://drive.google.com/file/d/1bPkc0jqF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - Average annual occurrence for extreme heat by County
  - Vulnerability to extreme heat by County
  - Average annual occurrence for extreme cold by County
  - Vulnerability to extreme cold by County

#### **Hazard Profile**

##### ***Hazard Description***

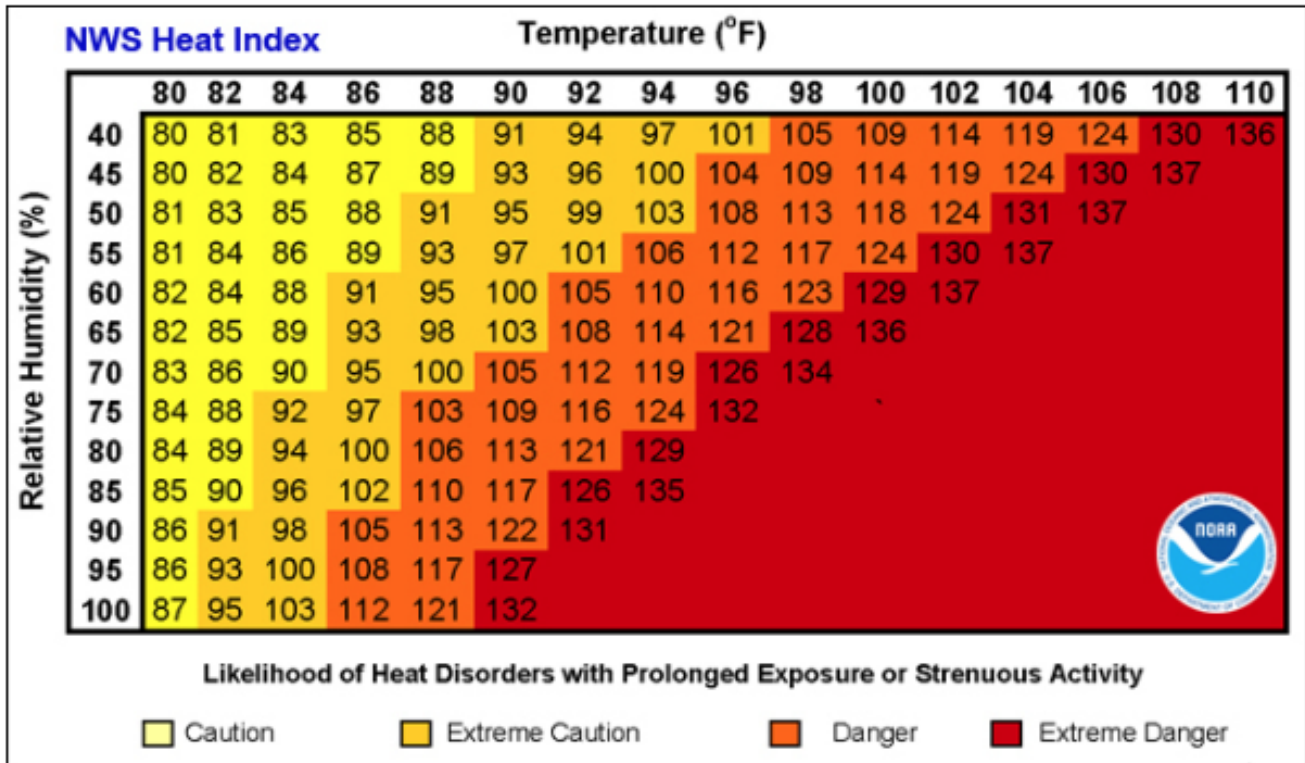
Extreme temperature events, both hot and cold, can impact human health and mortality, natural ecosystems, agriculture and other economic sectors. According to information provided by FEMA, extreme heat is defined as temperatures that hover 10 degrees or more above the average high temperature for the region and last for several days. Ambient air temperature is one component of heat conditions, with relative humidity being the other. The relationship of these factors creates what is known as the apparent temperature. The Heat Index chart shown in **Figure 3.29** uses both of these factors to produce a guide for the apparent temperature or relative intensity of heat conditions. Other factors that should be taken into account include duration of exposure to high temperatures, wind and activity.

The NWS has increased its efforts to more effectively alert the general public and local authorities on the hazards of heat waves. The Heat Index (HI) is an effective tool in helping people understand the dangers of high temperatures and how temperature and relative humidity together provide a more accurate gauge of heat intensity. The HI, provided in degrees Fahrenheit, is an accurate measure of how hot it actually feels when the relative humidity is added to the air temperature. For example – using the Heat Index Chart in **Figure 3.29** - if the air temperature is 96 degrees Fahrenheit, (found in the top of the table), and the relative humidity is 55 percent (found on the left of the table), the Heat Index is 112 degrees Fahrenheit (the intersection of the 96 degree row and the 55 percent column). Because HI values were devised for shady, light wind conditions, exposure to full sunshine can increase HI values by up to 15 degrees Fahrenheit. Also, strong winds, particularly with very hot, dry air, can be

extremely dangerous.

High humidity, a common factor in Missouri, can magnify the effects of extreme heat. While heat-related illness and death can occur from exposure to intense heat in just one afternoon, heat stress on the body has a cumulative effect. The persistence of a heat wave increases the threat to public health.

**Figure 3.29. Heat Index (HI) Chart**



Source: National Weather Service (NWS); <https://www.weather.gov/safety/heat-index>

Note: Exposure to direct sun can increase Heat Index values by as much as 15°F. The shaded zone above 105°F corresponds to a HI that may cause increasingly severe heat disorders with continued exposure and/or physical activity.

Extreme cold often accompanies severe winter storms and can lead to hypothermia and frostbite in people without adequate clothing protection. Cold can cause fuel to congeal in storage tanks and supply lines, stopping electric generators and furnaces. Cold temperatures can also overpower a building’s heating system and cause water and sewer lines to freeze and rupture. Extreme cold also increases the likelihood for ice jams on flat rivers and streams. When combined with high winds from winter storms, extreme cold becomes extreme wind chill, which is hazardous to health and safety.

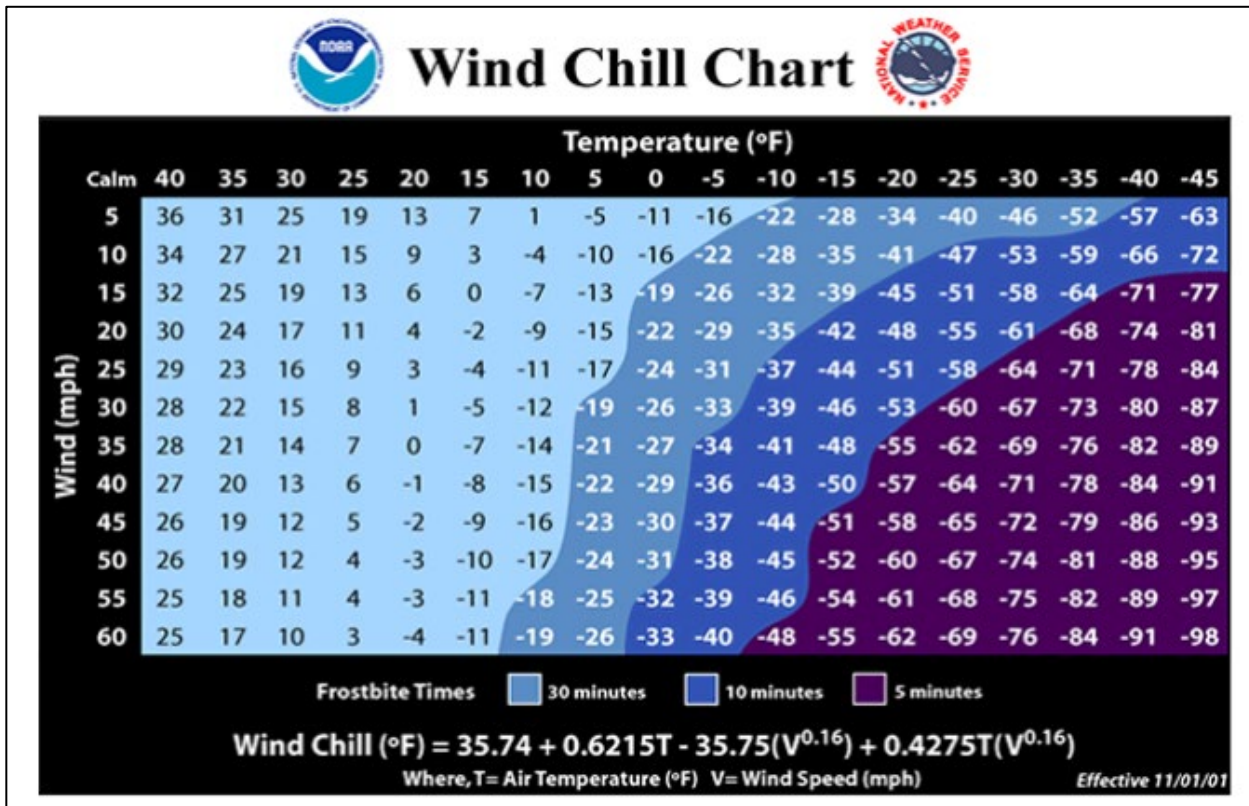
The National Institute on Aging estimates that more than 2.5 million Americans are elderly and especially vulnerable to hypothermia, with those who are isolated being most at risk. About 10 percent of people over the age of 65 have some kind of bodily temperature-regulating defect, and three to four percent of all hospital patients over 65 are hypothermic.

Also at risk, are those without shelter, those who are stranded, or who live in a home that is poorly insulated or without heat. Other impacts of extreme cold include asphyxiation (unconsciousness or death from a lack of oxygen) from toxic fumes from emergency heaters; household fire, which can be caused by fireplaces and emergency heaters; and frozen/burst pipes.

The NWS Wind Chill Temperature (WCT) index, shown in **Figure 3.30**, uses advances in science,

technology and computer modeling to provide an accurate understandable and useful formula for calculating the dangers from winter winds and freezing temperatures. The figure below presents wind chill temperatures which are based on the rate of heat loss from exposed skin caused by wind and cold. As the wind increases, it draws heat from the body, driving down skin temperature and eventually the internal body temperature.

**Figure 3.30. Wind Chill Chart**



Source: <https://www.weather.gov/safety/cold-wind-chill-chart>

**Geographic Location**

Extreme temperature is considered to be an area-wide hazard event. In such a case, the chance of variation in temperatures across Crawford County is minimal to nonexistent.

**Strength/Magnitude/Extent**

The National Weather Service (NWS) has an alert system in place (advisories or warnings) when the Heat Index is expected to have a significant impact on public safety. The expected severity of the heat determines whether advisories or warnings are issued. A common guideline for issuing excessive heat alerts is when for two or more consecutive days: (1) when the maximum daytime Heat Index is expected to equal or exceed 105 degrees Fahrenheit (°F); and the night time minimum Heat Index is 80°F or above. A heat advisory is issued when temperatures reach 105 degrees and a warning is issued at 115 degrees.

The NWS Wind Chill Temperature (WCT) index uses advances in science, technology, and computer

modeling to provide an accurate, understandable, and useful formula for calculating the dangers from winter winds and freezing temperatures. **Figure 3.30** presents wind chill temperatures which are based on the rate of heat loss from exposed skin caused by wind and cold. As the wind increases, it draws heat from the body, driving down skin temperature and eventually the internal body temperature.

Extreme heat can cause stress to crops and animals. However, according to the NOAA Storm Events Data Base and USDA Risk Management website, there were no reported agricultural losses for Crawford County during that 20 year time period. Extreme heat can also strain electricity delivery infrastructure overloaded during peak use of air conditioning during extreme heat events. Another type of infrastructure damage from extreme heat is road damage. When asphalt is exposed to prolonged extreme heat, it can cause buckling of asphalt-paved roads, driveways, and parking lots.

From 1988 through 2011, there were 3,496 fatalities in the U.S. attributed to summer heat. This translates to an annual average of 146 deaths. During the same time period, zero deaths were recorded in Crawford County, according to NOAA Storm Events Data Base. The national Weather Service stated that among natural hazards, no other natural disaster – not lightning, hurricanes, tornadoes, floods or earthquakes – causes more deaths.

Those at greatest risk for heat-related illness include infants and children up to five years of age, people 65 years of age and older, people who are overweight, and people who are ill or on certain medications. However, even young and healthy individuals are susceptible if they participate in strenuous physical activities during hot weather. In agricultural areas, the exposure of farm workers, as well as livestock, to extreme temperatures is a major concern.

**Table 3.31** lists typical symptoms and health impacts due to exposure to extreme heat.

**Table 3.31. Typical Health Impacts of Extreme Heat**

Heat Index (HI)	Disorder
80-90° F (HI)	Fatigue possible with prolonged exposure and/or physical activity
90-105° F (HI)	Sunstroke, heat cramps, and heat exhaustion possible with prolonged exposure and/or physical activity
105-130° F (HI)	Heatstroke/sunstroke highly likely with continued exposure

Source: National Weather Service Heat Index Program, <https://www.weather.gov/safety/heat-index>

The National Weather Service has an alert system in place (advisories or warnings) when the Heat Index is expected to have a significant impact on public safety. The expected severity of the heat determines whether advisories or warnings are issued. A common guideline for issuing excessive heat alerts is when for two or more consecutive days: (1) when the maximum daytime Heat Index is expected to equal or exceed 105 degrees Fahrenheit (°F); and the night time minimum Heat Index is 80°F or above. A heat advisory is issued when temperatures reach 105 degrees and a warning is issued at 115 degrees.

### **Previous Occurrences**

**Table 3.32** provides data in relation to record heat events between 2001 and 2020 in Crawford County. Maximum heat index values and temperatures are shown for each extreme temperature event. There were ten recorded injuries but fortunately there were no fatalities during this time. In addition, **Figure**

3.31 illustrates heat related deaths by county in Missouri between 1980 and 2016.

**Table 3.32. Crawford County Recorded Heat Events 2001 – 2020**

Month, Year	# of Event Days	Fatalities	Injuries	Temperature (F°)	Heat Index Values (F°)
7/7/2001	3	0	0	95-100	105-110
7/17/2001	1	0	0	95-100	110-115
7/21/2001	3	0	0	95-100	105-115
7/29/2001	2	0	0	90-95	105-110
8/1/2001	1	0	0	95-100	105
8/7/2001	2	0	0	95-100	102-110
8/21/2001	1	0	0	95-100	105-110
6/1/2002	3	0	4	85-95	-
7/8/2002	1	0	0	95-100	105-110
7/20/2002	2	0	0	95-100	105-115
7/26/2002	5	0	0	95-100	105-115
8/1/2002	5	0	0	95-100	-
8/15/2003	6	0	6	95-105	-
8/24/2003	4	0	0	95-100	105-110
7/20/2004	2	0	0	90-95	105-110
7/20/2005	6	0	0	100+	105-120
7/17/2006	3	0	0	95-100	105-110
7/30/2006	1	0	0	95-100	105-110
8/1/2006	1	0	0	100+	-
7/1/2011	2	0	0	95-100	105
7/10/2011	2	0	0	95-100	-
8/6/2011	1	0	0	95-100	105-110

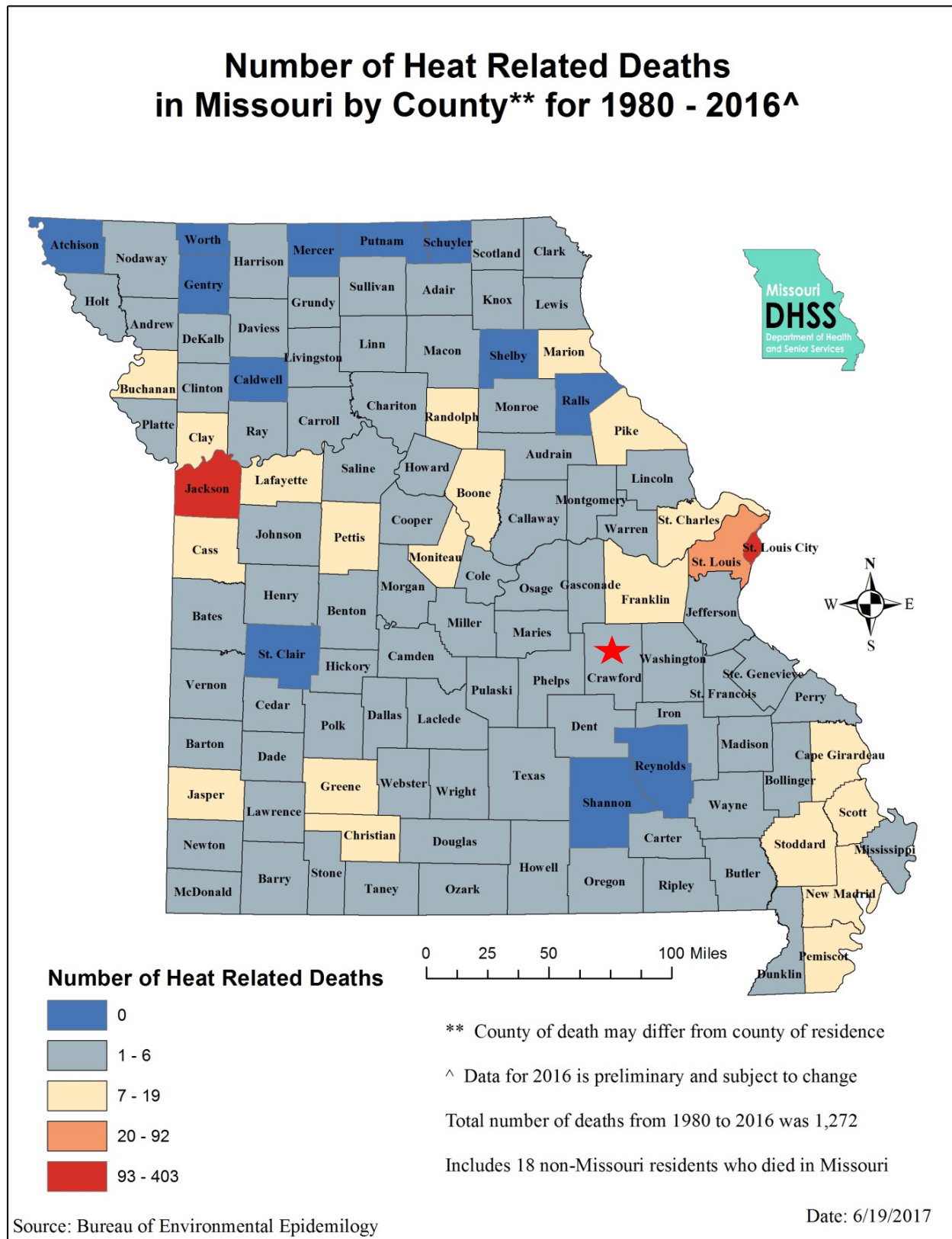
Month, Year	# of Event Days	Fatalities	Injuries	Temperature (F°)	Heat Index Values (F°)
8/31/2011	1	0	0	100+	105-110
9/1/2011	2	0	0	100	105
8/31/2013	1	0	0	100	105-110
9/1/2013	1	0	0	100	105-110
6/15/2016	1	0	0	95-100	105
6/22/2016	1	0	0	95	105
<b>Total</b>	<b>64</b>	<b>0</b>	<b>10</b>	-	-

Source: <http://www.ncdc.noaa.gov/stormevents/>

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Figure 3.31. Heat Related Deaths in Missouri 2000 - 2016



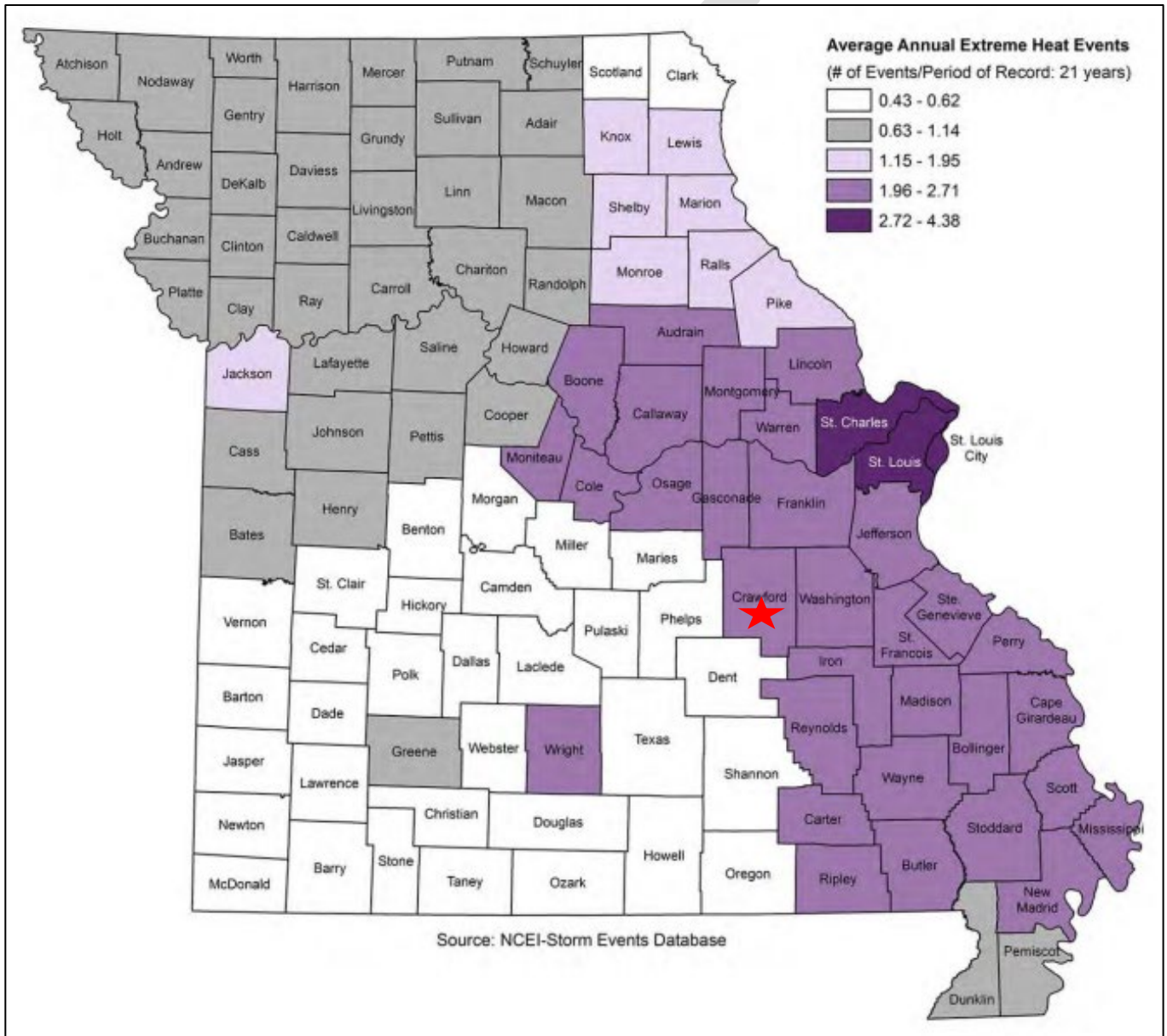
Source: <https://health.mo.gov/living/healthcondiseases/hyperthermia/pdf/stat-report.pdf>

\*Red star indicates Crawford County

**Probability of Future Occurrence**

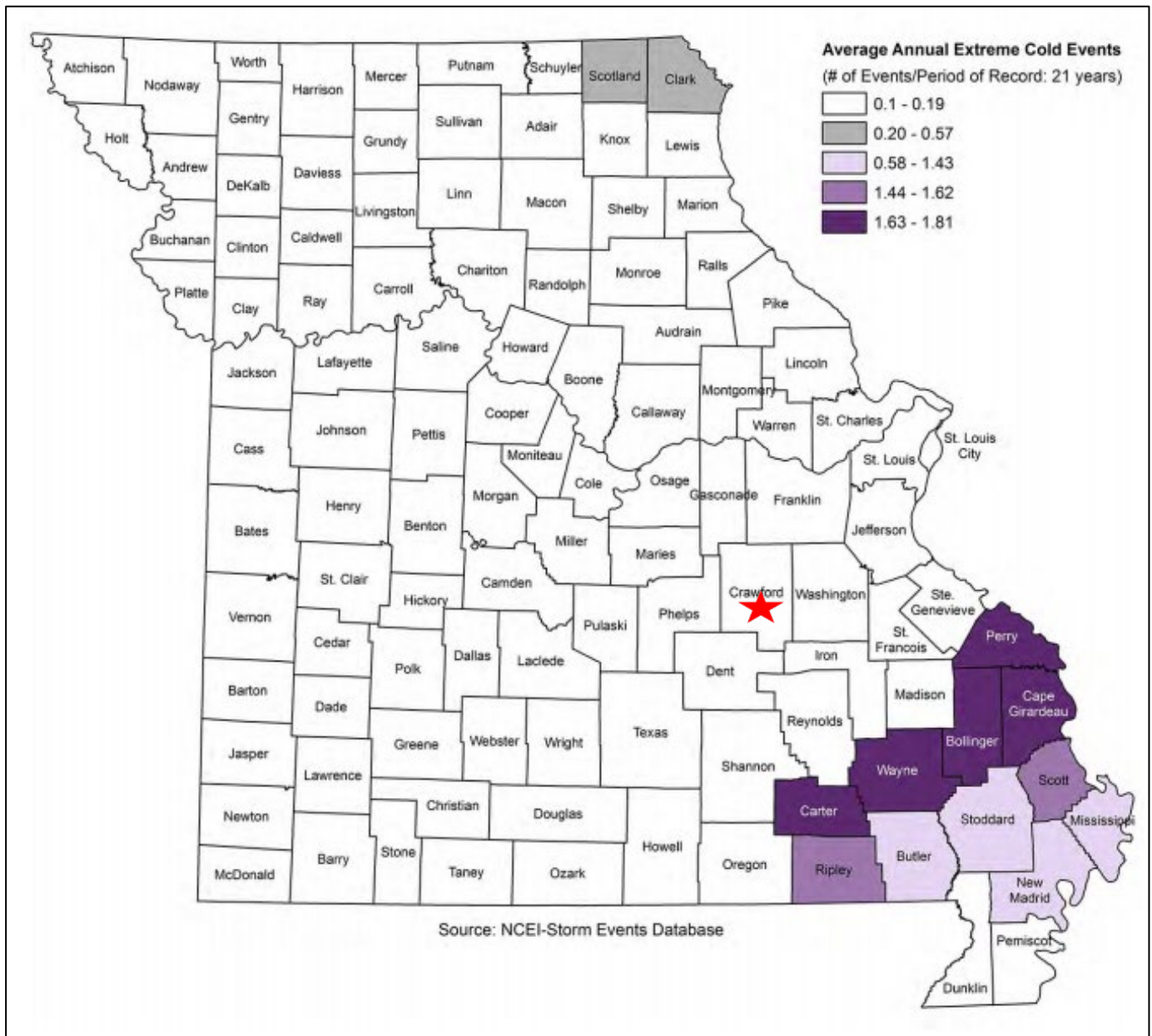
**Figure 3.32** illustrates the average annual occurrence for extreme heat statewide. Based on information provided in the 2018 Missouri State Hazard Mitigation Plan, Crawford County has an average of 1.96 to 2.71 events per year based on data from 21 years. **Figure 3.33** illustrates the average annual occurrence for extreme cold statewide. Crawford County has an average of 0.1 to 0.19 events per year based on data from 21 years. It should be noted that there are data limitations due to underreporting of extreme heat and cold events.

**Figure 3.32. Average Annual Occurrence for Extreme Heat**



Source: 2018 Missouri State Hazard Mitigation Plan; \*Red star indicates Crawford County

**Figure 3.33. Average Annual Occurrence for Extreme Cold**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County

### **Changing Future Conditions Considerations**

According to the 2018 Missouri Hazard Mitigation Plan, under a higher emissions pathway, historically unprecedented warming is projected by the end of the century. Even under a pathway of lower greenhouse gas emissions, average annual temperatures are projected to most likely exceed historical record levels by the middle of the 21<sup>st</sup> century. For example, in southern Missouri, the annual maximum number of consecutive days with temperatures exceeding 95 degrees F is projected to increase by up to 20 days. Temperature increases will cause future heat waves to be more intense, a concern for this region which already experiences hot and humid conditions. If the warming trend continues, future heat waves are likely to be more intense and cold spells are

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projected to decrease.

Furthermore, higher temperatures are experienced more acutely by vulnerable populations such as the elderly, the very young, the homeless, the ill and disabled, and those living in poverty. Higher demands and costs for electricity to run air conditioners can stress power systems. Higher temperatures can also cause harmful algal blooms in warmer water – resulting in poor water quality.

Mitigation against the impacts of future temperature increases may include increasing education on heat stress prevention, organizing cooling centers, allocating additional funding to repair and maintain roads damaged by buckling and potholes and reducing nutrient runoff that contributes to algal blooms. Local governments should also prepare for increased demand on utility systems. Improving energy efficiency in public buildings will also present an increasingly valuable savings potential.

## **Vulnerability**

### ***Vulnerability Overview***

Crawford County, along with the rest of the state of Missouri is vulnerable to extreme heat and cold events. **Table 3.33** shows the typical health impacts of extreme heat. Jurisdictions with higher percentages of individuals below the age of 5, and above the age of 65 tend to be more at risk for extreme heat (**Table 3.36**). People who are overweight, ill or on certain medication can also be more vulnerable to high temperatures. Steelville has an estimated 19.9 percent of individuals are 65 or older. The city of Leasburg had the lowest number of older residents with 10.7 percent aged 65 and over. Unincorporated Crawford County had the highest rate overall with 21.4 percent of residents falling into the 65 and older category. However, even young and healthy individuals are susceptible if they participate in strenuous physical activities during hot weather. The exposure to extreme temperatures of farm workers and livestock is also a major concern.

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**Table 3.33. Typical Health Impacts of Extreme Heat**

Heat Index (HI)	Disorder
80° - 90° F (HI)	Fatigue possible with prolonged exposure and/or physical activity.
90° - 105° F (HI)	Sunstroke, heat cramps, and heat exhaustion possible with prolonged exposure and/or physical activity.
105° - 130° F (HI)	Heatstroke/sunstroke highly likely with continued exposure.

Source: National Weather Service Heat Index Program, <https://www.weather.gov/safety/heat-index>

The method used by state planners to determine vulnerability to extreme temperatures across Missouri was statistical analysis of data from several sources: National Centers for Environmental Information (NCEI) storm events data (1996- December 31, 2016), percentage of population over 65 data from the U.S. Census (2015 ACS) and the calculated Social Vulnerability Index for Missouri counties from the hazards and Vulnerability Research Institute in the Department of Geography at the University of South Carolina. Four factors were considered in determining overall vulnerability to extreme temperatures – total population, percentage of population over 65, likelihood of occurrence and social vulnerability. Based on natural breaks in the data, a rating value of one through five was assigned with one being low, two being low-medium, three being medium, four being medium-high and five being high.

**Table 3.34** shows the population, percent of population over 65 and social vulnerability index data for Crawford County overall.

**Table 3.34. Population, Percent of Population Over 65 and SOVI Data for Crawford County**

County	Total Population Rating	Percentage of Population Over 65	Percent of Population Over 65 Rating	SOVI Ranking	SOVI Rating
Crawford	1	17.4	2	Medium Low	2

Source: 2018 Missouri Hazard Mitigation Plan

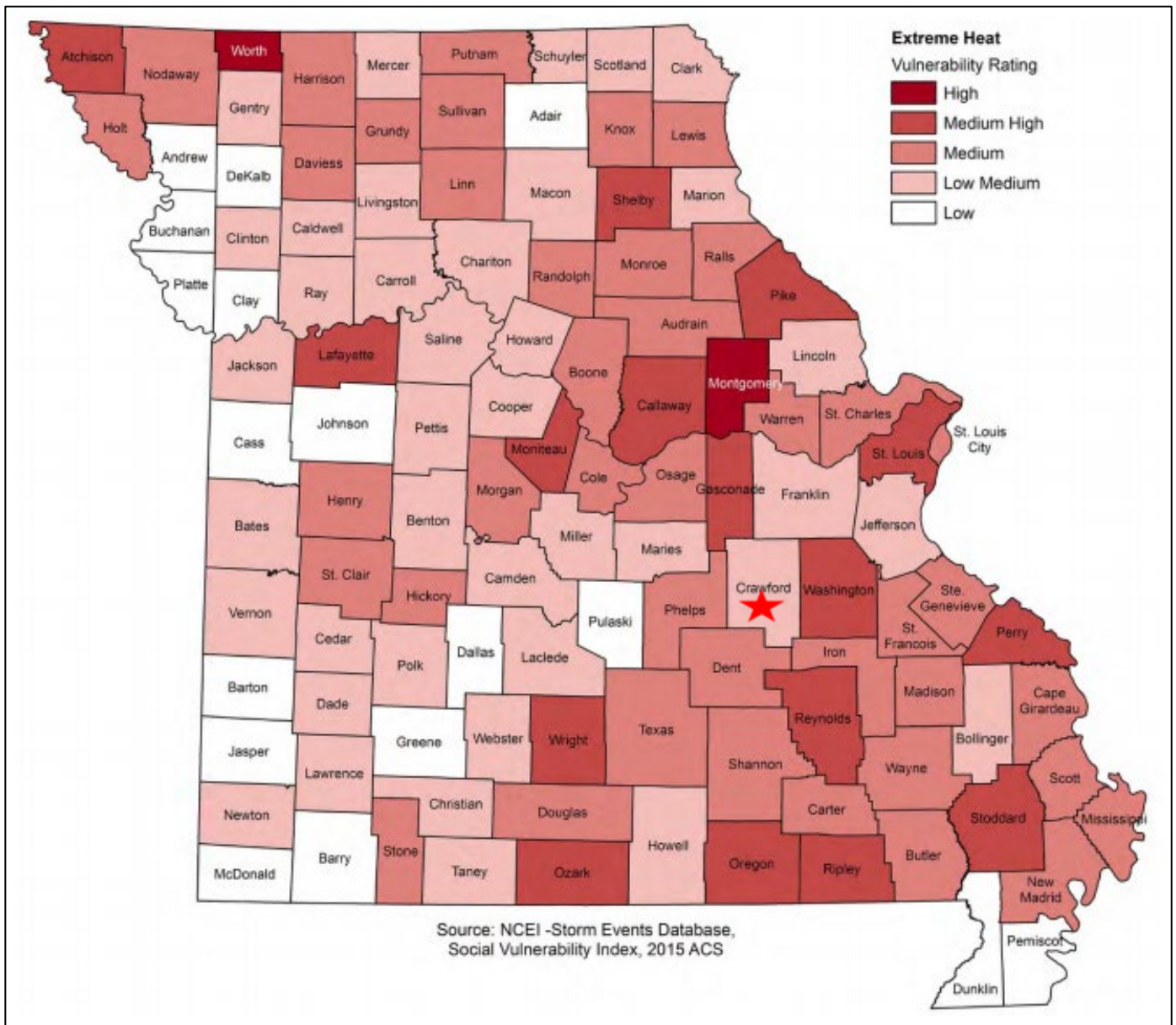
**Table 3.35** illustrates the likelihood of occurrence and overall vulnerability rating for extreme temperatures for Crawford County. **Figure 3.34** and **Figure 3.35** provide a vulnerability summary for extreme heat and extreme cold, respectively. Crawford County has Low-Medium vulnerability for extreme heat and Low vulnerability for extreme cold.

**Table 3.35. Crawford County Likelihood of Occurrence and Overall Vulnerability Rating for Extreme Temperatures**

Heat					Cold				
Total Events	Likelihood of Occurrence	Likelihood Rating	Total Vulnerability	Total Vulnerability Description	Total Events	Likelihood of Occurrence	Likelihood Rating	Total Vulnerability	Total Vulnerability Description
53	2.52	4	9	Low Medium	2	0.10	1	6	Low

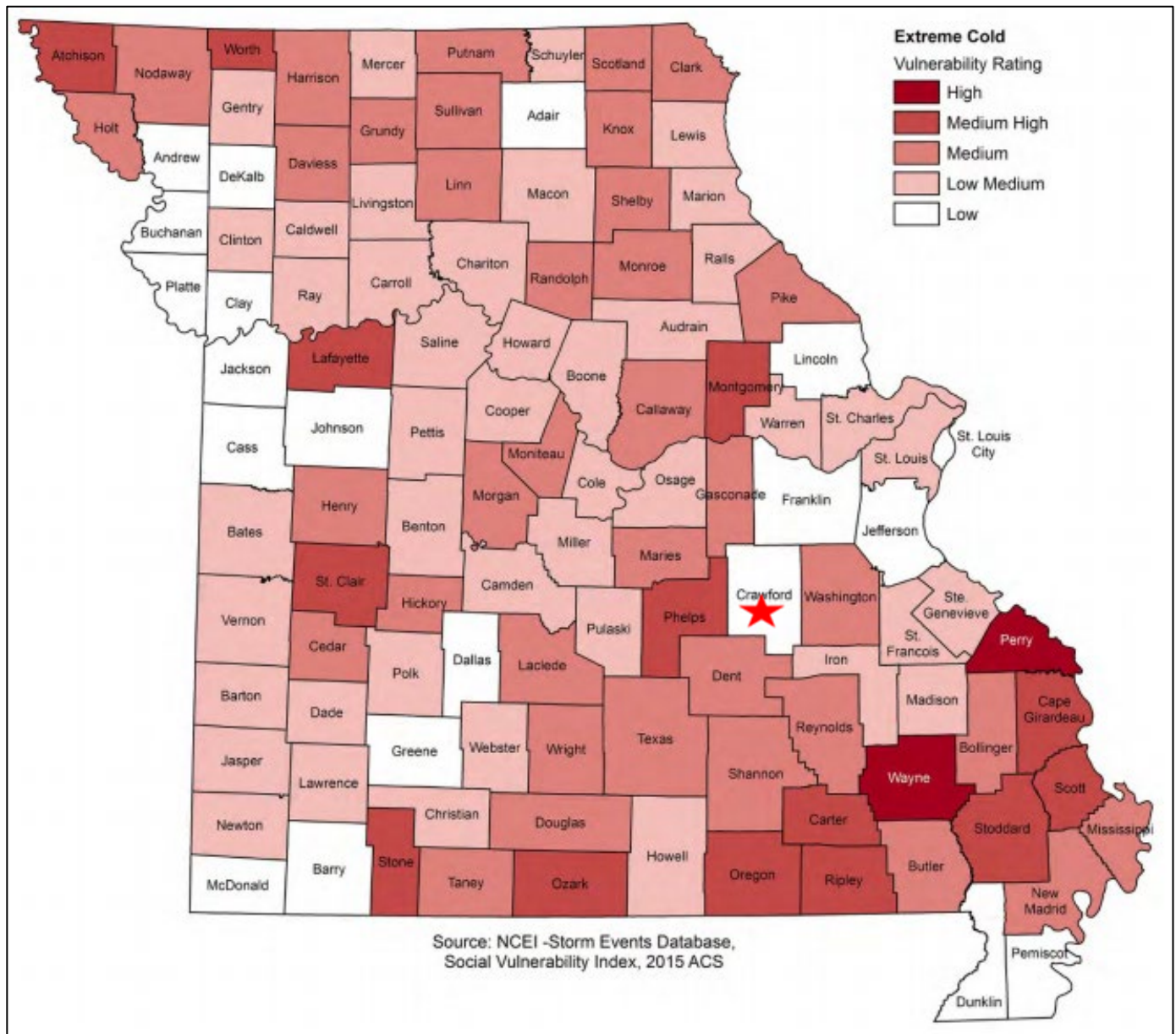
Source: 2018 Missouri Hazard Mitigation Plan

**Figure 3.34. Vulnerability Summary for Extreme Heat**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.35. Vulnerability Summary for Extreme Cold**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County

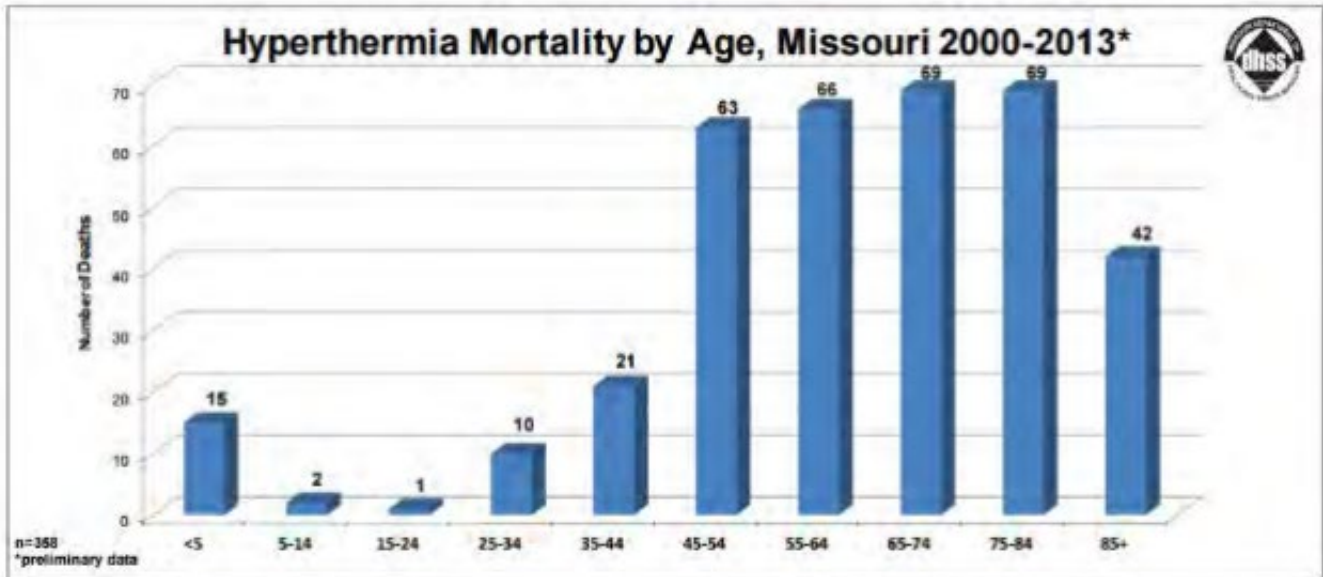
**Potential Losses to Existing Development**

**Extreme Heat/Heat Wave**

Of greatest concern during extreme heat events are hyperthermia injuries and deaths. The 2018 Missouri Hazard Mitigation plan states that there were 358 heat-related deaths reported in Missouri from 2000 through 2013. There were 217 (61%) deaths in the metropolitan areas of Kansas City and St. Louis and 141 (39%) deaths in rural parts of the state. Half of the deaths were age 65 or older. People in this demographic group are more vulnerable to this hazard for a number of reasons. Many live alone and have medical conditions that put them at higher risk. The lack of air conditioning or the refusal to use it for fear of higher utility bills further increases their risk. Deaths among children under

the age of five are often linked to being left in vehicles during hot weather. Between 2000 and 2013 there were 15 (4%) heat-related deaths of children less than five years old. In the age group between 5 years and 65 years deaths are generally due to over exertion at work or in sports activities, complicating medical conditions or substance abuse. **Figure 3.36** shows the hyperthermia mortality rate by age for the 2000-2013 timeframe.

**Figure 3.36. Hyperthermia Mortality of Age, Missouri 2000-2013**



Source: Missouri DHSS, <http://health.mo.gov/living/healthcondiseases/hyperthermia/pdf/hyper4.pdf>

During extreme heat events structural, road, and electrical infrastructure are vulnerable to damages. Depending upon temperatures and duration of extreme heat, losses will vary.

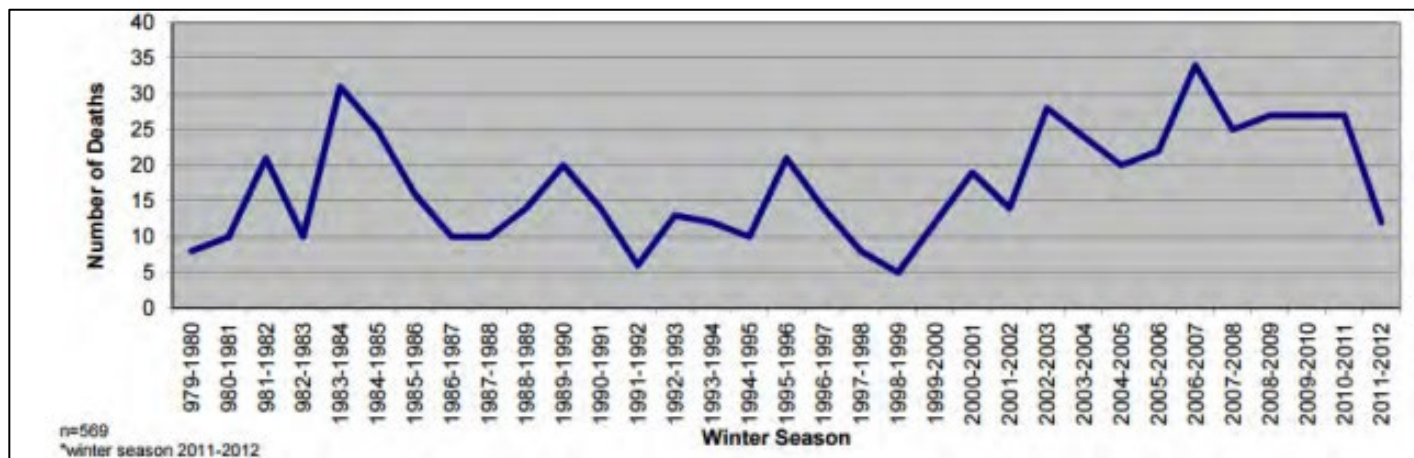
### Extreme Cold

According to the Missouri Department of Health and Senior Services, 569 people died in Missouri due to extreme cold conditions between 1979 and 2012, see **Figure 3.37**. As with extreme heat, the elderly are more vulnerable to cold-related deaths. Elderly or disabled individuals fall outside their homes and are not able to call for help or reach the safety of shelter during periods of extreme cold. According to the 2018 Missouri State Hazard Mitigation plan, during the winters of 1989-2012, a total of 414 hypothermia deaths occurred, with 186 (44.9%) being 65 years of age or older. As with extreme heat, substance abuse can be a contributing factor for people between the ages of 25 and 64. Between 1989 and 2012, substance abuse factored into the hypothermia deaths of 107 of the 208 (51.4%) deaths in this age group. Fortunately, hypothermia deaths in people under the age of 25 are rare in Missouri, accounting for only 19 (4.6%) of the total extreme cold related deaths during this timeframe. There were two (0.5%) deaths of children under the age of five. Over 72 percent of hypothermia deaths are among males – 299 of the total 414. The remaining 115 (27.8%) were female.

In regards urban versus rural, hypothermia deaths tend to be higher in rural areas than in urban communities. There were 183 (44.2%) cold related deaths in the Kansas City and St. Louis metropolitan areas, while 231 (55.8%) occurred in other parts of the state.



**Figure 3.37. Hypothermia Deaths, Missouri: Winter Seasons 1979-2012**



Source: Missouri DHSS, <http://health.mo.gov/living/healthcondiseases/hypothermia/pdf/hypo1.pdf>

### Impact of Future Development

Population trends from 2010 to 2020 for Crawford County indicate that the population in unincorporated areas has fallen by an estimated 12.01 percent. The city of Bourbon has fallen by 3.98 percent. Overall, the county’s population has shrunk 6.6 percent. Population growth can result in increased age groups that are more susceptible to extreme heat and cold. Additionally, as populations increase, so does the strain on each jurisdiction’s electricity and road infrastructure. Local government and local emergency management should take extreme heat and cold in consideration when upgrades occur to the local power grid.

### Hazard Summary by Jurisdiction

Those at greatest risk for heat-related illness and deaths include children up to five years of age, people 65 years of age and older, people who are overweight, and people who are ill or on certain medications or have medical conditions that make them more vulnerable. To determine jurisdictions within the planning area with populations more vulnerable to extreme heat, demographic data was obtained from the 2016-2020 census on population percentages in each jurisdiction comprised of those under age 5 and over age 65. Data was not available for overweight individuals and those on medications vulnerable to extreme heat or with medical conditions that made them more vulnerable. **Table 3.36** below summarizes vulnerable populations in the participating jurisdictions. Note that school and special districts are not included in the table because students and those working for the special districts are not customarily in these age groups.

**Table 3.36. County Population Under Age 5 and Over Age 65 (2016-2020)**

Jurisdiction	Population Under 5 Years	Population 65 Years and over
Unincorporated Crawford County	4.3%	24.4%
Bourbon	7.9%	15.7%
Cuba	4.3%	16.5%
Leasburg	6.4%	11.7%
Steelville	7.5%	17.0%

Jurisdiction	Population Under 5 Years	Population 65 Years and over
Sullivan	7.2%	20.2%

Source: U.S. Census Bureau, 2016-2020 American Community Survey 5-Year Estimates

Due to lack of data, strategic buildings that lack air-conditioning could not be analyzed for this report. Additionally, school policy data in regard to extreme heat or cold were not available.

In summary, the risks of extreme heat or cold can impact the health/lives of citizens within the county, specifically the young and elderly. Unincorporated Crawford County has a high percentage of individuals 65 and over, with 24.4 percent.

Many people do not realize how deadly a heat wave can be. Extreme heat is a natural disaster that is not as dramatic as floods or tornadoes. Working with the Crawford County Health Department and EMD, local governments should encourage residents to:

- Stay indoors as much as possible and limit exposure to the sun;
- Stay on the lowest floor out of the sunshine if air conditioning is not available;
- Consider spending the warmest part of the day in public buildings such as libraries or other public or community buildings. Circulating air can cool the body by increasing the evaporation rate of perspiration;
- Eat light, well-balanced meals at regular intervals and avoid using salt tablets unless directed by a physician;
- Hydrate by drinking plenty of water. Individuals with epilepsy or heart, kidney or liver disease who are on fluid restricted diets or have problems with fluid retention should consult their physicians on liquid intake;
- Limit consumption of alcoholic beverages;
- Dress in loose-fitting, lightweight and light colored clothes that cover as much skin as possible;
- Protect your face and head by wearing a wide-brimmed hat. Wear sunscreen;
- Check on family, friends and neighbors who do not have air conditioning and are generally alone;
- Never leave children or pets in closed vehicles;
- Avoid strenuous work during the warmest part of the day and use the buddy system when working in extreme heat and take frequent breaks.

People who work outdoors should be educated about the dangers and warning signs of heat disorders. Buildings, ranging from homes (particularly those of the elderly) to factories, should be equipped with properly installed, working air conditioning units, or have fans that can be used to generate adequate ventilation. However, although fans are less expensive to operate than air conditioning, they may not be effective, and may even be harmful when temperatures are very high. As the air temperature rises, air flow is increasingly ineffective in cooling the body. At temperatures above 100° F, the fan may be delivering overheated air to the skin at a rate that exceeds the capacity of the body to get rid of this heat – even with perspiring – and the net effect is to add heat rather than to cool the body. An air conditioner is a much better option. Charitable organizations and the health department should work together to provide fans, when appropriate, to at-risk residents during times of critical heat. When temperatures are too high, however, these groups should work to get at-risk populations into cooling shelters.

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## **Extreme Cold**

Extreme cold can also be life-threatening and the following precautions should be taken when someone is suffering from hypothermia:

- Call 9-1-1 for immediate medical assistance;
- Move the victim to a warm place;
- Monitor the victim's blood pressure and breathing;
- If necessary, provide rescue breathing and CPR;
- Remove wet clothing;
- Dry off the victim;
- Take the victim's temperature;
- Warm the body core first, NOT the extremities. Warming the extremities first can cause the victim to go into shock and can also drive cold blood toward the heart and lead to heart failure;
- Do not warm the victim too fast – rapid warming may cause heart arrhythmias

## **Problem Statement**

In summary, the risks of extreme heat and cold can impact the health/lives of citizens within the county, specifically the young and elderly. Based on the vulnerability analysis, unincorporated Crawford County and the city of Steelville have the highest risk because both have large populations of people aged 65 and over (**Table 3.36**).

All jurisdictions should make sure they have plans in place to provide both cooling and warming shelters during times of extreme temperatures. School districts should have policies in place to minimize strenuous exercise outdoors during heat waves and to consider policies for delaying or cancelling school during times of extreme cold to reduce risk to students waiting for buses.

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### 3.4.5 Flooding (Riverine and Flash)

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Some specific sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.1, Page 3.80  
[https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf)
- Watershed map, Environmental Protection Agency,  
[http://cfpub.epa.gov/surf/county.cfm?fips\\_code=19169](http://cfpub.epa.gov/surf/county.cfm?fips_code=19169)
- FEMA Map Service Center, Digital Flood Insurance Rate Maps (DFIRM) for all jurisdictions, if available, <https://msc.fema.gov/portal/home>
- NFIP Community Status Book, <http://www.fema.gov/national-flood-insurance-program/national-flood-insurance-program-community-status-book>
- NFIP claims status, BureauNet, <http://bsa.nfipstat.fema.gov/reports/reports.html>
- Flood Insurance Administration—Repetitive Loss List (this must be requested from the State Floodplain Management agency or FEMA)
- National Centers for Environmental Information, Storm Events Database,  
<http://www.ncdc.noaa.gov/stormevents/>
- USDA Risk Management Agency, Insurance Claims, <https://www.rma.usda.gov/en/Information-Tools/Summary-of-Business/Cause-of-Loss>
- FEMA Data Visualization Tool, <https://www.fema.gov/data-visualization-floods-data-visualization>
- Missouri Hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<https://drive.google.com/file/d/1bPkc0jgF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - Risk MAP, DFIRM, and Hazus based depth grids used in Hazus Analysis
  - Flood losses by County 1978-2018
  - Number of flood insurance claims by County
  - Total building exposure to flooding (1% annual chance) by County
  - Buildings impacted by flooding (1% annual chance) by County
  - Flood insurance coverage by County
  - Number of flood insurance policies by County
  - NFIP participation status by County
  - Number of state facilities impacted by flooding (1% annual chance) by County
  - Critical facilities impacted by flooding (1% annual chance) by County

#### **Hazard Profile**

##### ***Hazard Description***

A flood is partial or complete inundation of normally dry land areas. Riverine flooding is defined as the overflow of rivers, streams, drains, and lakes due to excessive rainfall, rapid snowmelt, or ice. There are several types of riverine floods, including headwater, backwater, interior drainage, and flash flooding. The areas adjacent to rivers and stream banks that carry excess floodwater during rapid runoff are called floodplains. A floodplain is defined as the lowland and relatively flat area adjoining a river or stream. The terms “base flood” and “100- year flood” refer to the area in the floodplain that is subject to a one percent or greater chance of flooding in any given year. Floodplains are part of a larger entity called a basin, which is defined as all the land drained by a river and its branches.

Flooding caused by dam failure is discussed in **Section 3.4.1**. It will not be addressed in this section.

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A flash flood occurs when water levels rise at an extremely fast rate as a result of intense rainfall over a brief period, sometimes combined with rapid snowmelt, ice jam release, frozen ground, saturated soil, or impermeable surfaces. Flash flooding can happen in Special Flood Hazard Areas (SFHAs) as delineated by the National Flood Insurance Program (NFIP), and can also happen in areas not associated with floodplains.

Ice jam flooding is a form of flash flooding that occurs when ice breaks up in moving waterways, and then stacks on itself where channels narrow. This creates a natural dam, often causing flooding within minutes of the dam formation.

In some cases, flooding may not be directly attributable to a river, stream, or lake overflowing its banks. Rather, it may simply be the combination of excessive rainfall or snowmelt, saturated ground, and inadequate drainage. With no place to go, the water will find the lowest elevations – areas that are often not in a floodplain. This type of flooding, often referred to as sheet flooding, is becoming increasingly prevalent as development outstrips the ability of the drainage infrastructure to properly carry and disburse the water flow.

Most flash flooding is caused by slow-moving thunderstorms or thunderstorms repeatedly moving over the same area. Flash flooding is a dangerous form of flooding which can reach full peak in only a few minutes. Rapid onset allows little or no time for protective measures. Flash flood waters move at very fast speeds and can move boulders, tear out trees, scour channels, destroy buildings, and obliterate bridges. Flash flooding can result in higher loss of life, both human and animal, than slower developing river and stream flooding.

In certain areas, aging storm sewer systems are not designed to carry the capacity currently needed to handle the increased storm runoff. Typically, the result is water backing into basements, which damages mechanical systems and can create serious public health and safety concerns. This combined with rainfall trends and rainfall extremes all demonstrate the high probability, yet generally unpredictable nature of flash flooding in the planning area.

Although flash floods are somewhat unpredictable, there are factors that can point to the likelihood of flash floods occurring. Weather surveillance radar is being used to improve monitoring capabilities of intense rainfall. This, along with knowledge of the watershed characteristics, modeling techniques, monitoring, and advanced warning systems has increased the warning time for flash floods.

### ***Geographic Location***

Riverine flooding is most likely to occur in Special Flood Hazard Areas (SFHA). Below in **Figure 3.38** is a map of Crawford County showing the floodplain boundaries. Following the county-wide map are FIRMs for Bourbon, Cuba, Steelville, and Sullivan (**Figure 3.39 through Figure 3.42**). **Figure 3.43** shows a map of the school districts in Crawford County with an overlay of the SFHA. Steelville R-3 School District is the only district within the county that has school building located in the floodplain. **Figure 3.44** is a map showing the floodplain and the location of the Steelville R-3 school buildings in relation to the SFHA. **Table 3.37** and **Table 3.38** show Crawford County NCEI flood and flash flood events by location between 2001 and 2020.

Figure 3.38. Map of Crawford County with Special Flood Hazard Areas.

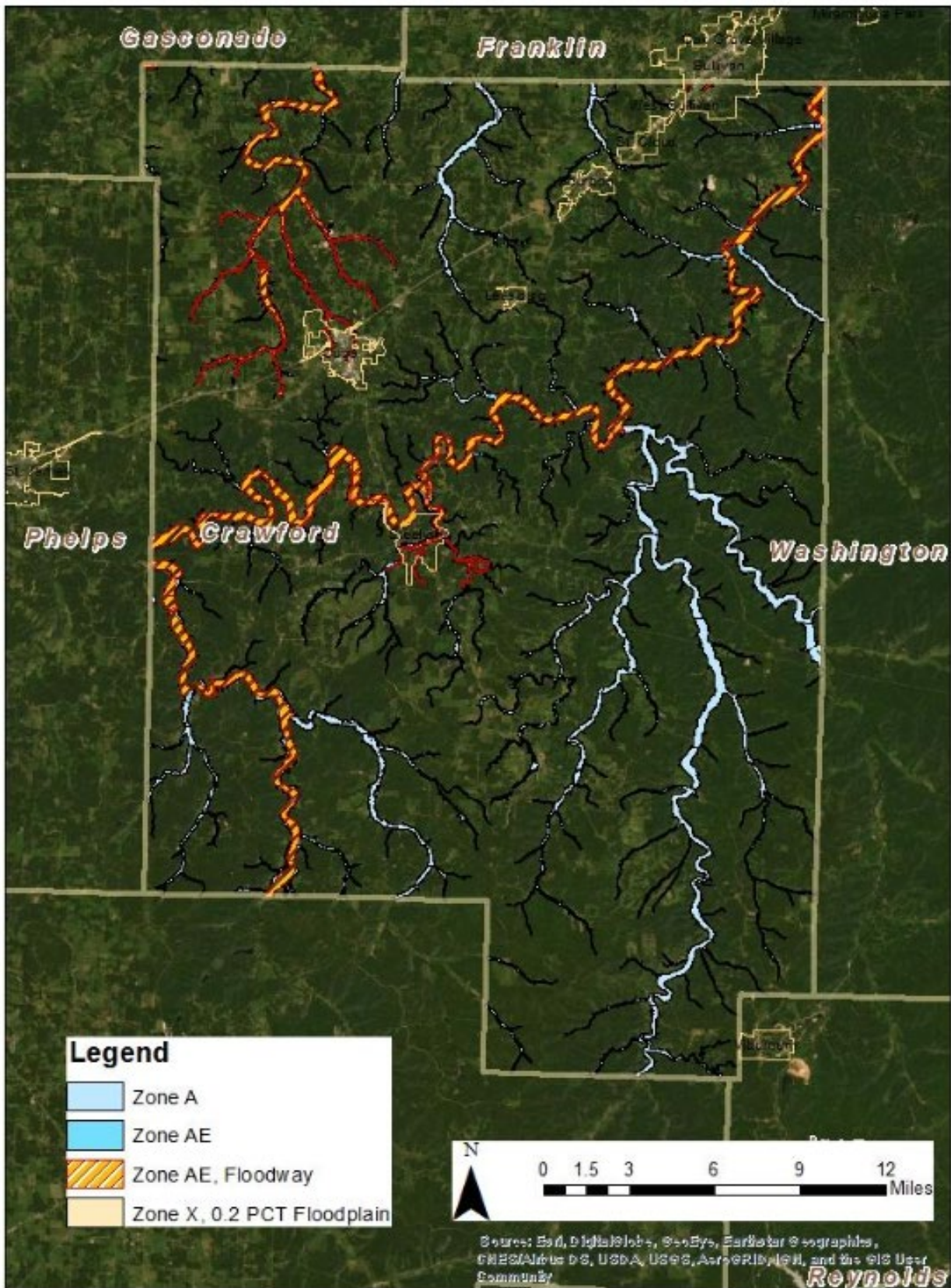
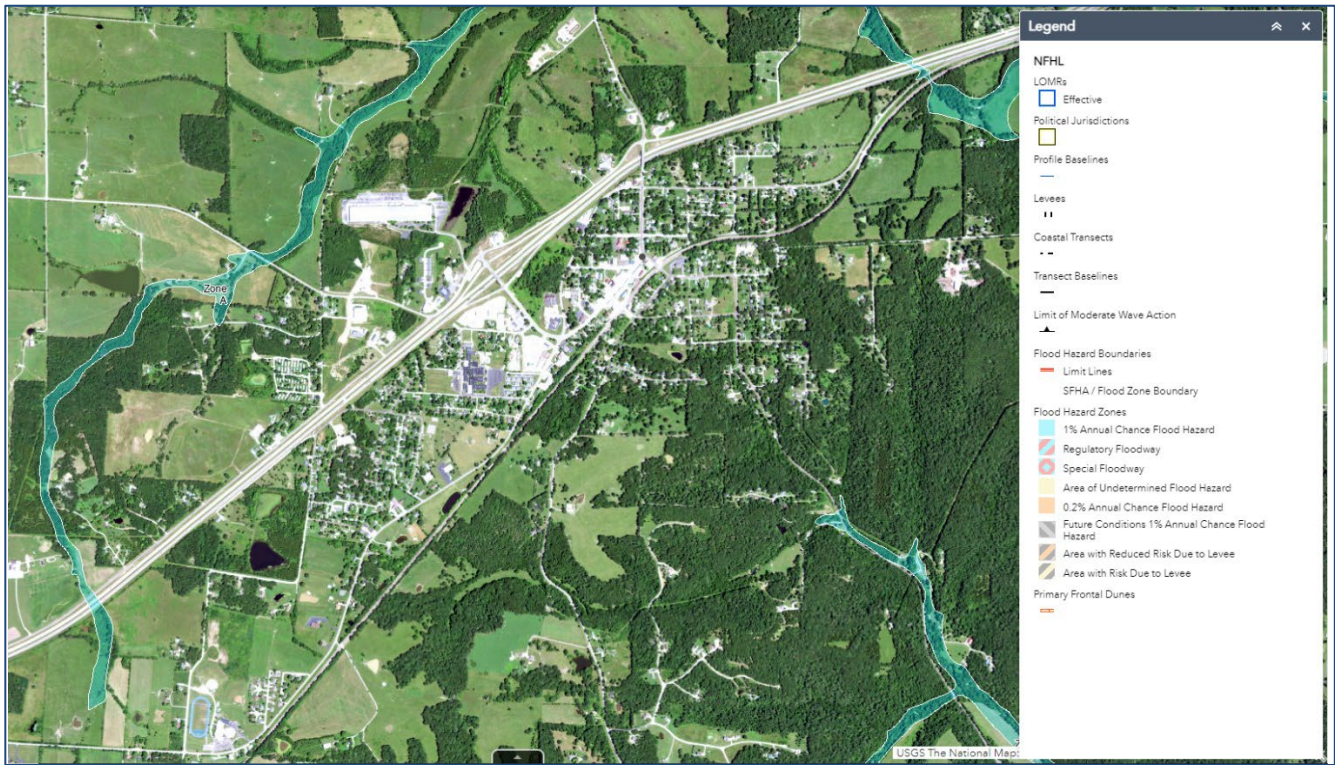


Figure 3.39. Bourbon, Missouri Special Flood Hazard Areas (SFHAs)



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Figure 3.40. Cuba, Missouri Special Flood Hazard Areas (SFHAs)

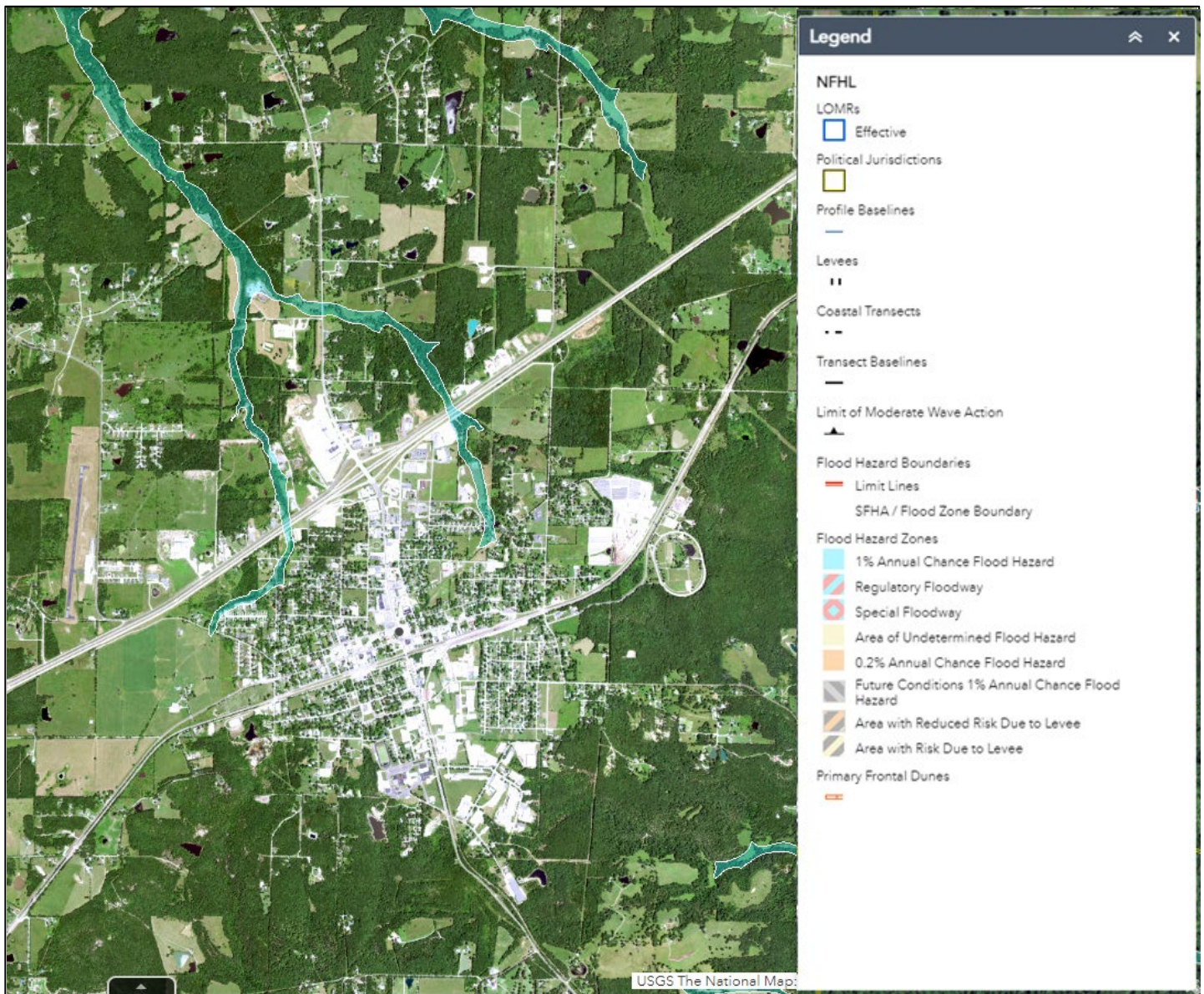
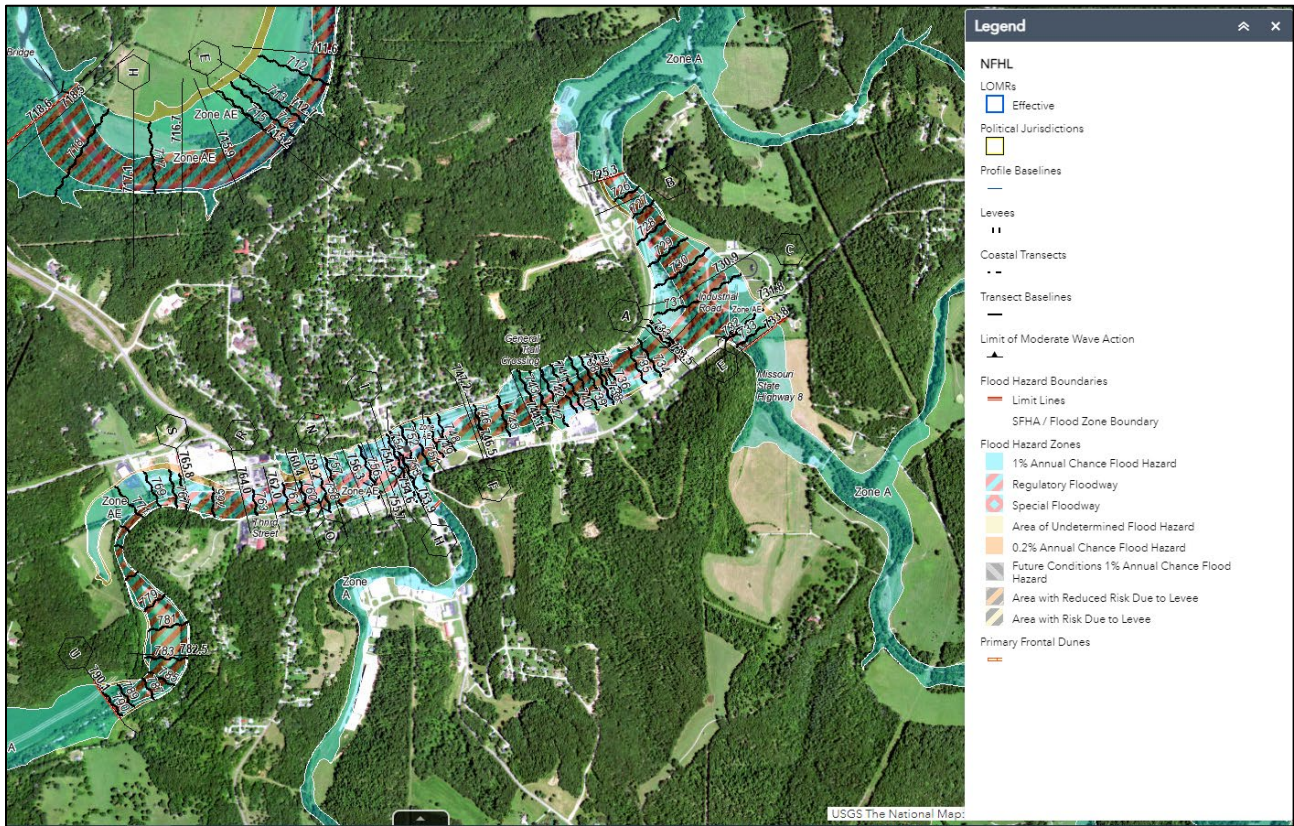




Figure 3.41. Steelville, Missouri Special Flood Hazard Areas (SFHAs)



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Figure 3.42. Sullivan Missouri Special Flood Hazard Areas (SFHAs)

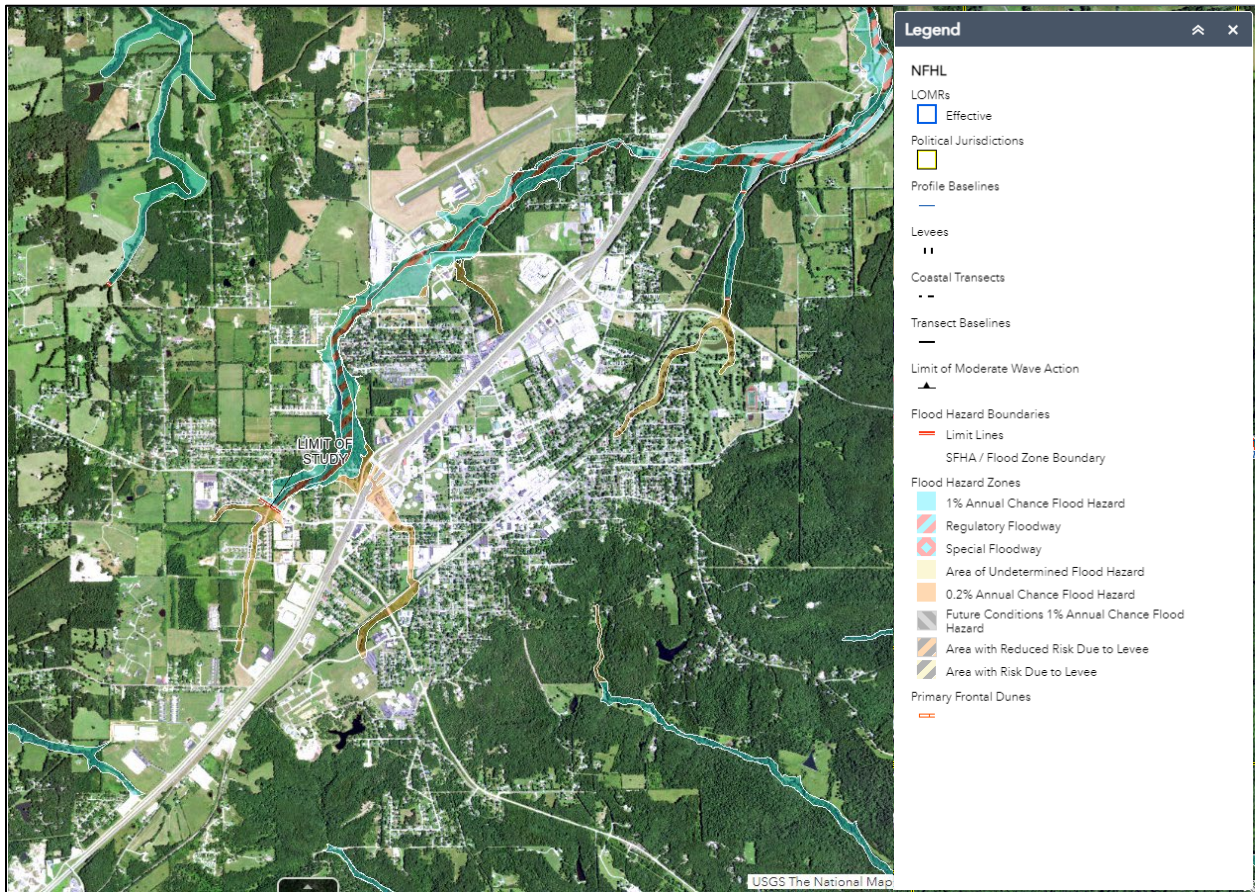
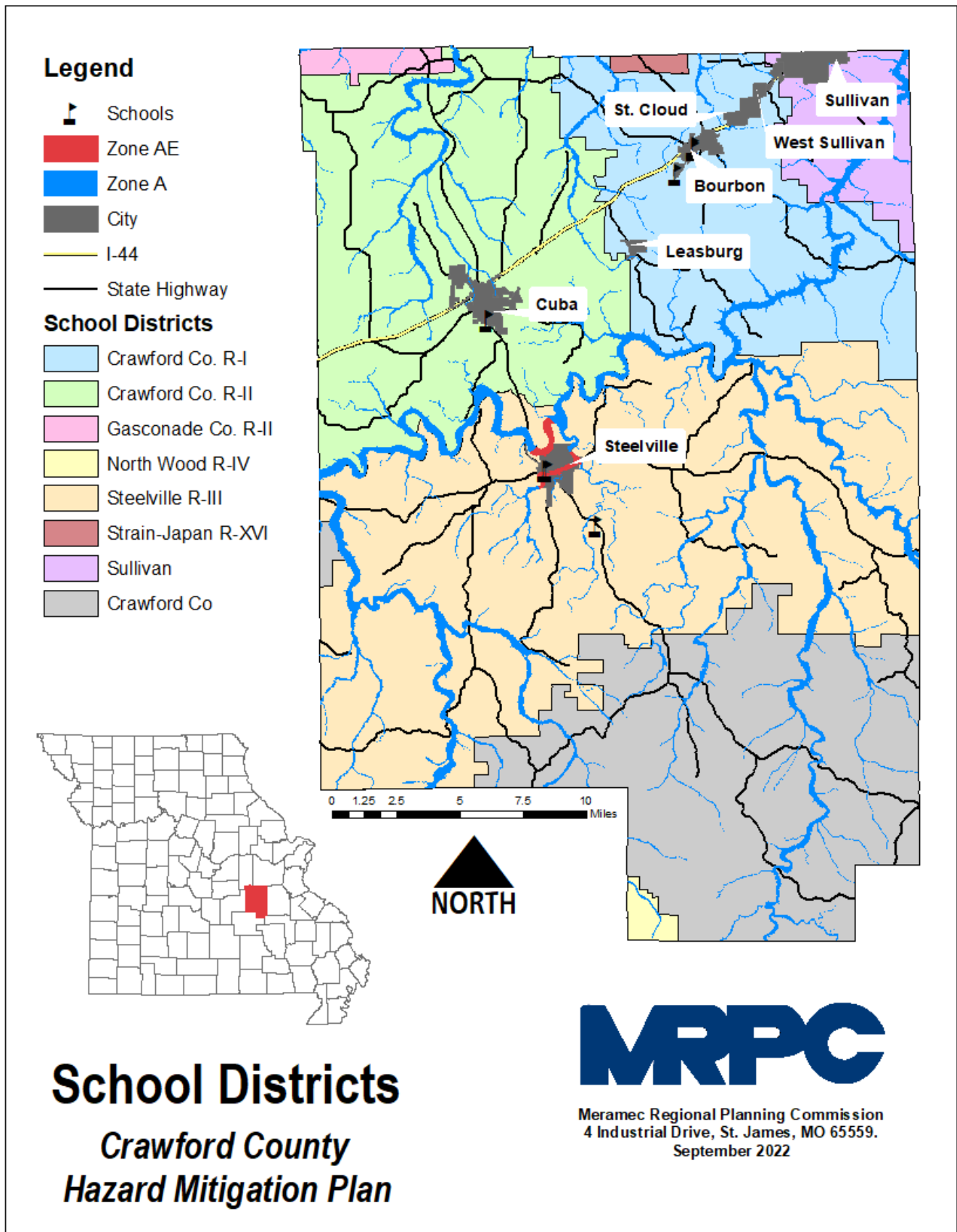
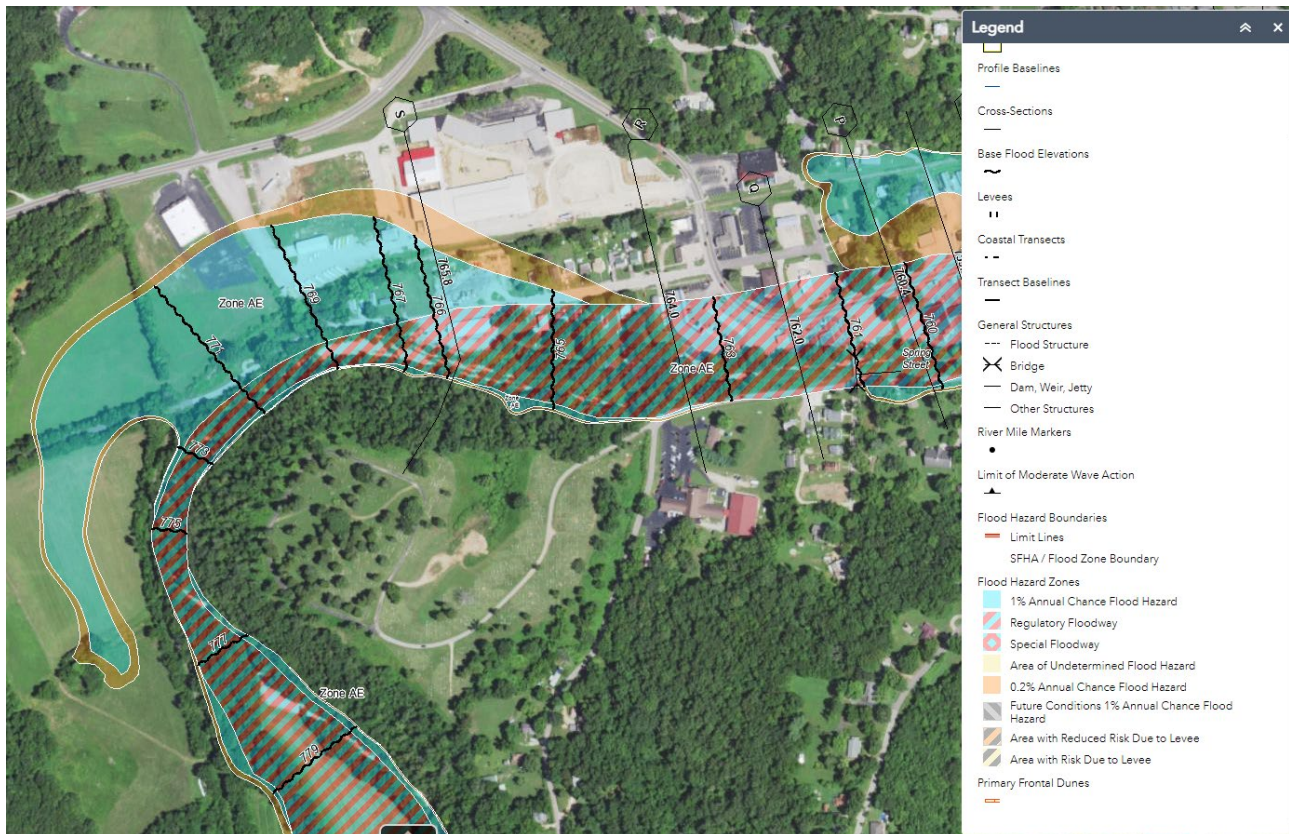


Figure 3.43. Crawford County School Districts and Special Flood Hazard Areas (SFHAs)



**Figure 3.44. Steelville Elementary/Middle School Special Flood Hazard Areas (SFHAs)**



**Table 3.37. Summary of Crawford County NCEI Flood Events by Location, 2001-2020**

Location	# of Events
Crawford County	1
Steelville	3
Bourbon	1
Fox Springs	2

Source: National Centers for Environmental Information Storm Events Database

Flash flooding occurs in SFHAs and locations in the planning area that are low-lying. They also occur in areas without adequate drainage to carry away the amount of water that falls during intense rainfall events. After review of NCEI data, Jake Prairie, an unincorporated area of the county, is the community most prone to flash flooding events. The city of Bourbon and Dillard, an unincorporated area of the county, also have a high rate of flash flood events (both 3). **Table 3.38** provides information in regards to flash flood events between 2001 and 2020.

**Table 3.38. Crawford County NCEI Flash Flood Events by Location, 2001-2020**

Location	# of Events
Crawford County	5
Steelville	1
Cuba	1
Leasburg	1
Fox SPGS	1
Jake Prairie	6
Indian Hills	1

Location	# of Events
Berryman	1
Cuba Airstrip ARPT	2
Bourbon	3
Highway	1
Dillard	3

Source: National Centers for Environmental Information

### **Strength/Magnitude/Extent**

Missouri has a long and active history of flooding over the past century, according to the 2018 State Hazard Mitigation Plan. Flooding along Missouri's major rivers generally results in slow-moving disasters. River crest levels are forecast several days in advance, allowing communities downstream sufficient time to take protective measures, such as sandbagging and evacuations. Nevertheless, floods exact a heavy toll in terms of human suffering and losses to public and private property. By contrast, flash flood events in recent years have caused a higher number of deaths and major property damage in many areas of Missouri.

Flooding presents a danger to life and property, often resulting in injuries, and in some cases, fatalities. Floodwaters themselves can interact with hazardous materials. Hazardous materials stored in large containers could break loose or puncture as a result of flood activity. Examples are bulk propane tanks. When this happens, evacuation of citizens is necessary.

Public health concerns may result from flooding, requiring disease and injury surveillance. Community sanitation to evaluate flood-affected food supplies may also be necessary. Private water and sewage sanitation could be impacted, and vector control (for mosquitoes and other entomology concerns) may be necessary.

When roads and bridges are inundated by water, damage can occur as the water scours materials around bridge abutments and gravel roads. Floodwaters can also cause erosion undermining road beds. In some instances, steep slopes that are saturated with water may cause mud or rock slides onto roadways. These damages can cause costly repairs for state, county, and city road and bridge maintenance departments. When sewer back-up occurs, this can result in costly clean-up for home and business owners as well as present a health hazard. Further information regarding scour critical bridges can be found in **Section 3.2.2**.

Between 2001 and 2020, there was only 1 recorded flood-related crop insurance claim. The claim was reported in 2002 and had a total loss of \$2126.00 due to flooding within Crawford County<sup>33</sup>.

**Table 3.39. Recorded USDA Crop Insurance Losses (Flood) for Crawford County 2001 – 2020**

Year	Number of Payments	Total
2001	1	\$2126.00
<b>TOTAL</b>	<b>1</b>	<b>\$2126.00</b>

Source: USDA \ Risk Management Agency, Insurance Claims, <https://www.rma.usda.gov/en/Information-Tools/Summary-of-Business/Cause-of-Loss>

### **National Flood Insurance Program (NFIP) Participation**

**Table 3.40** depicts jurisdictions within the planning area that participate in NFIP. In addition, **Table**

<sup>33</sup> <http://www.rma.usda.gov/data/cause.html>

3.41 provides the number of policies in force, amount of insurance in force, number of closed losses, and total payments for Crawford County.

**Table 3.40. NFIP Participation in Crawford County**

Community ID #	Community Name	NFIP Participant (Y/N/S)	Current Effective Map Date	Regular-Emergency Program Entry Date
290795	Crawford County	Y	05/20/10	05/01/87
290113	Bourbon	Y	NSFHA	08/24/84
290856	Cuba	Y	05/20/10(M)	10/30/18
290561	Leasburg	Y	05/20/10(M)	08/24/84
290114	Steelville	Y	05/20/10	02/13/76
290136	Sullivan	Y	10/18/11	06/15/81

Source: NFIP Community Status Book, 09/02/2020; BureauNet, <https://www.fema.gov/flood-insurance/work-with-nfip/community-status-book>; M= No elevation determined – all Zone A, C, and X; NSFHA = No Special Flood Hazard Area; E=Emergency Program;

**Table 3.41. NFIP Policy and Claim Statistics as of 06/23/2022**

Community Name	Policies in Force	Insurance in Force	Closed Losses	Total Payments
Crawford County	36	\$6,335,200	95	\$4,856,915.11
Steelville	16	\$1,534,500	17	\$165,989.61

Source: NFIP Community Status Book, [08/12/2020]; BureauNet, <https://protect2.fireeye.com/url?k=8a472659-d6065a76-8a45ea93-0cc47a6d17a8-4f92b28e814f9424&u=http://bsa.nfipstat.femxa.gov/reports/reports.html>; \*Closed Losses are those flood insurance claims that resulted in payment.

Crawford County has the highest number of policies, losses and total payments with \$4,856,915.11 compared to Steelville's \$165,989.61

### **RiskMAP**

Risk mapping, assessment, and planning is a FEMA program which provides communities with flood information and tools to enhance their mitigation plan and take action to better protect their citizens. The project kick-off meeting for RiskMAP in Crawford County was held in December 2018 and flood study review meetings were held in November of 2019 and January of 2020.

### **Repetitive Loss/Severe Repetitive Loss Properties**

Repetitive Loss Properties (RL) are those properties with at least two flood insurance payments of \$1,000 or more in a 10-year period.

According to SEMA, as of 09/24/2021, there are 14 repetitive loss properties in Crawford County that have had 48 losses with total payments of \$4,120,737.57. Unincorporated Crawford County has eleven repetitive loss properties which have had 30 losses with total payments of \$4,067,123.28. The city of Steelville has three repetitive loss properties which have had 9 losses with total payments of \$53,614.29. According to SEMA, no repetitive loss properties have been mitigated with the planning area.

**Table 3.42. Repetitive Loss Properties in Crawford County**

Jurisdiction	# of Properties	# Mitigated	Building Payments	Content Payments	Total Payments	# of Losses
Crawford County	11	0	\$3,275,643.90	\$791,479.38	\$4,067,123.28	39
Steelville	3	0	\$48,032.10	\$5,582.19	\$53,614.29	9

Severe Repetitive Loss (SRL): A SRL property is defined it as a single family property (consisting of one-to-four residences) that is covered under flood insurance by the NFIP; and has (1) incurred flood-related damage for which four or more separate claims payments have been paid under flood insurance coverage with the amount of each claim payment exceeding \$5,000 and with cumulative amounts of such claims payments exceeding \$20,000; or (2) for which at least two separate claims payments have been made with the cumulative amount of such claims exceeding the reported value of the property.

There are three Severe Repetitive Loss property in Crawford County. These properties have not been mitigated, and the total amount of \$2,356,787.10 has been paid over 12 NFIP claims.

**Table 3.43. Severe Repetitive Loss Properties in Crawford County**

Jurisdiction	# of Properties	# Mitigated	Building Payments	Content Payments	Total Payments	# of Losses
Crawford County	3	0	\$1,910,305.24	\$446,481.86	\$2,356,787.10	12

### Previous Occurrences

**Table 3.44** provides information regarding Presidential Flooding Disaster Declarations between 2001 and 2020 for Crawford County.

**Table 3.44. Crawford County Presidential Flooding Disaster Declarations 2001 to 2020**

Declaration No.	Date	State	Incident Description
DR-1463	05/06/2003	Missouri	Severe Storms, Tornadoes, and Flooding
DR-1631	03/16/2006	Missouri	Severe Storms, Tornadoes, and Flooding
DR-1676	01/15/2007	Missouri	Severe Winter Storms, Flooding
DR-1749	03/19/2008	Missouri	Severe Storms, and Flooding
DR-1809	11/13/2008	Missouri	Severe Storms, Flooding, and Tornado
DR-1847	06/19/2009	Missouri	Severe Storms, Tornadoes, and Flooding
DR-4238	08/07/2015	Missouri	Severe Storms, Tornadoes, Straight-line Winds, and Flooding
EM-3374	01/02/2016	Missouri	Severe Storms, Tornadoes, Straight-Line Winds, and Flooding
DR-4250	01/21/2016	Missouri	Heavy Rains, Widespread Flash Flooding, and Flooding
DR-4317	05/24/17	Missouri	Severe Storms, Tornadoes, Straight-line Winds and Flooding

Source: FEMA, Disaster Declarations for Missouri, Flooding

Data was obtained from the NCEI regarding flash and river flooding over the last 20 years. **Table 3.45** and **Table 3.46** provide this information. Additionally, narratives available for each event are included.

**Table 3.45. NCEI Crawford County Riverine Flood Events Summary, 2001 to 2020**

Year	# of Events	# of Deaths	# of Injuries	Property Damages (\$)	Crop Damages (\$)
2002	1	0	0	0	0
2007	1	0	0	0	0
2008	2	0	0	0	0
2015	1	1	0	500.00K	0
2017	2	0	0	0	0
<b>Total</b>	<b>7</b>	<b>1</b>	<b>0</b>	<b>500.00K</b>	<b>0</b>

Source: NCEI, data accessed [10/06/2021]

**Narratives on flood events:**

- 05/08/2002:** Several heavy rain events during May caused the Meramec River to flood several times. At Steelville, Sullivan, Pacific, Eureka, and Valley Park, the flooding started on the 9th and continued off and on until the 22nd. At Arnold, backwater from the Mississippi helped create flooding from the 8th through the 29th. The river ranged from about 7 to almost 13 feet over flood stage at various points. Numerous roads along the river were closed during the flooding.
- 01/13/2007:** Several inches of rain caused flooding of small creeks and streams and low-water crossings mainly across southern Crawford County.
- 03/18/2008:** Heavy rain in March produced major flooding on the Gasconade and Meramec rivers in eastern Missouri. The trigger was a four to seven inch rainfall which produced the flooding from the 19th to the 22nd. The Gasconade River at Rich Fountain crested at 33.0 feet which was the second highest level ever recorded. The Meramec River at Steelville crested at 26.84 feet, the 2nd highest crest of record. At Valley Park, the crest of 37.83 represented the 3rd highest of record, while crests at Sullivan, Pacific, and Eureka all represented the 4th highest of record. Damage along the Gasconade River was mild, mainly to secondary homes or cabins along the river. Highway E was closed due to flooding and US Highway 50 was closed for about 24 hours near Mt. Sterling due to flooding when the river crested on the 21st. The Meramec River produced the most damaging flooding. Homes, businesses and roads in Pacific and Eureka were flooded. Highway 141 in Valley Park, a major north south commuting route through western St. Louis County had to be closed at the intersection of I-44 due to flooding. Initial damage estimates for individual and public assistance were from \$20 to \$25 million.
- 09/14/2008:** Three to four inches of rain fell in a short amount of time on already saturated soils due to the remnants of Hurricane Ike. Several creeks in the Steelville area, including Yadkin Creek, were out of their banks for a time and several roads in the area were flooded.
- 12/30/2015:** Between 5 and 8 inches of rain fell across Crawford County during a 2 day period. All of this rain caused the creeks and rivers to rise. The Meramec River rose above flood stage at Steelville on December 27th. On December 30th, an 81 year old man drove into the flood waters of the Meramec on Highway N at Campbell Bridge, about 5 miles southeast of Bourbon. He apparently got out of his vehicle and drown. The flooding caused major damage to one home and completely destroyed another one.



6. **04/30/2017:** The Meramec River rose well above major flood stage at Steelville due to very heavy rain that fell across the river basin. Numerous roads along the flow of the river were flooded as well as a number of camp grounds, as well as, a couple of hotels.
7. **05/01/2017:** The Meramec River rose well above major flood stage at Steelville due to very heavy rain that fell across the river basin. Numerous roads along the flow of the river were flooded as well as a number of camp grounds, as well as, a couple of hotels.

**Table 3.46. NCEI Crawford County Flash Flood Events Summary, 2001 to 2020**

Year	# of Events	# of Deaths	# of Injuries	Property Damages (\$)	Crop Damages (\$)
2001	1	0	0	0	0
2002	3	0	1	0	0
2003	1	0	0	0	0
2004	1	0	0	0	0
2006	1	0	0	0	0
2007	1	0	0	1.00K	0
2008	4	0	0	1.00K	0
2009	1	0	0	0	0
2010	3	0	0	0	0
2011	1	0	0	0	0
2012	2	0	0	0	0
2015	3	0	0	0	0
2016	1	0	0	0	0
2017	2	0	0	0	0
2020	1	0	0	0	0
<b>Total</b>	<b>26</b>	<b>0</b>	<b>0</b>	<b>2.00K</b>	<b>0</b>

Source: NCEI, data accessed [10/06/2021]

**Narratives on flash flood events:**

1. **09/08/2001:** Rainfall close to 6 inches caused widespread flooding across the county. Numerous roads were closed much of the day. Many roads and bridges were damaged from the runoff from the heavy rain. The Department of Natural Resources reported that Onondaga Cave State Park suffered significant damage from the rain as well.
2. **05/12/2002:** Some of the worse flash flooding in recent years hit on Sunday, Mother's Day, and continued into early Monday. Around 6 inches of rain fell on ground already saturated by previous rain. For several counties, it was the worst flooding in memory. Iron County was especially hard hit. Virtually every creek and small stream flooded closing roads throughout the county. There were numerous water rescues as people were trapped in their cars. Emergency shelters in the County were opened to help stranded motorists and people who were flooded out of homes. The story was similar in Reynolds County as Highways 49 and 21 had to be closed. In Fredericktown, in Madison County, many city streets flooded. Several people were stranded in flooded vehicles and could not be reached for an hour or so. Numerous roads were flooded across Crawford, St. Francois, Ste. Genevieve and Washington Counties as well. The only death that occurred happened in Iron County near Ironton. A 43 year old man was trying to cross Stouts Creek on foot to get to his home to rescue his dogs. He was knocked down, but managed to grab hold of a tree. He was swept away and drowned by the rising water before rescue workers could reach him.

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3. **07/18/2002:** A reported 4 inches of rain in about an hour caused flash flooding in Cuba. The Sheriff Department reported the Highway 19 railroad underpass had at least 2 feet of water in it and had to be closed. Another area that flooded had 2 propane tanks break loose and float away. The heavy rain caused problems at the County Fair that had started the day before. The entire evenings planned events had to be cancelled. The roof of the main stage collapsed due to the rain. One man was injured with a broken arm when the roof collapsed.
  4. **08/18/2002:** Rainfall of 3 to 4 inches flooded several roads primarily across western Crawford County. Highway M flooded as did several nearby secondary roads.
  5. **06/10/2003:** Heavy rain caused flash flooding across the north portion of Crawford County. Highway N southeast of Bourbon was closed due to flooding.
  6. **05/01/2004:** Rainfall up to 3 inches caused flash flooding across the county. Crooked Creek flooded way out of its banks as did several other small streams. Roberts Cemetery, Bales, and Old Mines roads were all reported flooded.
  7. **03/12/2006:** Several rounds of thunderstorms moved through Crawford county. Between 3 and 5 inches of rain fell in a short amount of time causing numerous creeks to flood. County highways E, C and M were closed due to flooding. Also, County highway H had one foot of water over the road in Onondaga Cave State Park near the Meramec River and was still rising at the time of the report. Various other county roads were closed as well.
  8. **09/08/2007:** Three to four inches of rain fell over a short amount of time on ground that was already saturated from previous rains. The sheriff's department reported that Highway E at Scotia had water over the bridge that crosses Huzzah Creek. The flooding lingered for several hours.
  9. **02/05/2008:** Two to three inches of rain fell over portions of Crawford county during the evening of February 5th. Several roads around the Steelville area had over a foot of water flowing over them.
  10. **03/18/2008:** Two to three inches of rain fell onto already saturated soils in Crawford county from the evening hours of March 17th through March 18th. Numerous roads were flooded including Highway 19 southeast of Steelville.
  11. **03/31/2008:** Up to three inches of rain fell over a short amount of time on already saturated soils in Crawford county. Numerous roads were closed due to flooding including Highway 19 south of Cuba, Highway C west of Bourbon and Highway N southeast of Bourbon near Blue Springs Creek.
  12. **06/06/2008:** Two to four inches of rain fell on already saturated soils in northern Crawford county. Numerous secondary roads became flooded including parts of Highway 19 south of Cuba, Highway PP east of Cuba, and Highway N southeast of Bourbon.
  13. **05/08/2009:** Up to four inches of rain fell in a short amount of time causing flash flooding. Numerous roads were flooded including Highways C and N.
  14. **04/30/2010:** Up to 2 inches of rain fell in a short amount of time on already saturated soils causing flash flooding. Numerous roads were flooded and a small creek in Steelville rose out of its banks blocking access to a bridge in town.

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15. **05/20/2010:** Between 1 and 3 inches of rain fell in a short amount of time on already saturated soils causing flash flooding. Numerous roads were flooded including County Roads C and N near Bourbon, as well as low water crossings on County Road AA and TT.
  16. **07/18/2010:** Up to 6 inches of rain fell in a short amount of time causing flash flooding. Numerous roads were flooded including Cherryville Road and Highway 19. Also, in Steelville several roads were flooded due to Yadkin Creek overflowing its banks.
  17. **04/24/2011:** Between 4 and 6 inches of rain fell over several days causing flash flooding. Numerous roads were flooded countywide.
  18. **03/15/2012:** Up to two inches of rain fell in a short amount of time causing flash flooding. Several roads were flooded including Highway N between Bourbon and Anthonies Mill.
  19. **03/17/2012:** Up to three inches of rain fell in a short amount of time causing flash flooding. Numerous roads were flooded including streets and yards in Cuba. Also, Highway C just northwest of Bourbon and Highway ZZ just west of Cuba.
  20. **06/19/2015:** Up to three inches of rain fell onto already saturated ground causing flash flooding. Several roads were flooded throughout the county. Also, in Steelville, several people had to be evacuated on the southwest side of town due to Yadkin Creek rising well above its banks.
  21. **12/26/2015:** Between 3 and 6 inches of rain fell across Crawford County. There were numerous roads flooded including a two mile stretch of Route N southeast of Bourbon due to Blue Springs Creek, which was well out of its banks in several locations.
  22. **12/28/2015:** Another round of heavy rain fell across Crawford County, with an additional 2 to 3 inches reported. Storm total rainfall was 5 to 8 inches from December 26th through December 28th. This second round caused numerous creeks to rise even more, including Huzzah Creek. It flooded a large camping/floating resort off of Highway 8 where Dry Creek empties into Huzzah Creek. Numerous roads were flooded as well.
  23. **08/05/2016:** Up to three inches of rain fell onto already saturated soils causing flash flooding. About 3 miles west of Steelville, campers were stranded at the Indian Springs Camp Ground. The campers were on high ground, stuck between a flooded creek and the Meramec River. They were on high enough ground to be safe. In Cuba, a small creek on the west side of town inundated a mobile home park. Residents were evacuated by emergency services.
  24. **04/05/2017:** Crawford County sheriff's office reported several low water crossings and bridges flooded due to heavy rain in the Steelville, Cuba and Leasburg areas.
  25. **04/29/2017:** Four to seven inches of rain fell causing widespread flash flooding. Numerous roads were flooded including Route E about five miles east northeast of Steelville.
  26. **07/03/2020:** A detached lobe of vorticity drifted slowly south/southwestward across the region. Weak forcing associated with it combined with ample low-level moisture allowed showers and storms to develop. Some of the storms produced heavy rain and flash flooding. Up to 4 inches of rain fell in a short amount of time causing flash flooding. Lakeshore Drive around Indian Lake was impassable which cutoff access to parts of the community. Numerous other roads in the area were flooded as well.

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### **Probability of Future Occurrence**

From the data obtained from the NCEI <sup>34</sup>, there were 7 riverine flood events (**Table 3.45**) over a period of 20 years. This information was utilized to determine the annual average percent probability of riverine flooding (**Table 3.47**). The probability of riverine flooding in Crawford County per year is 35 percent (7 events/20 years x 100). Furthermore, data was obtained for flash flooding within the county. Crawford County endured 26 flash flooding events (**Table 3.46**) over a 20 year period. The probability of flash flooding in Crawford County per year is 100% (26 events/20 years x 100) with an average of 1.3 events per year (**Table 3.48**).

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**Table 3.47. Annual Average % Probability of Riverine Flooding in Crawford County**

<b>Location</b>	<b>Annual Avg. % P</b>
<b>Crawford County</b>	35%

\*P = probability; see page 3.24 for definition.

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**Table 3.48. Annual Average % Probability of Flash Flooding in Crawford County**

<b>Location</b>	<b>Annual Avg. % P</b>	<b>Avg. Number of Events</b>
<b>Crawford County</b>	100%	1.3

\*P = probability; see page 3.24 for definition.

### **Changing Future Conditions Considerations**

As discussed in the 2018 Missouri Hazard Mitigation Plan, there is a high probability that total rainfall from heavy rainfalls will increase in the 21<sup>st</sup> century across the globe. As the number of heavy rain events increase, more flooding can be expected.<sup>35</sup> Increased development – more roofs and paved areas - can also increase run-off and exacerbate flooding and stormwater issues. These changes will likely result in an increased frequency and severity of floods in Crawford County. This change is already being seen in the last 20 years, with heavy rainfall events becoming more severe and occurring more often and severe flooding occurring more frequently. Flood levels on the Gasconade River broke records three times in the past six years. Homes that were elevated several feet above base flood elevation flooded in Jerome.

If rainfall frequency and intensity continue to increase as expected, this will put additional stress on natural hydrological systems and community stormwater systems. Higher groundwater levels can result in more intensive flooding if the ground is already saturated and flood waters typically recede more slowly when groundwater levels are high.<sup>36</sup> Other considerations include planning for more expansive stormwater capacity, better drainage and erosion control.<sup>37</sup>

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<sup>34</sup> <http://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=29%2CMISSOURI>

<sup>35</sup> 2018 Missouri State Hazard Mitigation Plan

<sup>36</sup> 2018 Missouri State Hazard Mitigation Plan

<sup>37</sup> 2018 Missouri State Hazard Mitigation Plan

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## **Vulnerability**

### ***Vulnerability Overview***

Flooding presents a danger to life and property, often resulting in injuries and in some cases, fatalities. Floodwaters themselves can interact with hazardous materials. Hazardous materials stored in large containers can break loose or sustain a puncture as a result of flooding. Examples are bulk propane tanks. When this happens, evacuation of citizens is necessary.

Public health concerns may result from flooding, requiring disease and injury surveillance. Community sanitation to evaluate flood-affected flood supplies may also be necessary. Private water and sewage sanitation could be impacted, and vector control (for mosquitoes and other entomology concerns) may be necessary.

When roads and bridges are inundated by water, damage can occur as the water scours materials around bridge abutments and gravel roads. Additional information on scour bridges can be found on page 3.16. Floodwaters can also cause erosion undermining road beds. In some instances, steep slopes that are saturated with water may cause mud or rock slides onto roadways. These damages can cause costly repairs for state, county and city road and bridge maintenance departments. When sewer back-up occurs, this can result in costly clean-up for home and business owners as well as present a health hazard.

For the vulnerability analysis of flooding for Crawford County, data was obtained from the 2018 Missouri State Hazard Mitigation Plan. The 2018 Plan used the most recent release of Hazus, version 4.0, to model flood vulnerability and estimate flood losses due to the depth of flooding. Additional hazard data inputs were utilized, as available, to perform Hazus Level 2 analyses. This included the extensive use of the FEMA special flood hazard area data and RiskMAP flood risk datasets.

For the Hazus analysis, the flood hazard area and depth of flooding was determined for each county using one of three methods – depending on the data available for that county. Crawford County does have digital FIRMS, the regulatory special flood hazard area was utilized. Next, depth grids were generated using cross sections from the FIRM database and/or hydraulic models in combination with the terrain elevation data from which the DFIRM was derived.

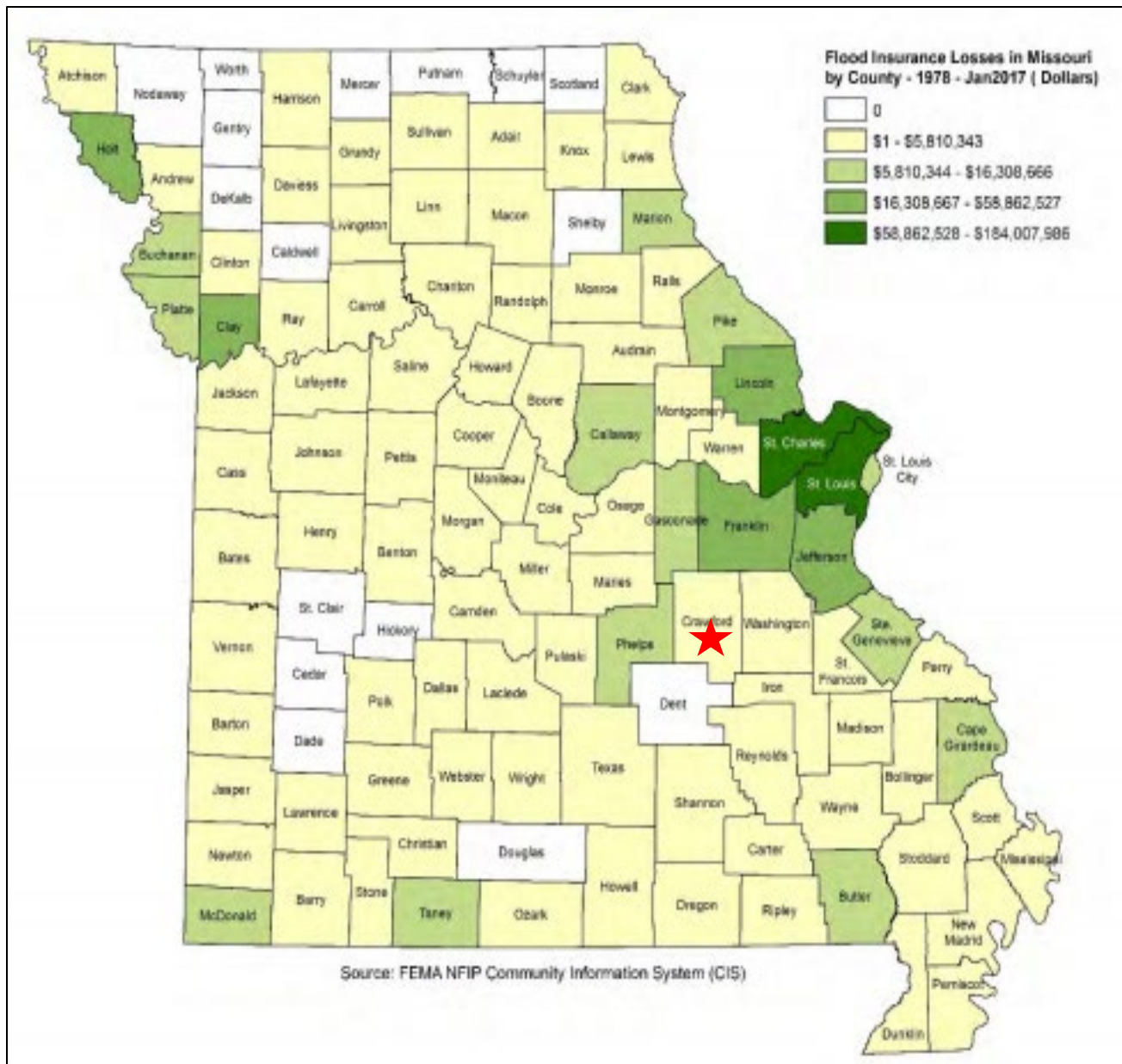
This method was preferred of the three methods, along with RiskMAP flood risk datasets.

In addition to the DFIRM, SEMA analyzed National Flood Insurance Program (NFIP) flood-loss data to determine areas of Missouri with the greatest flood risk. Missouri flood-loss information was obtained from BureauNet which documents losses from 1978 to the present (November 30, 2017 for the State Plan). With this flood-loss data there are limitations noted, including:

- Only losses to participating NFIP communities are represented
- Communities joined the NFIP at various times since 1978
- The number of flood insurance policies in effect may not include all structures at risk to flooding
- Some of the historic loss areas have been mitigated with property buyouts

**Figure 3.45** depicts the amount of flood insurance losses in Missouri by county for the period 1978-January 2017. Crawford County falls in the \$1- \$5,810,343 range of payments.

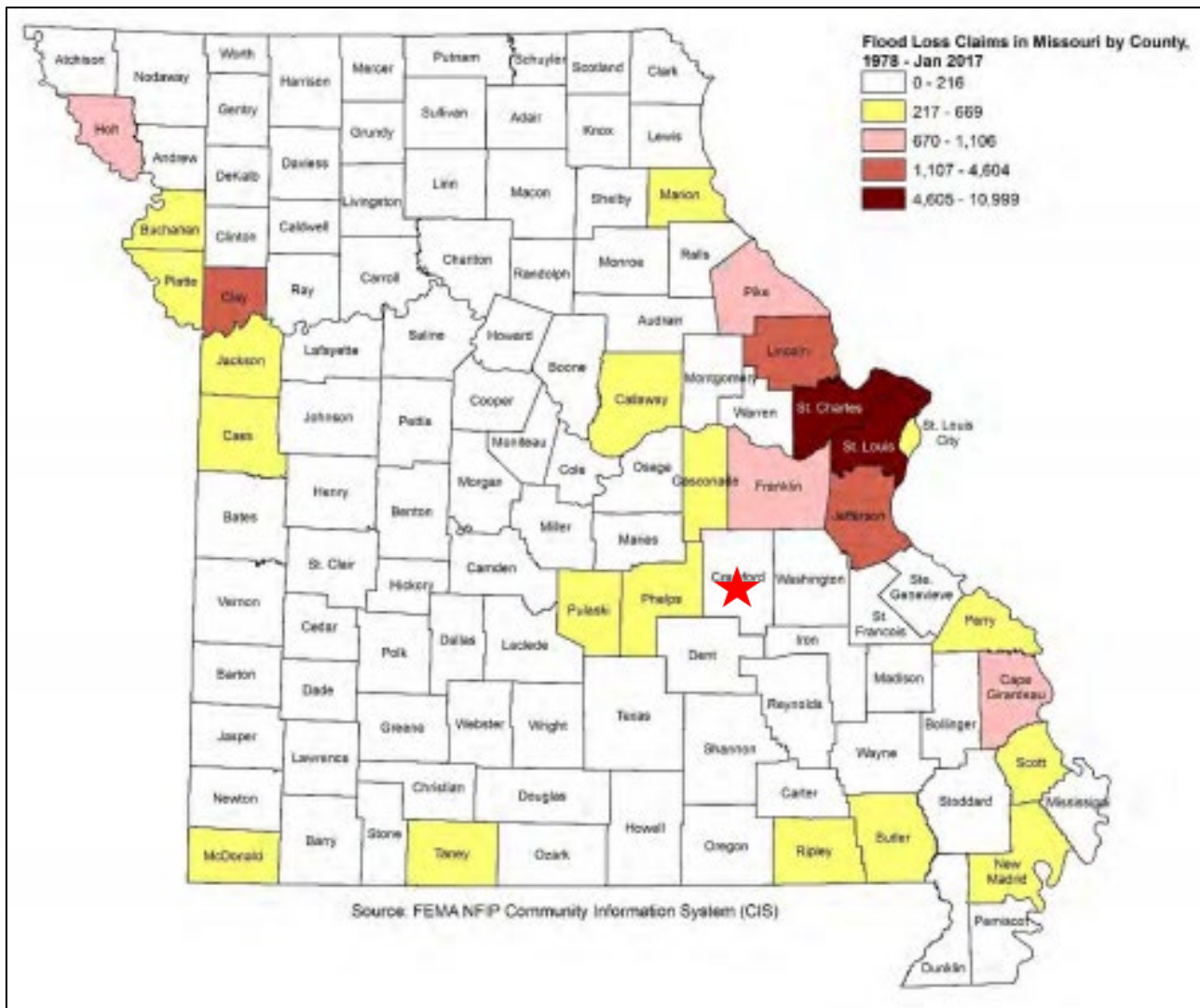
**Figure 3.45. Map of Funds Paid Historically for Flood Insurance Losses in Missouri by County 1978 - January 2017**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.46** illustrates the number of flood loss claims made in Missouri during the same time period. Crawford County had 0 - 216 claims during that timeframe.

**Figure 3.46. Flood Loss Claims in Missouri by County, 1978 – January 2017**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

Furthermore, the state analyzed potential loss estimates to flooding. The purpose of the analysis is to determine where flood losses can occur and the degree of severity using consistent methodology. These results were generated from DFIRM data and Hazus floodplain data. **Table 3.49** provides information regarding total direct building loss and income loss to Crawford County. **Table 3.50** provides information on exposure of buildings. According to the Missouri Spatial Data Information Service (MSDIS) there are 145 residential structures at risk of flood. Hazus shows the number of building exposed to flood damage at 123, with 27 potentially substantially damaged in a one percent annual chance of a flood.

**Table 3.49. Total Direct Building Loss and Income Loss to Crawford County**

County-wide Building Loss	Structural Damage	Contents Loss	Inventory Loss	Total Direct Loss	Total Income Loss	Total Direct and Income Loss	Calc. Loss Ratio
\$2,389,455,000	\$57,048,000	\$46,649,000	\$1,068,000	\$104,765,000	\$296,000	\$105,061,000	2.39

Source: 2018 Missouri State Hazard Mitigation Plan

**Table 3.50. Crawford County Structures Exposure**

# MS DIS Residential Structures Exposed	# Hazus Buildings Exposed	# Substantially Damaged
145	123	27

Source: 2018 Missouri State Hazard Mitigation Plan

This same analysis indicates that 1,741 people would be displaced in Crawford County and 469 would need to be sheltered in the event of a major flood.

**Table 3.51** presents the results of the primary indicators for Crawford County – residential, agricultural, commercial, education, government and industrial. This table illustrates the number of affected structures and estimated losses. **Figure 3.47** shows the building exposure for the Hazus Base-Flood Scenario. **Figure 3.48** illustrates the building impacted ratio for a 100-year flood.

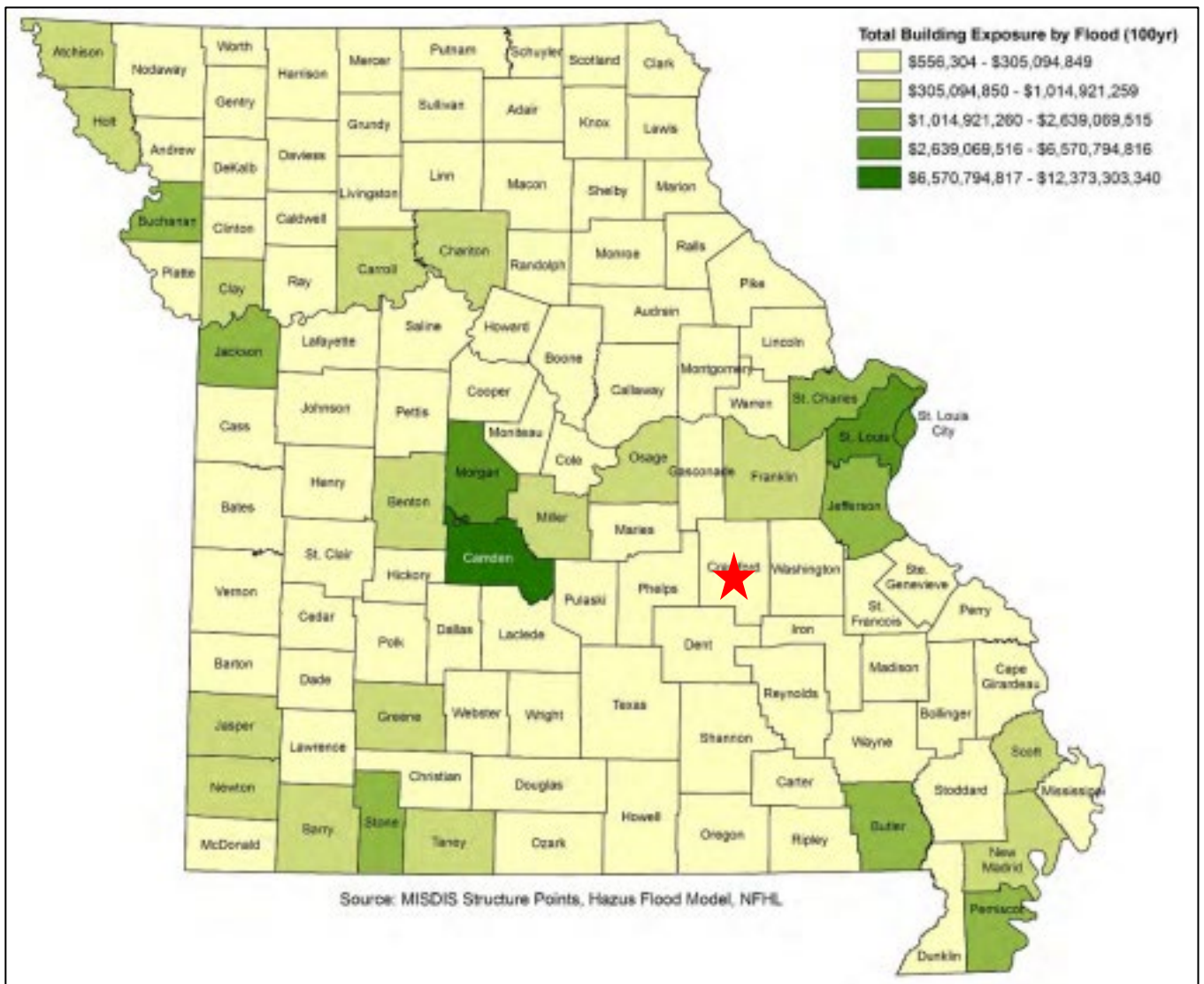
**Table 3.51. Crawford County Total Building Loss and Income Loss**

# Residential Structures	Total \$\$ of Loss	# Agriculture Structures	Total \$\$ of Loss	# Commercial Structures	Total \$\$ of Loss	# of Education Structures	Total \$\$ of Loss	# of Government Structures	Total \$\$ of Loss	# of Industrial Structures	Total \$\$ of Loss	Total # Population Affected	Total Loss – Hazus Layer
145	\$167,887	179	\$206,700	108	\$554,899	0	\$0	9	\$614,000	5	\$755,175	378	\$2,298,660

Source: 2018 Missouri State Hazard Mitigation Plan

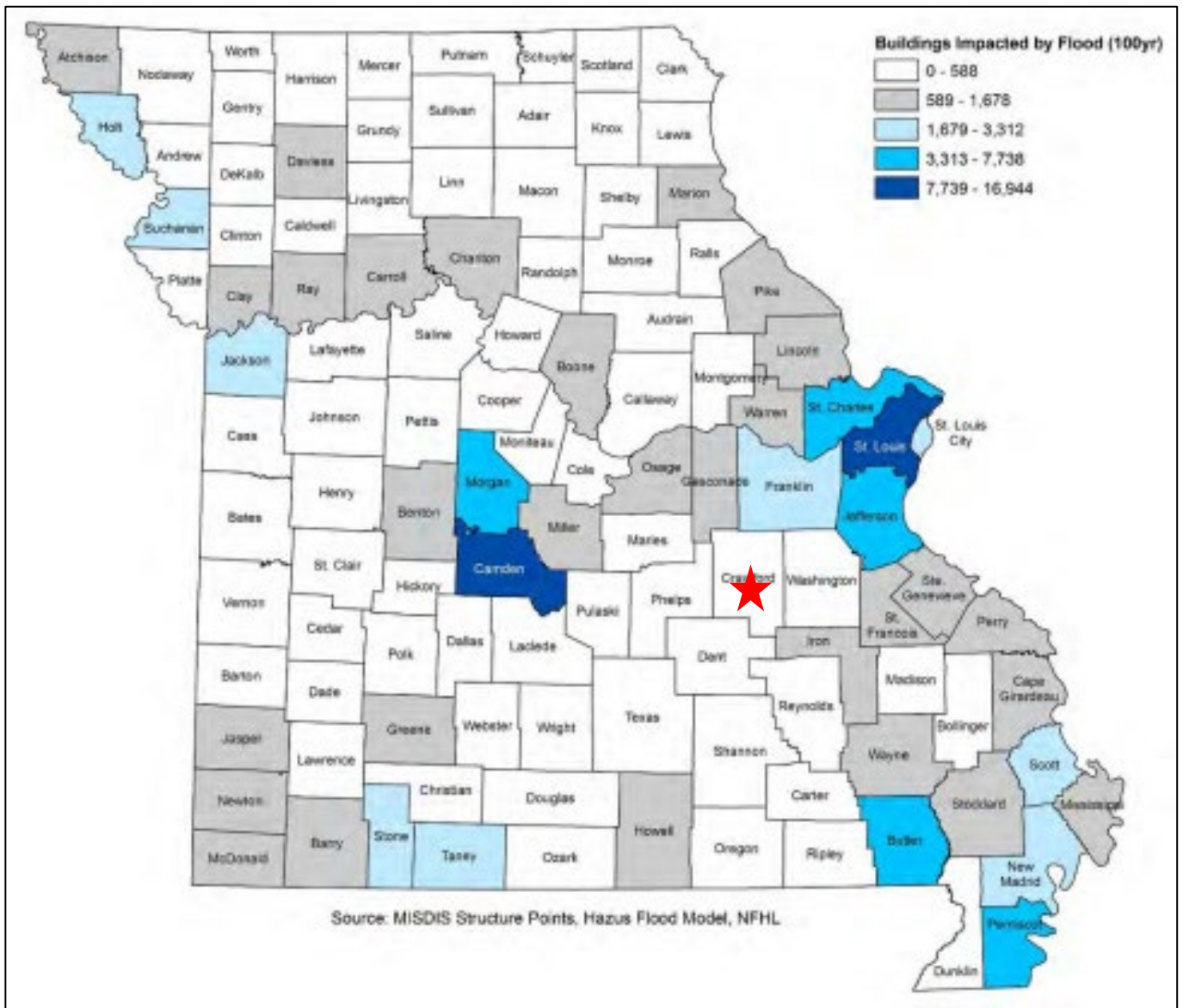


**Figure 3.47. Hazus Countywide Base-Flood Scenarios: Building Exposure**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.48. Hazus Countywide Base-Flood Scenarios: Building Impacted Ratio**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

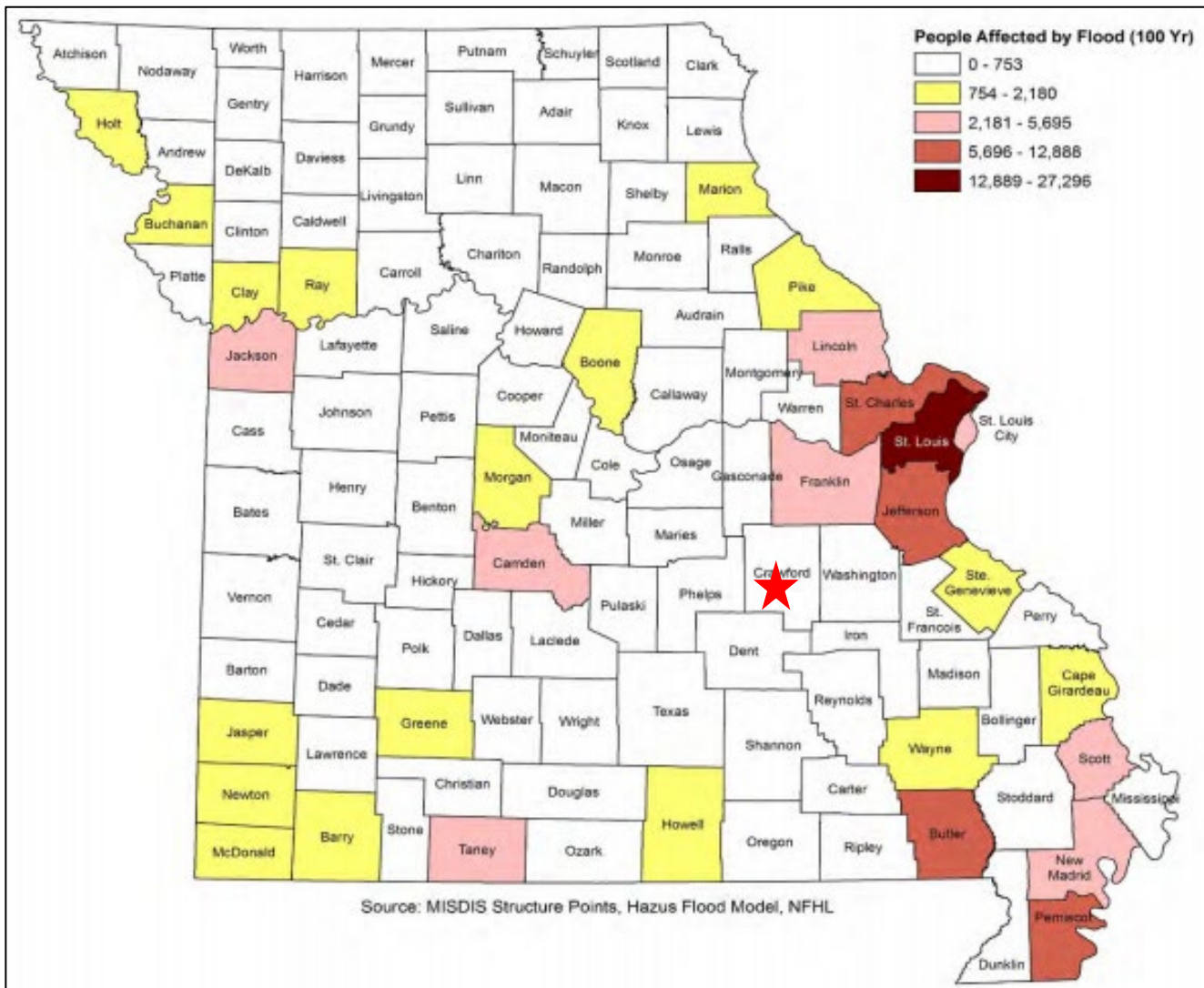
Lastly, the State determined the estimated number of displaced households and need for shelters within Crawford County in the event of a 100 year flood. **Table 3.52** and **Figure 3.49** illustrate this information.

**Table 3.52. Estimated Displaced People and Shelter Needs for Crawford County**

County	Displaced People	Displaced Population Requiring Shelter
Crawford	1,741	469

Source: 2018 Missouri State Hazard Mitigation Plan

**Figure 3.49. HAZUS Countywide Base-Flood Scenarios: Displaced People**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

### **Potential Losses to Existing Development**

Every jurisdiction in the county contains a portion of the 100 Year Floodplain. According to the HAZUS model, Crawford County has a building loss ratio of 2.39 percent for countywide base-flood scenarios. However, the unprecedented flooding in 2013 suggests that future flood events could cause significant disruption in the county. The August 2013 flash flood caused significant damages to property (\$1,000,000). The statewide average building loss ratio is 1.40 which makes Crawford County's ratio in the high range. Additionally, the county has 11 repetitive loss properties, while Steelville has 3 repetitive loss properties. With the annual average probability for flooding at 35 percent and 100 percent for flash floods, Crawford County's existing development is vulnerable to flood. Especially development located in low-lying areas, near rivers or streams, or where drainage systems are not adequate are prone to flooding. Both the elementary and middle school buildings in the city of Steelville are in the SFHA.

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### ***Impact of Future Development***

Impact of future development is correlated to floodplain management and regulations set forth by the county and jurisdictions. Future development within low-lying areas near rivers and streams, or where interior drainage systems are not adequate to provide drainage during heavy rainfall events should be avoided. Additionally, future development would also increase impervious surface causing additional water run-off and drainage problems during heavy rainfall events.

### ***Hazard Summary by Jurisdiction***

Vulnerability to flooding varies slightly across the planning area. The jurisdictions most vulnerable to flooding include unincorporated Crawford County and the city of Steelville. Since 2001 there have been 33 incidents of flooding or flash flooding in Crawford County; 4 incidents in and around Steelville; and 4 incidents in and around Bourbon (**Table 3.45** and **Table 3.46**). Out of the county's 14 repetitive loss properties, none have been mitigated (**Table 3.42**).

Crawford Co. has residential properties within the floodplain, as well as infrastructure such as roads, bridges, and low water crossings. SFHAs do not reside within Bourbon's city limits; however, the city has experienced multiple flash flood events. Cuba's water treatment plant resides in the floodplain along with a section of I-44, and residential properties near Star Creek Lane. Almost the entirety of Steelville's downtown, along Highway 8 resides in the floodplain and consists of commercial and residential properties, including Steelville R-III buildings; commercial and residential properties along Highway 19, properties along Industrial Drive, and the water treatment plant all reside in a SFHA. Sullivan has properties in the floodplain including at least one commercial property, a section of Highway 185, and numerous residential structures near the golf course.

### **Problem Statement**

The county has adopted a Floodplain Management Ordinance that regulates construction in the floodplain. Local governments should make a strong effort to further improve emergency warning systems to ensure that future deaths and injuries do not occur. Local governments should consider making improvements to roads and low water crossings that consistently flood by placing them on a hazard mitigation projects list, and actively seek funding to successfully complete the projects.

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### 3.4.6 Land Subsidence/Sinkholes

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Some specific sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.5, Page 3.218  
[https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf)
- <http://www.dnr.mo.gov/geology/geosrv/envgeo/sinkholes.htm>
- <http://www.businessinsider.com/where-youll-be-swallowed-by-a-sinkhole-2013-3>
- <http://water.usgs.gov/edu/sinkholes.html>
- <http://pubs.usgs.gov/fs/2007/3060/>
- Missouri hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<http://drive.google.com/file/d/1bPkc0JgF9ofwQLnTL9NOu-oPFWi9hkst/view> - User Guide
  - Total number of sinkholes by County
  - Vulnerability to sinkholes by County
  - Total number of mines by County
  - Vulnerability to mines by County
  - Total value of structures impacted by sinkholes by County
  - Total population impacted by sinkholes by County

#### **Hazard Profile**

##### ***Hazard Description***

Sinkholes are common where the rock below the land surface is limestone, carbonate rock, salt beds, or rocks that naturally can be dissolved by ground water circulating through them. As the rock dissolves, spaces and caverns develop underground. The sudden collapse of the land surface above them can be dramatic and range in size from broad, regional lowering of the land surface to localized collapse. However, the primary causes of most subsidence are human activities: underground mining of coal, groundwater or petroleum withdrawal, and drainage of organic soils. In addition, sinkholes can develop as a result of subsurface void spaces created over time due to the erosion of subsurface limestone (karst).

Land subsidence occurs slowly and continuously over time, as a general rule. On occasion, it can occur abruptly, as in the sudden formation of sinkholes. Sinkhole formation can be aggravated by flooding.

In the case of sinkholes, the rock below the surface is rock that has been dissolving by circulating groundwater. As the rock dissolves, spaces and caverns form, and ultimately the land above the spaces collapse. In Missouri, sinkhole problems are usually a result of surface materials above openings into bedrock caves eroding and collapsing into the cave opening. These collapses are called “cover collapses” and geologic information can be applied to predict the general regions where collapse will occur. Sinkholes range in size from several square yards to hundreds of acres and may be quite shallow or hundreds of feet deep.

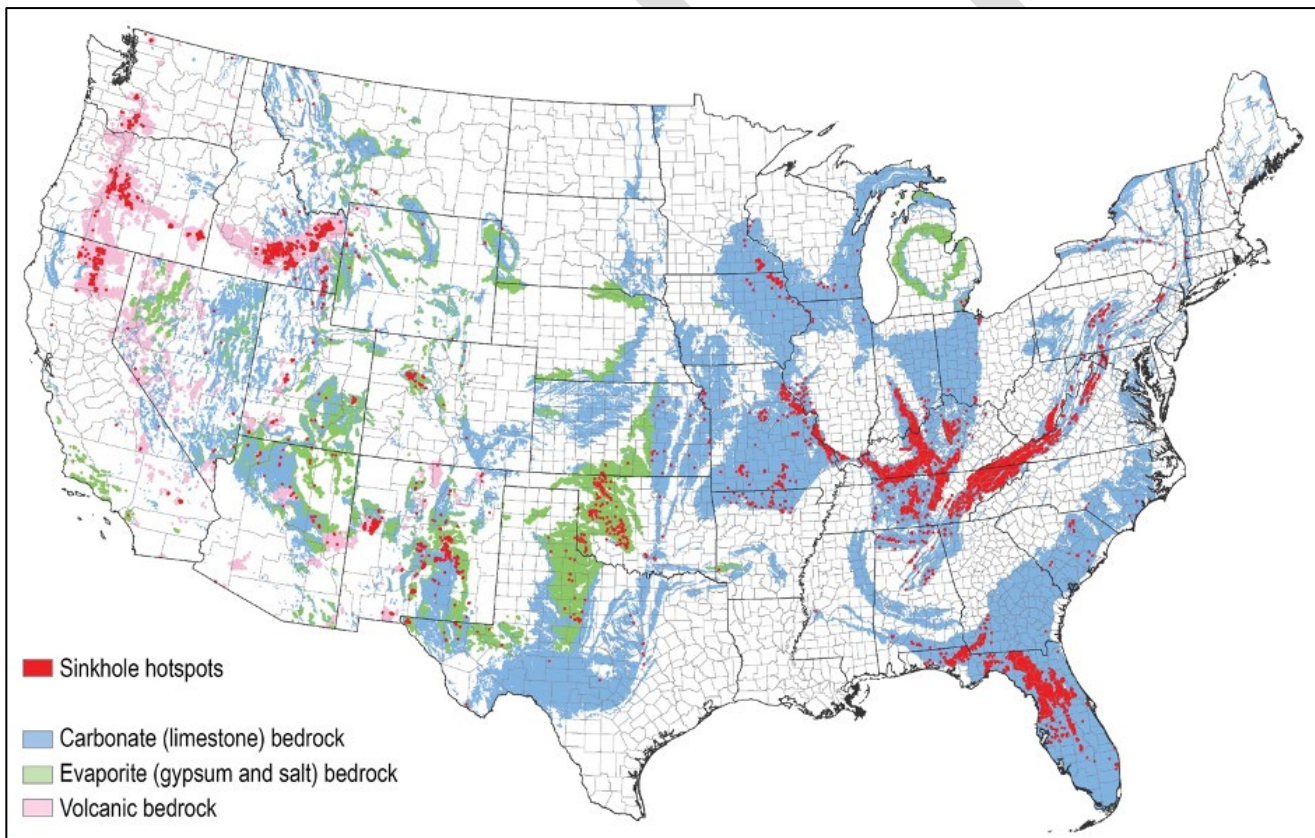
According to the U.S. Geological Survey (USGS), the most damage from sinkholes tends to occur in Florida, Texas, Alabama, Missouri, Kentucky, Tennessee, and Pennsylvania. Fifty-nine percent of Missouri is underlain by thick, carbonate rock that makes Missouri vulnerable to sinkholes. Sinkholes occur in Missouri on a fairly frequent basis. Most of Missouri’s sinkholes occur naturally in the State’s karst regions (areas with soluble bedrock). They are a common geologic hazard in southern Missouri, but also occur in the central and northeastern parts of the State. Missouri sinkholes have varied from

a few feet to hundreds of acres and from less than one to more than 100 feet deep. The largest known sinkhole in Missouri encompasses about 700 acres in western Boone County southeast of where Interstate 70 crosses the Missouri River. Sinkholes can also vary in shape like shallow bowls or saucers whereas other have vertical walls. Some hold water and form natural ponds.

### Geographic Location

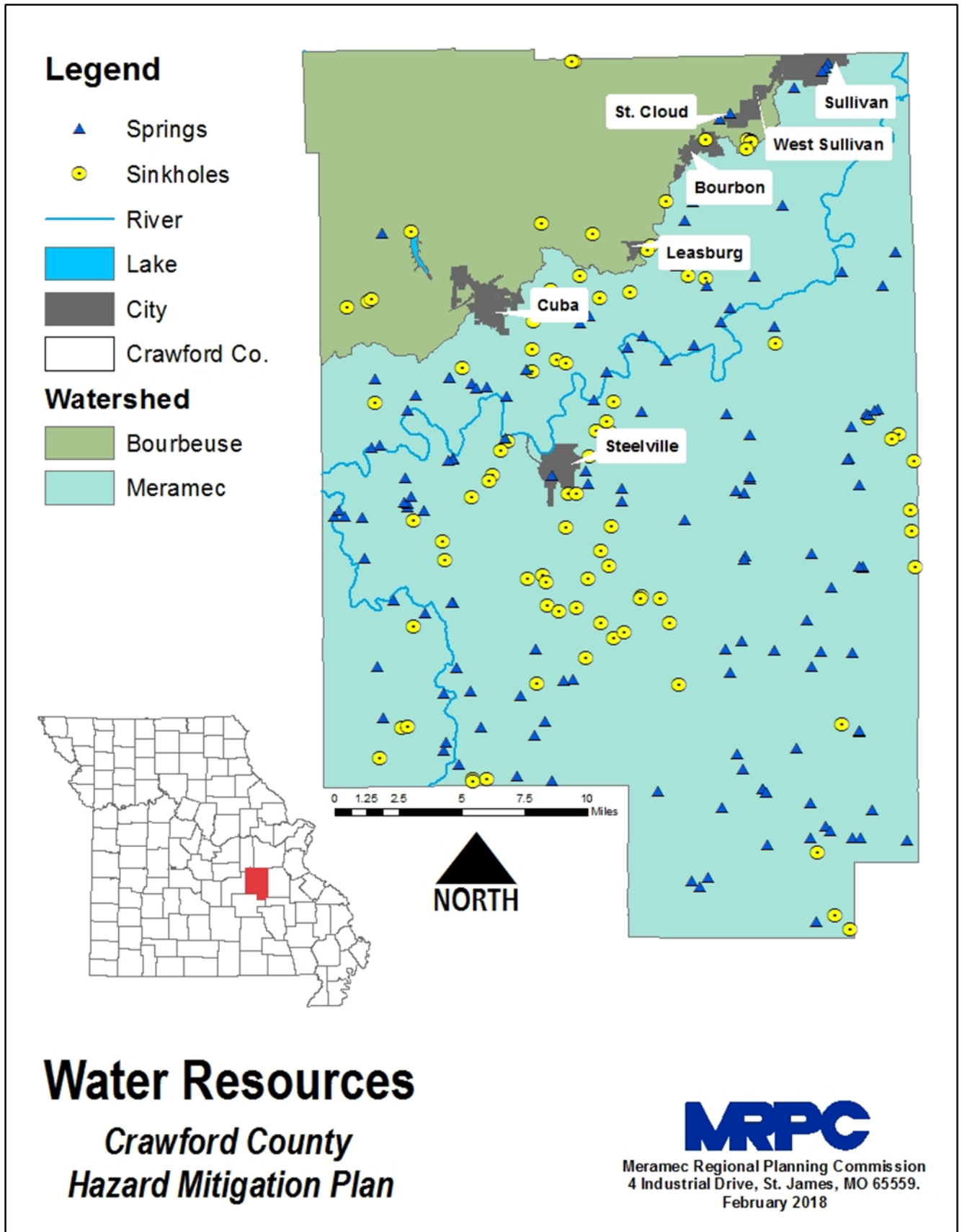
**Figure 3.50** depicts karst topography across the United States. Missouri's karst topography is comprised of carbonate rocks such as limestone, dolomite, and marble. Variability in areas prone to sinkholes does not differ greatly across the county. According to the 2018 Missouri State Hazard Mitigation Plan there are 57 sinkholes that have been recorded within Crawford County (**Figure 3.51**). In addition, the Plan states that there are 546 mines in Crawford County - as shown in **Figure 3.53**. According to the Missouri Department of Natural Resources, Crawford County primarily produces refractory clay but has deposits of barite with lead, sedimentary limonite and hematite. Activities such as mining or drilling are known to be responsible for the formation of sinkholes.

**Figure 3.50. Karst Map of the Conterminous United States - 2020**

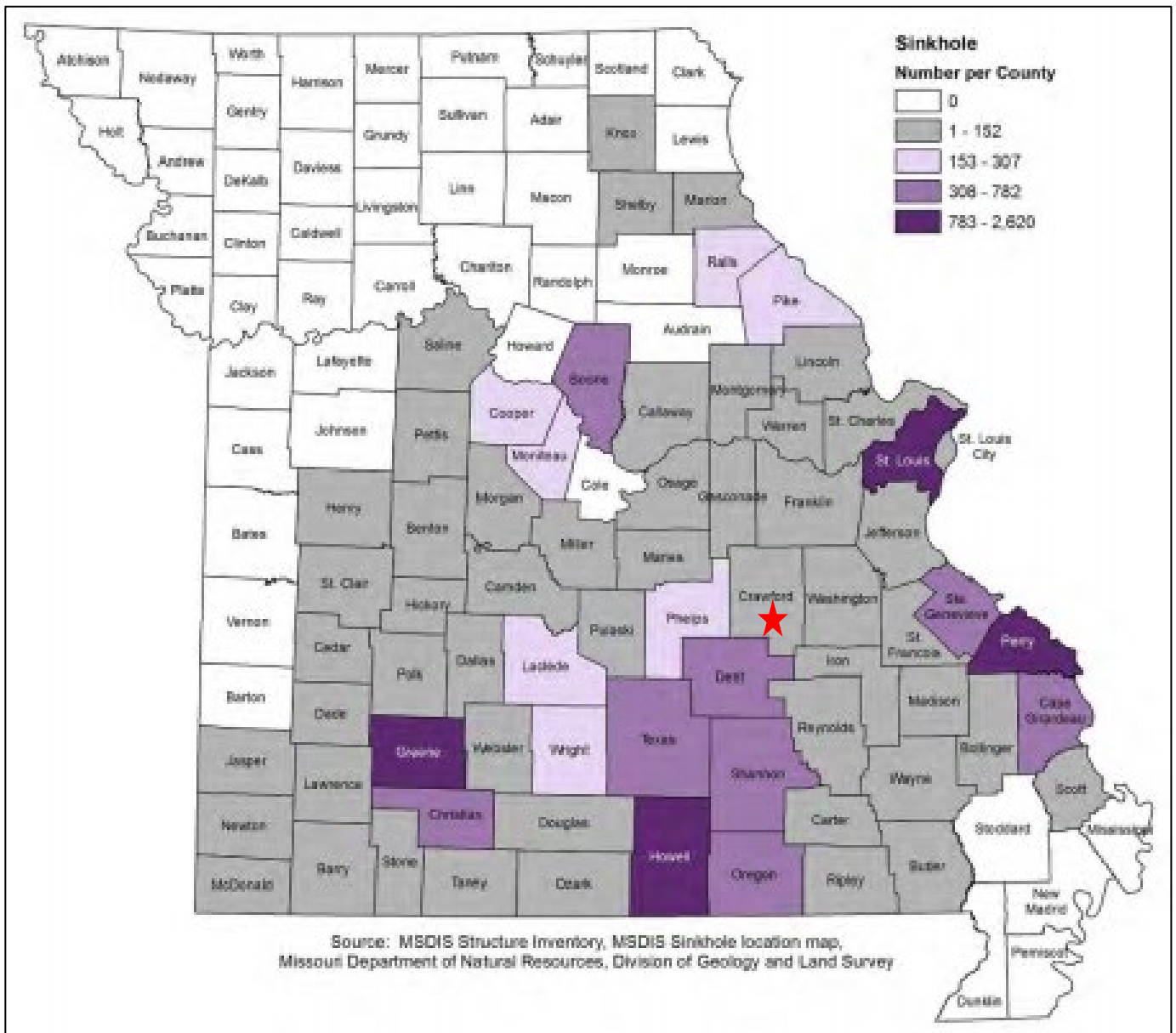


Source: <https://www.usgs.gov/media/images/karst-map-conterminous-united-states-2020>

Figure 3.51. Crawford County Watershed/Water Resources



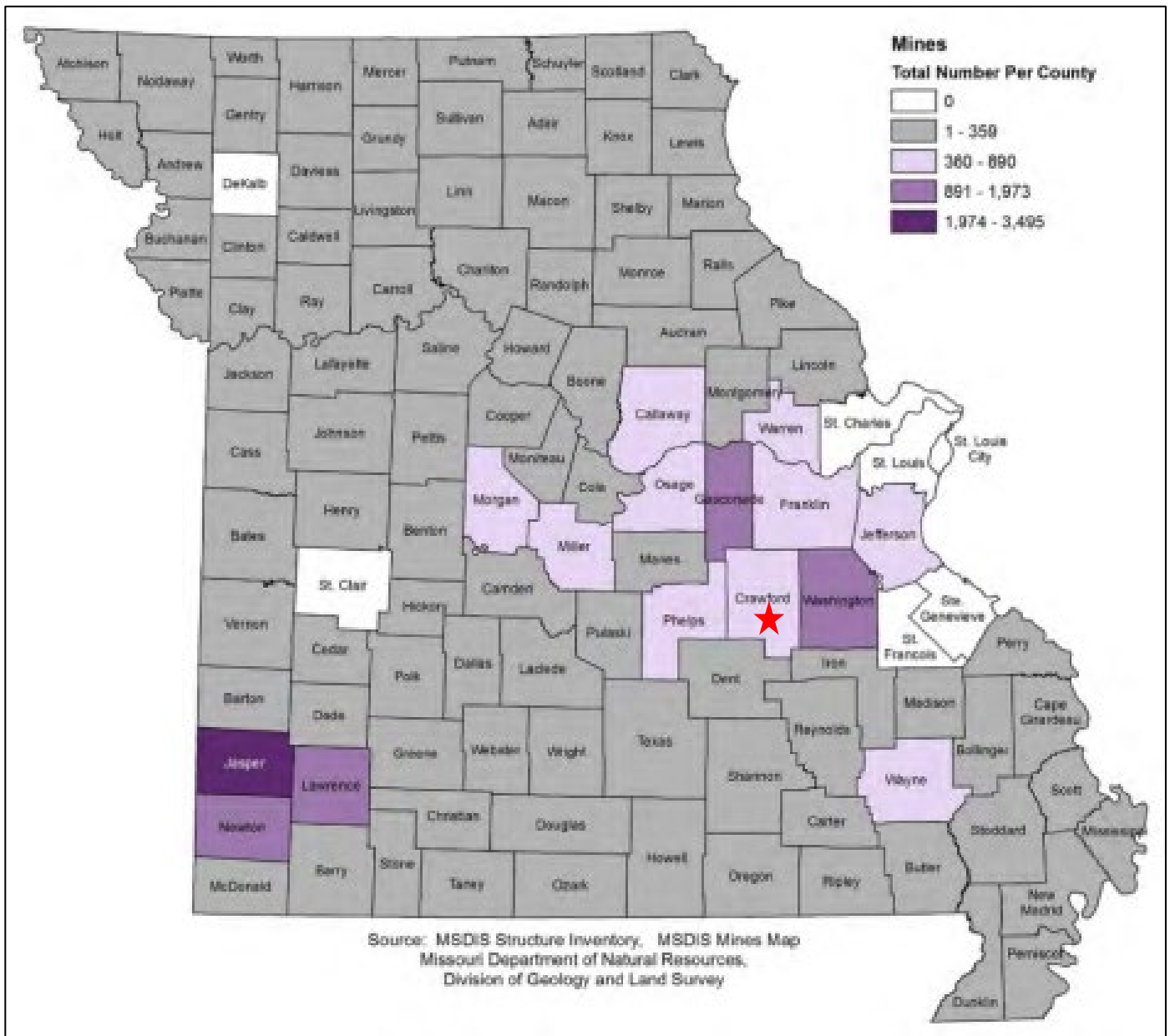
**Figure 3.52. Sinkholes Counts per County**



Source: 2018 Missouri Hazard Mitigation Plan; \*Red star indicates Crawford County



**Figure 3.53. Mines Counts Per County**



Source: 2018 Missouri Hazard Mitigation Plan; \*Red star indicates Crawford County

### **Strength/Magnitude/Extent**

Unlike earthquakes or other geologic hazards, there currently is no scale for measuring or determining the severity of sinkholes. However, geological and mining parameters can affect the magnitude and extent of sinkhole subsidence. As previously noted, natural sinkholes develop in areas where the rock below the surface is limestone, carbonate rock, salt beds or any type of rock that can naturally be dissolved by groundwater circulating through it. Artificial sinkholes form due to groundwater pumping, water main and sewer collapses and mine collapses.<sup>38</sup>

<sup>38</sup> 2018 Missouri Hazard Mitigation Plan

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Sinkholes vary in size and location, and these variances will determine the impact of the hazard. A sinkhole could result in the loss of a personal vehicle, a building collapse, or damage to infrastructure such as roads, water, or sewer lines. Groundwater contamination is also possible from a sinkhole. Because of the relationship of sinkholes to groundwater, pollutants captured or dumped in sinkholes could affect a community's groundwater system. Sinkhole collapse could be triggered by large earthquakes. Sinkholes located in floodplains can absorb floodwaters but make detailed flood hazard studies difficult to model.

The 2018 State Plan mentions 18 documented sinkhole "notable events". The plan stated that sinkholes are common to Missouri and the probability is high that they will occur in the future. To date, Missouri sinkholes have rarely had major impacts on development, nor have they caused serious damage.

### ***Previous Occurrences***

Although there are numerous sinkholes and sinkhole areas in Crawford County, incidents have occurred in other counties in southern Missouri, there is no recorded incident of death due to sinkholes in the County. Based on the map of sinkholes in Crawford County, some of the communities may be more vulnerable to this hazard than the unincorporated parts of the county due to population density and the likelihood of future development. Leasburg and Bourbon have sinkholes within their boundaries, and there are several known sinkholes near, but not within the borders of Steelville.

### ***Probability of Future Occurrence***

Due to the lack of data for previous sinkhole events in Crawford County, a probability could not be calculated.

### ***Changing Future Conditions Considerations***

The Missouri State Hazard Mitigation Plan states that an increase in droughts and extreme weather such as torrential rain and flooding, can result in an increase in sinkholes. Heavy rains often expose or contribute to the development of sinkholes, and periods of drought, with drops in groundwater, can also result in the development of sinkholes. It is expected that future development, coupled with climate change and its corresponding extreme weather events will result in an increase in sinkhole issues in Crawford County.

## **Vulnerability**

### ***Vulnerability Overview***

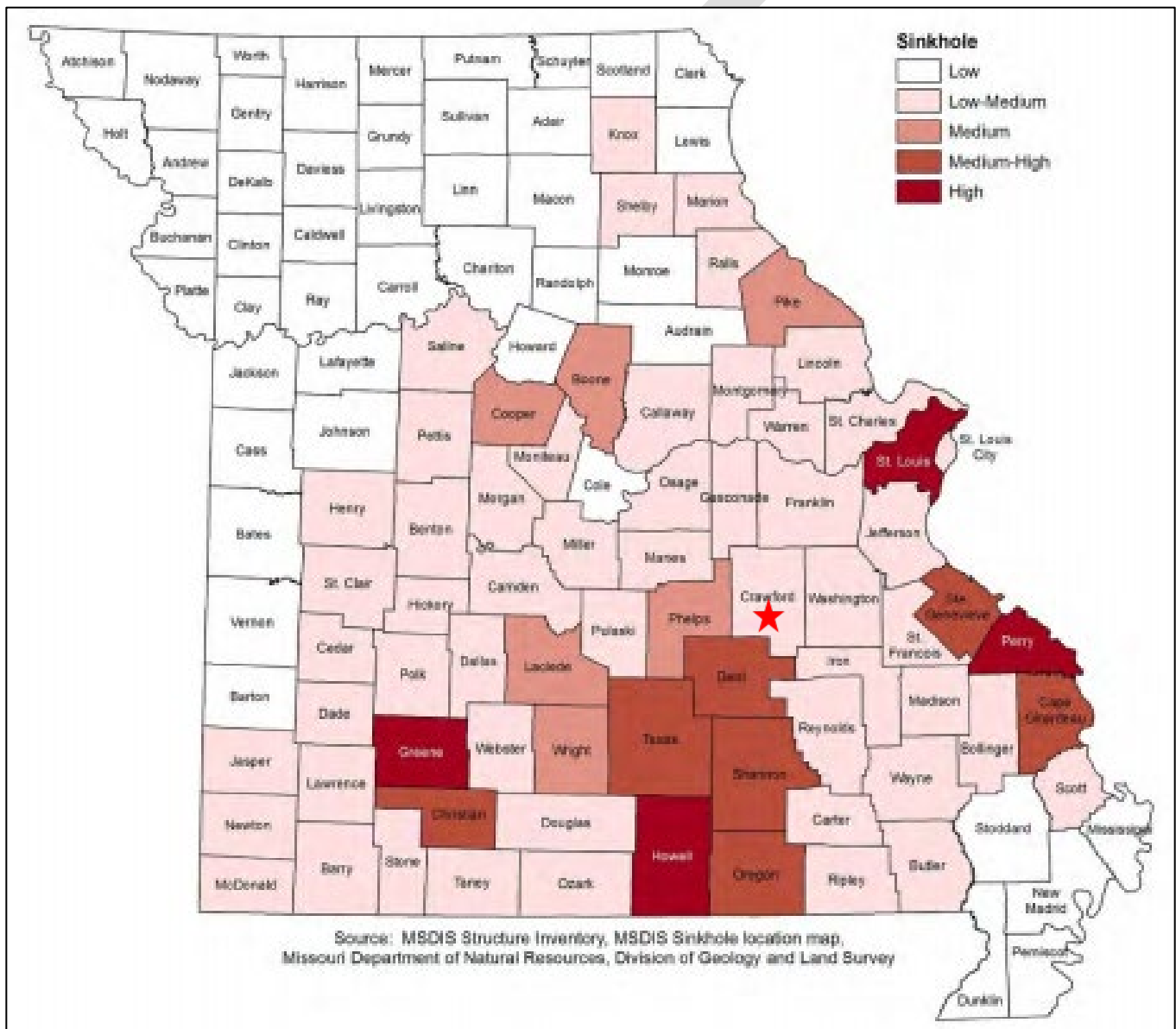
Unfortunately, no statistics are available for the number of subsurface locations that may potentially collapse in the future, forming a sinkhole. According to the state plan, if a county has 1-200 sinkholes, the risk is considered 2 – low-medium. For mines, the state plan calculates that Crawford County's risk is rated as 4 – medium-high. See **03. Figure 3.54** and **Figure 3.55** further illustrate the sinkhole and mining rating values respectively.

**Table 3.53. Sinkhole/Mine Rating Values for Crawford County**

Factor	1 (Low)	2 (Low-medium)	3 (Medium)	4 (Medium-high)	5 (High)
Sinkholes per county	0	1-200	201-400	401-800	801+
Mines per county	0-100	101-250	251-500	501-750	751+

Source: 2018 Missouri Hazard Mitigation Plan, Yellow highlight shows values for Crawford County

**Figure 3.54. Sinkhole Rating Value by County**



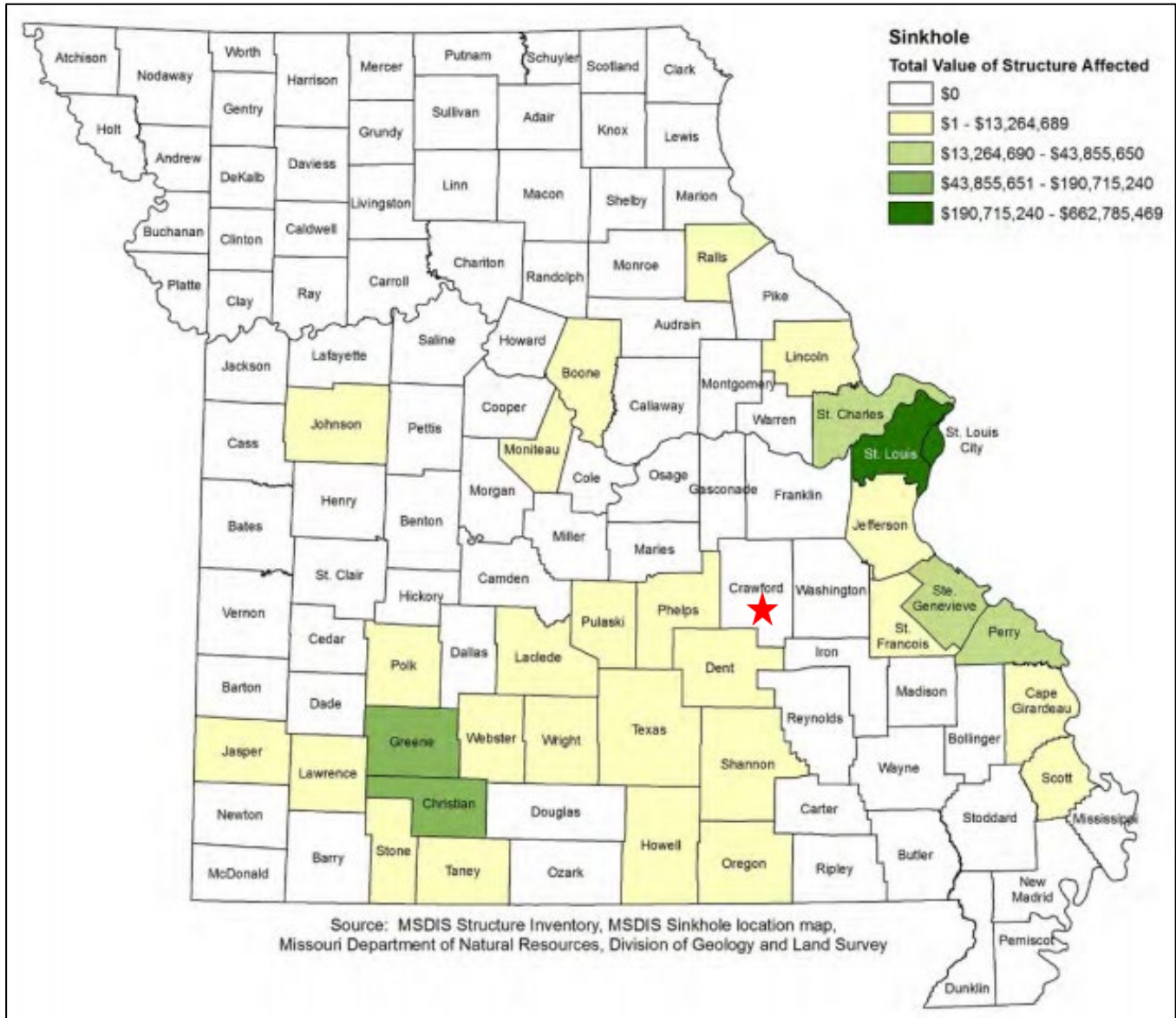
Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County



incidents like this in Crawford County.

The 2018 Missouri Hazard Mitigation Plan devised a method of estimating potential losses using GIS data. **Figure 3.56** shows the ranking of structures that could potentially be impacted by sinkholes by county. This map shows that Crawford County has \$0 total value of structures affected.

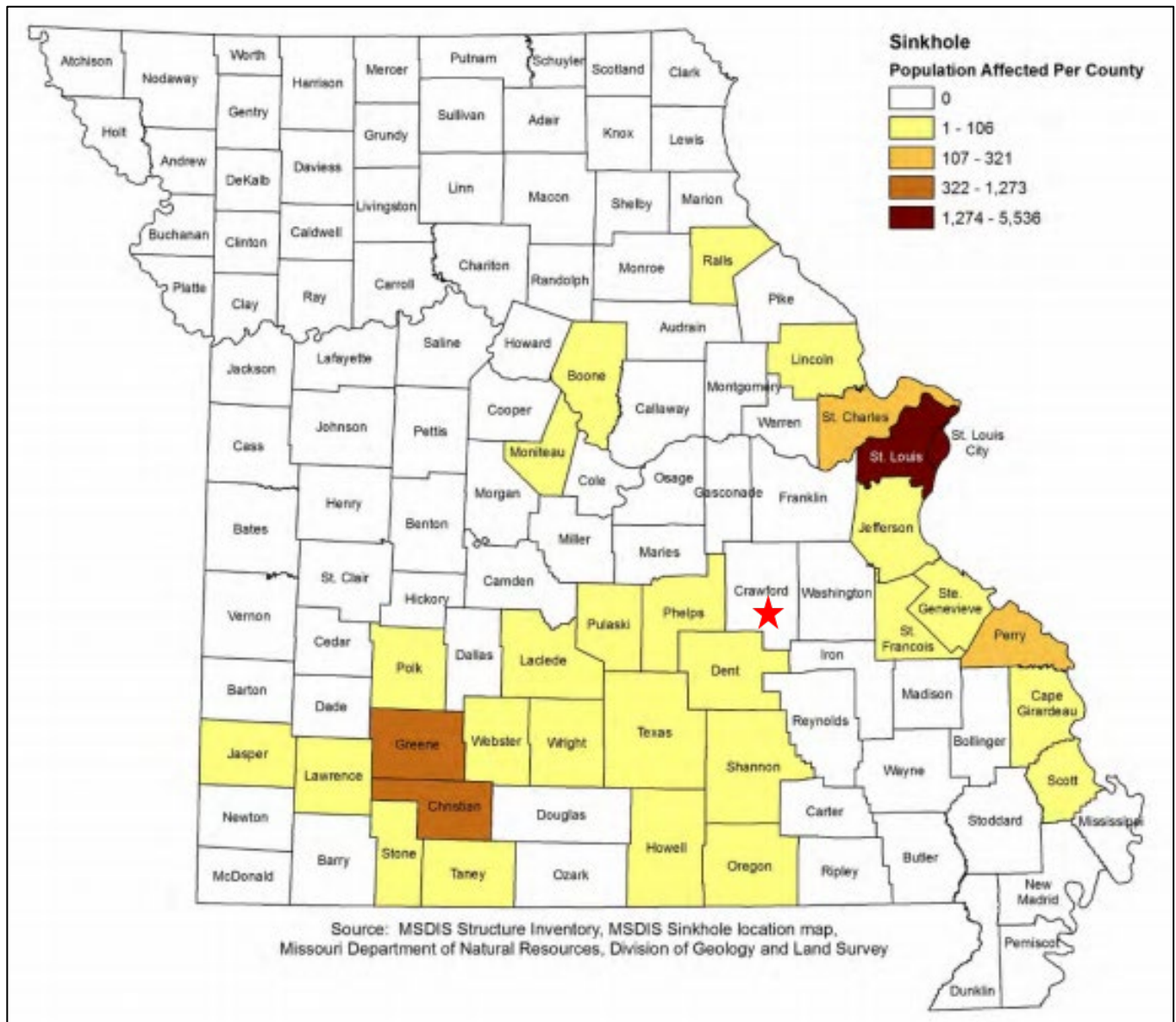
**Figure 3.56. Ranking of Structures Potentially Impacted by Sinkholes by County**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.57** shows the population potentially impacted by sinkholes and again, Crawford County shows that no people will be affected by sinkholes.

**Figure 3.57. Ranking of Population Potentially Impacted by Sinkholes by County**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County

### ***Impact of Previous and Future Development***

Future development over or near abandoned mines and in locations at risk of sinkhole formation will increase the hazard vulnerability. Information regarding regulations limiting construction near sinkholes is very limited. According to the state plan, Crawford County's sinkhole rating is low-medium however the county's mine rating is medium-high.

### ***Hazard Summary by Jurisdiction***

According to the state plan, Crawford County's risk is moderate. Based on the location of known sinkholes, the communities and school districts have less vulnerability than the unincorporated areas of the county. The jurisdictions most likely to be impacted by sinkholes are Bourbon, Leasburg, and Steelville. The other jurisdictions, both cities and school districts, are located in areas of the county

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where the concentration of sinkholes is much lower.

### **Problem Statement**

Sinkholes and sinkhole/mining areas are well documented by both the US Geological Survey and the Missouri Department of Natural Resources Geologic Resources Section. The risk of sinkhole collapse can be lessened by avoiding the construction of structures in these areas and avoiding those activities that significantly alter the local hydrology, such as drilling and mining. In addition, communities should avoid leaking water and sewer lines through appropriate maintenance and monitoring. Local residents should be educated on the risks associated with sinkholes and mines and advised to avoid placing themselves and their property in danger by building in sinkhole/mining areas. Communities with building codes should include prohibitions on building in known sinkhole/mining areas.

DRAFT

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### 3.4.7 Severe Thunderstorms Including High Winds, Hail, and Lightning

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Some Specific Sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.8, Page 3.280  
[https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf)
- FEMA 320, Taking Shelter from the Storm, 3rd edition,  
[http://www.weather.gov/media/bis/FEMA\\_SafeRoom.pdf](http://www.weather.gov/media/bis/FEMA_SafeRoom.pdf)
- Lightning Map, National Weather Service,  
<https://www.vaisala.com/sites/default/files/documents/WEA-MET-Annual-Lightning-Report-2020-B212260EN-A.pdf>
- Death and injury statistics from lightning strikes, National Weather Service.
- Wind Zones in the U.S. map, FEMA, [https://www.fema.gov/pdf/library/ism2\\_s1.pdf](https://www.fema.gov/pdf/library/ism2_s1.pdf);
- Annual Windstorm Probability (65+knots) map U.S. 1980-1994, NSSL,  
[http://www.nssl.noaa.gov/users/brooks/public\\_html/bigwind.gif](http://www.nssl.noaa.gov/users/brooks/public_html/bigwind.gif)
- Hailstorm intensity scale, The Tornado and Storm Research Organization (TORRO),  
<https://www.torro.org.uk/research/hail/hscale>;
- NCEI data;
- USDA Risk Management Agency, Insurance Claims, <https://www.rma.usda.gov/Information-Tools/Summary-of-Business/Cause-of-Loss>;
- National Severe Storms Laboratory – hail map,  
[http://www.nssl.noaa.gov/users/brooks/public\\_html/bighail.gif](http://www.nssl.noaa.gov/users/brooks/public_html/bighail.gif)
- Missouri Hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<http://drive.google.com/file/d/1bPkc0jgF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - Average annual high wind events by County
  - Average annual hail events by County
  - Average annual lightning events by County
  - Vulnerability to severe thunderstorm event by County
  - Annualized property loss for high wind events by County
  - Annualized property loss for lightning events by County
  - Annualized property loss ratio for high wind events by County
  - Annualized property loss ratio for hail events by County
  - Annualized property loss ratio for lightning events by County

#### **Hazard Profile**

##### ***Hazard Description***

##### ***Thunderstorms***

A thunderstorm is defined as a storm that contains lightning and thunder which is caused by unstable atmospheric conditions. When cold upper air sinks and warm moist air rises, storm clouds or 'thunderheads' develop resulting in thunderstorms. This can occur singularly, as well as in clusters or lines. The National Weather Service defines a thunderstorm as "severe" if it includes hail that is one inch or more, or wind gusts that are at 58 miles per hour or higher. At any given moment across the



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world, there are about 1,800 thunderstorms occurring. Severe thunderstorms most often occur in Missouri in the spring and summer, during the afternoon and evenings, but can occur at any time. Other hazards associated with thunderstorms are heavy rains resulting in flooding (**Section 3.4.5**) and tornadoes (**Section 3.4.9**)

### ***High Winds***

A severe thunderstorm can produce winds causing as much damage as a weak tornado. The damaging winds of thunderstorms include downbursts, microbursts, and straight-line winds. Downbursts are localized currents of air blasting down from a thunderstorm, which induce an outward burst of damaging wind on or near the ground. Microbursts are minimized downbursts covering an area of less than 2.5 miles across. They include a strong wind shear (a rapid change in the direction of wind over a short distance) near the surface. Microbursts may or may not include precipitation and can produce winds at speeds of more than 150 miles per hour. Damaging straight-line winds are high winds across a wide area that can reach speeds of 140 miles per hour.

### ***Lightning***

All thunderstorms produce lightning which can strike outside of the area where it is raining and has been known to fall more than 10 miles away from the rainfall area. Thunder is simply the sound that lightning makes. Lightning is a huge discharge of electricity that shoots through the air causing vibrations and creating the sound of thunder.

### ***Hail***

According to the National Oceanic and Atmospheric Administration (NOAA), hail is precipitation that is formed when thunderstorm updrafts carry raindrops upward into extremely cold atmosphere causing them to freeze. The raindrops form into small frozen droplets. They continue to grow as they come into contact with super-cooled water which will freeze on contact with the frozen rain droplet. This frozen droplet can continue to grow and form hail. As long as the updraft forces can support or suspend the weight of the hailstone, hail can continue to grow before it hits the earth.

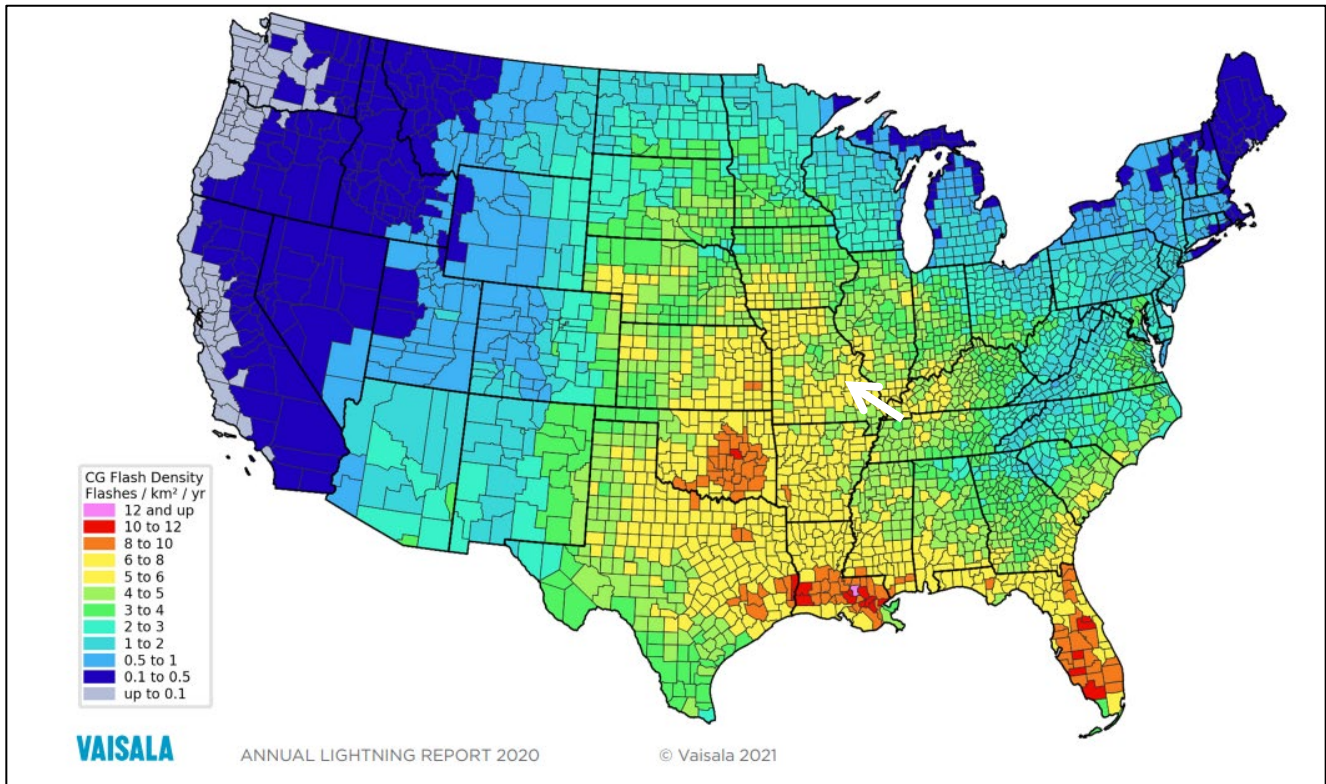
At the time when the updraft can no longer support the hailstone, it will fall down to the earth. For example, a ¼" diameter or pea sized hail requires updrafts of 24 miles per hour, while a 2 ¾" diameter or baseball sized hail requires an updraft of 81 miles per hour. According to the NOAA, the largest hailstone in diameter recorded in the United States was found in Vivian, South Dakota on July 23, 2010. It was eight inches in diameter, almost the size of a soccer ball. Soccer-ball-sized hail is the exception, but even small pea-sized hail can do damage.

### ***Geographic Location***

Thunderstorms, high winds, hail, and lightning events are an area-wide hazard that can take place anywhere across the United States. Furthermore, these events do not vary greatly across the planning area; they are more frequently reported in urbanized areas. Additionally, densely developed urban areas are more likely to experience damaging events.

**Figure 3.58** depicts the location and frequency of lightning in Missouri. Additionally, the map indicates that the flash density of Crawford County ranges between 12 and 20 flashes per square kilometer per year.

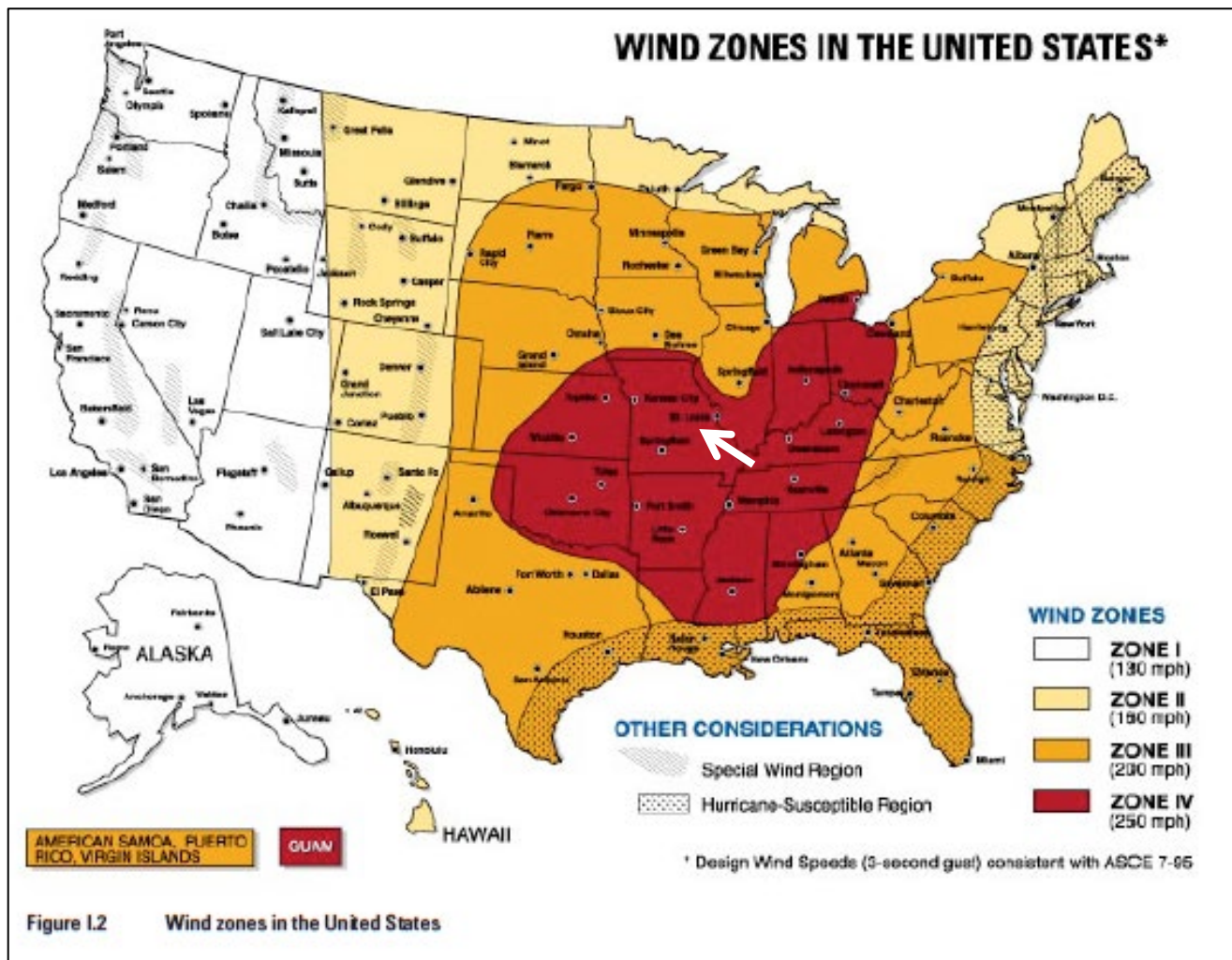
**Figure 3.58. Location and Frequency of Lightning in Missouri**



Source: National Weather Service, <https://www.vaisala.com/sites/default/files/documents/WEA-MET-Annual-Lightning-Report-2020-B212260EN-A.pdf> \* Crawford County is indicated by a white arrow.

There are four wind zones that are characterized across the United States. These zones range from Zone I to Zone IV. All of Missouri as well as most of the Midwest fall within Zone IV. Within Zone IV, winds can reach up to 250 mph (**Figure 3.59**).

Figure 3.59. Wind Zones in the United States



Source: FEMA 320, *Taking Shelter from the Storm*, 3<sup>rd</sup> edition, [https://www.fema.gov/pdf/library/ism2\\_s1.pdf](https://www.fema.gov/pdf/library/ism2_s1.pdf)  
 \*Crawford County is indicated by a white arrow.

### Strength/Magnitude/Extent

Severe thunderstorm losses are usually attributed to the associated hazards of hail, downburst winds, lightning and heavy rains. Losses due to hail and high wind are typically insured losses that are localized and do not result in presidential disaster declarations. However, in some cases, impacts are severe and widespread and assistance outside state capabilities is necessary. Hail and wind also can have devastating impacts on crops. Severe thunderstorms/heavy rains that lead to flooding are discussed in the flooding hazard profile. Hailstorms cause damage to property, crops, and the environment, and can injure and even kill livestock. In the United States, hail causes more than \$1 billion in damage to property and crops each year. Even relatively small hail can shred plants to ribbons in a matter of minutes. Vehicles, roofs of buildings and homes, and landscaping are also commonly damaged by hail. Hail has been known to cause injury to humans, occasionally fatal injury.

In general, assets in the county vulnerable to thunderstorms with lightning, high winds, and hail include people, crops, vehicles, and built structures. Although this hazard results in high annual losses, private property insurance and crop insurance usually cover the majority of losses. Considering insurance coverage as a recovery capability, the overall impact on jurisdictions is reduced.

Most lightning damages occur to electronic equipment located inside buildings. But structural damage can also occur when a lightning strike causes a building fire. In addition, lightning strikes can cause damages to crops if fields or forested lands are set on fire. Communications equipment and warning transmitters and receivers can also be knocked out by lightning strikes.

Based on information provided by the Tornado and Storm Research Organization (TORRO), **Table 3.54** below describes typical damage impacts of the various sizes of hail.

**Table 3.54. Tornado and Storm Research Organization Hailstorm Intensity Scale**

Intensity Category	Diameter (mm)	DiameterSize (inches)	Description	Typical Damage Impacts
Hard Hail	5 - 9	0.2 - 0.4	Pea	No damage
Potentially Damaging	10 - 15	0.4 - 0.6	Mothball	Slight general damage to plants, crops
Significant	16 - 20	0.6 - 0.8	Marble, grape	Significant damage to fruit, crops, vegetation
Severe	21 - 30	0.8 - 1.2	Walnut	Severe damage to fruit and crops, damage to glass, plastic structures, paint and wood scored
Severe	31 - 40	1.2 – 1.6	Pigeon’s egg > squash ball	Widespread glass damage, vehicle bodywork damage
Destructive	41 – 50	1.6 – 2.0	Golf ball > pullet’s egg	Wholesale destruction of glass, damage to tiled roofs, significant risk of injuries
Destructive	51 - 60	2.0 - 2.4	Hen’s egg	Bodywork of grounded aircraft dented, brick walls pitted
Destructive	61 – 75	2.4 – 3.0	Tennis ball > cricket ball	Severe roof damage, risk of serious injuries
Destructive	76 – 90	3.0 – 3.5	Large orange > soft ball	Severe damage to aircraft bodywork
Super Hailstorms	91 – 100	3.6 – 3.9	Grapefruit	Extensive structural damage. Risk of severe or even fatal injuries to persons caught in the open.
Super Hailstorms	>100	4.0+	Melon	Extensive structural damage. Risk of severe or even fatal injuries to persons caught in the open.

Source: Tornado and Storm Research Organization (TORRO), Department of Geography, Oxford Brookes University

Notes: In addition to hail diameter, factors including number and density of hailstones, hail fall speed and surface wind speeds affect severity. <https://www.torro.org.uk/research/hail/hscale>

Straight-line winds are defined as any thunderstorm wind that is not associated with rotation (i.e., is not a tornado). It is these winds, which can exceed 100 miles per hour, which represent the most common type of severe weather. They are responsible for most wind damage related to thunderstorms. Since thunderstorms do not have narrow tracks like tornadoes, the associated wind damage can be extensive and affect entire (and multiple) counties. Objects like trees, barns, outbuildings, high-profile vehicles, and power lines/poles can be toppled or destroyed, and roofs, windows, and homes can be damaged as wind speeds increase.

Between 2001 and 2020, there were zero recorded crop insurance claims for Thunderstorms, lightning,

high wind, and hail in Crawford County.

The onset of thunderstorms with lightning, high wind, and hail is generally rapid. Duration is less than six hours and warning time is generally six to twelve hours. Nationwide, lightning kills 75 to 100 people each year. Lightning strikes can also start structural and wildland fires, as well as damage electrical systems and equipment.

**Previous Occurrences**

Due to the lack of available parameters, heavy rain is utilized in the place of thunderstorms in **Table 3.55**. Moreover, thunderstorm wind and strong wind was included with high winds. NCEI data was obtained for lightning, and hail events between 2001 and 2020 as well (**Table 3.56**, **Table 3.57**, and **Table 3.58**). However, limitations to the use of NCEI reported lightning events include the fact that only lightning events that result in fatality, injury and/or property and crop damage are in the NCEI.

**Table 3.55. NCEI Crawford County Heavy Rain Events Summary, 2001 to 2020**

Year	# of Events	# of Deaths	# of Injuries	Property Damages	Max Rainfall (Inch)
2003	1	0	0	0	2-5
2005	1	0	0	0	3-6
2008	1	0	0	0	2-4

Source: NCEI, data accessed [10/06/2021]

**Table 3.56. NCEI Crawford County High Wind Events Summary, 2001 to 2020 (Thunderstorm)**

Year	# of Events	# of Deaths	# of Injuries	Property Damages	Max Estimated Gust (kts.)
2001	3	0	0	0	51
2002	3	0	0	100.00K	65
2003	3	0	0	0	65
2004	2	0	0	0	55
2005	3	0	0	0	55
2006	1	0	0	0	55
2007	1	0	0	0	52
2008	4	0	0	17.00K	61
2009	2	0	0	1.00K	52
2010	4	0	0	0	56
2011	2	0	0	0	65
2012	3	1	1	0	65
2013	1	0	0	0	87
2014	1	0	0	0	52

Year	# of Events	# of Deaths	# of Injuries	Property Damages	Max Estimated Gust (kts.)
2015	1	0	0	0	56
2016	1	0	0	0	65
2017	1	0	0	0	56
2018	5	0	0	0	61
2019	6	0	0	0	56
2020	4	0	0	0	61
<b>Total</b>	<b>40</b>	<b>1</b>	<b>1</b>	<b>153.00K</b>	<b>-</b>

Source: NCEI, data accessed [10/06/2021]

**Table 3.57. NCEI Crawford County Lightning Events Summary, 2001 to 2020**

Year	# of Events	# of Deaths	# of Injuries	Property Damages	Crop Damage
-	0	0	0	0	0
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

Source: NCEI, data accessed [10/06/2021]

**Table 3.58. NCEI Crawford County Hail Events Summary, 2001 to 2020**

Year	# of Events	# of Deaths	# of Injuries	Property Damages	Max Hail Size (inch)
2002	3	0	0	0	1.00
2003	5	0	0	0	1.00
2004	1	0	0	0	1.75
2005	7	0	0	0	.88
2006	23	0	0	0	2.75
2007	1	0	0	0	.75
2008	13	0	0	0	1.75
2009	2	0	0	0	1.00
2010	5	0	0	0	1.25
2011	8	0	0	0	2.75
2012	8	0	0	0	1.75
2014	3	0	0	0	1.00
2016	4	0	0	0	1.50
2017	5	0	0	0	1.75
2018	1	0	0	0	0.75
2019	3	0	0	0	1.00
<b>Total</b>	<b>92</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-</b>

Source: NCEI, data accessed [10/06/2021]

Agriculture is an important piece of the economy for Crawford County. The tables below (**Table 3.59**)

summarize past crop damages as indicated by crop insurance claims. The tables illustrate the magnitude of the impact on the planning area's agricultural economy. It should be noted that the USDA Risk Management Agency data does not align directly with the breakdown of hazards listed here. The claims database only listed "Excessive Moisture/Precipitation/ Rain" and "Wind/Excessive Wind" as two causes of loss categories that align with this hazard. Between 2001 and 2020 a total of 19 insurance claims were paid out for damages due to excessive moisture, precipitation. The total claims paid for this cause were \$95,814.50.

For the time period 2001-2020, there were no crop insurance claims made for wind and excessive wind damage.

**Table 3.59. Crop Insurance Claims Paid In Crawford County from Excessive Moisture/ Precipitation/Rain 2001-2020**

Crop Year	Crop Name	Cause of Loss Description	Insurance Paid
2002	All Other Crops	Excessive Moisture/Precipitation/Rain	\$435.00
2003	All Other Crops	Excessive Moisture/Precipitation/Rain	\$729.00
2004	All Other Crops	Excessive Moisture/Precipitation/Rain	\$699.00
2013	All Other Crops	Excessive Moisture/Precipitation/Rain	\$4,918.00
2015	All Other Crops	Excessive Moisture/Precipitation/Rain	\$42,292.00
2016	All Other Crops	Excessive Moisture/Precipitation/Rain	\$6312.50
2017	All Other Crops	Excessive Moisture/Precipitation/Rain	\$16,599.00
2019	All Other Crops	Excessive Moisture/Precipitation/Rain	\$26,445
2020	All Other Crops	Excessive Moisture/Precipitation/Rain	\$385.00
<b>Total</b>	<b>19</b>	-	<b>\$95,814.50</b>

Source: USDA Risk Management Agency, Insurance Claims, <https://www.rma.usda.gov/Information-Tools/Summary-of-Business/Cause-of-Loss>

### **Probability of Future Occurrence**

From the data obtained from the NCEI<sup>40</sup>, annual average percent probabilities were calculated for heavy rainfall, high winds, lightning, and hail. Heavy rainfall has a 15 percent annual average percent probability of occurrence (3 events/20 years x 100) (**Table 3.60**). Heavy rainfall events can be found in **Table 3.55**.

The annual average percent probability for high winds within the county is 100 percent (40 event/2 years \* 100) with an average 2.0 events per year (**Table 3.61**). High wind events can be found in **Table 3.56**.

Lightning events have a 0 percent annual average percent probability of occurrence (0 events/20 years x 100) **Table 3.62**. Lightning events can be found in **Table 3.57**.

Lastly, the annual average percent probability of hail occurrence is 100 percent (92 events/20 years x 100) with an average of 4.6 events per year (**Table 3.63**). Hail events can be found in **Table 3.58**.

<sup>40</sup> <http://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=29%2CMISSOURI>

**Table 3.60. Annual Average % Probability of Heavy Rain in Crawford County**

Location	Annual Avg. % P
Crawford County	15%

\*P = probability; see page 3.24 for definition.

**Table 3.61. Annual Average % Probability of High Winds in Crawford County**

Location	Annual Avg. % P	Avg. # of Events
Crawford County	100%	2.0

\*P = probability; see page 3.24 for definition.

**Table 3.62. Annual Average % Probability of Lightning in Crawford County**

Location	Annual Avg. % P
Crawford County	0%

\*P = probability; see page 3.24 for definition.

**Table 3.63. Annual Average % Probability of Hail in Crawford County**

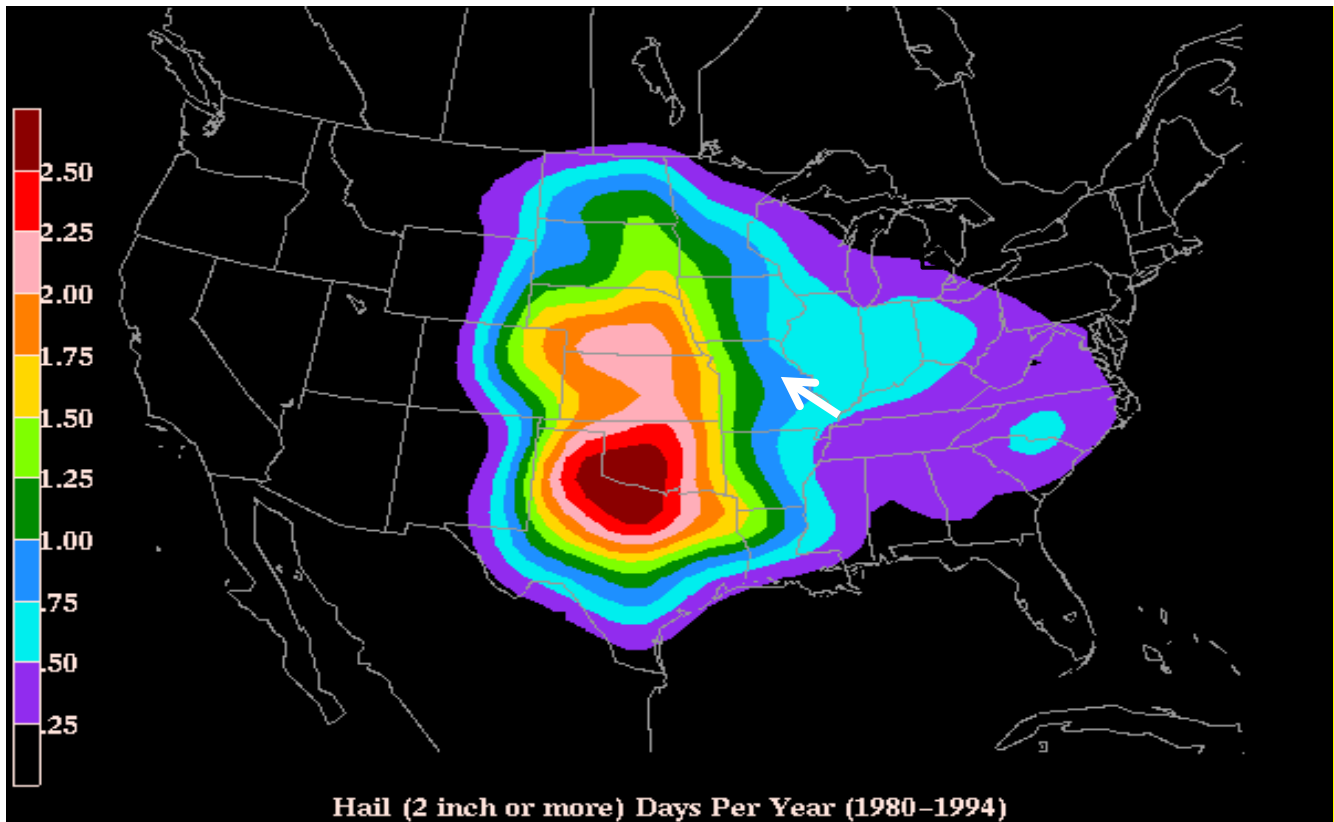
Location	Annual Avg. % P	Avg. # of Events
Crawford County	100%	4.6

\*P = probability; see page 3.24 for definition.

**Figure 3.60** depicts a map based on hailstorm data from 1980-1994. It shows the probability of hailstorm occurrence (2" diameter or larger) based on number of days per year. The location of Crawford County is identified with a white arrow.



**Figure 3.60. Annual Hailstorm Probability (2" diameter or larger), 1980 - 1994**



Source: NSSL, [http://www.nssl.noaa.gov/users/brooks/public\\_html/big hail.gif](http://www.nssl.noaa.gov/users/brooks/public_html/big hail.gif)

\* White arrow indicates Crawford County

### **Changing Future Conditions Considerations**

Analysis by NASA's Earth Observatory theorizes that the warming surface of the earth, particularly the oceans, puts more moisture into the air through evaporation and could increase potential storm energy. The presence of warm, moist air near the surface is the key component for summer storms called "convective available potential energy" or CAPE. With an increase in CAPE, there is greater potential for cumulus clouds to form and develop into storm systems. The same study provides a counter theory that the warming of the Arctic could result in less wind shear in the mid-latitudes, making powerful storms less likely.<sup>41</sup>

Temperatures are predicted to rise, and those rising temperatures could help create atmospheric conditions that are conducive to the development of thunderstorms and tornados in Crawford County. Jurisdictions should consider building certified tornado saferooms, improving warning systems, strengthening building codes, reinforcing utilities and other vulnerable infrastructure and increasing public information on storm safety and mitigation activities.<sup>42</sup>

<sup>41</sup> 2018 Missouri State Hazard Mitigation Plan

<sup>42</sup> 2018 Missouri State Hazard Mitigation Plan

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## **Vulnerability**

### ***Vulnerability Overview***

Severe thunderstorm losses are usually attributed to the associated hazards of hail, downburst winds, lightning and heavy rains. Losses due to hail and high wind are typically insured losses that are localized and do not result in presidential disaster declarations. However, in some cases, impacts are severe and widespread and assistance outside state capabilities is necessary. Hail and wind also can have devastating impacts on crops. Severe thunderstorms/heavy rains that lead to flooding are discussed in the flooding hazard profile.

Hailstorms cause damage to property, crops, and the environment, and can injure and even kill livestock. In the United States, hail causes more than \$1 billion in damage to property and crops each year. Even relatively small hail can shred plants to ribbons in a matter of minutes. Vehicles, roofs of buildings and homes, and landscaping are also commonly damaged by hail. Hail has been known to cause injury to humans, occasionally fatal injury.

In general, assets in the County vulnerable to thunderstorms with lightning, high winds, and hail include people, crops, vehicles, and built structures. Although this hazard results in high annual losses, private property insurance and crop insurance usually cover the majority of losses. Considering insurance coverage as a recovery capability, the overall impact on jurisdictions is reduced.

Most lightning damages occur to electronic equipment located inside buildings. But structural damage can also occur when a lightning strike causes a building fire. In addition, lightning strikes can cause damages to crops, if fields or forested lands are set on fire. Communications equipment and warning transmitters and receivers can also be knocked out by lightning strikes.<sup>43</sup>

Data was obtained from the 2018 Missouri State Hazard Mitigation Plan for vulnerability overview and analysis. Since severe thunderstorms occur frequently throughout Missouri, the method used to determine vulnerability to severe thunderstorms was statistical analysis of data from several sources including: National Centers for Environmental Information (NCEI) storm events data (1996 to December 31, 2016 – which will differ slightly from data collected for the Crawford County plan which is 2001-2020), HAZUS Building Exposure Value data, housing density and mobile home data from the U.S. Census (2015 ACS), and the calculated Social Vulnerability Index for Missouri Counties from the Hazards and Vulnerability Research Institute in the Department of Geography at the University of South Carolina.<sup>44</sup>

From the data collected, six factors were considered in determining vulnerability to lightning as follows: housing density, building exposure, percentage of mobile homes, social vulnerability, likelihood of occurrence and average annual property loss. A rating value of one through five was assigned to each factor. Rating values are as follows:

- 1) Low
- 2) Low-medium
- 3) Medium
- 4) Medium-high
- 5) High

**Table 3.64** illustrates the factors considered and ranges for the rating values assigned.

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<sup>43</sup> <http://www.vaisala.com/en/products/thunderstormandlightningdetectionsystems/Pages/NLDN.aspx>

<sup>44</sup> 2018 Missouri Hazard Mitigation Plan

Once the ranges were determined and applied to all factors considered in the analysis for wind, hail and lightning, they were rated individually and factored together to determine an overall vulnerability rating for thunderstorms. **Table 3.65** provides the calculated ranges applied to determine overall vulnerability of Missouri counties to severe thunderstorms.

**Table 3.64. Ranges for Severe Thunderstorm Vulnerability Factor Ratings**

Factors Considered	Low (1)	Low Medium (2)	Medium (3)	Medium High (4)	High (5)
<b>Common Factors</b>					
Housing Density (# per sq. mile)	4.11-44.23	44.24-134.91	134.92-259.98	259.99-862.69	862.70-2836.23
Building Exposure (\$)	\$269,532-\$3,224,641	\$3,224,642-\$8,792,829	\$8,792,830-\$22,249,768	\$22,249,769-\$46,880,213	\$46,880,214-\$138,887,850
Percent Mobile Homes	0.2-4.5%	4.6-8.8%	8.9-14%	14.1-21.2%	21.3-33.2%
Social Vulnerability	1	2	3	4	5
<b>Wind</b>					
Likelihood of Occurrence (# of events/ yrs. of data)	0.90 - 2.90	2.91 - 4.57	4.58 - 7.00	7.01 - 12.05	12.06 - 20.86
Average Annual Property Loss (annual property loss/ yrs of data)	\$0.00 – \$81,047.62	\$81,047.63 – \$200,428.57	\$200,428.58 – \$363,500.00	\$363,500.01 – \$837,242.86	\$837,242.87 – \$2,481,809.52
<b>Hail</b>					
Likelihood of Occurrence (# of events/ yrs. of data)	1.19 - 2.76	2.77 - 4.86	4.87 - 7.81	7.82 - 12.38	12.39 - 18.10
Average Annual Property Loss (annual property loss/ yrs. of data)	\$0.00 - \$41,547.62	\$41,547.63 – \$171,980.95	\$171,980.96 – \$467,857.14	\$467,857.15 – \$9,714,523.81	\$9,714,523.82 – \$40,594,285.71
<b>Lightning</b>					
Likelihood of Occurrence (# of events/ yrs. of data)	0-.05	.06-0.14	0.15-0.29	0.30-0.43	0.44-0.67
Average Annual Property Loss (annual property loss/ yrs. Of data)	\$0-\$476.19	\$476.20-\$1,904.76	\$1,904.77-\$7,476.19	\$7,476.20-\$13,142.86	\$13,142.87-\$57,000

Source: 2018 Missouri Hazard Mitigation Plan

**Table 3.65. Ranges for Severe Thunderstorm Combined Vulnerability Rating**

	Low (1)	Low Medium (2)	Medium (3)	Medium High(4)	High (5)
Severe Thunderstorm Combined Vulnerability	12-16	17-19	20-23	24-29	30-36

Source: 2018 Missouri Hazard Mitigation Plan

According to the Hazus data included in the 2018 state plan, Crawford County has total building exposure to severe thunderstorms of \$2,389,455,000. **Table 3.66** shows housing density, building

exposure, SOVI and mobile home data for Crawford County. The county's building exposure and housing density rating is medium, while the percent of mobile homes in the county is rated as medium at 14.8 percent of the housing stock. **Table 3.67**, also pulled from the state plan, provides data on the number of events and likelihood of occurrence and occurrence rating for high wind, hail and lightning.

**Table 3.66. Crawford County Housing Density, Building Exposure, SOVI and Mobile Home Data**

Total Building Exposure (Hazes)	Building Exposure Rating	Housing Density	Housing Density Rating	SOVI Ranking	SOVI Ranking Rating	Percent Mobile Homes	Percent Mobile Homes Rating
\$2,389,455,000	1	16.06	1	Medium	3	14.8	4

Source: 2018 Missouri Hazard Mitigation Plan

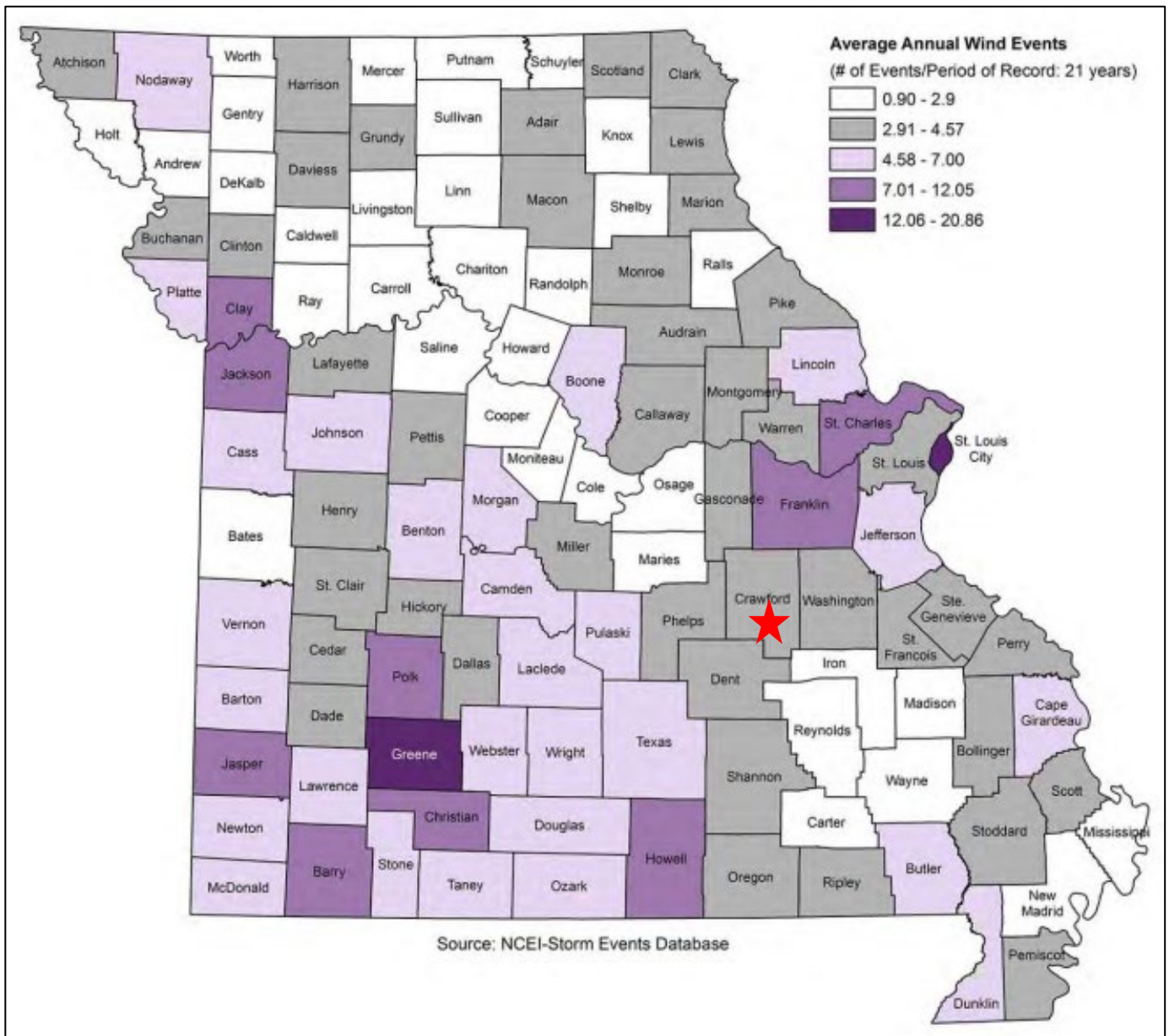
**Table 3.67. Number of High Wind, Hail and Lightning Events, Likelihood of Occurrence and Associated Ratings for Crawford County**

High Wind			Hail			Lightning		
Total Number of Events	Likelihood of Occurrence	Likelihood of Occurrence Rating	Total Number of Events	Likelihood of Occurrence	Likelihood of Occurrence Rating	Total Number of Events	Likelihood of Occurrence	Likelihood of Occurrence Rating
70	3.333	2	94	4.476	2	0	0.000	1

Source: 2018 Missouri Hazard Mitigation Plan

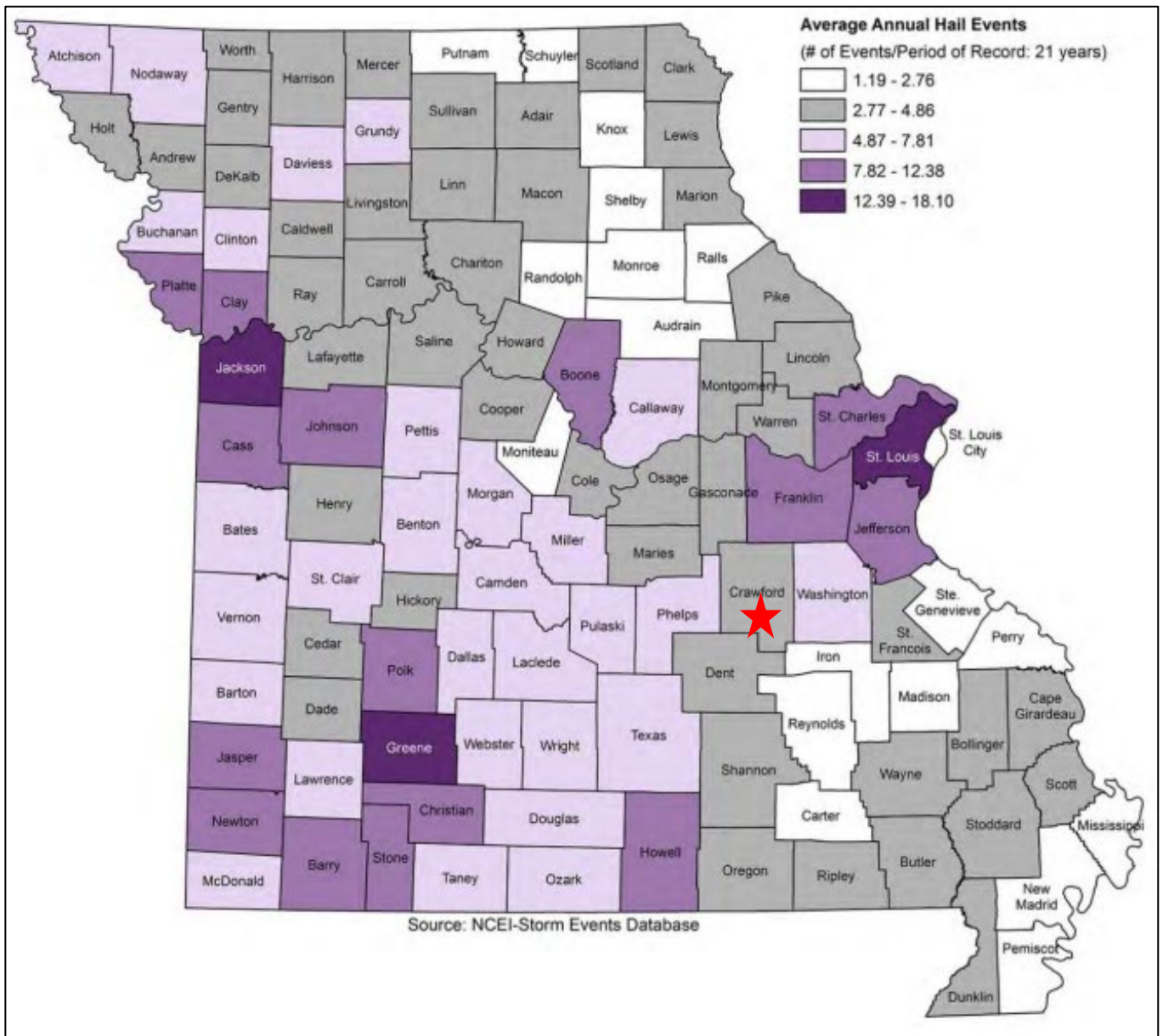
**Figure 3.61** through **Figure 3.63** have been pulled from the 2018 Missouri Hazard Mitigation Plan and further depict the average annual likelihood of occurrence of high winds, hail, and lightning events in Missouri.

**Figure 3.61. Average Annual High Wind Events (40 MPH and Higher)**



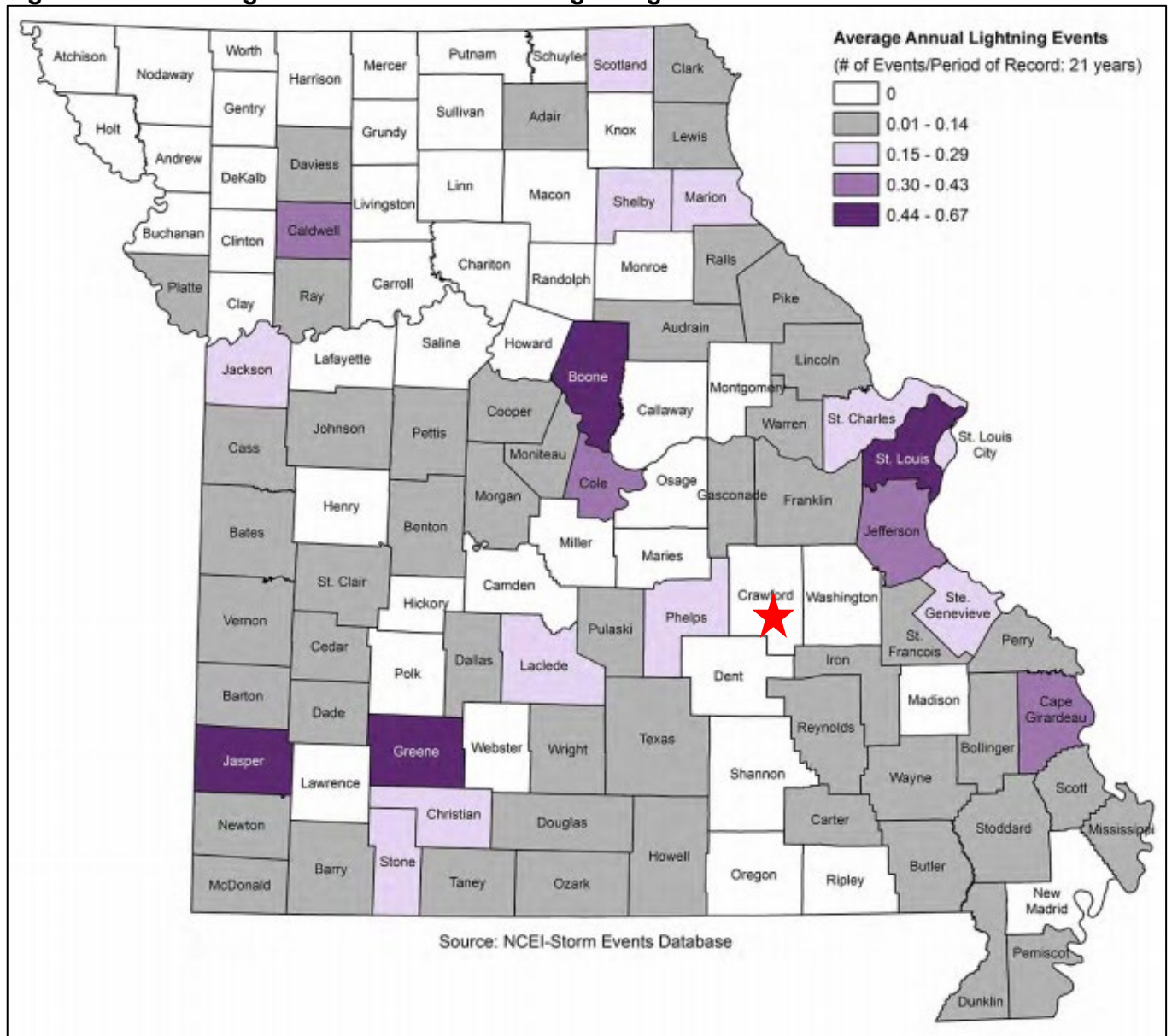
Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.62. Average Annual Occurrence of Damaging Hail Events**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.63. Average Annual Occurrence of Lightning Events**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

**Table 3.68** provides additional data obtained from the National Centers for Environmental Information for property loss to complete the overall vulnerability analysis.

**Table 3.68. Annualized Property Loss and Associated Ratings for Crawford County**

High Wind		Hail		Lightning	
Total Annualized Property Loss	Total Annualized Property Loss Rating	Total Annualized Property Loss	Total Annualized Property Loss Rating	Total Annualized Property Loss	Total Annualized Property Loss Rating
\$7,000	1	\$0	1	\$0	1

Source: 2018 Missouri State Hazard Mitigation Plan

After ranges were applied to all factors in the analysis for wind, hail, and lightning, they were weighted equally and factored together to determine an overall vulnerability rating. Following, a combined vulnerability rating was calculated. The calculated ranges applied to determine overall vulnerability of Missouri counties to severe thunderstorms can be found in **Table 3.65**. **Table 3.69** provides the calculated vulnerability rating for the severe thunderstorm hazard. **Figure 3.64** that follows provides the mapped results of this analysis by county<sup>45</sup>.

**Table 3.69. Severe Thunderstorm Vulnerability Rating for Crawford County**

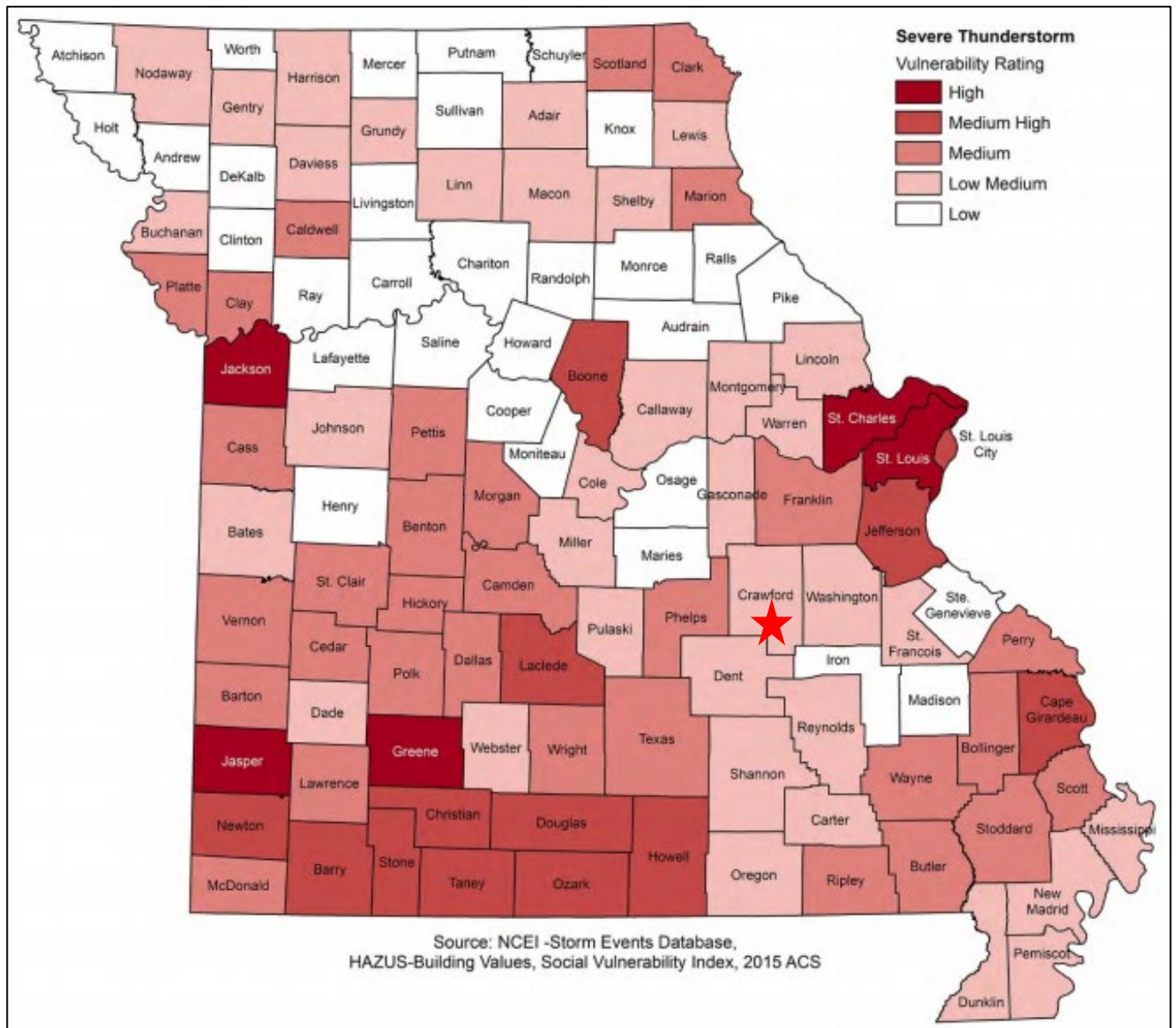
Total Sum of All Factor Ratings	Overall Vulnerability Rating for Thunderstorms	Overall Vulnerability Rating for Thunderstorms Description
17	2	Low Medium

Source: 2018 Missouri State Hazard Mitigation Plan

<sup>45</sup> 2018 Missouri State Hazard Mitigation Plan



**Figure 3.64. Vulnerability Summary for Severe Thunderstorms**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

### **Potential Losses to Existing Development**

According to the NCEI Crawford County experienced approximately \$153,000 in property damages from severe thunderstorms between 2001 and 2020. This is an average of \$7,650 in losses due to this hazard per year. Most of the property damage caused by storms is covered by private insurance and data is not available. In addition, most damage from severe thunderstorms occurs to vehicles, roofs, siding, and windows. However, there is a variety of impacts from severe thunderstorms. Moreover, secondary effects from hazards, falling trees and debris, can cause destruction within the planning area.

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## ***Previous and Future Development***

Population trends from 2010 to 2020 for Crawford County indicate that the population in unincorporated areas has fallen by an estimated 12.01 percent. The city of Bourbon has fallen by 3.98. Leasburg has decreased by 3.55 percent and Cuba has decreased by 3.14. The population of Steelville fell 1.87 percent while Sullivan remained flat losing only 0.03 percent. Overall, the county has decreased its population by 6.6 percent. It is difficult to determine future impacts, however, anticipated development in each jurisdiction will result in increased exposure. Likewise, increased development of residential structures will increase jurisdiction's vulnerability to damages from severe thunderstorms/ high winds/lightning/hail.

## ***Hazard Summary by Jurisdiction***

Although thunderstorms/high winds/lightning/hail events are area-wide, there are demographics indicating higher losses in one jurisdiction as compared to another. Jurisdictions with high percentages of housing built before 1939 are more prone to damages from severe thunderstorms. The jurisdictions with the highest percent of houses built before 1939 include the city of Steelville (23.3%) and Sullivan (17.9%).

## **Problem Statement**

The NCEI Storm Events Database notes over 174 thunderstorm and wind events in Crawford County between 2001 and 2020, with over \$153,000.00 in property and crop damages reported. Early warnings are possibly the best hope for residents when severe weather strikes. Cities that do not already possess warning systems – whether that is storm sirens or automated email/text/phone call systems - should plan to invest in such a system. Additional public awareness also includes coverage by local media sources. Storm shelters are another important means of mitigating the effects of severe thunderstorms. A community-wide shelter program should be adopted for residents who may not have adequate shelter in their homes. Residents should also be encouraged to build their own storm shelters to prepare for emergencies. Local governments should encourage residents to purchase weather radios to ensure that everyone has sufficient access to information in times of severe weather.

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## 3.4.8 Severe Winter Weather

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Some specific sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.9, Page 3.321  
[https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf)
- Wind chill chart, National Weather Service, <http://www.nws.noaa.gov/om/winter/windchill.shtml>;
- Average Number of House per year with Freezing Rain, American Meteorological Society. "Freezing Rain Events in the United States." <http://ams.confex.com/ams/pdfpapers/71872.pdf>;
- USDA Risk Management Agency, Insurance Claims, <https://www.rma.usda.gov/Information-Tools/Summary-of-Business/Cause-of-Loss>;
- Any local Road Department data on the cost of winter storm response efforts.
- National Centers for Environmental Information, Storm Events Database, <http://www.ncdc.noaa.gov/stormevents/>
- Missouri Hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<https://drive.google.com/file/d/1bPkc0jgF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - o Average annual severe winter weather events by County
  - o Vulnerability to severe winter weather events by County
  - o Annualized property loss for severe winter weather events by County
  - o Annualized property loss for severe winter weather events by County

### **Hazard Profile**

#### ***Hazard Description***

A major winter storm can last for several days and be accompanied by high winds, freezing rain or sleet, heavy snowfall, and cold temperatures. The National Weather Service describes different types of winter storm events as follows.

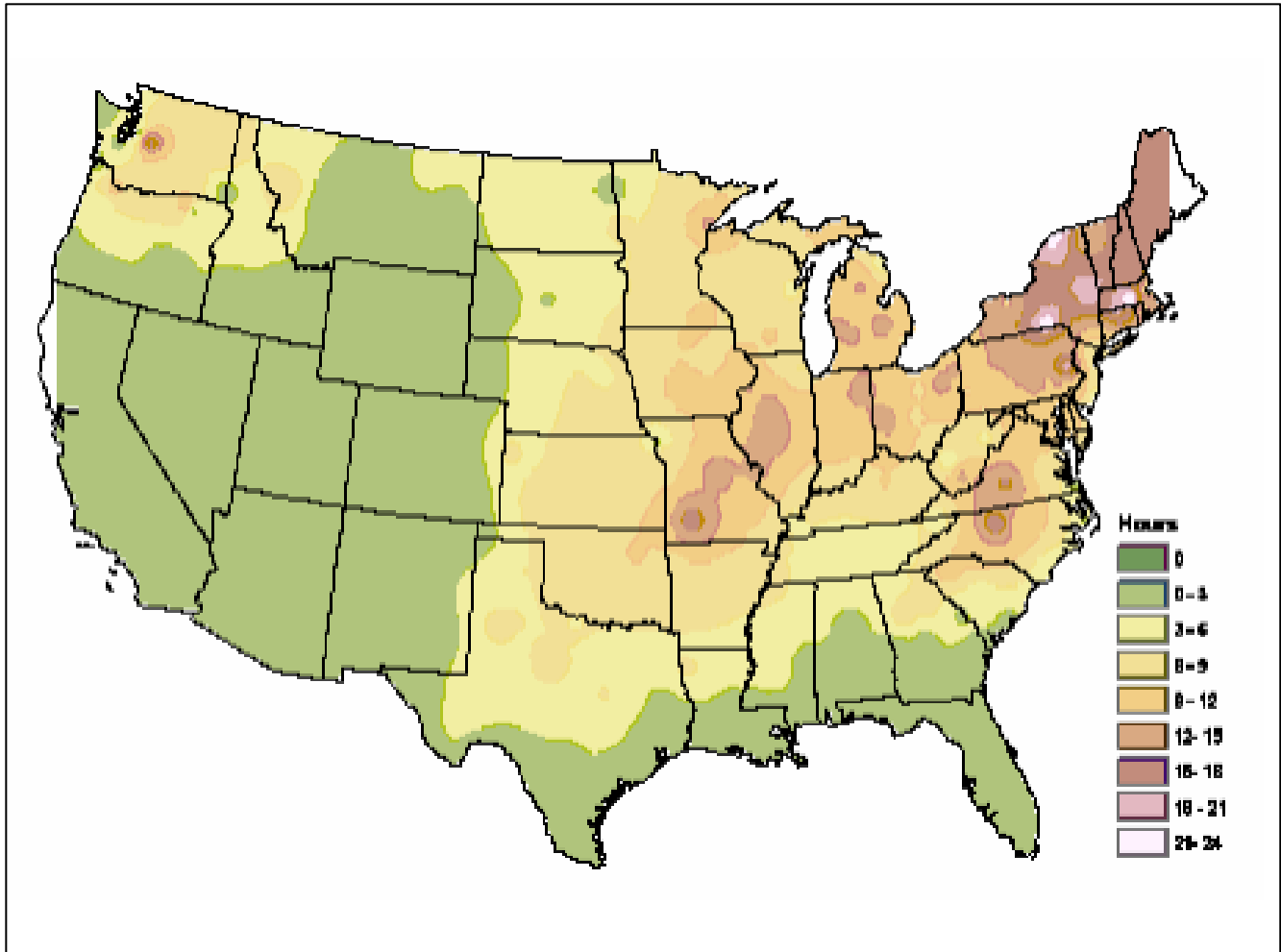
- **Blizzard**—Winds of 35 miles per hour or more with snow and blowing snow reducing visibility to less than ¼ mile for at least three hours.
- **Blowing Snow**—Wind-driven snow that reduces visibility. Blowing snow may be falling snow and/or snow on the ground picked up by the wind.
- **Snow Squalls**—Brief, intense snow showers accompanied by strong, gusty winds. Accumulation may be significant.
- **Snow Showers**—Snow falling at varying intensities for brief periods of time. Some accumulation is possible.
- **Freezing Rain**—Measurable rain that falls onto a surface with a temperature below freezing. This causes it to freeze to surfaces, such as trees, cars, and roads, forming a coating or glaze of ice. Most freezing-rain events are short lived and occur near sunrise between the months of December and March.
- **Sleet**—Rain drops that freeze into ice pellets before reaching the ground. Sleet usually bounces when hitting a surface and does not stick to objects.

#### ***Geographic Location***

Severe winter weather typically strikes Missouri more than once every year. Crawford County receives winter weather events from heavy snows to freezing rain annually. Major snowstorms typically occur once each year, causing multiple school closings, as well as suspending business and government

activity. Crawford County is vulnerable to heavy snow, ice, extreme cold temperatures and freezing rain. **Figure 3.65** illustrates statewide average number of hours per year with freezing rain. Crawford County receives approximately 9 to 12 hours.

**Figure 3.65. NWS Statewide Average Number of Hours per Year with Freezing Rain**



Source: American Meteorological Society. "Freezing Rain Events in the United States."  
<http://ams.confex.com/ams/pdfpapers/71872.pdf>

### **Strength/Magnitude/Extent**

Severe winter storms include extreme cold, heavy snowfall, ice, and strong winds which can push the wind chill well below zero degrees in the planning area. Heavy snow can bring a community to a standstill by inhibiting transportation (in whiteout conditions), weighing down utility lines, and by causing structural collapse in buildings not designed to withstand the weight of the snow. Repair and snow removal costs can be significant. Ice buildup can collapse utility lines and communication towers, as well as make transportation difficult and hazardous. Ice can also become a problem on roadways if the air temperature is high enough that precipitation falls as freezing rain rather than snow.

Extreme cold often accompanies severe winter storms and can lead to hypothermia and frostbite in people without adequate clothing protection. Cold can cause fuel to congeal in storage tanks and

supply lines, stopping electric generators. Cold temperatures can also overpower a building's heating system and cause water and sewer pipes to freeze and rupture. Extreme cold also increases the likelihood for ice jams on flat rivers or streams. When combined with high winds from winter storms, extreme cold becomes extreme wind chill, which is hazardous to health and safety.

The National Institute on Aging estimates that more than 2.5 million Americans are elderly and especially vulnerable to hypothermia, with the isolated elders being most at risk. About 10 percent of people over the age of 65 have some kind of bodily temperature-regulating defect, and 3-4 percent of all hospital patients over 65 are hypothermic.

Also, at risk are those without shelter, those who are stranded, or who live in a home that is poorly insulated or without heat. Other impacts of extreme cold include asphyxiation (unconsciousness or death from a lack of oxygen) from toxic fumes from emergency heaters; household fires, which can be caused by fireplaces and emergency heaters; and frozen/burst pipes.

Buildings with overhanging tree limbs are more vulnerable to damage during winter storms when limbs fall. Businesses experience loss of income as a result of closure during power outages. In general, heavy winter storms increase wear and tear on roadways though the cost of such damages is difficult to determine. Businesses can experience loss of income as a result of closure during winter storms.

Overhead power lines and infrastructure are also vulnerable to damages from winter storms. In particular, ice accumulation during winter storms can damage power lines and equipment. Damages also occur to lines and equipment from falling trees and tree limbs weighted down by ice. Potential losses could include cost of repair or replacement of damaged facilities and lost economic opportunities for businesses.

Secondary effects from loss of power could include burst water pipes in homes without electricity during winter storms. Public safety hazards include risk of electrocution from downed power lines. Specific amounts of estimated losses are not available due to the complexity and multiple variables associated with this hazard. Standard values for loss of service for utilities reported in FEMA's 2009 BCA Reference Guide, the economic impact as a result of loss of power is \$126 per person per day of lost service.

Wind can greatly amplify the impact of cold ambient air temperatures. Provided by the National Weather Service, **Figure 3.66** below shows the relationship of wind speed to apparent temperature and typical time periods for the onset of frostbite.

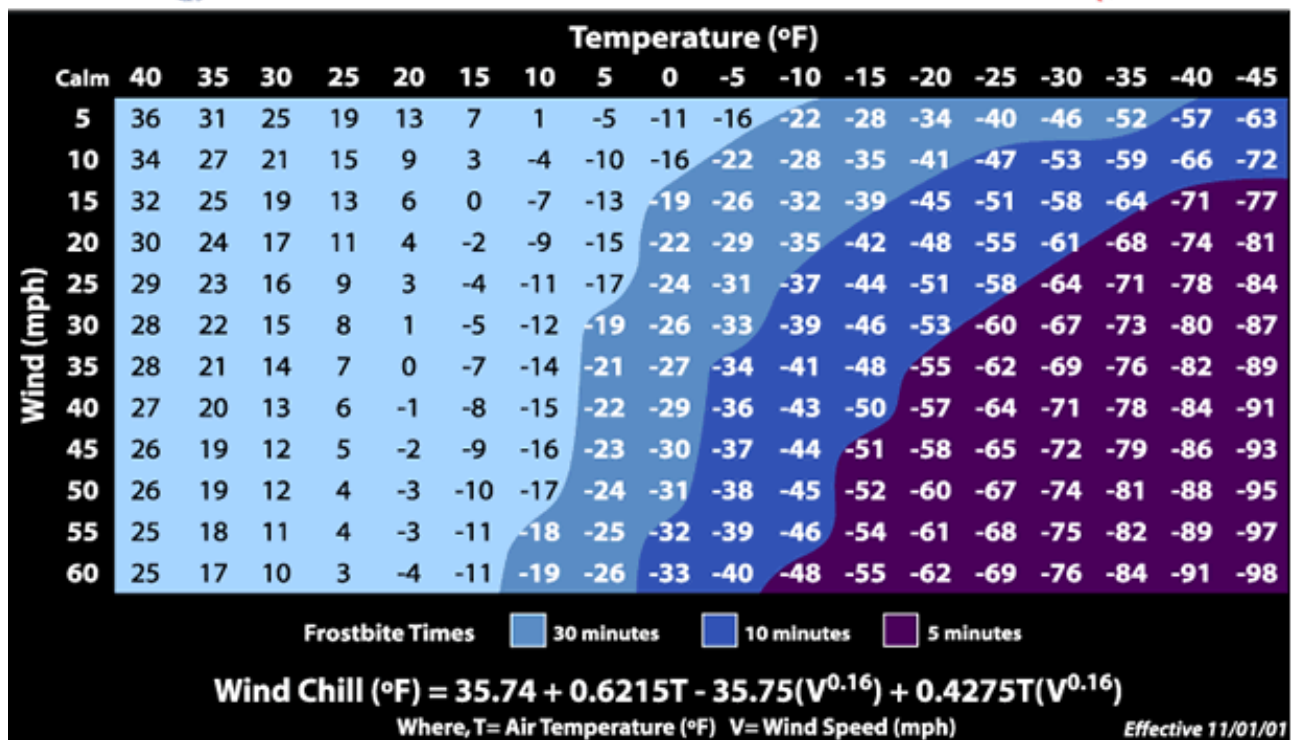
Winter storms, cold, frost, and freeze all can influence or negatively impact crop production. However, data obtained from the USDA's Risk Management Agency for insured crop losses indicates that there were two claims paid in Crawford County between 2001 and 2020 for severe winter weather.

**Table 3.70. Crop Insurance Claims Paid in Crawford County from Winter Weather 2001-2020**

Crop Year	Crop Name	Cause of Loss Description	Insurance Paid
2014	All Other Crops	Cold Winter	\$3,849.00
2018	All Other Crops	Cold Wet Weather	\$196.00
<b>Total</b>	<b>2</b>		<b>\$4,045.00</b>

Source: USDA Risk Management Agency, Insurance Claims, <https://www.rma.usda.gov/data/cause>

Figure 3.66. Wind Chill Chart



Source: National Weather Service, <http://www.nws.noaa.gov/om/winter/windchill.shtml>

Previous Occurrences

Data was obtained from the NCEI for winter weather reported events and damages between 1999 and 2019 (Table 3.71). This data includes variables such as blizzard, cold/wind chill, extreme cold/wind chill, heavy snow, ice storm, sleet, winter storm, and winter weather. Additionally, narratives for specific events are listed below.

Table 3.71. NCEI Crawford County Winter Weather Events Summary, 2001 - 2020

Type of Event	Inclusive Dates	# of Injuries	Property Damages	Crop Damages
Ice Storm	2/21/2001	0	0	0
Winter Storm	2/25/2002	0	0	0
Winter Storm	12/4/2002	0	0	0
Winter Storm	12/24/2002	0	0	0
Winter Storm	2/23/2003	0	0	0
Winter Storm	12/13/2003	0	0	0
Winter Storm	1/25/2004	0	0	0
Winter Storm	11/24/2004	0	0	0
Winter Storm	12/8/2005	0	0	0

Type of Event	Inclusive Dates	# of Injuries	Property Damages	Crop Damages
Winter Storm	11/30/2006	0	0	0
Winter Storm	12/1/2006	0	0	0
Ice Storm	1/12/2007	0	754K	0
Winter Weather	12/8/2007	0	0	0
Heavy Snow	12/15/2007	0	0	0
Sleet	2/11/2008	0	0	0
Sleet	2/21/2008	0	0	0
Winter Weather	2/23/2008	0	0	0
Winter Storm	3/3/2008	0	0	0
Winter Storm	1/26/2009	0	0	0
Cold/Wind Chill	1/1/2010	0	0	0
Winter Storm	1/31/2011	0	0	0
Winter Storm	2/1/2011	0	0	0
Winter Storm	2/21/2013	0	0	0
Winter Storm	12/5/2013	0	0	0
Winter Storm	1/5/2014	0	0	0
Cold/Wind Chill	1/6/2014	0	0	0
Winter Storm	3/1/2014	0	0	0
Ice Storm	1/13/2017	0	0	0
Heavy Snow	11/15/2018	0	0	0
Heavy Snow	1/11/2019	0	0	0
Winter Storm	12/15/2019	0	0	0
<b>Total</b>	<b>31</b>	<b>0</b>	<b>\$754K</b>	<b>0</b>

Source: NCEI, data accessed [10/06/2021]

### Notable Winter Narratives:

1. **02/21/2001:** A fast moving winter storm put a coating of ice on a portion of southeast Missouri. The freezing rain changed over to sleet and snow leaving 2 to 3 inches of snow on top of the ice. Trees and power lines were down throughout the area. Transportation was brought to a halt from the evening of the 21st through the 22<sup>nd</sup>.
2. **02/25/2002:** Snowfall of 1 to 4 inches hit portions of Central and Eastern Missouri from late night on February 25 to the early morning hours of February 26. In addition, strong winds developed during the morning hours of the 26th causing some drifting snow. The heaviest snow, 3 to 4 inches, primarily fell from just south and west of St. Louis to the St. Louis area. Many schools across the region were closed on the 26th. Numerous auto accidents occurred during the event.

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3. **12/04/2002:** The first winter storm of the season dropped from 3 to 6 inches of snow across parts of South Central and Southeast Missouri. Virtually all area schools were closed through Thursday. as many rural roads remained very hazardous to travel.
  4. **12/24/2002:** A Christmas Eve snowstorm hit parts of Southeast Missouri dropping from 7 to 12 inches of snow across the area
  5. **02/23/2003:** Yet another winter storm struck Southeast Missouri on the 23rd - 24th. Snowfall amounts ranged from 6 - 8 inches across the area. Virtually all schools were closed on Monday the 24th. Due to all the school closings over the winter, many schools in the area were going to have to remain in session well into June.
  6. **12/13/2003:** The first snow of the season hit much of East Central and parts of Southeast Missouri on the 13th. Snowfall was mostly in the 2 to 3 inch range.
  7. **01/25/2004:** A combination of freezing rain, sleet and snow fell bringing the region to a standstill. The event started with a period of freezing rain early Sunday morning. Some places received 1/4 to 1/2 inch of freezing rain. The freezing rain changed to sleet by mid-morning with some locations in Central and East Central Missouri receiving 1 to 2 inches of sleet. By afternoon, the sleet changed to snow and accumulated another 1 to 2 inches. Luckily it was a Sunday, as transportation was brought to a halt across the region. Some power outages were also reported in Central Missouri. Many schools across the region were closed into mid-week as another fast moving storm brought another inch or two of snow Monday night and early Tuesday.
  8. **11/24/2004:** A Thanksgiving eve storm brought 2 - 4 inches of snow to parts of Central and East Central Missouri.
  9. **12/08/2005:** The first significant winter storm of the season hit the area dropping from 2 to around 6 inches of snow. Most of Central Missouri picked up about 2 inches, East Central and Southeast Missouri saw 2 - 4 inches, and Northeast Missouri received from 2 to near 6 inches.
  10. **11/30/2006:** A major winter storm caused a combination of freezing rain, sleet, and heavy snow to fall over sections of southwest and central Missouri. The frozen precipitation began on the 30th; the precipitation type was freezing rain and sleet, with ice accumulations up to four inches in some areas. The second wave of precipitation occurred overnight causing large amount of snow to accumulate over the ice. Storm total accumulations ranging from 13 to 17 inches occurred from the Lake of the Ozarks Region, over to Vernon and Cedar counties. Meanwhile other areas north of the Interstate 44 corridor experienced storm totals ranging from seven to 12 inches. The combination of the ice and snow weighted down all exposed objects. As a matter of fact, some areas experienced disaster as many roofs on businesses, barns, outbuildings, and schools collapsed due to the weight of the accumulated precipitation. On Lake of the Ozarks and Pomme De Terre Lake, numerous docks collapsed destroying a large number of boats and causing many of them to sink.
  11. **01/12/2007:** An arctic boundary settled south of the area on the 12th and 13th of January bringing subfreezing temperatures to the northwestern half of the county warning area. Three rounds of precipitation occurred during this period, with the first being the most destructive of all. Significant tree and limb damage was reported as a result of this storm, together with widespread power outages. More than 100,000 homes and businesses lost power during this storm. About 1.5 inches of sleet fell and a 1/2 inch of ice accumulation hit parts of Central and Northeast Missouri. From 1/4 to 1/2 inch of ice accumulated from freezing rain across Eastern



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Missouri and parts of Southwest Illinois. Flooding of low lying areas and low water crossings occurred across the eastern Ozarks late Friday night and Saturday morning.

12. **01/20/2007:** A fast moving storm system brought several forms of precipitation to extreme southeast Kansas and the Missouri Ozarks. The combination of rain, freezing rain, sleet, and snow were observed in numerous counties. For areas along and north of a line from McCune, Kansas to Eldon, Missouri, mainly snow fell with accumulations ranging from five to seven inches. Elsewhere, sleet and freezing rain accumulations ranged from one quarter of an inch to around an inch.
13. **12/08/2007:** Light freezing rain and sleet fell across southeast Missouri the weekend of December 8th into the early part of the next week. From 1/8 to 1/4 inch of ice accumulated along with light amounts of sleet. Travel was disrupted across the area, but overall the region fared well with little damage and few power outages reported.
14. **12/15/2007:** Snowfall up to 8 inches fell across east central Missouri. Travel was disrupted through the weekend.
15. **02/11/2008:** Up to five inches of sleet accumulated across parts of Southeast Missouri. Southern Reynolds and Madison County picked up about 5 inches of sleet with amounts in counties to the north ranging from 2 to 4 inches. There were numerous traffic accidents reported across the area. Many schools across the area were closed for the rest of the week.
16. **02/21/2008:** Another winter storm dropped freezing rain, sleet and some light snow across Central, Southeast, and East Central Missouri starting during the early morning hours on the 21st and finally ending shortly after midnight on the 22nd.
17. **02/23/2008:** From two to four inches of snow fell across Central and Southeast Missouri from the evening of the 23rd into the early morning of the 24th. The heaviest band which produced three to four inches of snow fell from Moniteau, Cole and Osage counties and then curved southeast into Gasconade, Crawford, Washington, Iron, and Reynolds counties.
18. **03/03/2008:** An early March winter storm dropped from 6 to 13 inches of snow across eastern and parts of southeast Missouri. Parts of southeast Missouri also received a quarter inch of ice from freezing rain and close to 1 inch of sleet. Transportation was brought to a halt in most areas and schools in rural areas of southeast Missouri were closed once again for several days. The event started overnight on March 3rd with freezing rain and sleet across southeast Missouri and light snow across east central counties. By midday on the 4th, a band of heavy snow developed from south central Missouri in Crawford County northeast across the St. Louis Metro area into southwest Illinois. This band of snow brought snowfall at the rate of two to three inches per hour at times. Steelville, MO and sections of western St. Louis County reported 12 to 13 inches of snow.
19. **01/26/2009:** A winter storm dropped from 6 to 8 inches of mainly snow across Eastern and Southeast Missouri. The precipitation started with a mix of freezing rain and sleet. An average of 7 inches of mainly snow fell across Crawford County. Steelville reported 7.0 inches.
20. **01/01/2010:** The first twelve days of January 2010 was one of the coldest outbreaks in many years. For some locations, it was the first time the temperature dropped below zero in about 10 years.
21. **01/31/2011:** The first true blizzard in many years hit from Central to Northeast Missouri. Up to

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20 inches of snow fell along with winds gusting over 40 mph. For many counties it was a record snowfall event. I-70 was shut down from Warren County to just east of Kansas City. The National Guard was called out to help clear County roads and assist with emergency transportation. The region was brought to a standstill for several days. A Federal disaster declaration was obtained for many counties in order to assist with the cost of snow removal. Light freezing rain and sleet started on Monday 1/31 with an inch of sleet accumulating by the early morning hours of Tuesday (2/1). By midday Tuesday (2/1) the precipitation had changed to snow and the wind began increasing. By late Tuesday (2/1) afternoon travel became extremely dangerous. In the St. Louis Metro area from 2 - 3 inches of sleet fell followed by 2 to 3 inches of snow. Further south sleet accumulations ranged from 1 to 2 inches with from 1/2 to 3/4 inch of ice accumulation due to freezing rain.

22. **02/21/2013:** A combination of freezing rain, sleet, and snow hit Southeast Missouri causing very hazardous conditions. Up to 4 - 5 inches of snow, mixed with sleet, fell across the northern part of the area. The southern part received 1 - 3 inches along with an inch of sleet and some freezing rain.
23. **01/05/2014:** A very strong winter storm dropped 6 - 12 inches of snow across East Central Missouri. Strong northerly winds produced snow drifts of 2 to 5 feet. All schools and most businesses were closed on the 5th and 6th, with many schools remaining closed for several days due to very cold temperatures and wind chills. The winter storm that brought heavy snow to much of the area followed that up with the coldest temperatures in 20 years. Wind Chill values the morning of the 6th ranged from -25 to -33.
24. **03/01/2014:** An early March winter storm dropped from .5 to 2 inches of sleet across East Central and Southeast Missouri. Some locations also picked up a couple of inches of snow.
25. **01/13/2017:** An Ice Storm hit parts of Northeast, East Central and Southeast Missouri on Martin Luther King Weekend. There were transportation issues, however they were minimized due to almost all schools and businesses closing on Friday, the first day of the event.
26. **11/15/2018:** A strong system lifted northeast across the bootheel of Missouri into the Ohio Valley. North of the system, a strong deformation zone set up with a swath of heavier snowfall from east central Missouri into southwestern Illinois. By the time the snow came to an end during the afternoon hours of November 15th, up to 9 inches of snow fell. Very heavy snow fell across the northern portions of Crawford County. The heaviest snow fell across Cuba with 7 inches of snow reported and Steelville had 6.5 inches of snow.
27. **01/11/2019:** Several rounds of heavy snow fell across Crawford County beginning during the afternoon hours of January 11th through the early morning hours of January 13th. Even though the co-op observer 5.6 miles southwest of Steelville only reported a storm total of 5.0 inches with this event, several storm spotters reported around 6 inches in the far northern portions of the county.
28. **12/15/2019:** A winter storm moved into the region on Sunday, December 15th with snow moving into central Missouri by mid morning. The snow spread west to east through the day and into the evening hours before tapering off. Snowfall rates during this period were between 1 to 2 inches an hour in some locations, especially along the I-70 corridor. Then most of the area saw some light freezing drizzle through Monday morning, December 16th before a second round of snow developed by mid morning and persisted through Monday evening. The snow came to an end by midnight. Overall, a widespread 4 to 6 inches of snow fell during this event. Between 4 and 6 inches of snow fell across the county over a two day period, with the majority

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of the snow falling in a two hour period on the 16th.

Crawford County has been included in four federal disaster declarations for winter weather since 2007.<sup>46</sup>

### ***Probability of Future Occurrence***

From the data obtained from the NCEI<sup>47</sup>, annual average percent probabilities were calculated for winter weather within Crawford County (**Table 3.72**). There were 31 recorded events (**Table 3.71**) over a 20 year period. There is 100 percent annual average probability of winter weather occurrence (31 events/20 years), with an average of 1.55 events per year.

### ***Changing Future Conditions Considerations***

There are both positive and negative indirect impacts from warming temperatures. Shorter winter seasons and fewer days of extreme cold may result in changes in the distribution of native plant and wildlife. The stress of climate change may cause some native species to become endangered or extinct if that species cannot adapt to changing conditions. There may also be an increase in pests and undesirable non-native species. Warmer winter conditions will result in a deduction of ice lake cover and warmer water temperatures – which can lead to harmful blooms of algae and bacteria. Increased temperatures could also mean increased rainfall in winter months that could increase the risk and severity of spring floods.<sup>48</sup>

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**Table 3.72. Annual Average % Probability of Winter Weather in Crawford County**

<b>Location</b>	<b>Annual Avg. % P</b>	<b>Avg. # of Events</b>
<b>Crawford County</b>	100%	1.55

\*P = probability; see page 3.24 for definition.

## **Vulnerability**

### ***Vulnerability Overview***

Heavy snow can bring a community to a standstill by inhibiting transportation (in whiteout conditions), weighing down utility lines, and by causing structural collapse in buildings not designed to withstand the weight of the snow. Repair and snow removal costs can be significant. Ice buildup can collapse utility lines and communication towers, as well as make transportation difficult and hazardous. Ice can also become a problem on roadways if the air temperature is high enough that precipitation falls as freezing rain rather than snow.

Buildings with overhanging tree limbs are more vulnerable to damage during winter storms when limbs fall. Businesses experience loss of income as a result of closure during power outages. In general, heavy winter storms increase wear and tear on roadways though the cost of such damages is difficult to determine. Businesses can experience loss of income as a result of closure during winter storms.

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<sup>46</sup> <https://www.fema.gov/data-visualization-summary-disaster-declarations-and-grants>

<sup>47</sup> <http://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=29%2CMISSOURI>

<sup>48</sup> 2018 Missouri State Hazard Mitigation Plan

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Overhead power lines and infrastructure are also vulnerable to damages from winter storms. In particular ice accumulation during winter storm events damage to power lines due to the ice weight on the lines and equipment. Damages also occur to lines and equipment from falling trees and tree limbs weighted down by ice. Potential losses could include cost of repair or replacement of damaged facilities and lost economic opportunities for businesses.

Secondary effects from loss of power could include burst water pipes in homes without electricity during winter storms. Public safety hazards include risk of electrocution from downed power lines. Specific amounts of estimated losses are not available due to the complexity and multiple variables associated with this hazard. Standard values for loss of service for utilities reported in FEMA's 2009 BCA Reference Guide, the economic impact as a result of loss of power is \$126 per person per day of lost service.

Data was obtained from the 2018 Missouri State Hazard Mitigation Plan for vulnerability information regarding Crawford County. Various data sources were utilized for statistical analysis including the following:

- National Centers for Environmental Information (NCEI) storm event data (1999 to December 31, 2019)
- HAZUS Building Exposure Value data
- Housing density data from the U.S. Census (2015 ACS)
- Calculated Social Vulnerability Index for Missouri Counties from the Hazards and Vulnerability Research Institute in the Department of Geography at the University of South Carolina

From the statistical data collected, five factors were considered in determining overall vulnerability to severe winter weather as follows: housing density, building exposure, social vulnerability, likelihood of occurrence and average annual property loss. A rating value of one through five was assigned to each factor:

- 1) Low
- 2) Low-medium
- 3) Medium
- 4) Medium-high
- 5) High

**Table 3.73** provides the factors considered and the ranges for the rating values assigned. After the individual ratings were determined for the common factors, a combined vulnerability rating was computed for severe winter weather. Those can be seen in **Table 3.74**. The housing density, building exposure and SOVI data for Crawford County can be found in **Table 3.75**.

**Table 3.73. Ranges for Severe Winter Weather Vulnerability Factor Ratings**

Factors Considered	Low (1)	Low Medium (2)	Medium (3)	Medium High (4)	High (5)
<b>Common Factors</b>					
Housing Density (# per sq. mile)	4.11-44.23	44.24-134.91	134.92-259.98	259.99-862.69	862.70-2836.23
Building Exposure (\$)	\$269,532-\$3,224,641	\$3,224,642-\$8,792,829	\$8,792,830-\$22,249,768	\$22,249,769-\$46,880,213	\$46,880,214-\$138,887,850
Social Vulnerability	1	2	3	4	5
Likelihood of Occurrence (# of events/ yrs. of data)	1.05-1.43	1.44-1.76	1.77-2.10	2.11-2.67	2.68-4.57
Average Annual Property Loss (annual property loss/ yrs. Of data)	\$0-\$143,095.24	\$143,095.25-\$406,666.67	\$406,666.68-\$1,191,000.95	\$1,191,000.96-\$3,184,761.90	\$3,184,761.91-\$5,861,666.67

Source: 2018 Missouri Hazard Mitigation Plan

**Table 3.74. Ranges for Severe Winter Weather Combined Vulnerability Rating**

	Low (1)	Low-medium (2)	Medium (3)	Medium-high-4	High (5)
Severe Winter Weather Combined Vulnerability	7-8	8-10	10-12	12-15	15-22

Source: 2018 Missouri Hazard Mitigation Plan

**Table 3.75. Housing Density, Building Exposure and SOVI Data for Crawford County**

Total Building Exposure (Hazus)	Building Exposure Rating	Housing Density	Housing Density Rating	SOVI Ranking	SOVI Rating
\$2,39,455,000	1	16.06	1	Medium	3

Source: 2018 Missouri Hazard Mitigation Plan

**Table 3.76** provides the last piece of the data gathered from NCEI to complete the overall vulnerability analysis and the total overall vulnerability rating for severe winter weather. The total number of winter weather events includes blizzard, heavy snow, ice storm winter storm and winter weather events. The likelihood of occurrence is 1.9 or 100 percent per year. The total annualized property loss is \$35,905, which provides a total annualized property loss rating of two and an overall vulnerability rating of ten – which translates to an overall Low-Medium vulnerability rating for the county for severe winter weather.

**Table 3.76. Additional Statistical Data Compiled for Vulnerability Analysis for Crawford County**

Total number of Winter Weather Events	Likelihood of Occurrence	Likelihood of Occurrence Rating	Total Annualized Property Loss	Total Annualized Property Loss Rating	Overall Vulnerability Rating	Overall Vulnerability Rating Description
40	1.9048	3	\$35,905	2	10	Low Medium

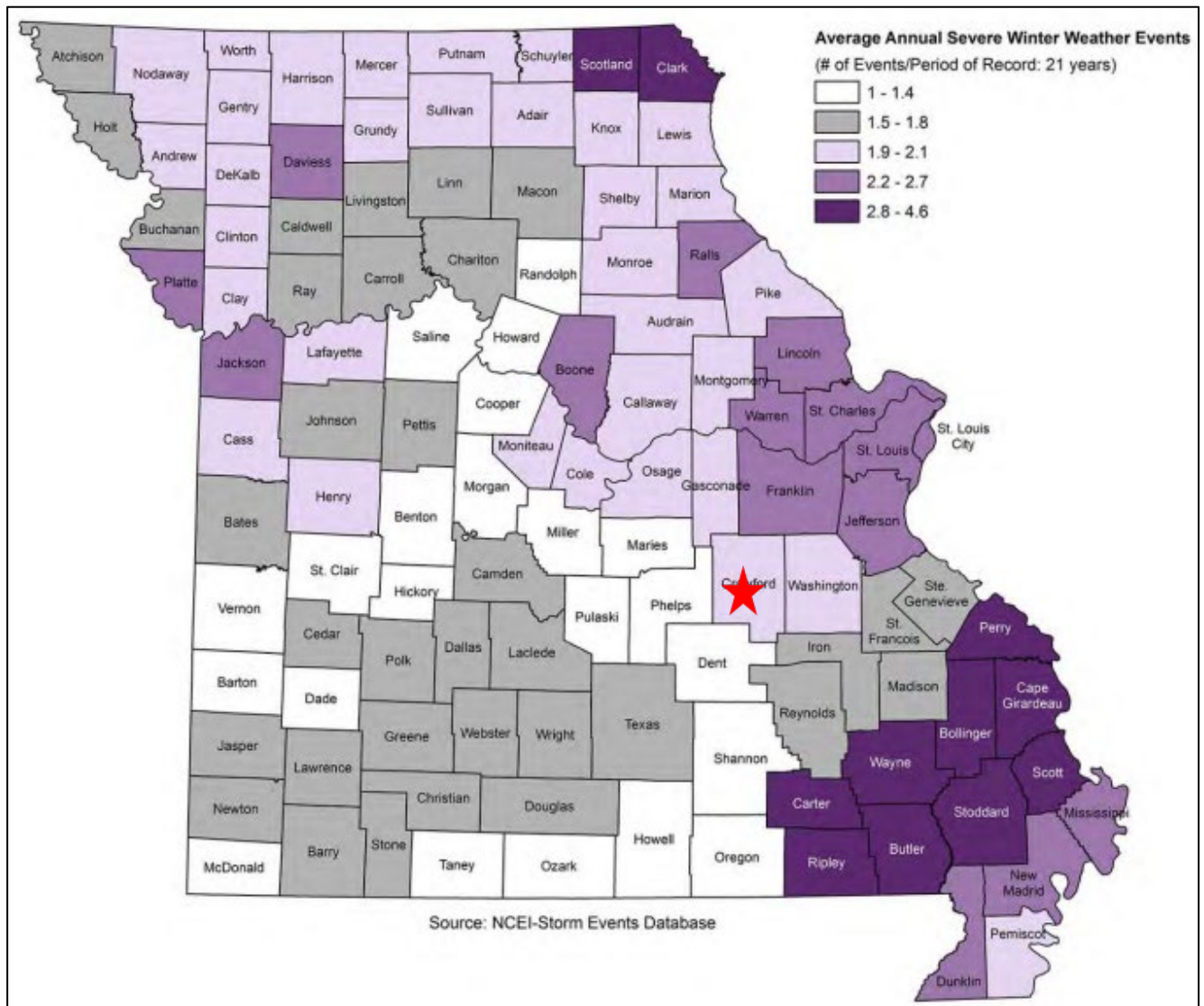
Source: 2018 Missouri Hazard Mitigation Plan

**Figure 3.67** illustrates the average annual occurrence of severe winter weather statewide. Crawford County falls into the Low category of 1.5 to 1.8 events per year.

**Figure 3.68** provides an illustration of the vulnerability summary of all Missouri counties for severe winter weather. Again, Crawford County falls into the Low-Medium rating for overall vulnerability.

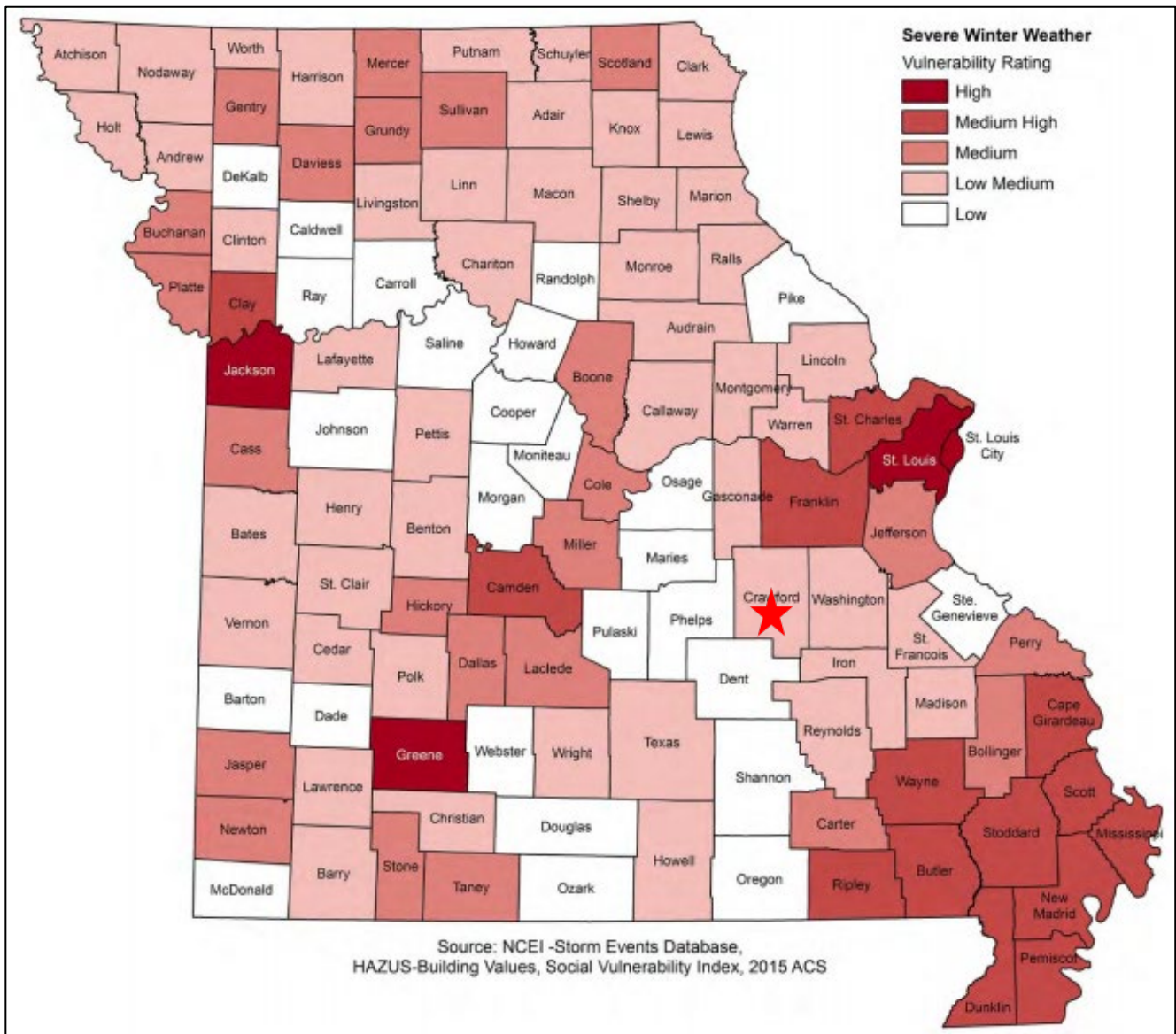
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**Figure 3.67. Average Annual Occurrence of Severe Winter Weather Events**



Source: 2018 Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.68. Vulnerability Summary for Severe Winter Weather**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County

### **Potential Losses to Existing Development**

The next severe winter storm will most likely close schools and businesses for multiple days and make roadways hazardous for travel. Heavy ice accumulation may damage electrical infrastructures, causing prolonged power outages for large portions of the region. In addition, freezing temperatures make water lines vulnerable to freeze/thaw. Fallen tree limbs also pose a threat to various structures/infrastructures across the county. According to the 2018 state plan, Crawford County can expect annual property losses of \$35,905 due to severe winter storms.

### **Impact of Previous and Future Development**

Data for future development for the planning area is sparse. However, winter weather will affect the county as a whole. Any future development is at risk to damages and increased exposure. In addition,



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the county's population within the cities is anticipated to increase, which would increase the number of individuals at risk during a winter weather event.

***Hazard Summary by Jurisdiction***

Variations in impacts are not anticipated for severe winter weather across the planning area. Yet, areas with high number of mobile homes tend to experience increased damages. Sullivan has the highest abundance of mobile homes, making the area more prone to increased exposure to damage. In addition, rural areas of the county may be more susceptible to power outages due to more power infrastructure being exposed to the risk of damage from winter storms.

**Problem Statement**

In summary, Crawford County is expected to experience at least one severe winter weather event annually; however, the county has a low-medium vulnerability rating. Jurisdictions should enhance their weather monitoring to be better prepared for severe weather hazards. If jurisdictions monitor winter weather, they can dispatch road crews to prepare for the hazard. County and city crews can also trim trees along power lines to minimize the potential for outages due to snow and ice. Citizens should also be educated about the benefits of being proactive to alleviate property damage as well preparing for power outages.

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### 3.4.9 Tornado

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Some specific sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.10, Page 3.355  
[https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf)
- NWS Enhanced F Scale for Tornado Damage including damage indicators and degrees of damage [www.spc.noaa.gov/faq/tornado/ef-scale.html](http://www.spc.noaa.gov/faq/tornado/ef-scale.html);
- Tornado Activity in the U.S. map (1950-2006), FEMA 320, Taking Shelter from the Storm, 3rd edition;
- Tornado Alley in the U.S. map, <http://tornadochaser.com/education/tornado-alley/>
- National Centers for Environmental Information, <https://www.ncdc.noaa.gov/stormevents/>;
- Midwest Regional Climate Center, <https://mrcc.purdue.edu/gismaps/cntytnorm.htm>;
- Missouri Hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<https://drive.google.com/file/d/1bPkc0jgF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - Number of Tornadoes by County
  - Percentage of Mobile Homes in 2015 by County
  - Average annual tornado events by County
  - Vulnerability to tornado events by County
  - Annualized property loss for tornado events by County
  - Annualized property loss for tornado events by County

### **Hazard Profile**

#### ***Hazard Description***

The NWS defines a tornado as “a violently rotating column of air extending from a thunderstorm to the ground.” It is usually spawned by a thunderstorm and produced when cool air overrides a layer of warm air, forcing the warm air to rise rapidly. Often, vortices remain suspended in the atmosphere as funnel clouds. When the lower tip of a vortex touches the ground, it becomes a tornado.

High winds not associated with tornadoes are profiled separately in this document in **Section 3.4.7**, Severe Thunderstorms Including High Winds, Hail, and Lightning.

Essentially, tornadoes are a vortex storm with two components of winds. The first is the rotational winds that can measure up to 500 miles per hour, and the second is an uplifting current of great strength. The dynamic strength of both these currents can cause vacuums that can overpressure structures from the inside.

Although tornadoes have been documented in all 50 states, most of them occur in the central United States due to its unique geography and presence of the jet stream. The jet stream is a high-velocity stream of air that separates the cold air of the north from the warm air of the south. During the winter, the jet stream flows west to east from Texas to the Carolina coast. As the sun moves north, so does the jet stream, which at summer solstice flows from Canada across Lake Superior to Maine. During its move northward in the spring and its recession south during the fall, the jet stream crosses Missouri, causing the large thunderstorms that breed tornadoes.

A typical tornado can be described as a funnel-shaped cloud in contact with the earth’s surface that is “anchored” to a cloud, usually a cumulonimbus. This contact on average lasts 30 minutes and covers

an average distance of 15 miles. The width of the tornado (and its path of destruction) is usually about 300 yards. However, tornadoes can stay on the ground for upward of 300 miles and can be up to a mile wide. The National Weather Service, in reviewing tornadoes occurring in Missouri between 1950 and 1996, calculated the mean path length at 2.27 miles and the mean path area at 0.14 square mile.

The average forward speed of a tornado is 30 miles per hour but may vary from nearly stationary to 70 miles per hour. The average tornado moves from southwest to northeast, but tornadoes have been known to move in any direction. Tornadoes are most likely to occur in the afternoon and evening but have been known to occur at all hours of the day and night.

**Geographic Location**

In Missouri, tornadoes occur most frequently between April and June, with April and May usually producing the most tornadoes. However, tornadoes can arise at any time of the year. While tornadoes can happen at any time of the day or night, they are most likely to occur between 3 p.m. and 9 p.m. Furthermore, tornadoes can occur anywhere across the state of Missouri, including Crawford County.

**Strength/Magnitude/Extent**

Tornadoes are the most violent of all atmospheric storms and are capable of tremendous destruction. Wind speeds can exceed 250 miles per hour and damage paths can be more than one mile wide and 50 miles long. Tornadoes have been known to lift and move objects weighing more than 300 tons a distance of 30 feet, toss homes more than 300 feet from their foundations, and siphon millions of tons of water from water bodies. Tornadoes also can generate a tremendous amount of flying debris or “missiles,” which often become airborne shrapnel that causes additional damage. If wind speeds are high enough, missiles can be thrown at a building with enough force to penetrate windows, roofs, and walls. However, the less spectacular damage is much more common.

Tornado magnitude is classified according to the EF- Scale (or the Enhanced Fujita Scale, based on the original Fujita Scale developed by Dr. Theodore Fujita, a renowned severe storm researcher). The EF- Scale (**Table 3.77**) attempts to rank tornadoes according to wind speed based on the damage caused. This update to the original F Scale was implemented in the U.S. on February 1, 2007.

**Table 3.77. Enhanced F Scale for Tornado Damage**

Fujita Scale			Derived EF Scale		Operational Scale	
F #	Fastest 1/4 - Mile (mph)	3 Second Gust (mph)	EF #	3 Second Gust (mph)	EF #	3 Second Gust (mph)
0	40 - 72	45 - 78	0	65 - 85	0	65 - 85
1	73 - 112	79 - 117	1	86 - 109	1	86 - 110
2	113 - 157	118 - 161	2	110 - 137	2	111 - 135
3	158 - 207	162 - 209	3	138 - 167	3	136 - 165
4	208 - 260	210 - 261	4	168 - 199	4	166 - 200
5	261 - 318	262 - 317	5	200 - 234	5	Over 200

Source: The National Weather Service, [www.spc.noaa.gov/faq/tornado/ef-scale.html](http://www.spc.noaa.gov/faq/tornado/ef-scale.html)

The wind speeds for the EF scale and damage descriptions are based on information on the NOAA Storm Prediction Center as listed in **Table 3.78**. The damage descriptions are summaries. For the actual EF scale, it is necessary to look up the damage indicator (type of structure damaged) and

refer to the degrees of damage associated with that indicator.

**Table 3.78. Enhanced Fujita Scale with Potential Damage**

Enhanced Fujita Scale			
Scale	Wind Speed (mph)	Relative Frequency	Potential Damage
EF0	65-85	53.5%	<u>Light</u> . Peels surface off some roofs; some damage to gutters or siding; branches broken off trees; shallow-rooted trees pushed over. Confirmed tornadoes with no reported damage (i.e. those that remain in open fields) are always rated EF0).
EF1	86-110	31.6%	<u>Moderate</u> . Roofs severely stripped; mobile homes overturned or badly damaged; loss of exterior doors; windows and other glass broken.
EF2	111-135	10.7%	<u>Considerable</u> . Roofs torn off well-constructed houses; foundations of frame homes shifted; mobile homes complete destroyed; large trees snapped or uprooted; light object missiles generated; cars lifted off ground.
EF3	136-165	3.4%	<u>Severe</u> . Entire stores of well-constructed houses destroyed; severe damage to large buildings such as shopping malls; trains overturned; trees debarked; heavy cars lifted off the ground and thrown; structures with weak foundations blown away some distance.
EF4	166-200	0.7%	<u>Devastating</u> . Well-constructed houses and whole frame houses completely levelled; cars thrown and small missiles generated.
EF5	>200	<0.1%	<u>Explosive</u> . Strong frame houses levelled off foundations and swept away; automobile-sized missiles fly through the air in excess of 300 ft.; steel reinforced concrete structure badly damaged; high rise buildings have significant structural deformation; incredible phenomena will occur.

Source: NOAA Storm Prediction Center, <http://www.spc.noaa.gov/efscale/ef-scale.html>

Enhanced weather forecasting has provided the ability to predict severe weather likely to produce tornadoes days in advance. Tornado watches can be delivered to those in the path of these storms several hours in advance. Lead time for actual tornado warnings is about 30 minutes. Tornadoes have been known to change paths very rapidly, thus limiting the time in which to take shelter. Tornadoes may not be visible on the ground if they occur after sundown or due to blowing dust or driving rain and hail.

### Previous Occurrences

**Table 3.79** illustrates NCEI data reported for tornado events and damages from 2001 to 2020 in the planning area.

There are limitations to the use of NCEI tornado data that must be noted. For example, one tornado may contain multiple segments as it moves geographically. A tornado that crosses a county line or state line is considered a separate segment for the purposes of reporting to the NCEI. Also, a tornado that lifts off the ground for less than 5 minutes or 2.5 miles is considered a separate segment. If the tornado

lifts off the ground for greater than 5 minutes or 2.5 miles, it is considered a separate tornado. Tornadoes reported in Storm Data and the Storm Events Database are in segments.

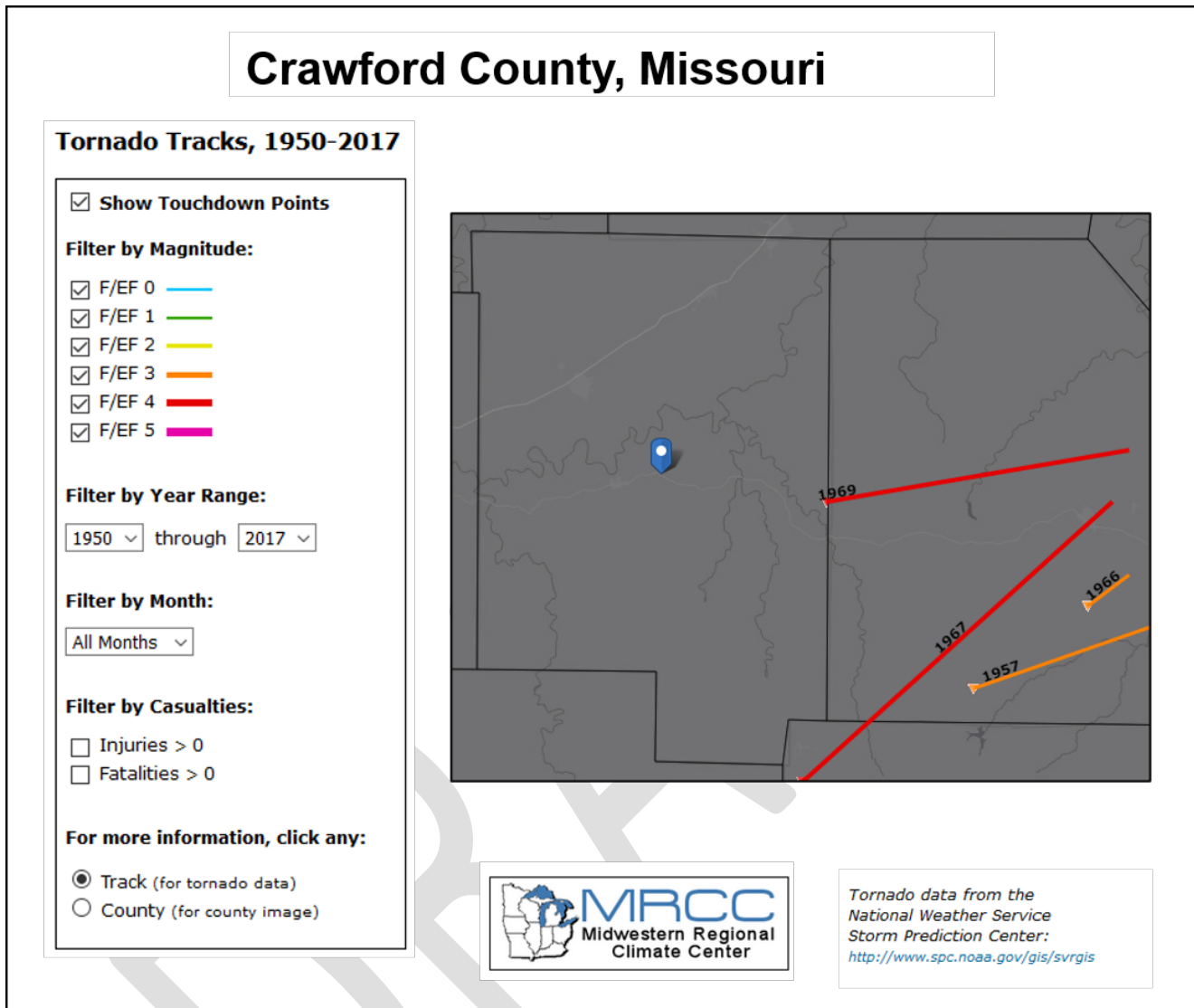
**Table 3.79. Recorded Tornadoes in Crawford County, 2001 – 2020**

Date	Beginning Location	Ending Location	Length (miles)	Width (yards)	F/EF Rating	Death	Injury	Property Damage	Crop Damages
9/22/2006	2W Leasburg	2E Leasburg	3	80	F0	0	0	0	0
9/22/2006	2S Leasburg	3NE Hinch	10.4	80	F1	0	0	0	0
4/30/2010	4W Cook Station	3W Cook Station	1.94	100	EF1	0	0	0	0
12/31/2010	2SE Jake Prairie	2SE Oak Hill	6.36	100	EF1	0	0	0	0
6/19/2011	0SW Keysville	1ESE Keysville	1.34	60	EF0	0	0	0	0
6/19/2011	2ESE Keysville	3NW Cherryville	2.77	80	EF2	0	3	150K	0
5/11/2016	2SE Bourbon	5ENE Bourbon	4.43	700	EF2	0	0	0	0
3/24/2019	4W Butts	2ENE Butts	5.75	100	EF0	0	0	0	0
6/27/2020	2WNW Cuba Airstrip ARPT	1WNW Cuba Airstrip ARPT	0.76	100	EF0	0	0	0	0
<b>Total</b>	-	-	<b>36.75</b>	<b>1,400</b>	-	<b>0</b>	<b>3</b>	<b>\$150K</b>	<b>0</b>

Source: National Centers for Environmental Information, <http://www.ncdc.noaa.gov/stormevents/>

Figure 3.69 depicts historic tornado paths across Crawford County.

Figure 3.69. Crawford County Map of Historic Tornado Paths (1950 – 2017)



Source: <https://mrcc.purdue.edu/gismaps/cntyorn.htm>

According to the USDA Risk Management Agency's record, there were no insurance payments in Crawford County for crop damages as a result of tornadoes between 2001 and 2020.

### Probability of Future Occurrence

From the data obtained from the NCEI<sup>49</sup>, an annual average percent probability was calculated for tornadoes within Crawford County (**Table 3.80**). There is a 45.0 percent annual average probability of a tornado occurrence (9 events/20 years x 100). Tornado events can be found in **Table 3.79**. In addition, **Figure 3.70**, obtained from the 2018 Missouri State Hazard Mitigation Plan, also illustrates tornado probabilities across the United States and further shows Crawford County's average probability of 20-30 percent.

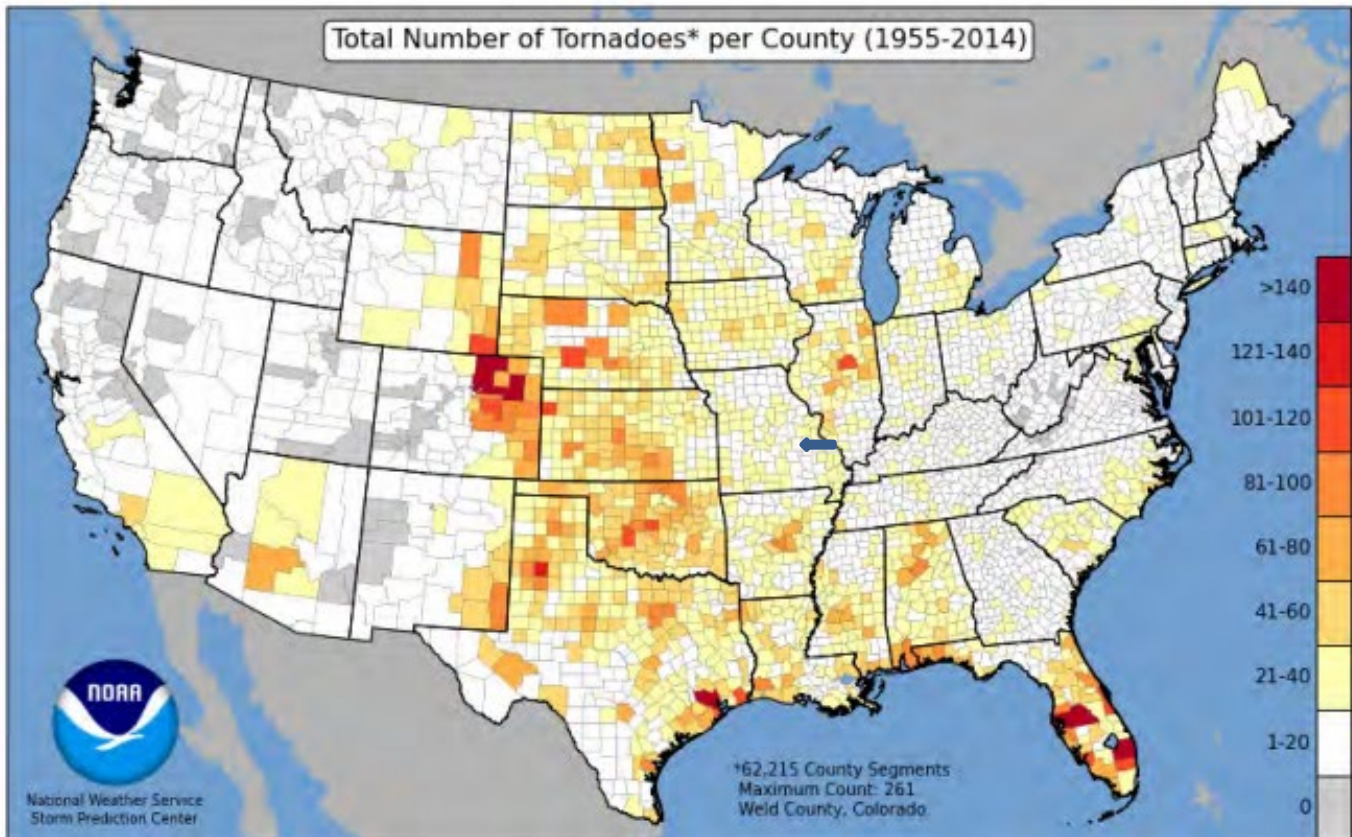
<sup>49</sup> <http://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=29%2CMISSOURI>

**Table 3.80. Annual Average % Probability of Tornadoes in Crawford County**

Location	Annual Avg. % P
Crawford County	45%

\*P = probability; see page 3.24 for definition.

**Figure 3.70. Tornado Activity in the United States**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Blue arrow indicates Crawford County

### **Changing Future Conditions Considerations**

There is still not enough data to know how the frequency and severity of tornadoes will change in a warming world. Research suggests that changes in heat and moisture content in the atmosphere could play a role in making tornado outbreaks more frequent and more severe in the U.S. The research concluded that the number of days with large tornado outbreaks have been increasing for the past 70 years and that densely concentrated tornado outbreaks are increasing as well.<sup>50</sup>

<sup>50</sup> 2018 Missouri Hazard Mitigation Plan

## Vulnerability

### *Vulnerability Overview*

Many tornadoes are capable of great destruction and every tornado is a potential killer. Tornadoes can topple buildings, destroy mobile homes, uproot trees, hurl people and animals through the air for hundreds of yards and fill the air with lethal, windblown debris. Sticks, glass, roofing material and lawn furniture all become deadly missiles when driven by tornado winds.<sup>51</sup> Crawford County resides in a region of the United States that has a high frequency of dangerous and destructive tornadoes. This region seen in **Figure 3.71** is referred to as “Tornado Alley”.

The 2018 Missouri Hazard Mitigation Plan used statistical analysis of data from several sources to determine vulnerability to tornadoes across the state. HAZUS building exposure value data, population density and mobile home data from the U.S. Census (2015 ACS), the calculated Social Vulnerability Index for Missouri Counties from the Hazards and Vulnerability Research Institute in the Department of Geography at the University of South Carolina, and storm events data (1950 to December 31, 2016) from the National Centers for Environmental Information (NCEI). One limitation to the NCEI data is that many tornadoes that may have occurred in uninhabited areas and some in inhabited areas, may not have been reported. In addition, NOAA data cannot show a realistic frequency distribution of different Fujita scale tornado events, except for recent years. For these reasons a parametric model based on a combination of many physical aspects of the tornado to predict future expected losses was not used. The statistical model used for this analysis was probabilistic based purely on tornado frequency and historic losses.

**Figure 3.71. Tornado Alley in the U.S.<sup>iii</sup>**



Source: <http://tornadochaser.net/>

<sup>51</sup> 2018 Missouri Hazard Mitigation Plan



Six factors were considered in determining overall vulnerability to tornadoes as follows: building exposure, population density, social vulnerability, percentage of mobile homes, likelihood of occurrence and annual property loss. Based on natural breaks in the statistical data, a rating value of one through five was assigned to each factor. These rating values correspond to the following descriptive terms:

- 1) Low
- 2) Low-medium
- 3) Medium
- 4) Medium-high
- 5) High

**Table 3.81** provides the factors used and ranges for the rating values assigned. Once the ranges were established and applied to all factors, the ratings were combined to determine overall vulnerability. **Table 3.82** illustrates the ranges for tornado combined vulnerability rating.

**Table 3.81. Ranges for Tornado Vulnerability Factor Ratings**

Factors Considered	Low (1)	Low-medium (2)	Medium (3)	Medium-High (4)	High (5)
<b>Common Factors</b>					
Building Exposure (\$)	\$269,532-\$3,224,641	\$3,224,642-\$8,792,829	\$8,792,830-\$22,249,768	\$22,249,769-\$46,880,213	\$46,880,214-\$138,887,850
Population Density (#per sq. mile)	4.11-44.23	44.24-134.91	134.92-259.98	259.99-862.69	862.70-2,836.23
Social Vulnerability	1	2	3	4	5
Percent Mobile Homes	0.2-4.5%	4.51-8.8%	8.81-14%	14.01-21.2%	21.21-33.2%
Likelihood of Occurrence (# of events/ yrs. of data)	0.119 - 0.208	0.209 - 0.313	0.314 - 0.417	0.418 - 0.552	0.553 - 0.791
Total Annualized Property Loss (\$ / yrs. of data)	\$974 - \$281,874	\$281,875 - \$991,825	\$991,826 - \$2,099,000	\$2,099,001 - \$5,047,474	\$5,047,475 - \$42,467,109

Source: 2018 Missouri Hazard Mitigation Plan

**Table 3.82. Ranges for Tornado Combined vulnerability Rating**

	Low (1)	Low-medium (2)	Medium (3)	Medium-High (4)	High (5)
Tornado Combined Vulnerability	7-10	11-12	13-14	15-16	17-21

Source: 2018 Missouri Hazard Mitigation Plan

**Table 3.83** provides data on building exposure, population density, SOVI and mobile home data for Crawford County that is used to determine overall vulnerability.

**Table 3.83. Building Exposure, Population Density, SOVI and Mobile Home Data for Crawford County**

Total Building Exposure (Hazard)	Exposure Rating	Population Density	Population Rating	SOVI Ranking	SOVI Rating	Percent Mobile Homes	Mobile Home Rating
\$2,389,455,000	1	33.03	1	Medium	3	14.	4

Source: 2018 Missouri Hazard Mitigation Plan

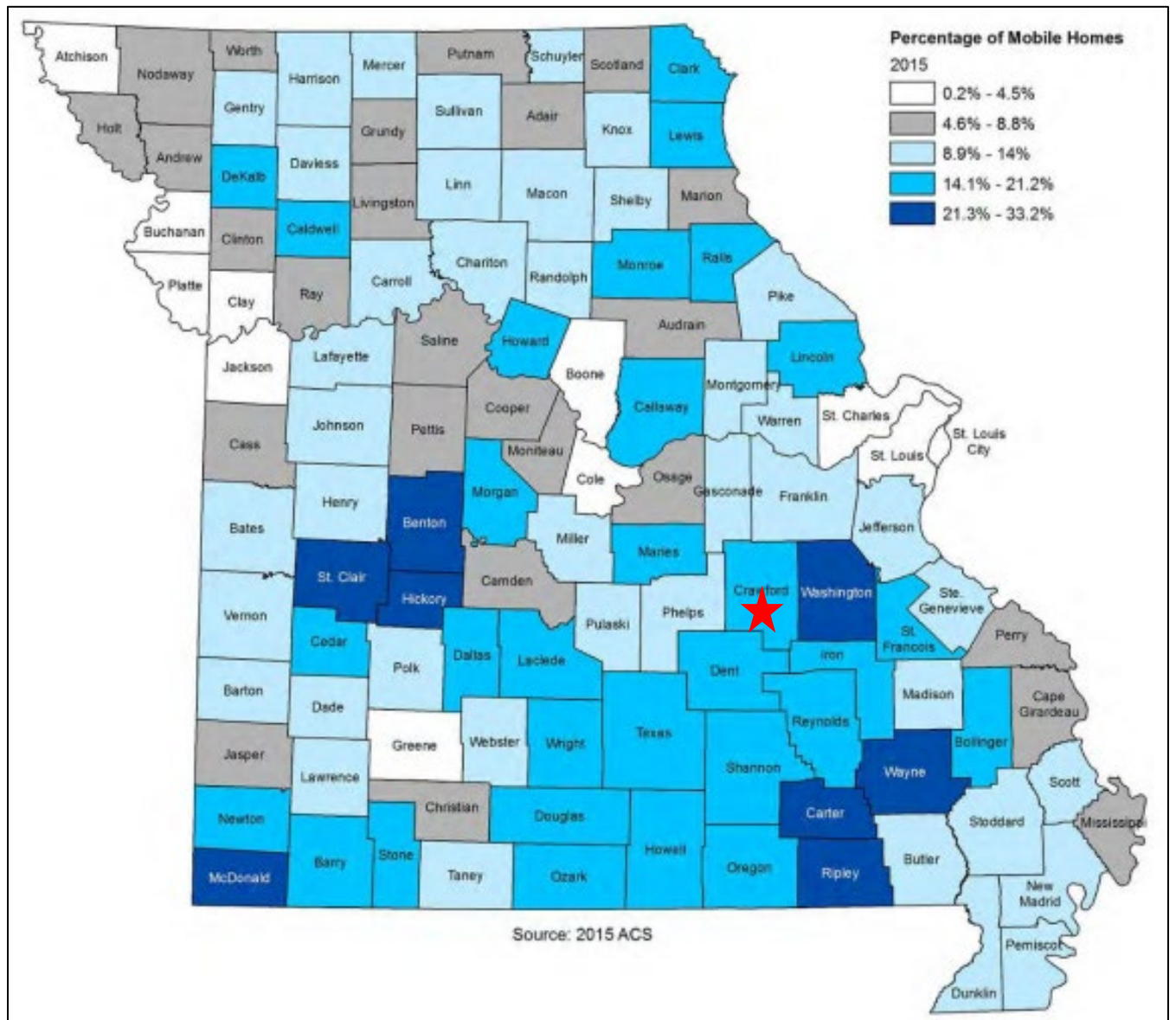
**Table 3.84** provides additional data, obtained from the National Centers for Environmental Information to complete the overall vulnerability analysis and the total overall vulnerability rating for tornadoes. **Figure 3.72** shows the percent of mobile homes per county throughout the state with Crawford County determined to have medium mobile home density at 14.1 percent to 21.2 percent. **Figure 3.73** provides the average annual occurrence of tornadoes in Missouri and illustrates that Crawford County falls into the low-medium quadrant for historical events – 20 to 30 percentiles. Finally, **Figure 3.74** shows the county’s overall vulnerability to tornadoes – Medium.

**Table 3.84. Likelihood of Occurrence, Annual Property Loss and Overall Vulnerability Rating for Tornadoes for Crawford County**

Total Number of Tornadoes	Likelihood of Occurrence	Likelihood of occurrence Rating	Total Annualized Property Loss	Total Annualized Property Loss Rating	Overall Vulnerability Rating	Overall Vulnerability Rating Description
19	0.284	2	\$394,272	2	13	Medium

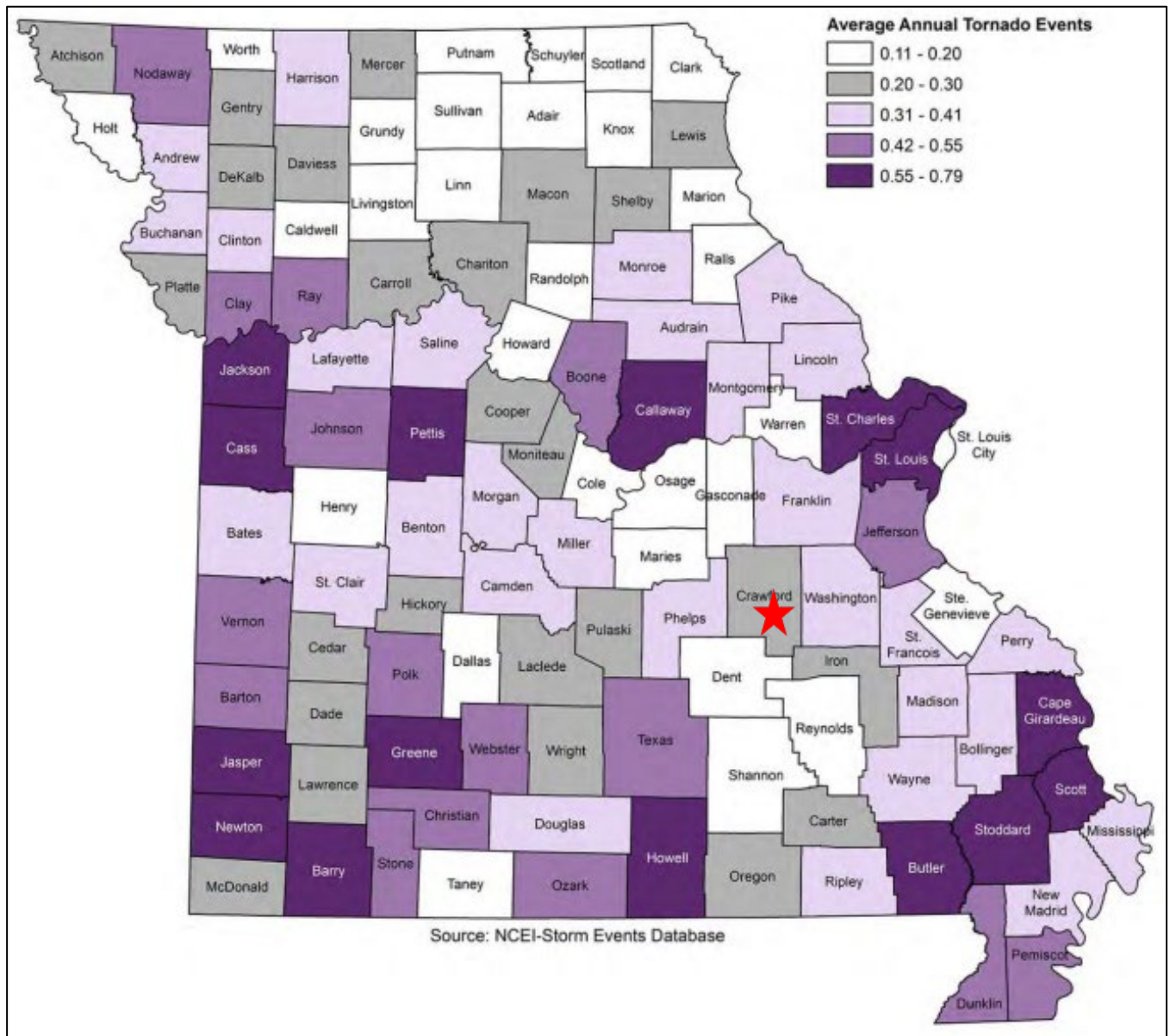
Source: 2018 Missouri Hazard Mitigation Plan

**Figure 3.72. Missouri – Percent of Mobile Homes Per County**



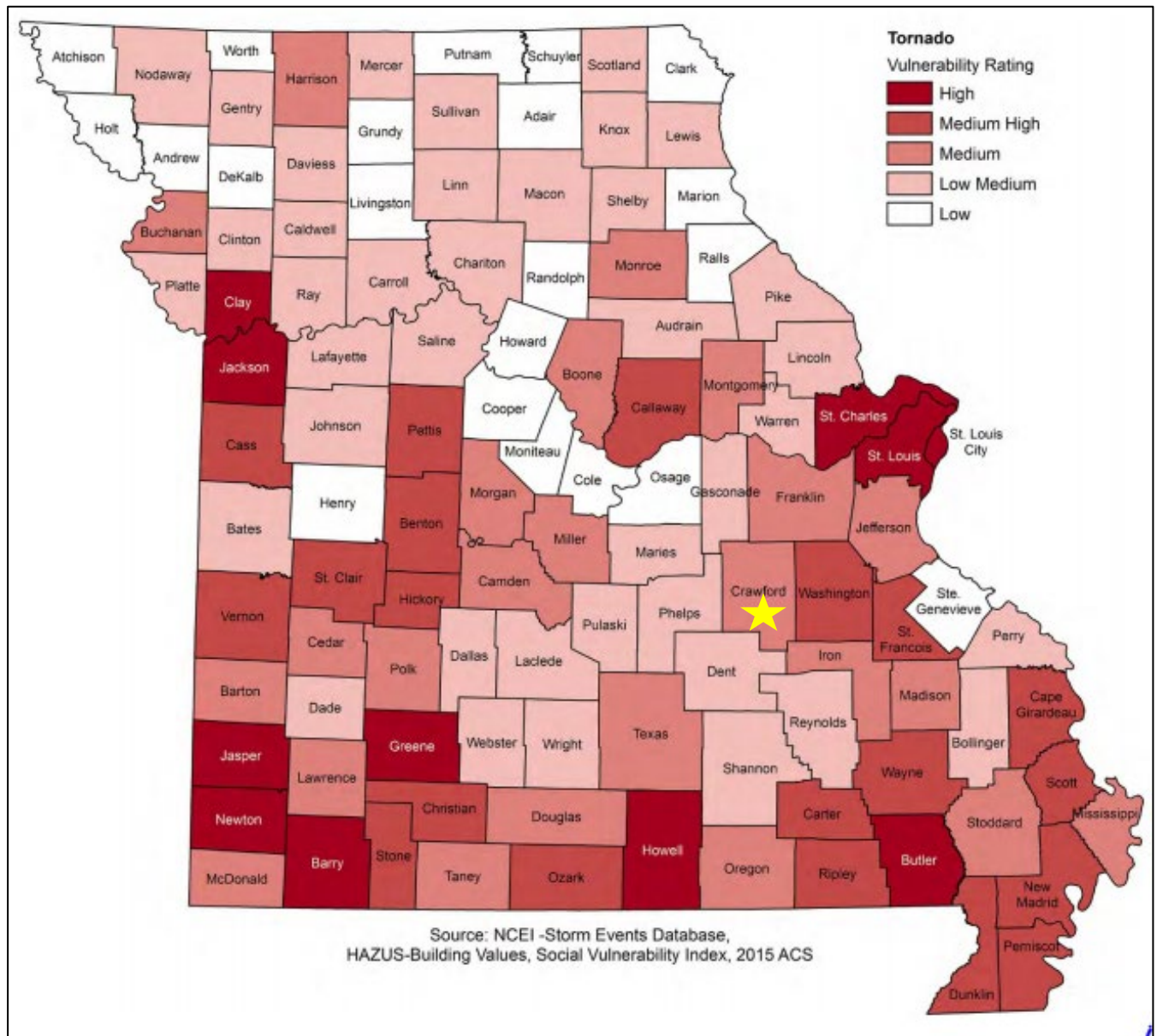
Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.73. Average Annual Occurrence for Tornadoes**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.74. Overall Vulnerability to Tornadoes**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Yellow star indicates Crawford County

### **Potential Losses to Existing Development**

There has been a total of \$150,000 in damage due to tornadoes within Crawford County in the previous 20 years. With this information we can estimate that each year there will be approximately \$7,500.00 in loss to existing development. Additionally, the largest recorded tornado in the planning area has been an EF2. Utilizing this information we can infer that there is potential for another tornado of equivalence.

### **Impact of Previous and Future Development**

As populations and development increases across the county, the vulnerability will increase as well. In order to protect jurisdictions from increased tornado vulnerabilities future analysis, training, and

implementation should be considered at the planning, engineering, and architectural design stages.

### **Hazard Summary by Jurisdiction**

As previously stated, a tornado event could occur anywhere in the planning area. However, some jurisdictions would suffer heavier damages because of the age of housing or high concentration of mobile homes. See **Table 3.30** for jurisdictions most vulnerable to damage due to the age of the structure. Based on structure age, the city of Steelville would have higher vulnerability due to 23.3 percent of its housing stock being built prior to 1939. Furthermore, data was obtained from the U.S. Census Bureau for the number of mobile homes in Crawford County and its jurisdictions. From the information provided in **Table 3.85**, Unincorporated Crawford County, with 1,383 mobile homes – 13.6 percent of housing in the count, is most vulnerable to losses due to the number of mobile homes residing within the jurisdiction.

**Table 3.85. Percentage of Mobile Homes in Crawford County, 2019**

<b>Jurisdiction</b>	<b>Number of Mobile Homes</b>	<b>Percentage of Mobile Homes*</b>
Unincorporated Crawford County	1,383	13.6
Bourbon	86	11.6
Cuba	25	1.7
Leasburg	17	13.2
Steelville	73	13.5
Sullivan	22	0.7

Source: U.S. Census Bureau, 2016-2020 5-Year American Community Survey

\*Number of mobile homes per jurisdiction/total occupied housing units per jurisdiction

\*\*Total housing units for all jurisdictions = 9,798

### **Problem Statement**

Early warnings are possibly the best hope for residents when severe weather strikes. While more than two hours warning is not possible for tornadoes, citizens must immediately be aware when a city will be facing a severe weather incident. Jurisdictions that do not already possess warning systems should plan to purchase a system. Storm shelters are another important means of mitigating the effects of tornadoes. Additional public awareness also includes coverage by local media sources. A community-wide shelter program should be adopted for residents who may not have adequate shelter in their homes. Residents should also be encouraged to build their own storm shelters to prepare for emergencies. Local governments should encourage residents to purchase weather radios to ensure that everyone has sufficient access to information in times of severe weather.

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### 3.4.10 Wildfires

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The specific sources for this hazard are:

- 2018 Missouri State Hazard Mitigation Plan, Chapter 3, Section 3.3.11, Page 3.390  
[https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO\\_Hazard\\_Mitigation\\_Plan2018.pdf](https://sema.dps.mo.gov/docs/programs/LRMF/mitigation/MO_Hazard_Mitigation_Plan2018.pdf)
- Missouri Department of Conservation Wildfire Data Search at  
<http://mdc4.mdc.mo.gov/applications/FireReporting/Report.aspx>
- Statistics, Missouri Division of Fire Safety at <https://dfs.dps.mo.gov/>;
- National Statistics, US Fire Administration at <https://www.usfa.fema.gov/statistics/>;
- Fire/Rescue Mutual Aid Regions in Missouri at  
<https://dfs.dps.mo.gov/programs/resources/mutual-aid.php>;
- Forestry Division of the Missouri Dept. of Conservation at <https://mdc.mo.gov/your-property/fire-management>;
- National Fire Incident Reporting System (NFIRS),  
<http://www.dfs.dps.mo.gov/programs/resources/fire-incident-reporting-system.php>
- Firewise, [www.firewise.org](http://www.firewise.org)
- University of Wisconsin Slivis Lab, [http://silvis.forest.wisc.edu/maps/wui\\_main](http://silvis.forest.wisc.edu/maps/wui_main)
- Missouri Hazard Mitigation Viewer  
<http://bit.ly/MoHazardMitigationPlanViewer2018> - Website  
<https://drive.google.com/file/d/1bPkcojgF9ofwQLnTL9N0u-oPFWi9hkst/view> - User Guide
  - Likelihood of Occurrence of wildfire by County
  - Average annual land burned (acres) by County
  - Number of structures within the WUI Interface/Intermix Area
  - Potential loss, average annual land burned by County

#### **Hazard Profile**

##### ***Hazard Description***

The fire incident types for wildfires include: 1) natural vegetation fire, 2) outside rubbish fire, 3) special outside fire, and 4) cultivated vegetation, crop fire.

The Missouri Division of Fire Safety (MDFS) indicates that approximately 80 percent of the fire departments in Missouri are staffed with volunteers. Whether paid or volunteer, these departments are often limited by lack of resources and financial assistance.

The Forestry Division of the Missouri Department of Conservation (MDC) is responsible for protecting privately owned and state-owned forests and grasslands from wildfires. To accomplish this task, eight forestry regions have been established in Missouri for fire suppression. The Forestry Division works closely with volunteer fire departments and federal partners to assist with fire suppression activities. Currently, approximately 700 rural fire departments in Missouri have mutual aid agreements with the Forestry Division to obtain assistance in wildfire protection if needed. Over 300 have mutual aid agreements with the State to obtain assistance in wildfire protection if needed. A cooperative agreement with the Mark Twain National Forest is renewed annually.

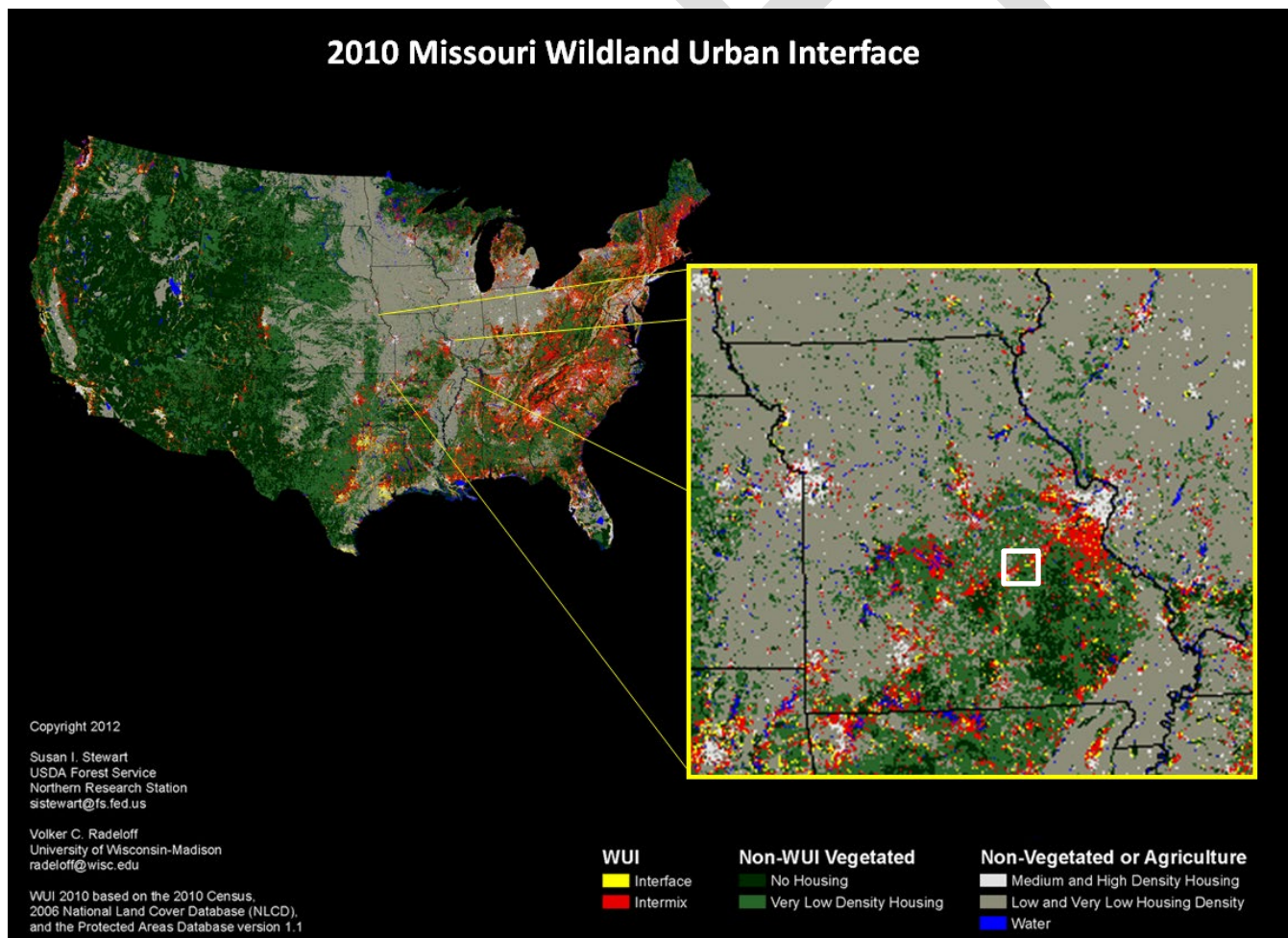
Most of Missouri fires occur during the spring season between February and May. The length and severity of both structural and wildland fires depend largely on weather conditions. Each year, an average of about 3,200 wildfires burn more than 52,000 acres of forest and grassland in Missouri. Spring in Missouri is usually characterized by low humidity and high winds. These conditions result in

higher fire danger. Drought conditions can also hamper firefighting efforts, as decreasing water supplies may not prove adequate for firefighting. It is common for rural residents burn their garden spots, brush piles, and other areas in the spring. Some landowners also believe it is necessary to burn their forests in the spring to promote grass growth, kill ticks, and reduce brush. Therefore, spring months are the most dangerous for wildfires. The second most critical period of the year is fall. Depending on the weather conditions, a sizeable number of fires may occur between mid-October and late November.

### Geographic Location

The risk of wildfire does not vary widely across the planning area. However, damages due to wildfires are expected to be higher in communities with more wildland–urban interface (WUI) areas. WUI refers to the zone of transition between unoccupied land and human development and needs to be defined in the plan. Within the WUI, there are two specific areas identified: 1) Interface and 2) Intermix. The interface areas are those areas that abut wildland vegetation and the Intermix areas are those areas that intermingle with wildland areas (**Figure 3.75**). To determine specific WUI areas and variations, data was obtain from ArcGIS, Streets and SILVIS (**Figure 3.76**). According to the WUI area map of Crawford County, all cities partially reside in a WUI area.

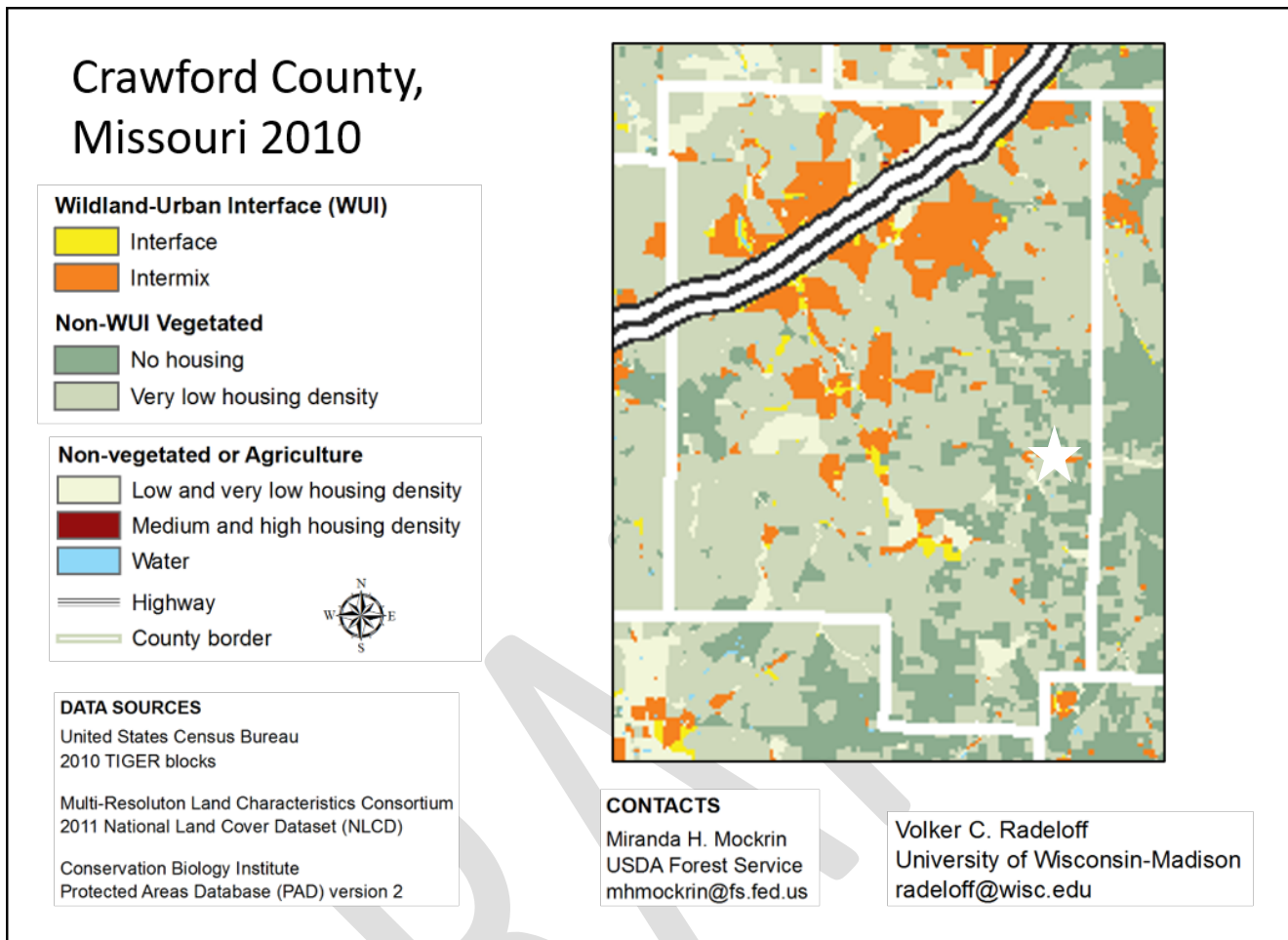
**Figure 3.75. 2010 Missouri Wildland Urban Interface (WUI)**



Source: <http://silvis.forest.wisc.edu/maps/wui/>; White square roughly estimates Crawford County's location



**Figure 3.76. Crawford County Wildlife Urban Interface**



### **Strength/Magnitude/Extent**

Wildfires damage the environment, killing some plants and occasionally animals. Firefighters have been injured or killed, and structures can be damaged or destroyed. The loss of plants can heighten the risk of soil erosion and landslides. Although Missouri wildfires are not the size and intensity of those in the Western United States, they could impact recreation and tourism in and near the fires.

Wildland fires in Missouri have been mostly a result of human activity rather than lightning or some other natural event. Wildfires in Missouri are usually surface fires, burning the dead leaves on the ground or dried grasses. They do sometimes “torch” or “crown” out in certain dense evergreen stands like eastern red cedar and shortleaf pine. However, Missouri does not have the extensive stands of evergreens found in the western US that fuel the large fire storms seen on television news stories.

While very unusual, crown fires can and do occur in Missouri native hardwood forests during prolonged periods of drought combined with extreme heat, low relative humidity, and high wind. Tornadoes, high winds, wet snow and ice storms in recent years have placed a large amount of woody material on the forest floor that causes wildfires to burn hotter and longer. These conditions also make it more difficult for fire fighters suppress fires safely.

The severity of wildfires in Missouri is considered low to moderate, and wildfires in Missouri often go unnoticed by the general public because the sensational fire behavior that captures the attention of television viewers is rare in the state. Yet, from the standpoint of destroying homes and other property, Missouri wildfires can be quite destructive. Large fires have the potential to kill people, livestock, fish and wildlife as well as destroy crops and pastures. Wildfires can destroy not only natural areas, but homes, businesses and other facilities. Loss of life due to wildfires is not common in Missouri, but injuries to residents and firefighters can include falls, sprains, abrasions or heat-related injuries such as dehydration.

### **Previous Occurrences**

Between 2001 and 2020 there were 1323 wildfires reported in Crawford County, according to wildfire reporting to the Missouri Department of Conservation<sup>52</sup>. This is an average of 66.15 wildfires per year. The size of the fires varied from as small as .01 acre to as large as 900 acres. **Table 3.86** shows the cause of wildfires, number of wildfires and acres burned for the period 2001-2020. Debris fires account for the largest number of fires however, the greatest number of acres burned were caused from unknown sources.

**Table 3.86. 2001-2020 Crawford County Wildfires by Cause**

<b>Cause</b>	<b>Number</b>	<b>Acres</b>	<b>% Number</b>	<b>% Acres</b>
<b>Arson</b>	54	1,249.1	4.08%	8.39%
<b>Campfire</b>	14	184	1.06%	1.24%
<b>Children</b>	6	16	0.45%	0.11%
<b>Debris</b>	621	4,141.36	46.94%	27.82%
<b>Equipment</b>	63	582	4.76%	3.91%
<b>Fireworks</b>	1	3.52	0.08%	0.02%
<b>Lightning</b>	6	3.45	0.45%	0.02%
<b>Miscellaneous</b>	114	1282	8.62%	8.61%
<b>Not Reported</b>	17	78	1.28%	0.52%
<b>Powerline</b>	2	7.32	0.15%	0.05%
<b>Railroad</b>	3	7.5	0.23%	0.05%
<b>Smoking</b>	12	13	0.91%	0.09%
<b>Unknown</b>	410	7,313.75	30.99%	49.14%
<b>Totals</b>	<b>1,323</b>	<b>14,883.86</b>	<b>100%</b>	<b>100%</b>

Records for school and special districts are not available at this time.

### **Probability of Future Occurrence**

From the data obtained from the Missouri Department of Conservation<sup>53</sup> (Appendix: F), 1,302 wildfire events occurred in Crawford County between 2001 and 2020. This information was utilized to determine the annual average percent probabilities of wildfires. Since multiple occurrences are anticipated per year (1,302 events/20 years), the probability of wildfires per year is 100% with an average of 65.1 events per year **Table 3.87**.

<sup>52</sup> <http://mdc7.mdc.mo.gov/applications/FireReporting/Report.aspx>

<sup>53</sup> <http://mdc7.mdc.mo.gov/applications/FireReporting/Report.aspx>

**Table 3.87. Annual Average Percentage Probability of Wildfires in Crawford County**

Location	Annual Avg. % P	Avg. Number of Events
Crawford County	100%	65.1

\*P = probability; see page 3.24 for definition.

### ***Changing Future Conditions Considerations***

Higher temperatures and changes in rainfall are unlikely to substantially reduce forest cover in Missouri, although the composition of trees in the forests may change. More droughts would reduce forest productivity and changing future conditions are also likely to increase the damage from insects and diseases. But longer growing seasons and increased carbon dioxide concentrations could offset the losses from those factors. Forests cover about one-third of the state, dominated by oak and hickory trees. As the climate changes, the abundance of pines in Missouri's forests are likely to increase, while the population of hickory trees is likely to decrease.<sup>54</sup>

Higher temperatures will also reduce the number of days prescribed burning can be performed. Reduction of prescribed burning will allow for growth of understory vegetation – providing fuel for destructive wildfires. Drought is also anticipated to increase in frequency and intensity during summer months under projected future scenarios. Drought can lead to dead or dying vegetation and landscaping material close to structures which creates fodder for wildfires.<sup>55</sup>

### **Vulnerability**

#### ***Vulnerability Overview***

According to the 2018 Missouri State Hazard Mitigation Plan, the Department of Conservation historical wildfire data was the best resource for data on wildfires. The Missouri State Hazard Mitigation Plan used data from 2004-2016 and determined that Crawford County should expect to have 87.15 wildfires per year, impacting 852 acres (**Table 3.88**).

The state plan also indicates that Crawford County is at Low-Medium possible likelihood for building damage from wildfires – likely from the low population numbers in the county. **Figure 3.77** illustrates the likelihood of wildfire events based on data from 2004-2016. **Figure 3.77** provides a map that illustrates the average annual acreage burned.

**Table 3.88. Statistical Data for Wildfire Vulnerability in Crawford County**

Number of Wildfires 2004-2016	Likelihood of Occurrence (#/year)	Total Acres Burned	Average Annual Acreage Burned
1,133	87.15	11,079.62	852

Source: 2018 Missouri State Hazard Mitigation Plan

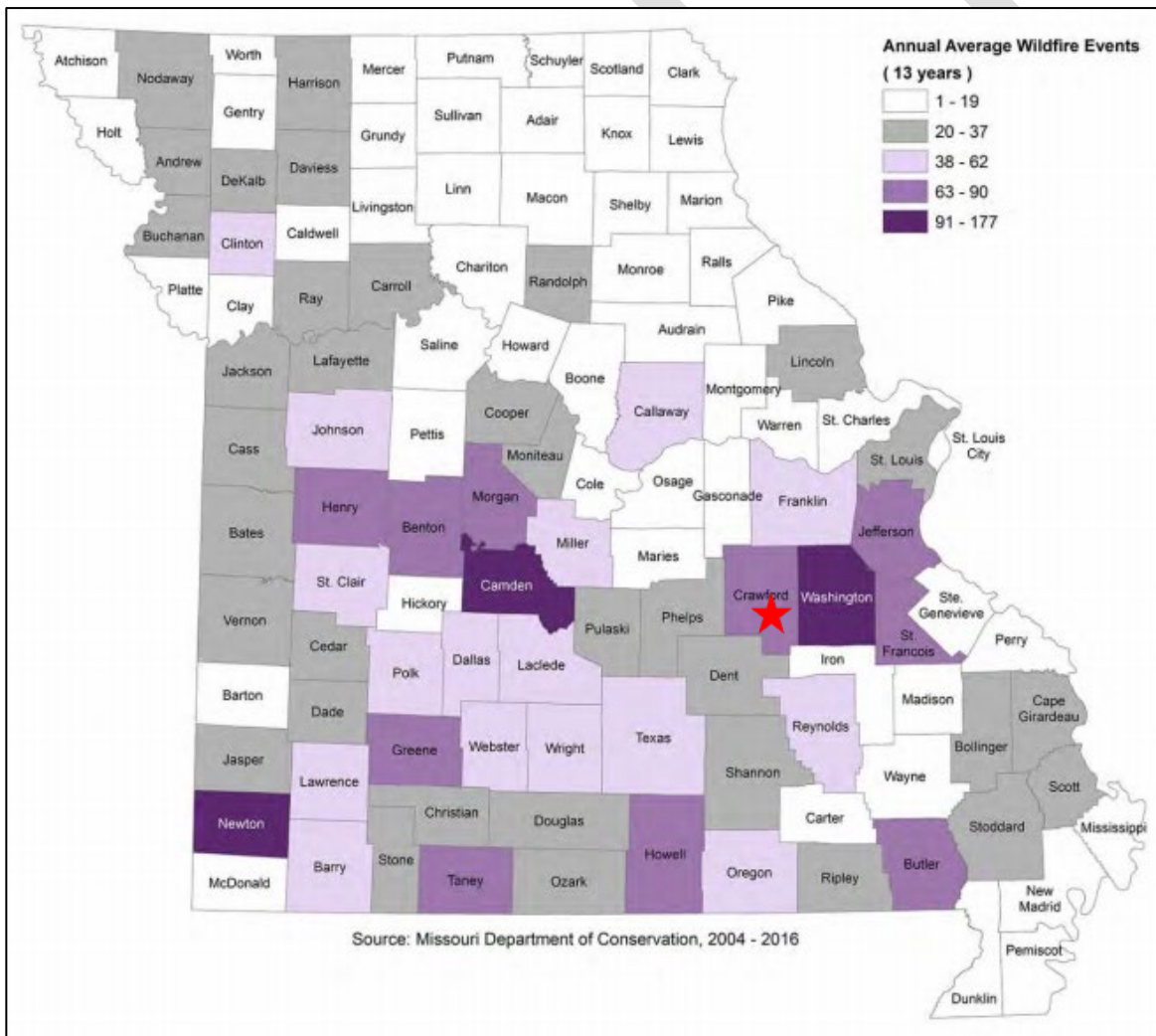
<sup>54</sup> 2018 Missouri Hazard Mitigation Plan

<sup>55</sup> 2018 Missouri Hazard Mitigation Plan

The method used to determine vulnerability to wildfires in the 2018 Missouri Hazard Mitigation plan was a GIS comparative analysis of wildland urban interface and intermix (WUI) areas against building exposure data to determine the types, numbers and estimated values of buildings at risk to wildfire. This GIS-based analysis utilized data from several sources: the Missouri Spatial Data Inventory Service (MSDIS), HAZUS building exposure value data and wildland urban interface and intermix area data from the University of Wisconsin-Madison SILVIS Lab.

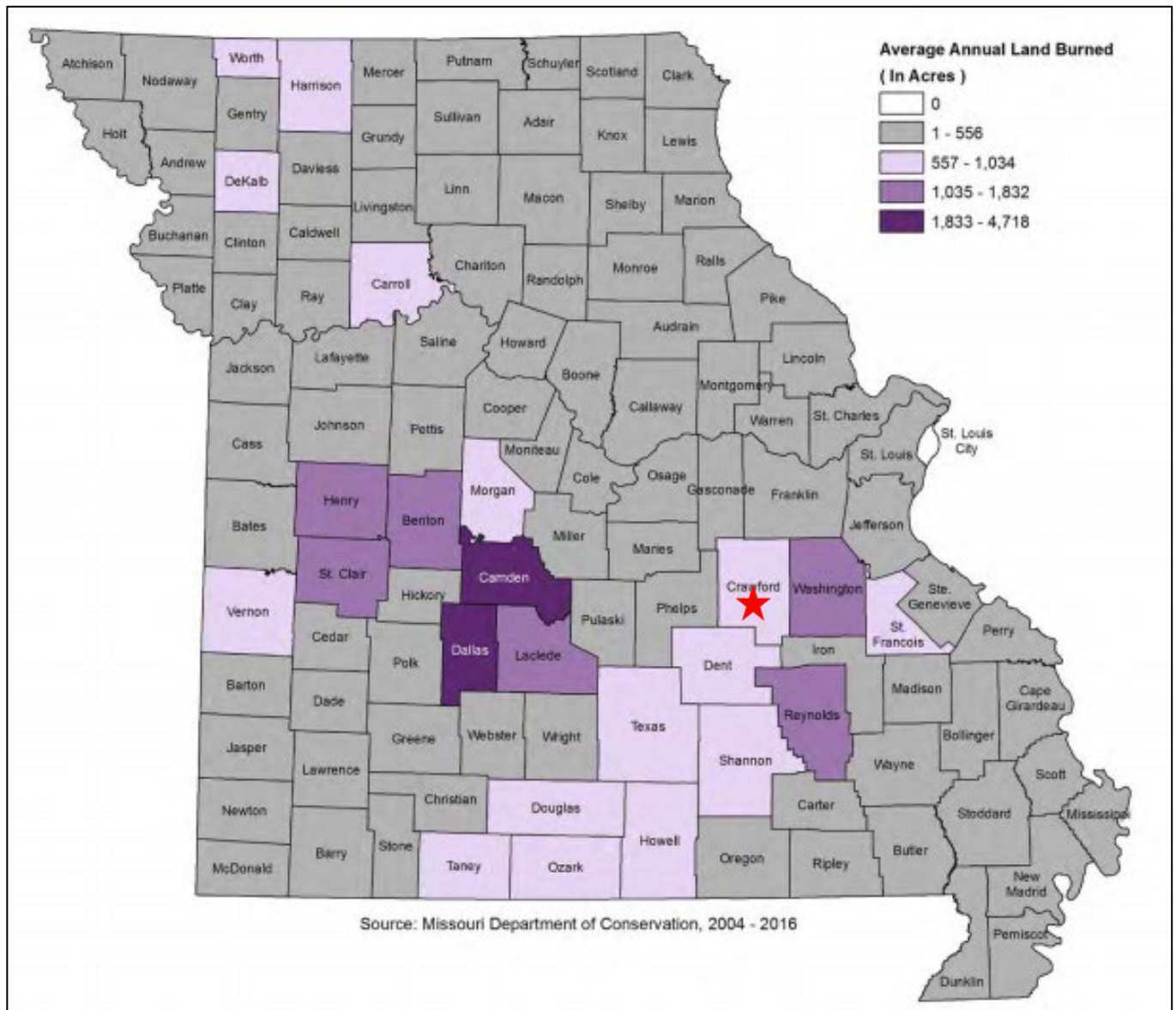
The results of that analysis, including estimated number of structures, value of structures and population are illustrated in **Table 3.89**. The total estimated number of structures vulnerable to wildfires is 8,833. The overall value of structures vulnerable to wildfire in Crawford County is estimated at \$1,844,404,260. To further illustrate vulnerability in Crawford County, maps from the 2018 Missouri Hazard Mitigation plan illustrating these numbers and comparing them statewide are included. The number of structures in the WUI interface and intermix areas statewide are shown in **Figure 3.79**. **Figure 3.80** shows the estimated value of structures in the WUI interface and intermix areas. **Figure 3.81** illustrates the number of people at risk to wildfire in the WUI interface and intermix areas.

**Figure 3.77. Likelihood of Wildfire Events, 2004-2016**



Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County

**Figure 3.78. Average Annual Acreage Burned**



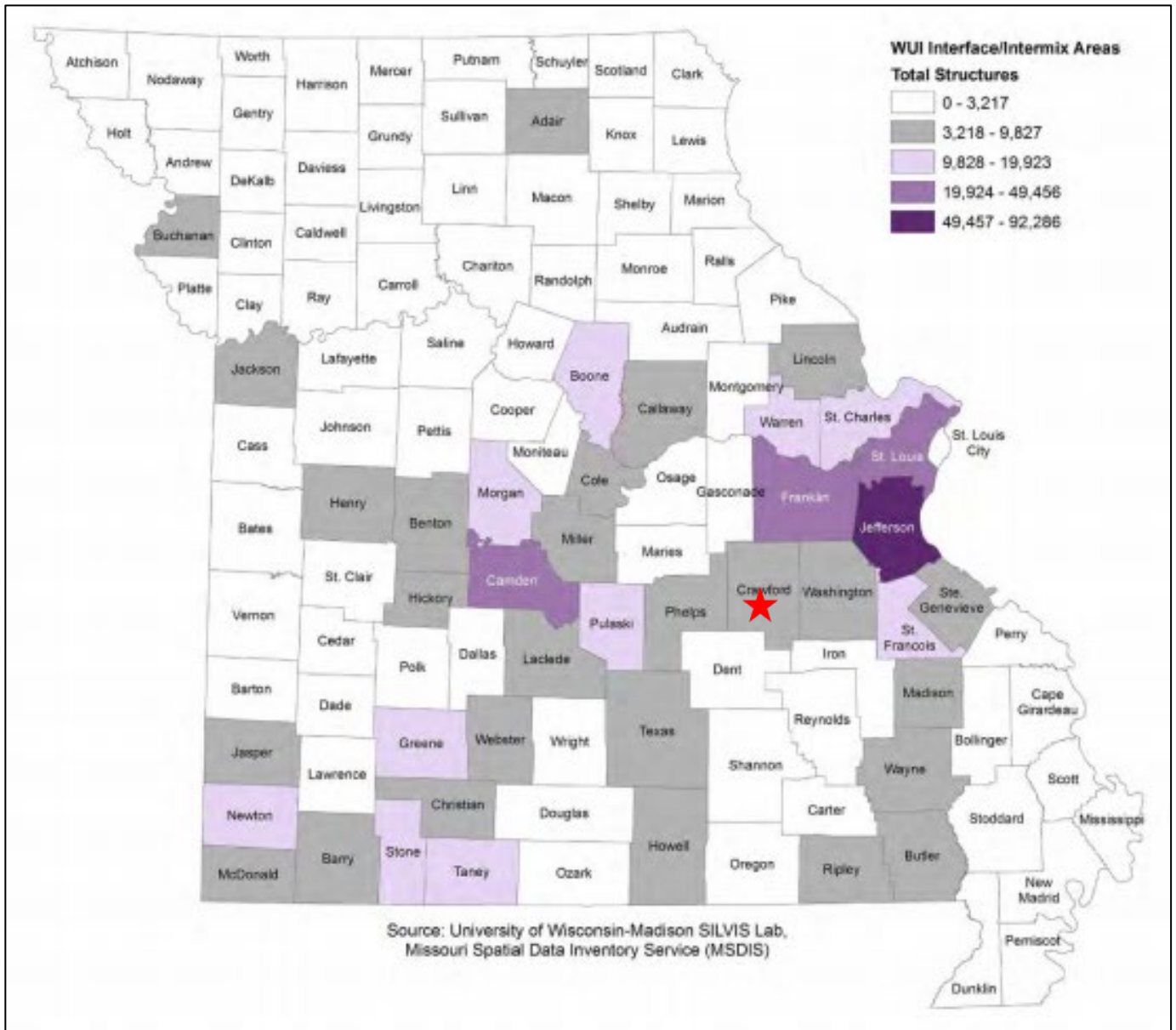
Source: 2018 Missouri State Hazard Mitigation Plan, \*Red star indicates Crawford County,

**Table 3.89. Estimated Numbers and Values of Structures and Population Vulnerable to Wildfire in Crawford County**

Crawford County	Number of Structures	Value of Structures	Population
<b>Agriculture</b>	1,264	\$261,268,800	
<b>Commercial</b>	589	\$326,835,322	
<b>Education</b>	11	\$20,667,900	
<b>Government</b>	26	\$15,964,000	
<b>Industrial</b>	92	\$69,476,063	
<b>Residential</b>	6,851	\$1,150,192,175	
<b>Totals</b>	<b>8,833</b>	<b>\$1,844,404,260</b>	<b>17,607</b>

Source: 2018 Missouri State Hazard Mitigation Plan

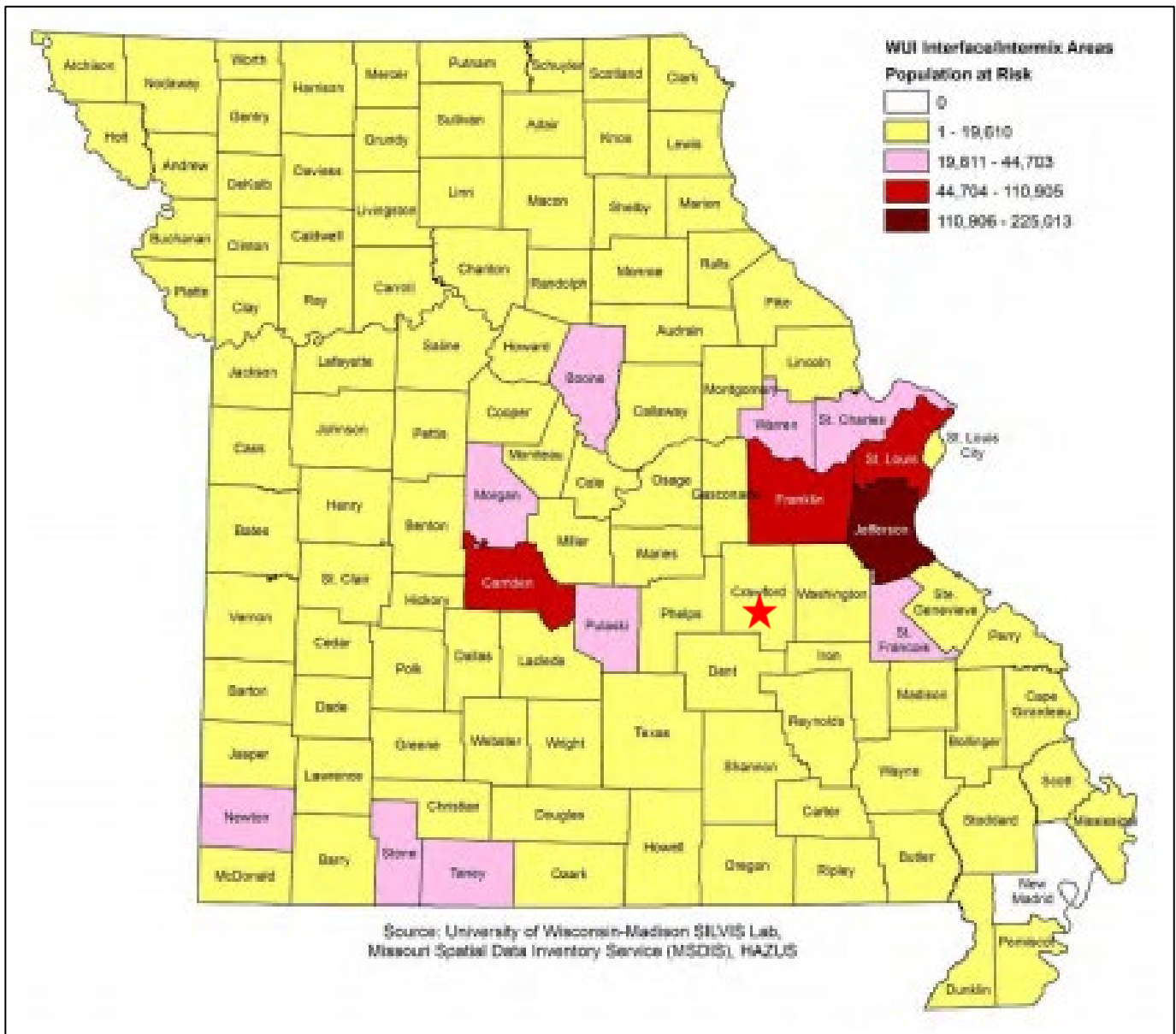
**Figure 3.79. Number of Structures in WUI Interface and Intermix Areas**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County.



**Figure 3.81. Population at Risk to Wildfire in WUI Interface and Intermix Areas**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County

**Potential Losses to Existing Development**

As there was not data available on Crawford County specific losses, data was used from the 2018 Missouri State Hazard Mitigation Plan. The factors considered for estimating potential losses due to wildfires were average acreage burned each year per county and the average value of structures per acre in the WU-Interface/Intermix areas. **Table 3.90** and **Figure 3.82** that follows provide the potential loss figures for Crawford County based on this methodology.

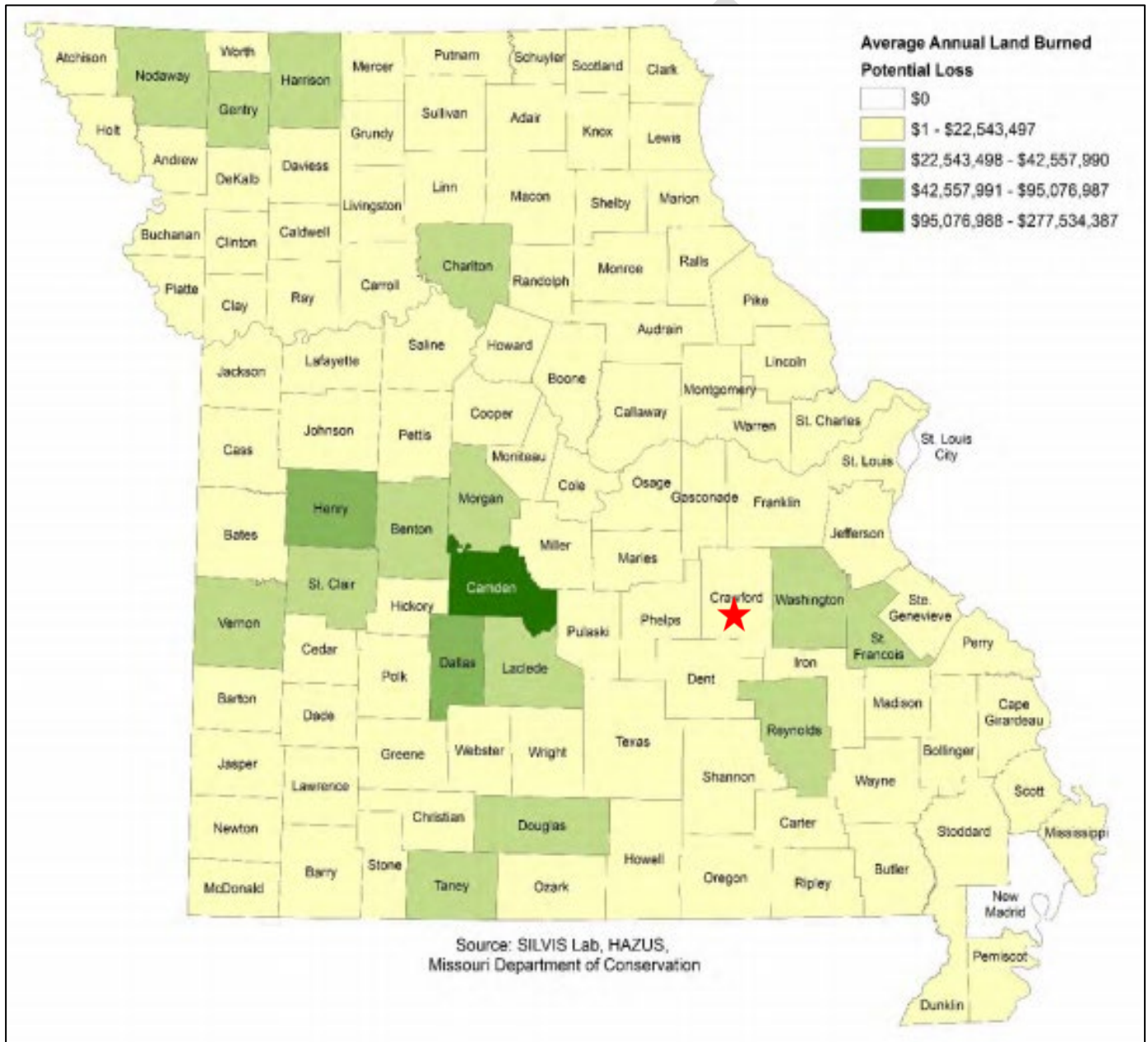


**Table 3.90. Wildfire Potential Loss Estimates for Crawford County**

Total WUI Acreage	Total Structure Value Within WUI	Average Value/Acre within WUI	Average Annual Acreage Burned	Potential Loss
83,803.60	\$1,844,404,260	\$22,009	852	\$18,751,371

Source: 2018 Missouri Hazard Mitigation Plan

**Figure 3.82. Annualized Wildfire Damages**



Source: 2018 Missouri Hazard Mitigation Plan, \*Red star indicates Crawford County

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### ***Impact of Previous and Future Development***

Few future developments are anticipated in WUI areas, however due to lack of data, it is difficult to enumerate. Additionally, as previously mentioned, each jurisdiction within the county resides in a WUI area. This increases the risk of fire hazards for future development.

### ***Hazard Summary by Jurisdiction***

As long as drought conditions are not severe, future wildfires in Crawford County should have a low-medium adverse impact on the community, depending on the proximity to population centers. Nonetheless, homes, businesses, and schools located in unincorporated areas are at higher risk from wildfires due to proximity to woodland and more importantly, distance from fire services. All cities and school districts are in WUI areas but are closer to fire services.

### **Problem Statement**

An estimated 8,833 structures and 17,607 people are vulnerable to wildfires in Crawford County. Wildfires are expected to occur on an annual basis. To mitigate adverse impacts a comprehensive community awareness and educational campaign on wildfire danger should be designed and implemented. This campaign should include the development of capabilities, systems, and procedures for pre-deploying fire-fighting resources during times of high wildfire hazards; training of local fire departments for wildfire scenarios; encouraging the development and dissemination of maps relating to the fire hazards (WUI areas) to help educate and assist builders and homeowners in being engaged in wildfire mitigation activities; and guidance of emergency services during response. Residents should be educated on the dangers of wildfires and what steps they can take to mitigate their vulnerability. This could include landscaping and water supply.

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